

# Green Infrastructure Progress Report Upper Rouge Tributary Area

February 1, 2022 – January 31, 2023 NPDES Permit No. MI0022802

Detroit Water and Sewerage Department 735 Randolph Detroit, MI 48226

April 1, 2023

## **Green Infrastructure Program Upper Rouge Tributary Area**

## **Annual Progress Report**

April 1, 2023

Portion of FY2022: February 1, 2022 – June 30, 2022

And

Portion of FY2023: July 1, 2022 - January 31, 2023

NPDES Permit No. MI0022802

Detroit Water and Sewerage Department
735 Randolph
Detroit, MI 48226

Prepared by:

Detroit Water and Sewerage Department
Permitting and Stormwater Management Group
6425 Huber Street
Detroit, MI 48211

## **TABLE OF CONTENTS**

TABLE OF CONTENTS	
List of Figures	
List of Tables	
Acronyms/Abbreviations	
EXECUTIVE SUMMARY	1
Progress of Major Initiatives in FY2022/FY2023	1
Post-Construction Stormwater Management Ordinance (PCSWMO)	
DWSD Implemented GSI Projects	
Drainage Charge Credit System  Demolition Program	
NPDES Metrics	
FY2022/2023 Expenditures	
1.0 INTRODUCTION	5
Program Geography and Background	5
Program Overview	6
2.0 PLAN IMPLEMENTATION – FY2022/FY2023	7
Institutional Efforts	
Citywide Collaboration and Commitment	7
Stormwater Ordinance and Design Manual	
Impervious Cover Reduction	
Tracking System	
Project Implementation Efforts	
Completed Projects	
FY2022/2023 ConstructionFY2022 & FY2023 Project Design and Development	
3.0 GSI PERFORMANCE MONITORING	
GSI Benefits Evaluation	
4.0 STAKEHOLDER AND COMMUNITY ENGAGEMENT	
Coordination	33
2022/2023 Outreach Activities	
Green Stormwater Infrastructure Project-Specific Outreach	
Overarching, Collaborative Green Infrastructure Public Education Campaign	36
Drainage Charge and Credit Outreach and EngagementPost-Construction Stormwater Management Ordinance Outreach	3/
Efforts Planned in FY2023/FY2024	
Overarching, Collaborative Green Stormwater Infrastructure Public Education Campaign	
5.0 INVESTMENT IN GREEN INFRASTRUCTURE	39
6.0 VOLUMETRIC REDUCTIONS	43
Quantification	43
7.0 ACTION PLAN FOR FY2023/2024	45
DEFEDENCES	46

## **LIST OF FIGURES**

Figure 1 Oakman Boulevard Green Stormwater Infrastructure	2
Figure 2 Upper Rouge Tributary Area	
Figure 3 DWSD's Approach to Stormwater Management	
Figure 4 Design Manual Cover	
Figure 5 URT Area Demolitions, February 1, 2022 – January 31, 2023	
Figure 6 Project Implementation Status	
Figure 7 Evergreen Vacant Lot Bioretention	
Figure 8 Stoepel Park Bioretention and Parking Area	
Figure 9 Liuzzo Park Bioretention Improvements	
Figure 10 Tireman Bioswales – Completed Modifications	
Figure 11 Tireman Bioswales – Drainage Areas	
Figure 12 Crowell Recreation Center Parking Lots	
Figure 13 O'Shea Park Drainage Areas	
Figure 14 O'Shea Park Construction	
Figure 15 Ecosite Retrofits	
Figure 16 Oakman Boulevard Conceptual Landscape Rendering	
Figure 17 Charles Wright Academy Design	
Figure 18 Charles Wright GSI	
Figure 19 Cornerstone GSI	
Figure 20 Far West Detroit Project Rendering (South Basin)	
Figure 21 Far West Detroit GSI Concept	
Figure 22: Fenkell Stormwater Project Proposed Locations Error! E	
Figure 23: West Chicago Project Area (Existing Conditions Shown)	31
Figure 24: Schoolcraft Project Area (Existing Conditions Shown)	
Figure 24 DWSD GSI Program Expenditures	
LIST OF TABLES	
LIST OF TABLES	
Table 1 FY2022/FY2023 Expenditure Summary	4
Table 2 Impervious Cover Removal Summary	13
Table 3 Implementation Activities	
Table 4 Long Term Performance Activities	32
Table 5 DWSD Green Infrastructure Program Expenditures Summary	
Table 6 Green Stormwater Infrastructure Program Cumulative Expenditures	
Table 7 GSI Project Summary	44
Table 9 Proposed FY2023/2024 Activities	45

## **ACRONYMS/ABBREVIATIONS**

Acronyms/Abbreviations	Definition
BSEED	Buildings, Safety Engineering and Environmental Department
CSO	Combined Sewer Overflow
CIPMO	Capital Improvement Program Management Organization
DBA	Detroit Building Authority
DLBA	Detroit Land Bank Authority
DPSCD	Detroit Public Schools Community District
DPW	Department of Public Works
DWSD	Detroit Water and Sewerage Department
EGLE	Michigan Department of Environment, Great Lakes, & Energy
EPA	Environmental Protection Agency
FY	Fiscal Year
GLWA	Great Lakes Water Authority
GSI	Green Stormwater Infrastructure
HRD	Detroit Housing and Revitalization Department
MDEQ	Michigan Department of Environmental Quality
MDOT	Michigan Department of Transportation
MG	Million Gallons
MOU	Memorandum of Understanding
NPDES	National Pollutant Discharge Elimination System
OPC	Opinion of Probable Cost
PCSWMO	Post-Construction Stormwater Management Ordinance
RPR	Resident Project Representative (for construction)
TAC	Technical Advisory Committee
URT	Upper Rouge Tributary Area/ Upper Rouge Tunnel

## **EXECUTIVE SUMMARY**

This report provides an update on the status of green stormwater infrastructure (GSI) efforts by the Detroit Water and Sewerage Department (DWSD) through a portion of FY2022 (February 1, 2022 through June 30, 2022) and a portion of FY2023 (July 1, 2022 through January 31, 2023). It fulfills the annual regulatory reporting requirements associated with the National Pollutant Discharge Elimination System (NPDES) permit. The City's program focuses specifically on the Upper Rouge Tributary Area (URT).

DWSD continues to support its choice to use GSI both to aid in the control of combined sewer overflow (CSO) discharges and to improve the quality of life in the City, and strives to provide conscious and thoughtful investments in GSI in locations within the City where there is the potential to reduce basement backups and street flooding, beautify neighborhoods, as well as to reduce combined sewer overflows. DWSD's upcoming projects focus on specific neighborhoods where large scale projects can reduce or eliminate CSO discharges at specific outfalls. DWSD's future large scale GSI projects will align with many key aspects of the recently published Great Lakes Water Authority's (GLWA) Wastewater Master Plan (WWMP).

#### PROGRESS OF MAJOR INITIATIVES IN FY2022/FY2023

With the basic understanding that GSI programs are, by nature, a mix of actions from public and private entities, DWSD's efforts are intended to continue to create a policy and process framework that will drive the greatest possible implementation of GSI. These efforts have included the revamping and redevelopment of institutional structures (i.e. Ordinance and Design Manual) that change the way stormwater is managed on parcels, collaboration with other City of Detroit departments to encourage GSI as a component of each project, implementation of projects that support neighborhoods, and evaluation of those projects in coordination with research partners.

In FY2022/FY2023, DWSD continued design of future projects through its CS-1884A professional services consultant. Under CS-1884A, DWSD continued to execute and facilitate the major initiatives for compliance with the NPDES permit. DWSD has also utilized its sewer and water main rehabilitation efforts under the Capital Improvement Program to expand GSI implementation.

The four primary actions that have been undertaken by DWSD, the City of Detroit, and partner public agencies that will result in changed stormwater management are discussed below:

## Post-Construction Stormwater Management Ordinance (PCSWMO)

As stated in the previous report, DWSD worked with other City departments on updates to the City's codes and ordinances with the intent of incentivizing stormwater management on new development and redevelopment. The PCSWMO was originally passed by City Council in November 2018, and there was ample feedback from the industry that revealed where updates and refinement to the ordinance needed to occur. Therefore, DWSD took steadfast efforts to amend the Stormwater Ordinance to support flexible stormwater management solutions for development within the City. December 9, 2020 marked the enactment of the amended ordinance as approved by City Council (FY2021). DWSD has found continued success over the past year enforcing the amended ordinance.

DWSD's approach, as embodied in the Post Construction Stormwater Management Ordinance (PCSWMO), meets and exceeds the permit requirement. Not only does the PCSWMO apply to projects that would require a Part 41 construction permit, it also applies to addition or replacement of impervious cover above an established threshold of ½ acre.

DWSD also continued collaboration and coordination with other departments such as City Planning Commission (CPC), Housing and Revitalization Department (HRD), Planning and Development Department (PDD), and Buildings, Safety Engineering, and Environmental Department (BSEED) to promote GSI during site plan reviews for redevelopment and development projects that are not necessarily required to comply with the ordinance. The engagement of these critical entities is a catalyst for ensuring compliance with the ordinance and reinforcing the need for GSI implementation.

## **DWSD Implemented GSI Projects**

During the course of FY2022/2023, construction project PC-801A – Oakman Boulevard Green Stormwater Infrastructure continued work under the warranty, maintenance and establishment periods (see Figure 1). Maintenance responsibilities for this project will be shifted to DWSD following the end of the contract maintenance period this fall.

DWSD continued the maintenance responsibilities under the current DWS-904 Maintenance contract once original contractual obligations were met by construction contractors for maintenance and establishment. DWSD utilized in-house Maintenance & Repair staff to clean the hardscape infrastructure, which included sumps, porous pavers, catch basins, and trench drains. Beginning in Spring 2023, DWSD will conduct some hardscape maintenance at Oakman through CS-1884A. The projects falling under DWSD's responsibility for maintenance include Artesian permeable asphalt, Keeler Street pavers, Stoepel Park No. 1, Liuzzo Park, Crowell, Cornerstone Village, and Ecological Sites. This year, the Tireman bioswales were removed from this list, as construction project PC-808 Far West Detroit Stormwater Improvement Project has progressed and impacted the project area.

DWSD's Capital Improvement Program (CIP) has assessed the water and sewer condition for neighborhoods. In areas where the CIP team calls for open-cut sewer intervention, GSI is being considered. One example of this is in Cornerstone Village. GSI was incorporated into a CIP project outside of the URT, in Cornerstone Village on Chandler Park Drive, demonstrating DWSD's commitment to implementation of GSI citywide when appropriate and effective. The Cornerstone Village GSI portions of this project have been completed as of March 2022.

Monitoring of existing projects has helped define the performance of constructed practices and provided a better understanding of the geotechnical limitations (i.e. clayey soils) in the City of Detroit. These results led DWSD to GSI shift emphasis to projects that would remove volume from the system by redirecting stormwater to the Rouge River or significantly reduce peak flows. Since FY2019/FY2020, DWSD has focused on neighborhood-scale GSI projects. In FY2021/2022 DWSD completed design of the Far West Detroit project, which incorporates suggestions from GLWA's WWMP. This project involves the installation of new storm sewer leading to GSI practices within Rouge Park that ultimately discharge to the Rouge River. As of March 2023, the project is under construction. DWSD is monitoring flows in the project area to establish a baseline to allow future assessments of the performance of the completed project. DWSD has also installed flow monitors at Oakman to evaluate the project's performance over time.



Figure 1 Oakman Boulevard Green Stormwater Infrastructure

## Drainage Charge Credit System

DWSD continued to promote the drainage charge credit program as an institutional measure that provides an incentive for customers to implement GSI practices. The Capital Partnership Program (CPP) has awarded funding over the years but funding has been paused since FY2020 due to the impact of CoVid - 19. When active, the budgeted monies may only be solicited for sites that propose a retrofit project for stormwater management. Any

development that is required to comply with the ordinance is not eligible for CPP funding. Upon request, non-residential property owners have been able to receive a site assessment that summarizes opportunities for implementation of stormwater management that would also achieve a credit towards their drainage charge. Due to the CoVid-19 impacts, site assessments have been temporarily placed on hold. Typically, site assessments include inspection and assessment of the property, and provide a report to the property owner explaining what can be done through implementation of GSI to reduce the drainage charge through green credits.

DWSD held a drainage charge credit outreach event for engineers, landscape architects, and developers on October 28, 2022 to provide technical information and guidance on the drainage charge program and green credits. DWSD's outreach efforts regarding the drainage charge credit program will continue in FY23/24 as DWSD seeks to support Detroiters looking to implement GSI on their properties.

