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City of Detroit CITY COUNCIL

LEGISLATIVE POLICY DIVISION

208 Coleman A. Young Municipal Center

Detroit, Michigan 48226

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TO: COUNCIL MEMBERS

FROM: David Whitaker, Director

Legislative Policy Division Staff

DATE: July 18, 2023

RE: <u>10:25 Public Hearing</u> Avanath North End Parcel Owner l, LLC PA 210 Certificate

Request (410 Chandler) Petition # 2023-100-F

The Commercial Rehabilitation Act, PA 210 of 2005, is a tax incentive for the rehabilitation of commercial property for the primary purpose and use of a commercial business or a multi-family residential facility. The property must be located within an established Commercial Rehabilitation District. Exemptions are approved for a term of 1-10 years, as determined by the local unit of government. The property taxes are based upon the prior year's taxable value.

Avanath North End Parcel Owner I, LLC, is the project developer of the properties that covers two (2) parcels in the North End area, inclusive of 410 Chandler, which are included in the current PA 210 certificate request. The developer intends to redevelop the site, currently consisting of a 0.316 acre vacant lot, into a multi-family building with 10 apartment units. The building will have 20% of the units available at affordable rental rates at 80% AMI. This is a single element of the larger North End Landings² project. The developers have also requested approvals of both a Brownfield TIF and Neighborhood Enterprise Zone tax abatement.³

¹ Property Addresses: 404 & 410 Chandler

² North End Landings: Avanath North End Parcel Owner I, LLC, joined by Civic Tekton North End LLC, each propose to construct residential units on the property. Civic Tekton North End LLC proposes to construct a total of eight (8) affordable for-sale attached townhomes on the property (incentivized via the NEZ). The new development proposed to be constructed on the property is expected to create a total of eight (8) affordable for-sale townhomes and one hundred seventy seven (177) apartments of which ninety five (95) are proposed to be intended for occupancy by senior citizens. Overall, the North End project is expected to create 185 new households. The overall project is expected to create 200 temporary construction job and 4 FTE's The property consists of twenty-five (25) tax parcels.

³ The NEZ is related to the eight (8) affordable for-sale townhomes.

Building Use (Multi-Family)

Total Residential Square Footage 7,480 SF

Total Residential Units 10 units (20% affordable @ 80% AMI)

Studio N/A

1 Bedroom 6 units; 608 avg. SF; \$1,252-\$1,670/mo. rent 2 Bedroom 4 units; 898 avg. SF; \$1,501-\$2,200/mo. rent

DEGC Project Evaluation Checklist

North End Landings

Developer: Avanath North End Parcel Owner I, LLC & Civic Tekton North End LLC

Principals: Daryl Carter, CEO of Avanath; Everett Stone, Vanguard Community Development; Jason Jones, Tekton

Commercial Rehabilitation Act, **PA 210 of 2005 as amended** – Current taxes frozen at pre-rehab construction values, local taxes abated for up to 10 years

PA 210 Certificate
10-Year Approval of PA 210 Certificate
404-410 Chandler
District 5
North End
7,480 SF
10 units (20% affordable @ 80% AMI)
N/A
6 units; 608 avg. SF; \$1,252-\$1,670/mo rent
4 units; 898 avg. SF; \$1,501-\$2,200/mo rent

Project Description

North End Landings (the "Project") is a proposed mixed income (market rate and affordable) multifamily development in the historic North End, which is located just north of Downtown Detroit and near Wayne State University. The full project is new construction that will consist of 177 multifamily units across a scattered site in an area generally bound by John R, E. Bethune, Chandler, and St. Antoine streets, to be delivered starting in September of 2024 with construction expected to be complete in early 2025.

For the purpose of economic impact reporting, the investment and tax incentive have been broken out per site. The overall project investment is \$42.2M; total acquisition \$1.7M, total hard costs \$33.5M, total soft costs \$7M. The total value of the PA 210 abatement from the city is estimated at \$1,881,671. The total net benefit to the city is estimated at \$1,491,737 over the life of the abatement.