## **Demolition Program**

The demolition program continues in FY2022/2023, and includes efforts by the Detroit Land Bank Authority (DLBA) and the Detroit Building Authority (DBA). This work has largely been performed by other City of Detroit departments or agencies, specifically BSEED from 2010 – 2013 and DLBA from 2014 onward. DLBA has adopted standards of site restoration from DWSD to promote the reduction of runoff upon restoring the demolition site. The consistent removal of impervious cover and restoration, according to DWSD recommendations, decreases runoff into the combined sewer system.

#### **NPDES METRICS**

DWSD's NPDES permit requires certain reporting and expenditure metrics. DWSD's NPDES permit was last updated July 1, 2019 with EGLE. Since the new permit has been issued, DWSD has commenced operating under the requirements and conditions as permitted by EGLE. The progress reporting requirement of this permit is fulfilled by this annual report. This April 1, 2023 report encompasses a portion of FY2022 as well as FY2023 through February 1, 2023, unless otherwise noted.

The NPDES permit established an expenditure timeline for DWSD to adhere to. DWSD has shifted from small-scale GSI to large-scale neighborhood projects, as outlined in the Wastewater Master Plan, and has continued designing projects with the CS-1884A contract consultant. In FY2020/2021, DWSD completed a transition from CS-1522 to CS-1884A; following this transition, DWSD and the CS-1884A consultant performed value engineering to enhance project outcomes and maximize CSO reduction. An updated expenditure timeline was needed in order to reflect DWSD's revised approach. DWSD proposed a revised expenditure schedule to EGLE to demonstrate that DWSD shall realign with the initial NPDES schedule for expenditures and maintain permit compliance. The proposed expenditure schedule was accepted by EGLE. DWSD was able to meet the revised expenditure schedule for FY2020/2021 as well as this fiscal year's reporting period. EGLE and DWSD have established quarterly meetings to provide updates, assess past quarterly performance, and address new events that may affect projected expenditures. With PC-808 currently under construction, the Fenkell Stormwater Projects under preliminary design, and monitoring, administration, and outreach efforts ongoing, DWSD continues to monitor expenditures for reporting and compliance.

DWSD staff, CS-1884A consultants, and EGLE representatives have continued meeting virtually and have taken key measures to streamline the design and construction phases that will be a catalyst for achieving permit compliance. DWSD has also continued with its design efforts serving customers and constituents for the furtherance of GSI implementation.

#### FY2022/2023 EXPENDITURES

In FY2022/2023, DWSD's Green Stormwater Infrastructure program expended funds for awarded projects as shown in Table 1Error! Reference source not found. A more detailed description of expenditures is included in Section 5.0, Investment in Green Infrastructure.

Table 1 FY2022/FY2023 Expenditure Summary

Effort	Febru	nditures ary 1, 2022 – ary 31, 2023	Expe	ulative enditures 110 - January 31,	Comments
Code and Ordinance Efforts	\$	1,180	\$	192,777	Work for ordinance development and implementation, prorated to URT share (27.1%) * Includes Outreach spend.
Program Management and Planning	\$	287,754	\$	3,779,710	DWSD staff and consultant services
Outreach	\$	-	\$	546,519	**Outreach efforts for this report are included in Project Implementation as well as Codes and Ordinance due to change in billing methodology for CS-1884A.
Tracking Impervious Cover Analysis	\$	86,000	\$	208,808	Impervious cover, prorated to URT share (27.1%); GIS data management
Project Implementation	\$	1,944,655	\$	28,478,437	Planning, Design, and Construction of GSI projects. *Includes Outreach spend.
Maintenance	\$	82,327	\$	290,596	Includes GSI maintenance under DWS-904
Total Spend	\$	2,401,916	\$	33,496,847	Includes CS-1522, CS-1884A, & PC-801A, PC-806, PC808 billings
Projected Upcoming Construction Project Spend			\$	31,261,854 <sup>1</sup>	Based on most recent updated values: Remaining construction budget for Far West. Projection only includes construction dollars and does not include other eligible spend dollars.
Total with Projected Upcoming Construction			\$	64,758,702	

<sup>1.</sup> Approximately \$4M of Far West spend has been paid out since the January 31, 2023 cutoff for this report. This, along with all additional spend from Feb 1, 2023 to Jan 31, 2024, will be included in the April 2024 report.

#### 1.0 INTRODUCTION

The Detroit Water and Sewerage Department (DWSD) and the Great Lakes Water Authority (GLWA) are jointly responsible for developing and implementing the Alternative Rouge River Combined Sewer Overflow (CSO) Control Program. This CSO Control Program is designed to restore water quality and protect public health while staying within the City's financial means to pay for new projects. The program encompasses a 25-year phased plan that focuses on green stormwater infrastructure (GSI) solutions along with conventional CSO control facilities. DWSD is responsible for the implementation of the GSI program.

This document is the Green Stormwater Infrastructure Annual Progress Report for the time period of February 1, 2022 to January 31, 2023, which spans portions of FY2022 and FY2023. An annual progress report is required according to the permit (NPDES MI0022802 Part I.A.15.d.5.a) that:

- 1) Summarizes the GSI implementation work during the preceding DWSD fiscal year that has been undertaken and completed as part of the Green Infrastructure program.
- 2) Contains a work plan for GSI implementation projects for the next DWSD fiscal year.
- 3) Documents the annual expenditure for the preceding DWSD fiscal year.
- 4) Documents a cumulative total-spent-to-date on the GSI program.

#### PROGRAM GEOGRAPHY AND BACKGROUND

The Green Stormwater Infrastructure Program is focused on a 37.5-square-mile portion of the City of Detroit where CSO discharges are tributary to the Upper Rouge River. This portion of the City, alternately referred to as the Upper Rouge Tunnel area and the Upper Rouge Tributary (URT) area, comprises approximately 27.1% of the City of Detroit and is illustrated in purple in **Error! Reference source not found.**. This area was identified for a program of both traditional CSO controls and green stormwater infrastructure in 2010, following the cancellation of the Rouge River CSO tunnel project due to escalating costs and financial challenges. The URT includes a complex network of combined sewers. Combined sewage flows in the URT that exceed the capacity of the interceptor system are either discharged from uncontrolled outfalls or treated at the Hubbell-Southfield, Seven Mile, or Puritan-Fenkell CSO Facilities. The area includes a variety of residential, industrial, and commercial neighborhoods which are in varying states of stability. The potential of stormwater to be converted to CSO discharges is a factor in prioritizing implementation efforts and locations, while the local socio-economic conditions are a determinant in the type of project implemented.

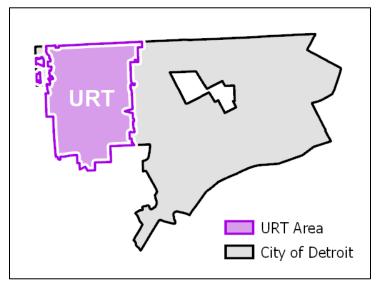


Figure 2 Upper Rouge Tributary Area

Within the City's approximate 138 square miles of land, GSI opportunities are abundant. DWSD's executive management team continues to emphasize the potential for Detroit to be a national leader in green stormwater infrastructure. The working relationships between the DWSD GSI Program, City of Detroit departments, and other authorities and groups continue to be cooperative and positive.

In FY2022/FY2023, DWSD has continued to focus on GSI project implementation, identification and development of future projects, the drainage charge program and credit system, and continued building of institutional structures to support internal and external project coordination. Long-term planning within the URT has also been a major priority throughout this time frame. DWSD has also continued to host and maintain the Stormwater Hub website, which the department hopes will spark interest in GSI amongst Detroiters and promote GSI installations by the private sector.

#### PROGRAM OVERVIEW

The ultimate regulatory goal of GSI implementation is a reduction in stormwater entering the combined sewer system, which, in turn, will help to reduce untreated combined sewer overflows. DWSD recognizes that its direct spending on project implementation represents only a portion of the overall actions that result in a change in flow to the combined sewer system. Many of the actions that will impact the quantity of flow entering the sewer system will be a result of activities such as redevelopment or demolition and stormwater management retrofits by private property owners seeking to reduce their drainage charges. As a result, DWSD has implemented a three-pronged approach for better stormwater management. The three approaches, as illustrated in Figure 3Error! Reference source not found., are code modifications and ordinance enactment, implementation of a drainage charge green credit program, and project implementation in coordination with other activities and partners.



Figure 3 DWSD's Approach to Stormwater Management

#### 2.0 PLAN IMPLEMENTATION - FY2022/FY2023

The Green Stormwater Infrastructure Plan was first a requirement for DWSD under the NPDES permit (Permit No. MI0022802), issued by MDEQ (State of Michigan Department of Environmental Quality, 2013). The permit required DWSD to develop and implement a plan for locating, designing, constructing, operating, and evaluating GSI in the sewer sheds for 17 CSO outfalls to the Rouge River. The permit identified specific elements that should be included in the Plan including downspout disconnection, demolitions, tree planting, vacant lot greening, bioswales along roadways and parking lots, rain barrels, and rain gardens at properties per the May 2013 permit and programmatic and policy type elements. The 2014 GI Plan was submitted to MDEQ on August 1, 2014, and was conditionally approved by MDEQ on May 8, 2016. The Green Stormwater Infrastructure Plan was also included in the new NPDES permit (Permit No. MI0022802) issued by EGLE on June 28, 2019 with an effective date of July 1, 2019. The new permit has updated language that refers to GSI best management practices (BMPs).

The GSI-related requirements from the May 2013 permit and the July 2019 permit essentially remain the same, stating the provisions (downspouts, demolition, GSI/BMPs, outreach, etc.) that shall be established and implemented by DWSD. The Upper Rouge Tributary area and outfalls are still the primary target areas to address. The new expenditure requirement allows for 1/3 of the total spend to be utilized for projects constructed outside of the URT in areas tributary to an untreated CSO.

DWSD envisions its Green Stormwater Infrastructure Program as a continually evolving effort to identify and implement projects and programs that will reduce CSO discharges while benefiting the community. It is and will continue to be coordinated with other activities in the City that impact stormwater runoff. Program activities fall into two primary groups:

- Institutional: Efforts associated with codes and ordinances, drainage charge and other department/ agency interactions.
- **GSI Implementation**: Direct spending by DWSD on GSI projects. These activities include planning, design, construction, and public outreach.

A summary of Green Stormwater Infrastructure Program activities in FY2022/FY2023 is described in this section.

#### INSTITUTIONAL EFFORTS

Each year, the annual report highlights the various institutional changes and activities that impact the City of Detroit's GSI Program. As in prior years, the City of Detroit continues to work toward policies and processes that include GSI as the standard approach for project implementation. Internal to DWSD, in collaboration with the GSI community in Detroit and in partnership with the Great Lakes Water Authority (GLWA), structures are gradually being established to facilitate project implementation.

## Citywide Collaboration and Commitment

The momentum realized on the GSI program is credited to the highly collaborative effort of entities such as the Detroit General Services Department (GSD), Detroit Land Bank Authority (DLBA), the Building, Safety and Environmental and Engineering Department (BSEED), the Planning and Development Department (PDD), the Department of Public Works (DPW), the University of Michigan Water Center, and many community groups including Grandmont Rosedale Development Corporation, Friends of Rouge Park, Cody Rouge Community Action Alliance, Warrendale Community Organization, the Viola Liuzzo Park Association, and the Far West Detroit Civic Association.

#### Significant DWSD events include:

- Continued enforcement of the amended Post-Construction Stormwater Management Ordinance (PCSWMO), which was developed from the assessment of the initial ordinance implementation/roll-out to establish more cohesive parameters for green infrastructure implementation; this was passed by City Council in December of 2020.
- Continued oversight and review of stormwater projects for new and redevelopment within the City.
- Augmented PSMG by hiring multiple staff with a focus on long-term implementation and management of DWSD's stormwater programs and policies.

- Development of a new maintenance contract for advertisement and continued to train DWSD Maintenance and Repair crews on the use of permeable pavement cleaning equipment and other project hardscape for continued functionality of green stormwater infrastructure projects.
- Updates to the Municipal Stormwater Maintenance Manual for use by the DWSD maintenance personnel responsible for maintaining DWSD practices.
- Updates to the Stormwater Management Design Manual to clarify requirements for manufactured treatment devices (MTDs).
- Public workshop for developers, engineers, and project owners to learn about the Design Manual, including this year's updates, as well as the City of Detroit's Drainage Charge and the Drainage Charge Credit program.
- Start of construction for PC-808 Far West Detroit Stormwater Improvements Project, DWSD's largest green stormwater infrastructure project to date.
- Start of preliminary design for the Fenkell Stormwater Improvements.