Sources and Uses			
Total Investment	\$2.9M		
Sources	\$2.9M Equity (100%)		
Uses	\$120K Acquisition (4%); \$2.3M Hard Costs (79%); \$484K Soft Costs (17%)		

Project Benefits	
Estimated Jobs	4 FTE (Overall Project) / 14 Construction
Estimated City benefits before tax abatement	\$267,165
Total estimated City value of PA 210 abatement	\$129,879
Less cost of services & utility deductions	\$54,028
Net Benefit to City	\$83,257

City of Detroit: Benefits, Costs, and Net Benefits over the Next 10 Years

	Amount
Real Property Taxes, before abatement	\$129,879
Personal Property Taxes, before abatement	\$0
New Residential Property Taxes	\$0
Municipal Income Taxes - Direct Workers	\$2,483
Municipal Income Taxes - Indirect Workers	\$655
Municipal Income Taxes - Corporate Income	\$1,150
Municipal Income Taxes - Construction Period	\$13,970
Municipal Income Taxes - New Res. Inhabitants	\$49,619
Utility Revenue	\$53,325
Utility Users' Excise Taxes	\$4,782
State Revenue Sharing - Sales Tax	\$278
Building Permits and Fees	\$10,354
Miscellaneous Taxes & User Fees	\$668
<u>Subtotal Benefits</u>	<u>\$267,165</u>
Cost of Providing Municipal Services	(\$703)
Cost of Providing Utility Services	(\$53,325)
<u>Subtotal Costs</u>	(\$54,028)
Net Benefits	\$213,136

Impacted Taxing Units: Incentive Summary over the First 10 Years ⁴

	Additional			Business	Utility Users Tax	Net Benefits
Benefits		Real		Personal	& Corporation	After Tax
	Before Tax	Additional	Property Tax	Property Tax	Income Tax	Abatements
	Abatements	Costs	Abatement	Abatement	Exemption	& Incentives
City of Detroit	\$267,165	(\$54,028)	(\$129,879)	\$0	\$0	\$83,257
Wayne County	\$31,076	(\$215)	(\$30,861)	\$0	\$0	\$0
Detroit Public Schools	\$116,190	\$0	(\$50,277)	\$0	\$0	\$65,913
State Education	\$23,205	\$0	\$0	\$0	\$0	\$23,205
Wayne RESA	\$20,991	\$0	(\$20,991)	\$0	\$0	\$0
Wayne County Comm. College	\$12,454	\$0	(\$12,454)	\$0	\$0	\$0
Wayne County Zoo	\$384	\$0	(\$384)	\$0	\$0	\$0
Detroit Institute of Arts	\$768	\$0	(\$768)	\$0	\$0	\$0
Total	\$472,232	(\$54,243)	(\$245,614)	\$0	\$0	\$172,375

<u>DEGC Chart of Taxes Before, During & After the Incentive</u>⁵

	Existing	New Taxes With	New Taxes Without
	Taxes	Incentive(s)	Incentive
City of Detroit	\$43	\$44	\$10,326
Library	\$7	\$7	\$1,652
Wayne County	\$12	\$12	\$2,846
Detroit Public Schools	\$45	\$6,098	\$10,715
State Education	\$9	\$2,140	\$2,140
Wayne RESA	\$8	\$8	\$1,936
Wayne County Comm. College	\$5	\$5	\$1,148
Wayne County Zoo	\$0	\$0	\$35
Detroit Institute of Arts	\$0	\$0	\$71
Total	\$130	\$8,316	\$30,868

⁴ Charts courtesy of the DEGC

⁵ Existing Annual Taxes: \$130 - New Annual Taxes DURING the Incentive: \$8,316 & Taxes after the Incentive EXPIRES: \$30,868

Conclusion

The estimated total capital investment for this project is **\$2.9 million**. It is also estimated that the completed project will create 14 temporary construction jobs. The total value of the 10-year Commercial Rehabilitation tax savings is estimated at **\$245,614**.