## Stormwater Ordinance and Design Manual

#### Stormwater Ordinance

The Post-Construction Stormwater Management Ordinance (PCSWMO) was passed in November of 2018 by City Council. DWSD has revised the ordinance based upon the lessons learned since its enactment in 2018. Feedback from developers and consultants along with the plan review process has allowed DWSD staff to work with its Legal department to remove barriers that make compliance too difficult while still exceeding the goals established by the NPDES permit. The revised ordinance is enacted as of December 2020.

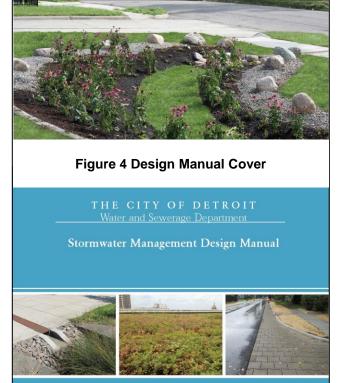
In FY2022/2023, DWSD has continued to find great success with the amended PCSWMO. The December 2020 amendment and accompanying updated Design Manual has encouraged designers to choose GSI when planning new site developments, and has made it easier for those designers to meet the performance standards on their site. In October 2022, in response to knowledge gained from continued oversight and review of stormwater projects, DWSD published an updated version of the Design Manual which clarified performance standards for manufactured treatment devices, added standard details for various stormwater management structures, and revised porosity standards for consistency.

#### Design Manual

The Stormwater Management Design Manual was developed as a collaborative effort between City departments and is a technical manual intended to accompany the requirements in the Post-Construction Stormwater Management Ordinance. As part of the manual's development, technical experts in other City Departments and committees reviewed the document and provided comments which were incorporated by DWSD.

This manual serves as a resource for both applicants and City personnel to ensure developments are compliant with the Post-Construction Stormwater Ordinance. The manual also addresses the permit requirements (Part I.A.15.f.c.2) pertaining to stormwater controls for projects requiring a Part 41 construction permit issued by EGLE. In addition to general green stormwater infrastructure design guidance, the manual provides information on the following:

- Applicability of the requirements for new development and redevelopment.
- Design criteria for site drainage, roadway and parking lots, and flow conveyance of sewers, culverts, and open channels that will address water quantity and quality considerations.



- Overview of drainage design methodologies and acceptable practices.
- Stormwater control measure design considerations for systems such as green roofs, water harvesting, bioretention, tree plantings, porous pavements, and detention and retention basins.

The manual was updated and republished in December 2020 in coordination with the amended ordinance that took effect December 9th, 2020. The manual was then updated and republished a second time in October 2022. The manual is divided into the following chapters and located on the City of Detroit website for public access and use. Many of the December 2020 updates, as well as the October 2022 updates, were clarifications to content already in the manual. The format and much of the overall chapter content did not change. Updates are described below.

The descriptions below provide an overview of each chapter in the Design Manual.

#### Chapter 1 - Introduction

#### Chapter 2 - Regulatory Requirements

This chapter describes the regulatory requirements and other programmatic drivers for stormwater management in Detroit, with emphasis on the PCSWMO requirements related to water quality, channel protection, and flood control.

#### December 2020 Updates

- Added detail for the required elements of a Post-Construction Stormwater Management Plan
- Updated definitions for development site, construction area, and impervious surface.
- Provided clarifications on exemptions to the Stormwater Ordinance.
- Added an option for onsite alternative compliance (Extended Detention) under extraordinarily difficult site conditions.
- Added a cutoff value for measured in-situ infiltration (0.20 inches/hour) that would establish an extraordinarily difficult site condition.
- Provided more detail on performance standards.
- Updated hyperlinks to external resources.
- Updated the application forms for Alternative Compliance Requests and the Post-Construction Stormwater Management Plan.
- Added a requirement to include Drainage Fee Credit calculations in the site plan submittal.
- Added a Certification Statement for the construction and perpetual maintenance of the proposed Stormwater Control Measures.
- Added two site plan examples with step-by-step calculations.

#### October 2022 Updates

Added another site plan example with step-by-step calculations for extended detention.

#### Chapter 3 - Site Design and Stormwater Management

This chapter presents guidelines and considerations for designing site development projects including site assessment, site and landscape design principles, and preliminary concept development. The chapter also illustrates how to integrate stormwater management components into site designs for a variety of building sites, open spaces, and building types.

#### Chapter 4 - Hydrologic Procedures

This chapter provides sources to precipitation data, as well as acceptable methods and modeling software for calculating runoff volumes and peak discharge rates.

#### December 2020 Updates

- Added statement encouraging (but not requiring) design consideration for climate change impacts on rainfall intensities.
- Provided additional references to acceptable hydrologic/hydraulic model platforms.
- Simplified the equation for required Retention Volume.
- Included an equation for Extended Detention Volume (onsite Alternative Compliance).

- Added a site area cutoff (<20 acres) for the use of the Modified Rational Method for detention pond volume determination.
- Added clarifications for time of concentration calculations.
- Added runoff coefficients for open water and additional guidance on the use of runoff coefficients.

#### Chapter 5 - Drainage Conveyance

This chapter provides standards and requirements for the design of storm sewer systems to ensure consistency with the current requirements for the City's public roadways and ensure the safe and effective flow of stormwater through conveyance systems that are part of the site design.

#### December 2020 Updates

- Added a clarification for energy dissipation design.
- Added a clarification for the use of underdrains based on in-situ infiltration rates.
- Edited the details on requirements for safety grates on culverts and outlets.
- · Edited the design criteria on inlet spacing.

#### Chapter 6 - Soil, Aggregates and Water

This chapter contains general information on the physical properties of soil and aggregates, with a focus on how water moves through these materials and the need for geotechnical information to support the design and construction of stormwater control measures, particularly GSI practices intended to promote infiltration.

#### **Chapter 7 - Detention Practices**

This chapter discusses the different types of surface and subsurface detention practices, including basic detention basins, extended dry detention, and extended wet detention, and summarizes technical information necessary to design, construct, and maintain these stormwater control measures.

#### December 2020 Updates

- Added a statement clarifying parking lot detention; prohibiting the practice for parking areas used by passenger vehicles and allowing it only on industrial lots with only truck/trailer traffic.
- Added a statement clarifying the dewatering period for sediment forebays, setting this at 24 hours.
- Corrected an error on the freeboard elevation for stormwater practices; set the maximum surface
  ponding elevation to be one foot below basement floor elevations (previous standard had the
  freeboard elevation at one foot above basement floor elevations.
- Added a design requirement for a backup power source for pumped stormwater facilities.

#### Chapter 8 - Bioretention

This chapter introduces bioretention practices, including bioswales and tree box filters, and summarizes the technical information for design, construction, and maintenance. Bioretention is a very flexible practice that can be used in a variety of settings and is the most common GSI practice.

#### **Chapter 9 – Infiltration Practices**

This chapter covers the technical information for designing, constructing, and maintaining infiltration basins and trenches. Infiltration basins and trenches are designed to encourage percolation and ground water recharge of stormwater runoff. Infiltration basins are typically larger shallow surface impoundments used to manage stormwater runoff from areas between 5-50 acres while infiltration trenches are narrow, linear practices that are used to manage stormwater runoff from areas less than 5 acres, like along a roadway or parking lot.

#### **Chapter 10 – Permeable Pavement**

This chapter summarizes the information for designing, constructing, and maintaining several types of permeable pavement, including porous asphalt, pervious concrete, pervious pavers, and grid pavement systems. Permeable pavement allows streets, parking lots, sidewalks and other impervious covers to retain the infiltration capacity of underlying soils while maintaining the structural and functional integrity of traditional pavements.

#### Chapter 11 - Rainwater Harvesting

This chapter summarizes the information for designing, constructing, and maintaining water harvesting practices such as cisterns. Water harvesting is a practice that captures stormwater runoff often from rooftops for later use

as irrigation or alternative grey water uses between storms, providing a potential water bill savings. Cisterns are larger systems (up to 10,000 gallons or even larger) that are more often used on commercial or industrial sites and can be placed aboveground or below ground.

#### Chapter 12 - Green Roofs and Walls

This chapter summarizes the information for designing, constructing, and maintaining green roofs and walls that capture rainfall in a layer of vegetation and growing media, with excess rainwater directed to roof drains and downspouts.

#### Chapter 13 - Stormwater Wetlands

This chapter summarizes the information for designing, constructing, and maintaining stormwater wetlands, shallow-water ecosystems designed to treat stormwater runoff in low-lying areas or along river corridors where water tables are high.

#### Chapter 14 - Manufactured Treatment Systems

This chapter describes the DWSD review and approval process for proprietary manufactured treatment systems. Manufactured treatment relies on a variety of mechanisms to remove pollutants such as sediment, trash, and floatable debris, from stormwater runoff. Two common types of manufactured treatment devices include hydrodynamic separators which use chambers to trap sediment and filtering systems which use a settling chamber then filter to remove specific pollutants.

#### October 2022 Updates

- Streamlined text for improved clarity.
- Updated peak flow criteria for unit selection and site design.
- Changed TSS removal performance standard based on peak flow criteria to be event-based rather than based on average annual performance. Manufactured treatment devices should be sized for a 1-year storm, or a design rainfall intensity of approximately 2.0 inches per hour.
- Added clarification that systems need to be installed under configurations for which they were designed/tested. Manufactured treatment devices must have a closed cover, allow for maintenance access, and have only one inlet and one outlet (unless acceptable testing shows that an alternate configuration is permissible).

#### **Stormwater Standard Details**

In October 2022, DWSD added 21 standard detail sheets to the end of the manual (following the glossary). These details depict various structures and practices commonly included in GSI and/or conventional stormwater management systems.

## Maintenance of GSI Practices

Regular care and maintenance of the GSI practices is crucial to support the practices' efficacy at managing stormwater. In order to ensure that proper and timely maintenance is being performed, DWSD has developed a Municipal Stormwater Maintenance Manual and adopted the software Cityworks, a GIS based tracking program. These two tools will be used together to identify the necessary maintenance tasks and the frequency of conducting these maintenance tasks for the DWSD constructed GSI practices.

The Municipal Stormwater Maintenance Manual (MSMM) was developed in FY2018 to identify specific methods and approaches to maintaining the structures constructed for each GSI practice. The MSMM was updated in FY2019 and portions of FY2020 to include completed GSI projects, O'Shea Playground, Crowell Recreation Center, and Ecosite Retrofits. It was updated again in FY2022 to include the substantially compete GSI projects PC-801A Oakman Boulevard and PC-806 Charles Wright. Further updates will follow as additional projects are completed.

Each GSI practice component has a standard operating procedure (SOP) outlining the required maintenance tasks and the inspection frequency. Site-specific information packets detailing the site location and SOPs needed during inspections at each site have also been developed. All structural tasks, including trench drains, catch

basins, inlet structures, outlet structures and underground pipes, are currently maintained by DWSD's in-house Maintenance & Repair staff. Maintenance of the vegetation components is currently conducted under DWSD's contract DWS-904. During FY2022/2023, DWSD continued development of a new maintenance contract with a broader scope to ensure DWSD has greater flexibility in maintaining practices.

During FY2020/2021, DWSD implemented Cityworks, a GIS-based asset management program, to perform and track GSI practice inspections such as DWS-904 tasks and Maintenance & Repair staff as noted above. Use of this program has continued through FY2022/2023. The content developed in the maintenance manual was imported into a Cityworks workflow that automatically flags when inspections need to be performed for each asset within a GSI practice. Cityworks also allows field crews to fill out maintenance forms digitally, track when inspections have been completed and by whom, track the costs associated with the maintenance of each asset, and provide a history of all inspections performed at that asset. When construction of GSI projects is completed, the new projects are added to the maintenance manual, and analogous updates are made to GIS and the Cityworks workflow to include new GSI practices and their assets. DWSD continues to conduct regular inspections for each constructed site to determine if maintenance is necessary or any other corrective action needs to be taken.

## Impervious Cover Reduction

DWSD has tracked impervious cover in the City of Detroit for stormwater management and drainage charge related purposes. Demolitions have historically resulted in significant removal of impervious cover. DWSD has tracked the overall impervious cover change as a result of demolitions since 2010. Calculations reported in this report are based on the 2010 impervious cover layer, the 2015 and 2019 impervious cover layers and the demolition tracking that is in the City's "demolition tracker". Future efforts will continue to focus on runoff reduction through GSI projects and management of stormwater from new and redevelopment projects. This is validated by DWSD's ordinance compliance efforts and large-scale projects consisting of storm sewers and green stormwater infrastructure with direct discharge to the Rouge River.

The estimated recent and cumulative impact of demolitions is summarized in Table 2. Locations of URT demolitions that occurred in FY2022/2023 are shown in Figure 5. There were 2,342 total demolitions within the City and 351 documented demolitions in the URT between February 1, 2022 and January 31, 2023, reducing impervious area by 85.6 acres citywide and 11.5 acres within the URT.

**Table 2 Impervious Cover Removal Summary** 

Statistic	URT (acres)	Citywide (acres)	
Impervious acres in 2010	13,016	48,581	
Impervious acres as of April 2015	11,667	45,639	
Subtotal Change in IA	1,349	2,942	
Demolitions (Acres) for 2016	50	199	
Demolitions (Acres) for 2017	34	148	
Demolitions (Acres) for 2018	29	104	
Demolitions (Acres) for 2019	40	152	
Demolitions (Acres) for 2020	22	83	
Demolitions (Acres) for 2021	4	16	
Demolitions (Acres) for 2022	6.8	57	
Demolitions (Acres) for 2023	11.5	85.6	
Demolitions (Acres) since April 2015 flyover	197.3	844.6	

<b>Total Demolition Acres</b>	1,546.3	3786.6
Estimated Runoff Reduction (MG)	47.06	115.25

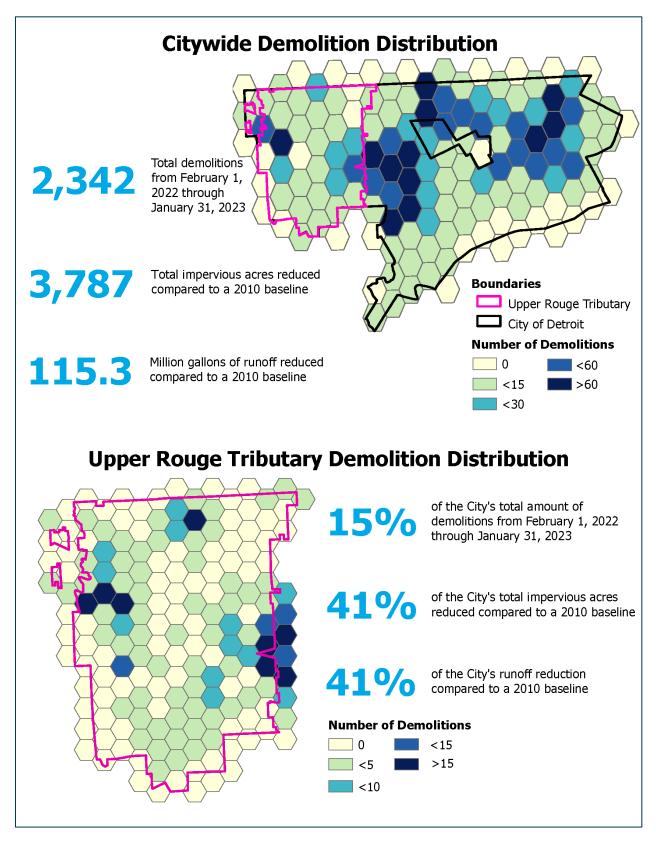


Figure 5 URT Area Demolitions, February 1, 2022 – January 31, 2023

## **Tracking System**

DWSD is developing a tracking and performance assessment database for green stormwater infrastructure implementation activities. The objective of this database is to define, at a minimum, the location, ownership, financial investment, performance, and installation date of the green stormwater infrastructure practices. Three primary types of data are maintained by DWSD:

- DWSD constructed or directly funded green stormwater infrastructure practices.
- Parcels that directly discharge to the Detroit or Rouge Rivers and privately owned green stormwater infrastructure practices that qualify for drainage charge credits.
- General land use cover change over time.

#### Activities executed for FY2022/2023 include:

- Acquired March 2022 aerial imagery through the Michigan Statewide Authoritative Imagery & LiDAR, which will be used to update impervious areas within the City.
- Impervious surface analysis update
- Continued to improve upon the implementation of Cityworks, a GIS-based asset management program, to track status and maintenance requirements of DWSD and customer-implemented green stormwater infrastructure.

#### PROJECT IMPLEMENTATION EFFORTS

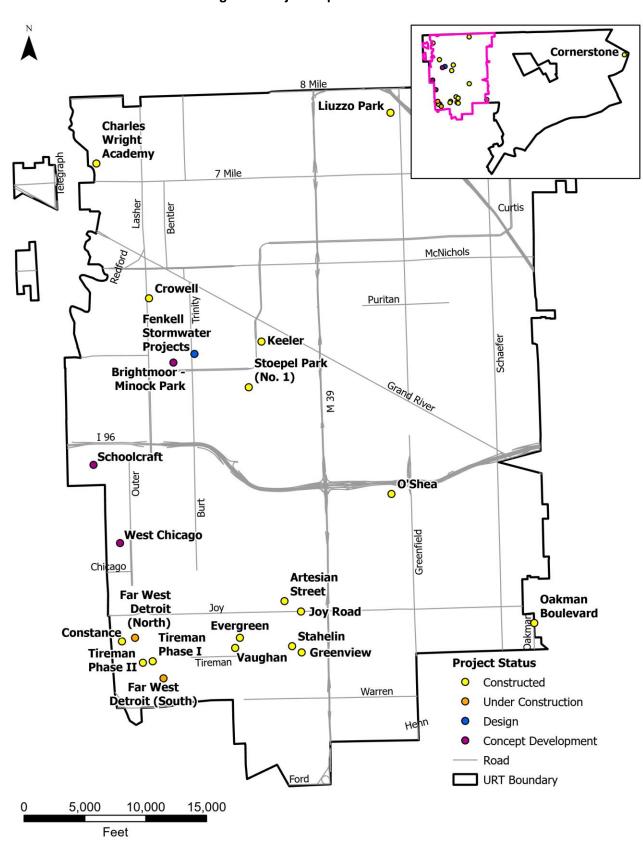
DWSD began implementation of GSI projects in 2015 and has completed the construction of several GSI projects since that time. Additional projects are currently in various phases of construction, design or development. Table 3 provides a summary of DWSD's GSI projects, and Figure 6 shows the locations of these projects.

**Table 3 Implementation Activities** 

Activities	Anticipated Status (as of April 2022 Report)	Actual Status (FY22/23)
Project Implementation	Action Plan	
PW6968 (Transportation Projects Artesian, Keeler, Constance, Tireman Residential)	Construction complete. Contract closeout in FY2018	Complete. Maintenance ongoing.
Stoepel Park No. 1	Construction complete.	Complete. Maintenance ongoing
Liuzzo Park	Construction complete.	Complete. Maintenance ongoing
Tireman Phase II (Bioswales in Rouge Park)	Construction complete. Impacts from Far West expected.	Modifications underway as part of construction of Far West. Maintenance will resume following completion of work.
Crowell Recreation Center	Construction complete	Complete. Maintenance ongoing
Ecological Sites	Construction complete.	Complete.

(Greenview, Evergreen, Vaughan & Stahelin)		Maintenance ongoing		
O'Shea Park	Construction complete.	Substantially complete. Maintenance & punchlist items ongoing		
Oakman Blvd	Construction complete. Warranty and maintenance ongoing.	Complete. Maintenance ongoing via contract. DWSD will conduct maintenance beginning Fall 2023.		
Far West Detroit Project (Formerly West Warren - Constance Phase II and Tireman Phase III)	Construction ongoing, starting in Spring 2022. Substantial completion October 2026.	Construction began Spring 2022 and is in progress.		
Rogell	No action – project found to be cost-prohibitive.	Project found to be cost prohibitive.		
Charles Wright Academy	Construction substantially complete. Warranty and maintenance ongoing.	Construction substantially complete. Warranty and Maintenance ongoing. Punchlist items in progress.		
Additional GSI Projects (outside of URT)	DWSD considers additional opportunistic projects in collaboration with CIPMO, GSD, PDD, and DPSCD. Cornerstone Village neighborhood consists of a GSI project in the right of way of Chandler Park Drive.	Coordination ongoing. Construction of Cornerstone complete.		
Edinborough Street (CIPMO)	Designed GSI for CIPMO Project during FY2019. Project is within the URT. Project awarded.	GSI was removed from project due to utility conflicts		
Ordinance Compliance	Review and approval of stormwater management practices as part of development compliance with stormwater regulations.	Ongoing. Revisions to the Design Manual published October 2022.		
Activity 3 – Distributed GSI Implementation				
Downspout Disconnection – Homes	DWSD determined that downspout disconnection programs in conjunction with drainage charge credit system was unfeasible in FY2019. DWSD continues to coordinate outreach and downspout disconnection coordination opportunities with nonprofit groups	DWSD Service Credit Program was determined to be infeasible; however, coordination		

		continues for downspout disconnections
Downspout Disconnection - Multi-Family Residential, Commercial, and Industrial	Non-residential outreach to stimulate private investment	Ongoing efforts coordinated through the drainage charge credit program
Demolitions and Site Restoration	Coordination with DLBA and DBA is ongoing	DLBA continues demolitions
Tree Plantings	No additional plantings planned unless incorporated into DWSD Construction Projects	N/A



**Figure 6 Project Implementation Status** 

## **Completed Projects**

Several GSI projects have been completed in vacant lots, public parks, and along City roadways as part of the DWSD GSI Program. These projects served as prototypes to illustrate the stormwater management and educational benefits accomplished by implementing innovative best management practices in public spaces. Brief overviews of each project are provided in the following sections.

#### **Ecological Restoration of Demolition Sites**

The Ecological Restoration of Demolition Sites ("Ecological Sites") project was completed in the fall of 2015 on the City's west side. Each of the four bioretention sites were constructed on a two-parcel vacant lot and serve a drainage area of approximately 0.5-1 acres for each site. An example of one of these sites can be seen in Figure 7. Flow monitoring was conducted at the sites in summer of 2017. See Section 4.0, GSI Performance Monitoring, for more information on the flow performance monitoring at the Vaughan and Evergreen sites. Modifications to Vaughan & Stahelin were constructed in FY2019. See Ecosite Retrofits for information about these sites and their modifications.



Figure 7 Evergreen Vacant Lot Bioretention

#### Stoepel Park No. 1

Stoepel Park No. 1 is approximately 30 acres in size, and is located at Evergreen Road & Outer Drive in Detroit's Brightmoor Neighborhood within the designated URT priority area (**Error! Reference source not found.**). The park provides baseball/softball amenities to the Rosedale Grandmont Little League nonprofit organization which serves roughly 400-800 youth participants annually.

This green stormwater infrastructure project includes two bioretention practices that manage the stormwater runoff generated from tributary areas along Westwood Street. The project also included removal of the existing paved parking lot and replacement with a permeable parking lot constructed of open-graded aggregate to reduce runoff from the parking area (Figure 8). The project was completed on November 1, 2016. The contractor completed the three-year maintenance and plant establishment period in FY2019. Maintenance of the plantings continues under DWS-904 Maintenance contract. The hardscape infrastructure maintenance is conducted by DWSD. In November 2021, to ensure proper drainage, portions of the permeable parking lot were excavated and replaced with new aggregate in areas where runoff sediment had accumulated.









#### Liuzzo Park

In cooperation with the Office of the Mayor, the General Services Department, and the Viola Liuzzo Park Association, DWSD began construction in July 2016 of the three bioretention practices in Liuzzo Park to incorporate green stormwater infrastructure into the planned park improvements (Figure 9). The three bioretention practices capture stormwater runoff from the existing roads on the north and east sides of the park, as well as runoff from within the park. The construction project is substantially complete as of December 1, 2016. The contractor completed the three-year maintenance and plant establishment period in FY2019/FY2020. Maintenance of the plantings continues under DWS-904 Maintenance contract. The hardscape infrastructure maintenance is conducted by DWSD.





**Figure 9 Liuzzo Park Bioretention Improvements** 

#### **DPW 6968**

To capitalize on cost-sharing efforts and promote coordination with other City departments, DWSD completed several GSI projects (Tireman Phase I, Constance, Artesian, and Keeler) in conjunction with the City's Department of Public Works (DPW). These projects included bioswales and permeable pavement as well as traditional storm sewer construction at four different locations within the URT. These projects were completed in FY2018.

#### Tireman Bioswales

Tireman Phase II includes two separate bioswales in Rouge Park on the north and south sides of Tireman Avenue between Parkland Street and Outer Drive (). This practice captures sheet flow runoff from the adjacent roadway as well as road runoff conveyed to the bioswales from catch basins capturing drainage from the intersection of Parkland Street and Tireman Avenue (Figure 11). The overflow for the bioswales in the park is currently connected back into the combined sewer system at Parkland Street. This is a temporary measure while the design and construction of Phase III, deemed PC-808 Far West Detroit, is in progress. PC-808 Far West Detroit is a storm sewer/GSI project that will manage approximately 218 acres in the Far West Detroit neighborhood. Once the project is constructed, the overflow from the larger bioswale in Tireman Phase II, as well as Tireman Phase I, will be routed to the newly designed PC-808 Far West Detroit GSI practice and ultimately discharge to the Rouge River.