Based on the investment and jobs, this project is estimated to provide the City of Detroit a net benefit of \$83,257, and all of the impacted taxing units, a net benefit of \$172,375 over the 10 years of the Commercial Rehabilitation tax abatement.

However, if the developer does not proceed in good faith to complete the project, pursuant to Act, the City Council may revoke the certificate: "The legislative body of the qualified local governmental unit may, by resolution, revoke the commercial rehabilitation exemption certificate of a facility if it finds that the completion of rehabilitation of the qualified facility has not occurred within the time authorized by the legislative body in the exemption certificate, or a duly authorized extension of that time, or that the holder of the commercial rehabilitation exemption certificate has not proceeded in good faith with the operation of the qualified facility in a manner consistent with the purposes of this act and in the absence of circumstances that are beyond the control of the holder of the exemption certificate."

Please contact us if we can be of any further assistance.

Attachments: May 10, 2023 - Letter from Finance Assessors March 23, 2023 - CRIO⁸ Employment Clearance

cc: Auditor General's Office

Donald Rencher, Chief of Services and Infrastructure Antoine Bryant, Planning and Development Department

Julie Schneider, HRD Veronica Farley, HRD

Stephanie Grimes Washington, Mayor's Office

Gail Fulton, Mayor's Office Malik Washington, Mayor's Office

Kenyetta Bridges, DEGC Jennifer Kanalos, DEGC Brian Vosburg, DEGC

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⁶ 4 FTE's (Overall Project)

⁷ COMMERCIAL REHABILITATION ACT (Act 210) MCL. 207.852(1)

⁸ **CRIO**- Civil Rights, Inclusion & Opportunity Department



Rendering of North End Landings



⁹ Rendering of North End Landings & Location Map courtesy of DEGC



COLEMAN A. YOUNG MUNICIPAL CENTER 2 WOODWARD AVE., SUITE 824

DETROIT, MI 48226 PHONE: 313•224•3011 FAX: 313•224•9400

May 10, 2023

Katharine G. Trudeau, Deputy Director Planning & Development Department Coleman A. Young Municipal Center 2 Woodward Ave, Suite 808 Detroit, MI 48226

RE: Commercial Rehabilitation Certificate - Avanath North End Parcel Owner I, LLC

Property Address: 404 & 410 Chandler Parcel Number: 01002245. 01002246

Dear Ms. Trudeau:

The Office of the Chief Financial Officer, Office of the Assessor, has reviewed the Commercial Rehabilitation certificate application for the properties located at **404 & 410 Chandler** in the **North End** area in the City of Detroit.

The rationale for issuing Commercial Rehabilitation certificates under PA 210 of 2005, as amended, is based on the anticipation of increased market value upon completion of new construction and /or significant rehabilitation of existing commercial property and commercial housing property. Normal repair and maintenance are not assessed and do not necessarily generate additional market value.

The developer intends to redevelop the site, currently a 0.316 acre vacant lot, into a multi-family building, made up of 10 apartment units, including 20% of the units available at affordable rental rates.

The 2023 values are as follows:

Parcel #	Address	Building Assessed	Building	Land Assessed	Land
		Value (SEV)	Taxable Value	Value (SEV)	Taxable Value
01002245	410 Chandler	\$0	\$0	\$800	\$800
01002246	404 Chandler	\$0	\$0	\$700	\$700

This property meets the criteria set forth under PA 210 of 2005, as amended. It applies to a building or a group of contiguous buildings, a portion of a building or group of contiguous buildings previously used for commercial or industrial purposes, obsolete industrial property, and vacant property which, within the immediately preceding 15 years, was operating as a commercial business enterprise.

The property is currently owned by Avanath North End Parcel Owner I, LLC. The State Tax Commission (STC) has determined that applicants may proceed with obtaining local approval of the issuance of the certificate prior to acquiring title to the property, but that the certificate would be held in abeyance by the STC pending submission of proof of ownership.