Other planning efforts performed in FY2020/FY2021 were for additional restoration of the Tireman Bioswales Phase I (Figure 10a), as some residential swales were not fully established and maintained to the intended design. Maintenance and reseeding by the contractor occurred in the fall of 2020 and the spring of 2021. DWSD then continued to maintain this project through the fall of 2022.

As of March 2023, the construction of PC-808 Far West Detroit is underway, and as part of this project, modifications to Tireman II are in progress. Maintenance is currently on hold due to construction impacts to the area. As previous reports have noted, Tireman II will still manage the same volume and will function properly following the completion of these modifications. Per conversations with EGLE, these modifications will not be counted towards DWSD annual spend.

Figure 10 Tireman Bioswales - Completed Modifications





a) Tireman Phase I

b) Tireman Phase II



Figure 11 Tireman Bioswales - Drainage Areas

#### **Crowell Recreation Center**

Crowell Recreation Center and its surrounding park, Hope Playground, sits in the center of the Riverdale neighborhood and is surrounded primarily by single-family residential properties.

The GSI project includes the removal of two existing paved parking lots (Figure 12) and replacement of the center section of parking stalls with permeable block pavement and bioretention islands. Conventional HMA pavement was placed for the remaining portions of the parking lot, and new curb was installed around the perimeter of the parking lot. Both parking lots were regraded to route stormwater from the parking lots' tributary areas to the permeable block pavement in the center of each parking lot. Additionally, each parking lot has two endcap bioretention islands designed to overflow to the permeable block pavement. Stormwater enters the islands through curb cuts designed to capture roughly one quarter of the parking lot's tributary area per island.

A notice to proceed was awarded in October 2017 and substantial completion was achieved in Spring 2019 (FY2019). The PC-799 contract Warranty and Maintenance periods have concluded in FY22 and maintenance is ongoing under the DWS-904 Maintenance contract.



**Figure 12 Crowell Recreation Center Parking Lots** 



#### O'Shea Park

O'Shea Park is a 20-acre park located just south of I-96 and east of M-39 (Figure 6). A complete park renovation was completed through the collective efforts of PDD, DWSD, GSD, and DTE. The park renovation included demolition of the abandoned recreation center on site and construction of a 9-acre solar array, an open park space, a basketball court, walking paths, and an overlook for the solar array. DWSD collaborated with GSD and PDD to incorporate a stormwater management feature into the overall park improvements.

The GSI practice (**Error! Reference source not found.**) consists of a surface bioretention practice at the corner of Rutherford Street and Capitol Street. Road runoff from portions of Rutherford Street, Capitol Street, and park areas including the parking lot is conveyed to the bioretention practice via inlets along the parking lot curb, along the southern edge of the bioretention practice, and a trench drain inlet on the west side of the bioretention practice.

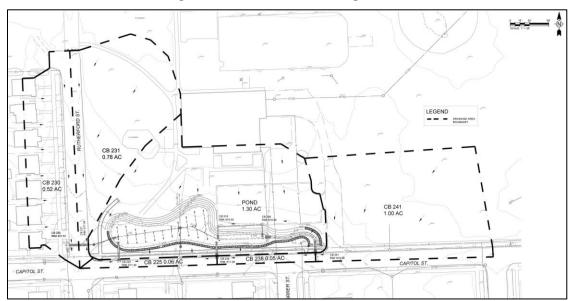


Figure 13 O'Shea Park Drainage Areas

The practice was constructed with underdrains that dewater the system and discharge back to the combined sewer at a reduced/throttled rate (Figure 13). As part of the GSI monitoring effort, cameras were installed at this location to generate time lapse footage of construction activities (Figure 14). This allowed designers to observe construction activities (e.g., sequencing, logistics) while providing residents with informational media that can be used in future outreach activities.

This project began in early May 2018 and reached substantial completion in November 2018 (FY2019). Maintenance and replanting continues in FY2022/2023.







#### Ecosite Retrofits (Vaughan & Stahelin)

Two of the initial ecological restoration sites, Vaughan and Stahelin, underwent additional construction in FY2019. Work included installation of a trench drain that allows for the capture of stormwater runoff from the opposite side of the road, as well as the installation of anti-seep collars (Figure 15). The anti-seep collars will help prevent indirect dewatering back into the combined sewer system. This project was bid along with Crowell Recreation Center. Construction began in April 2018, and the retrofit portion of the project achieved substantial completion in late summer 2018 (FY2019). As noted in Table 7, additional acreage and volume is now managed by Vaughan (0.21 acres and 0.64 MG) and Stahelin (0.41 acres and 0.62 MG) following the completion of the retrofits.

Figure 15 Ecosite Retrofits





#### Joy Road

This project consists of GSI practices within the URT along Joy Road's intersections with Westwood Street, Faust Avenue, and Artesian Street. It consists of permeable brick pavers for the sidewalks and bioretention with curb cuts at intersections along Joy Road. The project was constructed under a Wayne County contract, providing an opportunity to partner with Wayne County; therefore, DWSD provided funding for the GSI portions of the project. DWSD disbursed funds for \$225,000 for the construction of the Joy Road streetscape and drainage improvement project. The Intergovernmental Agreement (IGA) was signed on July 2, 2018 (FY2019). DWSD, through the GSI

program, transmitted funds to Wayne County in Spring 2019 (FY2019). The project was completed during FY2019.

#### Oakman Boulevard

The Oakman Boulevard green stormwater infrastructure project is located in the southeast corner of the URT (Figure 6). The project area experienced significant residential basement backups during the 2014 flooding event.

The project was designed to manage stormwater through both underground detention and surface bioretention practices and to reduce the runoff entering local combined sewers. Oakman Boulevard's existing roadway medians, with a consistent width of approximately 50 feet, are large enough to accommodate both surface and subsurface stormwater management practices; thus, both practice types were planned and constructed within the medians. The project included landscaped swales on the surface of each median to provide bioretention and aesthetic appeal, subsurface storage practices to provide detention and gradually release runoff to two primary combined trunk sewers, and new storm sewers. The volume of each individual practice was maximized based on space available for its specific tributary area. The system has reduced the volume and flow rate of runoff entering the combined sewer system. It may also help protect basements by rerouting storm flows away from small diameter easement sewers. Overall, the system has the capacity to store approximately 1.75 MG.

The design was finalized in FY2019 with bid advertisement in Spring 2019 (FY2019). The project construction commenced in FY2020 and achieved substantial completion in November 2020 (FY2021). The project contract is currently under the Warranty and Maintenance Periods. Warranty and Maintenance periods will end in Fall 2023, at which time DWSD will maintain the site.

The landscape design of the medians was coordinated with the local residents to update the local aesthetic condition of these medians. Meetings were held in July and September of 2017 and February 2018 with local community members to gather input on visual appearance and provide updates on project progress. Follow-up meetings were held with key residents and District 7 Council leaders on July 11, 2019 (FY2020) at the Detroit Association of Black Organizations (DABO) Center and the main project kick-off meeting for all residents was held on February 20, 2020 (FY2020) at Rippling Hope. The contract included water main replacement to limit disruption to the residents.



Figure 16 Oakman Boulevard Conceptual Landscape Rendering

#### Charles Wright Academy

Charles Wright Academy is in the northwest portion of the URT immediately adjacent to the Rouge River at 19299 Berg Road (**Error! Reference source not found.**). The school is immediately adjacent to Ludington Magnet Middle School and bounded by Seven Mile Road on the south, Berg Road on the east, Pembroke Avenue on the north and the Rouge River on the west.

The combined school property of Ludington Magnet Middle School and Charles Wright Academy consists of approximately 43 acres, of which 14 acres are impervious. Some of the site's runoff currently discharges to the river through a CSO outfall downstream of the regulator. Stormwater management of Ludington Magnet Middle School was excluded from the design since the vast majority of the runoff is currently conveyed to the CSO outfall downstream of the regulator.

This project has been designed and constructed to completely remove all of Charles Wright Academy's stormwater runoff from the combined sewer system. Two large GSI practices collect and manage roof and site drainage from Charles Wright Academy. Overflow from the GSI practices is conveyed to the Rouge River via an overflow weir. Both practices receive flow from new storm sewers installed on site. Approximately 5 acres of impervious cover has been removed from the system as a result of the project.

Construction started in FY2021 and reached substantial completion in FY2022. Maintenance of the project by the contractor, at the direction of DWSD, is ongoing.

The concept for this project is shown in **Error! Reference source not found.**. Photographs of the established plantings in the north and south basins, taken in August 2022, are shown in **Error! Reference source not found.**.



Figure 17 Charles Wright Academy Design

Figure 18 Charles Wright GSI





#### Cornerstone Village GSI

This GSI project was implemented as part of a larger DWSD project in the Cornerstone Village neighborhood. It is located within the right of way of Chandler Park Drive, between Canyon Street and Gateshead Street. This work took place outside of the URT, highlighting DWSD's commitment to green stormwater management citywide.

The Cornerstone Village GSI project was designed to help reduce street flooding in the area. As part of this project, DWSD constructed shallow grass swales between the sidewalk and road on each side of Chandler Park Drive, with trench inlets installed to route runoff from the street into the swales. New street trees were also planted to provide bioretention and visual appeal. Construction took place in 2019. DWSD now maintains this site's GSI practices.



Figure 19 Cornerstone GSI

#### FY2022/2023 Construction

DWSD completed the design and development phase of PC-808 Far West Detroit in FY22, and construction began in Spring 2022. The project is expected to reach substantial completion in October 2026 and final completion in February 2027. The Far West Detroit project's large-scale GSI practices have specifically been designed to reduce flooding and basement backups, carrying the potential to dramatically improve wet weather resiliency in the Far West neighborhood.

#### PC-808 Far West Detroit

The PC-808 Far West Detroit project has been designed to manage approximately 218 acres of drainage area tributary to the Rouge River. The project capitalizes on prior work performed on Constance (Constance Phase I) and Tireman Residential Bioswales (Tireman Phase I) as part of PW-6968 and the Tireman Phase II bioswale.

Through FY2019, DWSD performed field survey, geotechnical investigation and preliminary design of the opportunistic stormwater treatment project. This project was transitioned from CS-1522 to CS-1884A in FY2020 at the 60% design phase, and reached 100% design completion in FY2021. The project was put out to bid in FY2021. Construction began in Spring 2022, with Notice to Proceed issued on February 7, 2022.

The project's finalized design, as shown in Figure 20 below, consists of two large bioretention treatment basins for TSS removal and peak flow storage, which both outlet directly to the Rouge River. The North Basin utilizes the prior work performed on Constance Phase I, including an existing outfall to the Rouge River, while the South Basin utilizes a new outfall created as part of the project. The project also includes the installation of new storm sewer within much of the neighborhood.

As of March 2023, earthwork in Rouge Park is ongoing, with the North Basin scheduled for excavation in Spring 2023. Excavation of the South Basin was completed in Fall 2022, with restoration efforts beginning after excavation and site grading and continuing through Spring 2023. Installation of a new outfall from the South Basin to the Rouge River and repairs to an existing outfall to be utilized by the North Basin were both completed in Fall 2022. Additional pipe installation to connect the neighborhood sewers to the basins is ongoing. Installation of new storm sewer and combined sewer within the neighborhood is also in progress. Downspout disconnections are ongoing for homes tributary to the project area within the Far West Detroit neighborhood. Monitoring of flows is also ongoing within the project area.



Figure 20 Far West Detroit Project Rendering (South Basin)

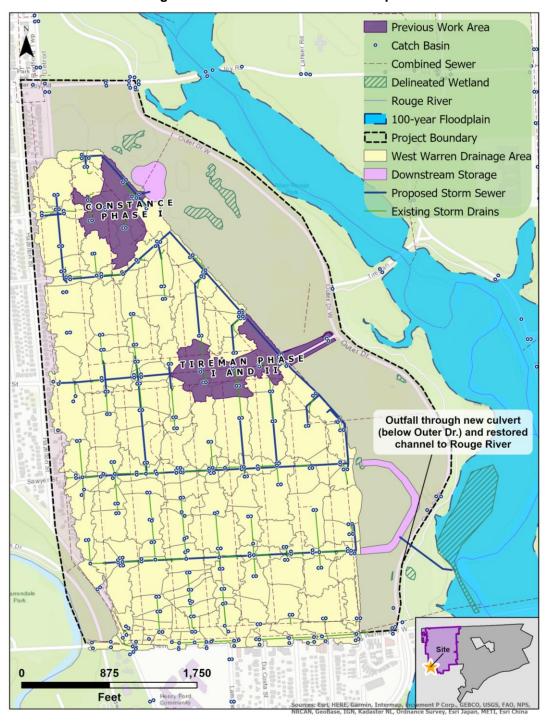


Figure 21 Far West Detroit GSI Concept

## FY2022 & FY2023 Project Design and Development

DWSD continued to focus on large-scale GSI projects throughout FY2022 and FY2023, completing the design and development phase of PC-808 Far West Detroit and shifting design efforts to the Fenkell Stormwater Projects, which will be the first phase of a larger planning effort within Brightmoor-Minock Park. DWSD is also applying for grant funding through the State of Michigan's Clean Water State Revolving Fund.

#### Fenkell Stormwater Projects

DWSD has continued to evaluate neighborhood-scale GSI within the Brightmoor and Minock Park neighborhoods, and has initiated design of the Fenkell Stormwater Projects, the collective name of a series of green stormwater infrastructure projects located within the Brightmoor-Minock Park area. The Fenkell Stormwater Projects are part of a larger stormwater master planning effort that seeks to reduce combined sewer overflows (CSOs) by removing imperviousness, incorporating green stormwater infrastructure (GSI), planting trees, and creating green pedestrian corridors to promote neighborhood stabilization.

#### Brightmoor-Minock Park

DWSD's larger planning effort within Brightmoor-Minock Park has continued through FY2022/FY2023. DWSD is investigating potential neighborhood-scale stormwater management projects within this area. DWSD is working with DLBA to determine available land for such projects, and coordinating with PDD to integrate stormwater planning into the Neighborhood Framework Plan.

#### West Chicago and Schoolcraft (SRF)

DWSD is currently evaluating two project areas (West Chicago and Schoolcraft) to plan additional neighborhood-scale projects to reduce the frequency of discharges of combined sewer overflows on the City of Detroit's west side. DWSD has compiled a project planning document encompassing both of these project areas and applied for funding through the State of Michigan's Clean Water State Revolving Fund. Proposed project areas for West Chicago and Schoolcraft are illustrated in Figure 22 and Figure 23, respectively. DWSD will only pursue further design of these projects if maximum grant funding is provided through the CWSRF program's distribution of ARPA dollars.

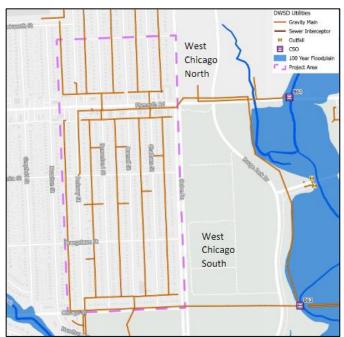


Figure 22: West Chicago Project Area (Existing Conditions Shown)





## 3.0 GSI PERFORMANCE MONITORING

GSI monitoring equipment has been installed at the Oakman Boulevard site, as well as at the Far West Detroit project site. DWSD has installed 26 flow/depth sensors located at various points in the Aviation Sub neighborhood to monitor the Oakman Blvd GSI project. At the Far West site, a flow monitor has been placed in the downstream combined sewer to collect baseline flow data, which will be compared to flows after the project is constructed. A rain gauge was also placed on the roof of Ann Arbor Trail Magnet School, located in the middle of the project area. DWSD is also coordinating with GLWA for large-scale monitoring at the B54 outfall to monitor the PC-808 Far West Detroit project impact.

**Table 4 Long Term Performance Activities** 

Activities	Planned Activities and Schedule	Actual Activities and Status						
Activity 4 - Long Term Performan	Activity 4 - Long Term Performance							
Green Stormwater Infrastructure Performance Planning	Ecological site monitoring post retrofit installation at Vaughan and Stahelin.	Ecological site monitoring performed FY2018						
Green Stormwater Infrastructure Benefits Evaluation	Coordination with the University of Michigan Water Center	Completed Publication						
Agreements for long-term sustainability	Ongoing activity	Ongoing activity						
Far West Detroit	Monitoring CSO discharge and flows from Neighborhood	Ongoing activity						
Oakman Boulevard	Monitoring flow depth levels throughout the GSI sytem	Ongoing activity						

## **GSI BENEFITS EVALUATION**

Broader objectives of the GSI Program include reducing CSO discharge, basement backups, street flooding, and improving Detroiters' quality of life. The Long-Term Performance effort encompasses a wide variety of activities that align with these objectives; it includes endeavors to improve understanding of GSI performance, approaches to make GSI practices more impactful and affordable, and coordination with a multitude of organizations to develop and install GSI projects that provide a range of benefits.

Ongoing coordination with other research and study efforts from University of Michigan School of Environment and Sustainability are being performed to assess the potential for GSI to strengthen the social stability of neighborhoods and to identify the characteristics that are most socially impactful.

Ongoing efforts are in place to define vision, mission, and metrics of GIS implementation with the GSI interdepartmental working group and Office of Sustainability.

## 4.0 STAKEHOLDER AND COMMUNITY ENGAGEMENT

DWSD continued a wide range of internal and external stakeholder engagement and outreach activities during FY2021/FY2022. GSI engagement and outreach efforts occurred primarily through project implementation, project correspondence and ordinance-related activities. DWSD continues to explore processes and institutional structures for a coordinated, collaborative citywide green stormwater infrastructure outreach and engagement, including working with key City GSI partners such as the Erb Family Foundation, Detroit Future City, the Sierra Club, and The Nature Conservancy. The frequency of outreach is dependent upon the level of criticality and complexity of the project or task.

A summary of DWSD's new and ongoing stakeholder and community engagement activities in FY2022/FY2023 follows.

#### COORDINATION

DWSD's Permitting and Stormwater Management Group (PSMG) is responsible for all stormwater related activities, including the drainage charge program, the enacted amended Post-Construction Stormwater Management Ordinance (December 2020), and DWSD-funded GSI projects through the GSI Program. DWSD has coordinated with numerous departments, agencies, and groups on GSI-related issues. A list of the internal and external stakeholders that DWSD has engaged on GSI activities to date is provided below.

#### **Internal DWSD Groups**

- DWSD Customer Service
- DWSD Finance Asset Management
- DWSD GIS Group

#### **City Government**

- Buildings, Safety, Engineering and Environment (BSEED)
- Planning and Development (PDD)
- Department of Public Works (DPW)
- Housing and Revitalization (HRD)
- Public Health
- District Managers

#### **Agencies**

- Detroit Land Bank Authority
- Wayne County Road Commission
- Michigan Department of Transportation (MDOT)
- Detroit Economic Growth Corporation (DEGC)
- Great Lakes Water Authority (GLWA)

- DWSD Water Supply Operations
- DWSD Public Affairs
- DWSD Billing Department
- General Services
- General Services buildings
- Department of Neighborhoods
- City Planning Commission
- Sustainability Office
- Mayor's Office (Planning, Housing, and Development Team (PHD))
- City Council
- Michigan Department of Environment, Great Lakes, and Energy (EGLE)
- United States Environmental Protection Agency (US EPA), Region V
- Detroit Public Community School District
- Detroit Housing Commission
- DTE Energy

#### **Organizations**

- Detroit Future City
- Sierra Club
- Erb Family Foundation
- Brightmoor Alliance
- Grandmont Rosedale Development Corporation
- The Nature Conservancy
- Bloomberg Associates
- The Moross Greenway Association
- The Cornerstone Village Neighborhood Association
- Friends of the Rouge

#### Institutions

- University of Michigan
- Wayne State University
- Lawrence Tech University
- Wayne County Community College District
- University of Detroit Mercy

#### **Groups**

- City Council Green Infrastructure Task Force Blue/Green Subcommittee
- Erb Family Foundation Blue Green Infrastructure Workgroup
- The Nature Conservancy/Greening of Detroit/Erb Family Foundation GSI Mapping and Knowledgebase Project Team
- GSI Interdepartmental Coordination Group (subcommittee of the Sustainability Office)

- Friends of Rouge Park
- Far West Detroit Civic Association
- Cody Rouge Neighborhood Partnership
- Cody Rouge Community Action Alliance
- Warrendale Community Organization
- Viola Liuzzo Park Association
- GFFD Community Center
- The North Rosedale Neighborhood Association
- East Side Community Network
- Detroit Collaborative Design Center

## 2022/2023 OUTREACH ACTIVITIES

DWSD's green stormwater infrastructure stakeholder outreach is comprised of four components:

- Green stormwater infrastructure project-specific outreach.
- Overarching, collaborative green stormwater infrastructure public education campaign.
- Drainage charge reduction through green stormwater infrastructure implementation.
- Post-Construction Stormwater Management Ordinance Outreach

## Green Stormwater Infrastructure Project-Specific Outreach

Project-specific outreach includes coordination with neighborhood groups and key stakeholders, such as Department of Neighborhood district managers, the City's council members, and project partners. For each project, DWSD creates a project fact sheet (which is updated throughout the life of the project), plans and facilitates public meetings to inform stakeholders and solicit early feedback on project concepts, coordinates informational mailings that include project facts and engagement opportunities, places temporary and permanent project signage, and conducts engagement events that are both educational and celebratory. DWSD creates tailored outreach and engagement strategies for each project and documents ongoing outreach efforts and needs. DWSD also conducts additional outreach for certain projects that experience shifts in construction schedules to keep local stakeholders aware of progress.

Specific activities related to project outreach in FY2022/FY2023 are summarized below.

#### Far West Detroit

During FY2022/2023, DWSD continued its focus on engaging in outreach with key stakeholders and impacted residents with the construction of the Far West Detroit project. DWSD held a virtual pre-construction neighborhood meeting in April 2022 to inform residents and stakeholders of the project schedule, discuss potential impacts to the residents and park, and answer questions regarding the project. In September 2022, DWSD held an outdoor Community Engagement Event at the project site, inviting Far West Detroit residents and stakeholders to ask questions about the project, look through the project plan sheets, and provide input on the plant species for surface bioretention features along Tireman Avenue through an interactive engagement activity. DWSD also held an end-of-year project recap in November 2022, conducting a survey of residents and stakeholders. DWSD held a fourth community meeting in January 2023 to discuss winter work and address general project questions. DWSD anticipates continuing to host such events on approximately a quarterly basis, or more frequently if needed.

DWSD will continue to coordinate with the Friends of Rouge Park and Far West Civic Association to provide updates of the phased GSI project. As with other outreach efforts, DWSD provides regular progress updates to appropriate District Council leaders, neighborhood managers and associations with the progress of the project and construction schedules. DWSD also sends regular construction updates to a mailing list open to the public. DWSD still plans to identify opportunities to provide community residents with a hands-on opportunity to get involved with the project (e.g., possible volunteer planting). DWSD has set up a public website for the project, which can be found at the following link: <a href="Far West Stormwater Project Website">Far West Stormwater Project Website</a>.

#### **Charles Wright Academy**

Coordination with DPSCD continued through FY2022-FY2023. DWSD has worked with DPSCD to assist in creating GSI curriculum that fits into existing science curriculum at the school. DWSD developed this curriculum and provided it to the school for implementation. A preconstruction meeting was held in May 2021 with DWSD, DPSCD, and contractor personnel. Additionally, DWSD will install project signs at both bioretention basins in FY2023 to provide an educational resource to students and faculty.

#### **Fenkell Stormwater Projects**

During FY2022/2023 DWSD began engaging with key stakeholders and residents of the Brightmoor and Minock Park neighborhoods to share information regarding the Fenkell Stormwater Projects. DWSD has coordinated with PDD on their Brightmoor Framework Plan to ensure that GSI within this area is integrated into the overall plan for the neighborhood. DWSD aided in coordination of an outreach event to be held by PDD in February 2023 to introduce residents to the project concept. DWSD also worked directly with residents regarding the vacation of

Blackstone Street within the project area. DWSD will continue coordination efforts as the Fenkell Stormwater Projects progress.

## Overarching, Collaborative Green Infrastructure Public Education Campaign

During FY2022/2023, DWSD has continued to host and maintain the Detroit Stormwater Hub (www.detroitstormwater.org) which includes a centralized database of GSI projects within the City limits and a collection of tools and educational resources pertaining to GSI. DWSD has also continued to lead the Detroit Stormwater Hub advisory group made up of academia staff, non-profits, and local engineering firms. This group first was set up to create the website, and now meets quarterly to provide updates and discuss potential improvements to the Stormwater Hub.

The Stormwater Hub's interface allows anyone to submit a GSI project for potential addition to the site. DWSD verifies each project's existence and capacity before publishing it to the site. All projects are added to a GIS map and color-coded by type, vividly illustrating the breadth of public, private, and community GSI projects Detroiters have created. A project page is also generated for each project, and a featured project is selected each quarter to exemplify GSI in Detroit.

All of the data collected by the Stormwater Hub is available for public download. Data reported on the Hub includes estimated values for projects that promote green stormwater infrastructure but are not credit-eligible. Therefore, these numbers are not reportable and should not be used to estimate CSO reduction.