A review of the general plans, along with the criteria set forth under the Commercial Rehabilitation Act, indicated that the proposed project located at 309, 313, 319 & 331 E. Bethune is eligible as it pertains to the Commercial Rehabilitation certificate criteria under P.A. 210 of 2005, as amended.

Sincerely,

Charles Ericson, MMAO Assessor, Board of Assessors

COLEMAN A. YOUNG MUNICIPAL CENTER 2 WOODWARD AVE., SUITE 824

DETROIT, MI 48226 PHONE: 313•224•3011 FAX: 313•224•9400

Commercial Rehabilitation Certificate Avanath North End Parcel Owner I, LLC Page 2

Parcel: 01002245

Owner: Avanath North End Landing Parcel Owner I, LLC

Property Address: 410 Chandler

Legal Description: S CHANDLER 26 AND N 19.56 FT OF VAC CLAY AVE ADJ CHANDLER AVE SUB L13, P96, PLATS, W C R 1/106 50

X 144.85

Parcel: 01002246

Owner: Avanath North End Landing Parcel Owner I, LLC

Property Address: 404 Chandler

Legal Description: S CHANDLER 25 & N 19.56 FT OF VAC CLAY AVE ADJ CHANDLER AVE SUB L13 P96 PLATS, W C R 1/106 44.95 X

144.58





COLEMAN A. YOUNG MUNICIPAL CENTER 2 WOODWARD AVENUE, SUITE 1240 DETROIT, MICHIGAN 48226 PHONE: 313.224.4950

FAX: 313.224.3434

Decision Regarding Employment Clearance for Tax Abatement Employment Commitment <5 Full-time Employees

Date: May 23, 2023 Tax Abatement Type: PA 210

> New 🖂 Renewal \square

Duration of Abatement: 10 years

Development Name: North End Landing

Development: A total of 177 new apartments in multiple buildings on adjacent or nearby vacant

parcels on several blocks in the North End Neighborhood

Parcel/Facility Address: 36 parcels in area of 202 - 325 Smith, 309-331 and 501-561 E. Bethune

Applicant/Recipient: Richard Barr

Applicant Contact: rbarr@honigman.com 248-465-7308

Post-Construction Employment Commitments

If Developer Occupied is selected, the Developer will be responsible for both Developer and Tenant requirements listed below.

Developer Occupied ⊠ Tenant Occupied

Total Employment: 4

Developer commits to

- 1) Report to CRIO annually;
 - a. Developer's efforts regarding tenants
 - b. Tenant's compliance with commitments stated below (3)
 - c. Total number of employees at the facility
 - d. Number of employees at the facility who are Detroit residents
 - 2) Provide Detroit at Work (DAW) information to any/all tenant(s) for life of abatement
 - 3) Work with Commercial Tenant(s) to do the following;
 - a. Post all Detroit job openings through the DAW website;
 - b. Report to Developer annually;
 - i. Tenant's compliance with requirements
 - ii. The number of individuals employed by Tenant
 - iii. The number of employees who are Detroit residents

The Applicant/Recipient has provided the Civil Rights, Inclusion and Opportunity Department (CRIO) required information in accordance with specific current and future employment data and commitments as part of a tax abatement agreement with the City of Detroit.

Therefore my signature below grants Approval of the above tax abatement application/renewal based upon annual reports to and appraisals by this agency of the recipient's employment measures projected and achieved for the duration of the abatement.



COLEMAN A. YOUNG MUNICIPAL CENTER 2 WOODWARD AVENUE, SUITE 1240 DETROIT, MICHIGAN 48226 PHONE: 313.224.4950 FAX: 313.224.3434

Decision Regarding Employment Clearance for Tax Abatement Employment Commitment <5 Full-time Employees

DocuSigned by: Tenika R. Griggs, Esq. Tenika R. Griggs, Esq.

5/24/2023

CRIO Deputy Director Name

CRIO Deputy Director Signature

Date