## DWSD Website - Green Infrastructure Page

DWSD's website provides material for GSI guidance and implementation. The ordinance and design manual (last updated in October 2022) are posted on the website and available for public download. The website also provides information about planned, ongoing, and completed DWSD GSI projects within the City. DWSD continuously updates the website to improve communication and promote the installation of GSI.

## Drainage Charge and Credit Outreach and Engagement

DWSD has continued outreach and engagement with the support of their public affairs team, including production of videos and public service announcements to ensure the public remains engaged in DWSD's drainage charge program efforts. DWSD continues to present to non-profit ambassadors for GSI on the drainage program and ordinance compliance. Due to the CoViD-19 pandemic, outreach efforts have been conducted virtually. DWSD will continue participation in tours and workshops hosted by funders and non-profits to explain the drainage charge and credits in order to strengthen the community's understanding of the drainage charge program. Outreach and applications for the Capital Partnership Program and Site Assessments, both of which promote GSI, are available on DWSD's website. These programs are both temporarily paused due to the pandemic.

DWSD held a drainage charge workshop for engineers, landscape architects, and developers on October 28, 2022. The goals of this 2-hour workshop were to provide accurate technical and program information to technical service providers working in Detroit, clarify credit-eligible green stormwater infrastructure technical issues related to methodology, design, and maintenance, and create a network of knowledgeable technical service providers to better support Detroit property owners seeking stormwater management support for any reason.

## Post-Construction Stormwater Management Ordinance Outreach

DWSD presented the newly amended PCSWMO performance standards to developers and designers on January 27, 2021. The presentation walked designers and developers through the updated design manual and amended ordinance allowing attendees to ask questions through each section of the 3-hour presentation.

DWSD hosted an additional workshop for engineers, developers, and designers on October 28, 2022. The goals of this 2-hour workshop were to summarize key updates to Chapters 2 and 14 of the Stormwater Management Design Manual, assist developers, planners, and designers in understanding how to comply with the PCSWMO, and improve understanding of available technical resources, including the Design Manual.

In FY2021, DWSD created weekly office hours designed specifically for Permitting and Stormwater Customers to ask questions and get input from DWSD PSMG engineers. The customers are able to sign up for a 30-minute time slot up to 5 days in advance. This has allowed DWSD to eliminate the administrative need to find a suitable date and time for any party requesting a meeting with PSMG, and also allows PSMG to keep track of the customers and projects PSMG meets with. PSMG has received positive feedback from customers on the accessibility to our team and the ease of requesting an appointment with this new system. Whether through the BSEED submission process or simply direct interaction with DWSD's PSMG staff, DWSD has made themselves available for questions as developers design projects to comply with the PCSWMO.

#### **EFFORTS PLANNED IN FY2023/FY2024**

In FY2023/2024, depending on the impact of the pandemic and specific need for stakeholder outreach and community engagement, DWSD will proceed with safety protocols in place to support green stormwater infrastructure implementation. As PC-808 Far West Detroit progresses, DWSD will continue to keep all pertinent stakeholders updated on the construction through outreach and engagement, and to coordinate with stakeholders whenever possible. As-needed efforts for outreach shall continue for design and construction, CS-1884A design and construction, the Drainage Charge Green Credit Program, and the post-construction stormwater ordinance and associated design manual.

DWSD will continue to collaborate with key partners on GSI stakeholder involvement and educational activities to achieve stakeholder insight, implementation support, and balanced public policy. DWSD will also continue to promote implementation of green stormwater infrastructure on privately-owned parcels. DWSD will continue to support and collaborate on the development and implementation of the Sustainability Action Agenda as it

embodies GSI goals and actions. DWSD will work with entities like Detroit 2030, a nonprofit that helps commercial building owners improve their businesses' sustainability and reduce energy, water, and operating expenses, to promote GSI.

Although DWSD will fullfill its NPDES Permit spend requirements with the construction of the PC-808 Far West project, DWSD is fully committed to further reducing CSOs and exploring the impacts of GSI. In FY2023/FY2024, DWSD plans to continue its stormwater study in the Brightmoor-Minock park area, while continuing to engage local and City of Detroit stakeholders to gain design and planning input for this stormwater study. In addition, DWSD plans to complete design of the Fenkell Stormwater Projects. DWSD will coordinate with departments such as DPW, GSD, and the Department of Neighborhoods throughout the project. DWSD has also initiated development of neighborhood-scale projects in the West Chicago and Schoolcraft areas and plans to determine whether funding is available for projects in these areas in FY2023/FY2024.

# Overarching, Collaborative Green Stormwater Infrastructure Public Education Campaign

GSI has gained momentum in Detroit through DWSD's stormwater management programs, initiatives, and projects implemented by key partners in Detroit. In FY2023/2024, DWSD will continue its commitment to working with key partners to amplify public education and outreach focused on the myriad benefits of GSI for Detroit. The overarching, collaborative GSI public education campaign will aggregate past GSI education efforts, including videos, tours, speaking engagements, and GSI tool development (such as the GSI knowledge-base led by non-profits with funding from the Erb Family Foundation and participation from DWSD among other Detroit GSI partners).

The release of Detroit's Sustainability Action Plan includes GSI components. With the agenda published June 2019, DWSD will continue to use existing collaboration mechanisms that involve representatives from key GSI partners to facilitate the development of a comprehensive, collaborative GSI public education. Specific activities in the public education campaign will likely be shared among several Detroit GSI partners. The campaign will aim to ensure consistency in GSI messaging, leverage resources to reach audiences, and create connections among all GSI initiatives in Detroit. DWSD proactively requests the ability to provide review of GSI partners' literature and materials in order to craft a unified message.

In creating and managing the Detroit Stormwater Hub, DWSD has strengthened its relationships with many nonprofits and companies involved with GSI across Detroit. The group of professionals that serve as the Stormwater Hub's advisory group are great resources for spreading information and education. In FY2023/2024, DWSD plans to continue working with the advisory group to engage and educate the public about GSI.

## 5.0 INVESTMENT IN GREEN INFRASTRUCTURE

Since the inception of DWSD's Green Stormwater Infrastructure Program, a variety of implementation projects and coordination efforts have occurred.

The costs included in this report include the following:

- Efforts implemented through Contracts CS-1522, CS-1812 (CIPMO), and CS-1884A, which include professional services and construction.
  - Professional services items include: project selection, survey, geotechnical, field investigations, neighborhood characterizations, project conceptual and detailed design, project specific outreach and stakeholder engagement, interagency coordination, bid administration, construction administration, resident project representative (RPR) services, monitoring efforts and maintenance manuals and support.
  - Construction includes earned contract value (including unpaid retainage) and contract markup on contractors.
- Construction not implemented through CS-1522. These amounts include earned construction value that
  may include retainage which has not been released and/or agency administrative costs.

The costs in this report do not include the following:

- Efforts associated with the drainage charge program.
- Efforts associated with locations outside of the URT (Exception: Cornerstone Village GSI efforts).
- Efforts associated with the preparation of regulatory required reports.

The following costs have been prorated or adjusted:

- Codes and ordinance efforts were prorated as 27.1% of the total investment. This was based on the URT, which makes up 27.1% of the City by land area.
- Work associated with the impervious cover analysis citywide was prorated to 27.1% as described for the codes and ordinance effort.
- DWSD's permit requires a \$15 million spend by June 30, 2017, and a total spend of \$50 million by 2029.
  The net reported value for spend during FY2022 and FY2023 through January 31, 2023 and the cumulative costs for DWSD's implementation of GSI are identified in Table 5 and Error! Reference source not found. and and displayed on Figure 24.

**Table 5 DWSD Green Infrastructure Program Expenditures Summary** 

Fiscal Year	Expenditures	Adjustments	Revised Expenditures	Cumulative
FY2010- FY2013	\$1,029,137	\$ -	\$1,029,137	\$1,029,137
FY2014	\$1,238,864	\$ -	\$1,238,864	\$2,268,002
FY2015	\$4,413,070	\$ -	\$4,413,070	\$6,681,072
FY2016	\$3,121,040	\$ (225,724.00)	\$2,895,317	\$9,576,389
FY2017	\$4,687,432	\$ -	\$4,687,432	\$14,263,821
FY2018	\$2,845,516	\$ (249,800.00)	\$2,595,716	\$16,859,537
FY2019	\$3,194,420	\$ -	\$3,194,420	\$20,053,957
FY2020	\$2,997,992	\$ -	\$2,997,992	\$23,051,949
FY2021	\$5,459,221	\$ -	\$5,459,221	\$28,511,170
FY2022 (through January 31, 2022)	\$2,669,761	\$ -	\$2,669,761	\$31,180,931
FY2023 through February 1, 2023)	\$2,401,916	\$ -	\$2,401,916	\$33,582,847

Table 6 Green Stormwater Infrastructure Program Cumulative Expenditures

	Prior Years			February 1, 2021 – January 31, 2022 Annual Report			Totals				
Activity	FY2010 — Feb 1, 2021 DWSD & Professional Services	FY2010 – Feb 1, 2021 Construction	FY2010 – Feb 1, 2021 Cumulative Expenditures	Feb 1, 2021 – Jan 31, 2022 DWSD & Professional Services	Feb 1, 2021 – Jan 31, 2022 Construction	Feb 1, 2021 – Jan 31, 2022 Cumulative Expenditures	FY2010 – Jan 31, 2022 DWSD & Professional Services	FY2010 – Jan 31, 2022 Construction	FY2010 – Jan 31, 2022 Cumulative Expenditures	Notes	
General Project Management	\$937,217	\$0	\$937,217	\$87,754	\$0	\$87,754	\$1,024,971	\$0	\$1,024,971	SEMCOG 2010-2013; CS-1522 FY2014-2019; CS-188A FY2020-FY23	
Activity 1 – Policies, Procedures and Standards											
Codes and Ordinance Development (prorated)	\$191,597	\$0	\$191,597	\$1,180	\$0	\$1,180	\$192,777	\$0	\$192,777	Prorated relative to URT as share of City as a whole (27.1%). Includes only consultant work on the greening of the code & post construction ordinance	
1-8 Tracking System	\$208,808	\$0	\$208,808	\$86,000	\$0	\$86,000	\$294,808	\$0	\$294,808	GIS and data management, including staff time; aerial for updated impervious cover (flight)	
Activity 2 - Prototype Projects					T	T	T	1			
Small Scale Greening (site scale bioretention/vacant lots)	\$1,304,944	\$795,315	\$2,100,259	\$0	\$0	\$0	\$1,304,944	\$795,315	\$2,100,259	Includes greening of vacant lots 2013; design and implementation of ecosites project; selection of additional sites and template designs; flow monitoring evaluations 2016 - 2018; CIPMO sites; Joy Road	
Neighborhood Projects (previously "Large Scale Greening")	\$4,409,322	\$6,859,098	\$11,268,420	\$357,920	\$1,517,121	\$1,875,041	\$4,767,242	\$8,376,219	\$13,143,461	Includes survey, geotech, planning, concept, detailed design and project specific outreach for large scale projects: Orange Lawn; Oakman; Far West Detroit, Brightmoor-Minock Park	
Public Facilities and Parks	\$2,284,915	\$4,579,347	\$6,859,887	\$10,932	\$58,682	\$69,615	\$2,295,847	\$4,638,029	\$6,929,502	Projects include Stoepel, Liuzzo, Crowell (also includes ecosite modifications), O'Shea, Charles Wright. Professional services include planning, survey, design, construction administration, RPR, maintenance support	
Transportation Corridor Projects	\$727,032	\$2,870,875	\$3,597,907	\$0	\$0	\$0	\$727,032	\$2,870,875	\$3,597,907	Projects include PW-6968; Tireman Bioswale. Professional services include survey, design, construction administration, RPR and maintenance support	
Activity 3 - Continued Implementa	ition				T	T	T	1			
Downspout Disconnection	\$38,788	\$151,846	\$190,634	\$0	\$0	\$0	\$38,788	\$151,846	\$190,634	Costs after FY2015 are not included	
Demolitions and Site Restoration	\$83,246	\$579,334	\$662,580	\$0	\$0	\$0	\$83,246	\$579,334	\$662,580	DWSD's share of demolition costs	
Tree Plantings	\$37,321	\$1,405,082	\$1,442,403	\$0	\$0	\$0	\$37,321	\$1,405,082	\$1,442,403		
Activity 4 - Long Term Performanc	e				T	T	T	1			
2014 GI Plan	\$498,374	\$0	\$498,374	\$0	\$0	\$0	\$498,374	\$0	\$498,374		
Annual Reports	\$160,459	\$0	\$160,459	\$0	\$0	\$0	\$160,459	\$0	\$160,459	Costs includes FY2019 billing for 2018 annual report	
Ongoing Planning and Coordination	\$725,597	\$0	\$725,597	\$0	\$0	\$0	\$725,597	\$0	\$725,597	Development of future projects March 1, 2020 through February 1, 2021 continued to focus on large scale projects; Minock Park	
Practice Maintenance	\$208,269	\$0	\$208,269	\$82,327	\$0	\$82,327	\$290,596	\$0	\$290,596	DWSD M&R contract expenditures; consultant support to maintenance activities not directly related to projects	
Activity 5 - Stakeholder and Comn	Activity 5 - Stakeholder and Community Engagement										
Outreach activities and stakeholder coordination	\$546,519	\$0	\$546,519	\$0	\$0	\$0	\$546,519	\$0	\$546,519	Outreach efforts for this report period are included in the codes and ordinance and project activities.	
DWSD Staff	\$1,582,001	\$0	\$1,582,001	\$200,000	\$0	\$200,000	\$1,782,001	\$0	\$1,782,001		
Total	\$13,944,409	\$17,240,897	\$31,180,931	\$826,113	\$1,575,803	\$2,401,916	\$14,770,522	\$18,816,700	\$33,582,847		

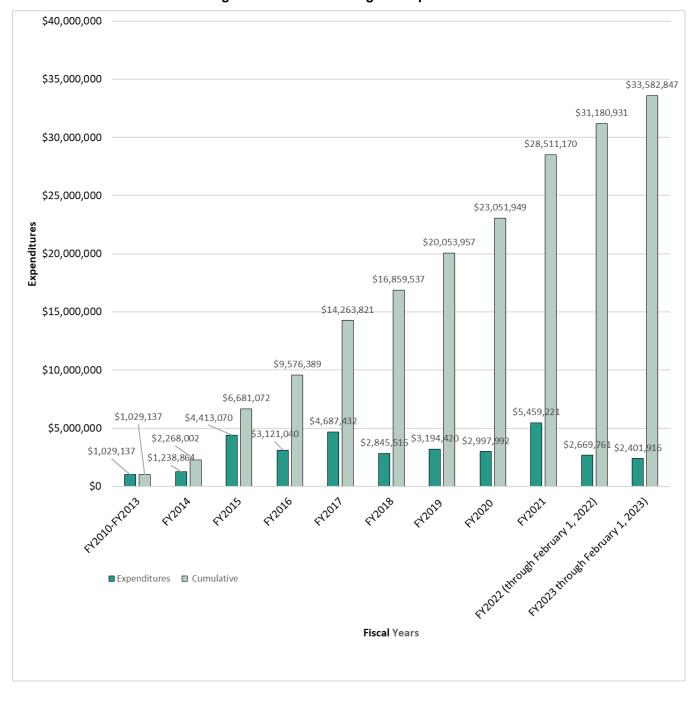


Figure 24 DWSD GSI Program Expenditures

## **6.0 VOLUMETRIC REDUCTIONS**

## QUANTIFICATION

Projects listed in Table 7 have been updated and refined as follows:

- The volumes managed for the Oakman GSI project are based on an EPA SWMM Model built for the project.
- The Far West Detroit project, Charles Wright GSI, Cornerstone, and Joy Rd annual volumes have been calculated using the Equivalent Water Depth (EWD) method, as outlined in DWSD's Drainage Program Guide
- The 2-year volumes managed for the Far West Detroit project, Charles Wright GSI, Cornerstone, and Joy Rd projects are calculated using the modified rational method.

Going forward, for new projects, monitoring data will be used to calculate volumes managed, if such data is available. If there is insufficient monitoring data, then model-generated calculations of volumes managed will be used if a model has been created for a project. If neither monitoring data nor a model is available, EWD and the modified rational method will be used to calculate volumes managed.

Annual and 2-year volumes managed for all completed projects, as updated in the FY2020/FY2021 Annual Report will not be changed, unless reliable modeling or monitoring data become available. The annual volumes and 2-year volumes managed by VLB: Vaughan, VLB: Stahelin, and VLB: Evergreen have been calculated using previous monitoring data. The annual volumes and 2-year volumes managed by Stoepel Park, Liuzzo Park, Crowell Recreation Center, VLB: Stahelin (retrofit), VLB: Vaughan (retrofit), and VLB: Greenview have been calculated using Tetra Tech's Site Development Stormwater Tool (SDST). The SDST is based on the NRCS Curve Number method for computing storm runoff. The annual volume managed by O'Shea Park has been calculated using the EWD method, and the 2-year volume managed has been calculated using the SDST. The annual volumes managed by Artesian Porous Asphalt, Keeler Pave Drain, and Tireman I and II have been calculated using the EWD method; the 2 year volumes managed for these projects have been calculated using the Curve Number method.

Estimated Construction Costs for Crowell Recreation Center and O'Shea Park have been updated based on actual construction costs. These costs are accurately reflected in Tables 1, 5, and 6 as well. Acres managed by Cornerstone changed due to calculations being refined as the project progressed.

## **Table 7 GSI Project Summary**

	Project Name	Acres Managed	Estimated Construction Costs	2-yr 24-hr Cost Effectiveness	2-yr Volume Managed	2-year, 24-hr Design Storm Performance – Retained <sup>1</sup>	2-year, 24-hr Design Storm Performance - Detained	Annual Volume Removed - Retained & Direct Discharge <sup>2</sup>
		Acres		(\$/gal)	(MG)	(MG)	(MG)	(MG)
	VLB: Vaughan	0.79	\$125,636	\$2.37	0.053	0.05	0.003	0.66
	VLB: Evergreen	0.7	\$154,225	\$3.43	0.045	0.044	0.001	0.58
	VLB: Stahelin	0.71	\$139,744	\$2.59	0.054	0.046	0.008	0.59
	VLB: Greenview	0.58	\$125,713	\$6.57	0.019	0.005	0.014	0.48
	Stoepel Park	6.45	\$652,672	\$4.22	0.155	0.063	0.092	5.31
	Liuzzo Park	3.1	\$488,625	\$6.40	0.076	0.031	0.046	2.59
	Keeler Pave Drain	1	\$289,162	\$7.40	0.04	0.005	0.034	0.833
	Artesian Porous Asphalt	5.3	\$457,161	\$4.35	0.105	0.016	0.089	4.238
COMPLETED	Constance	NA	\$497,162	NA	NA	NA	NA	NA
COMI	Tireman Bioswale	NA	\$1,217,960	\$71.41	0.017	0.001	0.016	1.946
	Tireman Large Bioretention	NA	\$457,680	NA	NA	NA	NA	NA
	Crowell Recreation Center <sup>3</sup>	2.48	\$820,887	\$8.76	0.094	0.09	0	2.07
	O'Shea Park	3.72	\$550,617	\$6.97	0.079	0.034	0.045	3.11
	VLB: Vaughan (Retrofit)	0.21	\$57,641	\$7.84	0.007	0	0.007	0.18
	VLB: Stahelin (Retrofit)	0.41	\$57,641	\$5.96	0.01	0	0.01	0.34
	Joy Rd⁴	3	\$225,000	\$2.08	0.108	0.108	0	0.108
	Oakman	63.06	\$5,400,000	\$4.06	1.329	0.536	0.793	51.66
	Charles Wright <sup>5</sup>	7.3	\$1,918,303	\$14.32	0.134	0.11	0.024	5.68
	Cornerstone	1.18	\$299,860	\$7.69	0.039	0.015	0.024	0.89
	Subtotals	99.99	\$13,935,689		2.64	1.19	1.45	83.82
FY2022- 2027	Far West Detroit	218.00	\$ 32,307,553	\$ 4.83	6.690	0.090	NA	100.59
	Subtotals	218.00	\$ 32,307,552.93		10.69	0.09	4.00	100.59
	Total		\$ 46,243,241.93					

- 1 Based on retained volume of 2-year design event
- 2 Annual volume removed may be refined as projects progress.
- 3 For Crowell, amount in table includes \$76K paid by others.
- 4 Joy Road project only shows DWSD's portion of funding. Total expenditures for GSI on this specific project is not reflected as Wayne County funded remainder.
- 5 Charles Wright costs reflect a bid amount inclusive of \$300,000 provisional allowance. Final contract value will be determined when the project closes. 6 - Far West includes green infrastructure costs only and 68% share of common costs based on pro rate share.
- 7 Far West acres managed includes 6.48 acres from Tireman Bioswale, 3.05 acres from Tireman Large Bioretention, and 15 acres from Constance.
- 8 The 2-yr 24-hr Cost Effectiveness column is a result of the Estimated Construction Costs column divided by 2-yr Volume Managed.
- 9 For demolitions, refer to Table 16, DWSD Green Stormwater Infrastructure Program Progress Report, 2017.
- 10 For trees, based on a total of 7,117 trees planted in the URT since FY2011. There have been no targeted tree plantings since. Refer to Table 11 and Table 16, DWSD Green Stormwater Infrastructure Program Progress Report, 2017.2 – Annual runoff to the practice is currently approximate for annual volume detention. Estimates may be refined in the future.
- 11 Projects currently under design or development (Fenkell Stormwater Projects, Brightmoor-Minock Park, Schoolcraft, West Chicago) will be included once design has been completed.

# **7.0 ACTION PLAN FOR FY2023/2024**

Error! Reference source not found. Table 8 provides an overview of the action items planned for FY2023/2024.

## Table 8 Proposed FY2023/2024 Activities

Activities	Proposed Activities and Schedule
Institutional Efforts	
Codes and Ordinances	Updates by DWSD and City
Stormwater Design Manual (for Stormwater Ordinance)	Final version after chapter updates to be uploaded to the website
Drainage Charge Credit System	Rate adjustment annually
Tracking System	Tracking systems ongoing
Project Implementation/Maintenance	
Stoepel Park No. 1	Maintenance Continues
Liuzzo Park	Maintenance Continues
Crowell Recreation Center	Maintenance Continues
Ecosites Retrofits	Maintenance Continues
O'Shea Park	Punchlist and Maintenance Continues
Oakman Blvd	Substantially complete, under maintenance and warranty period
Far West	Under construction
Fenkell Stormwater Projects	Design to be completed FY23/24. Coordination with residents and PDD ongoing. Construction expected to start in mid-2024
Brightmoor-Minock Park	Project evaluation ongoing. Coordination with DLBA and PDD continues
Schoolcraft & West Chicago	Project evaluation ongoing
Charles Wright Academy	Punchlist and Maintenance Continues
Additional GSI Projects	DWSD will consider additional opportunistic projects in collaboration with parks, facilities and DPSCD in alignment with GLWA's WWMP
Distributed GSI Implementation	
Downspout Disconnection - Homes	Coordination with nonprofit groups for downspout disconnection programs in conjunction with drainage charge credit system and outreach
Downspout Disconnection - Multi-Family Residential, Commercial, and Industrial	Non-residential outreach to stimulate private investment
Demolitions and Site Restoration	Coordination with DLBA and DBA is ongoing
Tree Plantings	No additional plantings planned
Monitoring and Maintenance of Projects	
Green Stormwater Infrastructure Performance Planning	Oakman and Far West monitoring ongoing.
Green Stormwater Infrastructure Benefits Evaluation	Ongoing coordination with the University of Michigan Water Center
Legal agreements for long-term sustainability	Ongoing activity
Stakeholder and Community Engagement	
Project Related Outreach	Ongoing updates
Overarching, Collaborative Green Infrastructure Public Education Campaign	Ongoing activity
Drainage Charge and Credit Outreach and Engagement	Ongoing activity
Post-Construction Ordinance Outreach	Ongoing activity

## REFERENCES

- Detroit Water and Sewerage Department. (2014a). *Green Infrastructure Plan for the Upper Rouge Tunnel Area.*Prepared by Tetra Tech, Inc.
- Detroit Water and Sewerage Department. (2014b). *Green Infrastructure Progress Report Upper Rouge Tunnel Area, Fiscal Year July 1, 2013 June 30, 2014, NPDES Permit No. MI0022802.* Prepared by Tetra Tech, Inc.
- Hawkins, R. H. (2009). *Curve Number Hydrology: State of the Practice*. Reston, VA: American Society of Civil Engineers.
- NRCS, USDA. (2004). *National Engineering Handbook: Part 630 Hydrology.* Washington, DC, USA: USDA Soil Conservation Service.
- State of Michigan Department of Environmental Quality. (2013). Permit No. MI0022802, Authorization to Discharge Under the National Pollutant Discharge Elimination System Detroit Water and Sewerage Department. Retrieved July 15, 2015, from http://www.michigan.gov/documents/deq/deq-wrd-npdes-DetroitWWTP\_Permit\_415424\_7.pdf