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April 12, 2023

HONORABLE CITY COUNCIL

RE: Zoning Ordinance text amendment, Chapter 50 of the 2019 Detroit City Code to modify minimum spacing requirements and applicability for designated marijuana consumption establishments, marijuana microbusinesses, and marijuana retail/provisioning facilities, to add administrative adjustments for medical marijuana facility and adult-use marijuana establishment spacing and locational requirements, to add specific use standards for designated marijuana consumption establishments, to modify the temporary use prohibition for temporary marijuana events and temporary designated marijuana consumption establishments, and to delete the duplication of requirements for medical marijuana facilities and adult-use marijuana establishments contained in Article III, Division 12. **(RECOMMEND APPROVAL)**

REPORT SUMMARY

Purpose: Primarily to slightly increase the amount of available property citywide that would be eligible for limited license marijuana uses by modifying minimum spacing requirements for marijuana uses.

Background: The current set of marijuana zoning regulations that would be subject to this amendment were adopted by City Council in March 2021. In April 2022, City Council adopted new marijuana business licensing regulations that are separate but work alongside the zoning regulations proposed to be amended. No amendments to business licensing regulations are proposed here.

Equity Participation: Both a city business license and a state operating license are required to legally operate any marijuana facility or establishment within the city. Numerical caps on limited licenses have been established by the city for retail and consumption-related marijuana uses. Limited license applicants are incentivized to address the optional Social Equity Scoring Criteria, established by the licensing regulations, to score the maximum number of total points available for their license application and ultimate ranking against other applicants pursuing the limited number of licenses.

CPC Recommendation: On September 29, 2022, CPC voted to recommend approval of the proposed text amendment as presented in the draft text amendment ordinance dated September 12, 2022. The draft text amendment ordinance approved as to form by Corporation Counsel is dated April 6, 2023.

BACKGROUND

Statewide Ballot Initiative

In November 2008, Michigan voters passed a ballot initiative allowing the lawful sale and use of

marijuana for medical purposes, referred to as the “Medical Marijuana Act Initiated Law 1 of 2008.” This ballot initiative had widespread support among voters with a 63% approval of Michigan voters statewide and a 75.6% approval of voters registered within the City of Detroit. Unfortunately, the passage of this ballot-initiated act resulted in the proliferation of unlicensed and unregulated medical marijuana dispensaries and facilities throughout the City of Detroit, largely due to the lack of statutory regulation and oversight in place at the time by the City of Detroit, Wayne County, and the State of Michigan.

Medical Marijuana Regulations

In 2015, the Detroit City Council voted on the “Medical Marijuana Caregiver Center” ordinance (Ord. No. 31-15), which was enacted to amend the text of Chapter 61 of the 1984 Detroit City Code, Zoning, by defining “Medical Marijuana Caregiver Center” and creating regulations to stem the proliferation of, and otherwise regulate, such establishments in the city. At the time of enactment, approximately 214 unlicensed and unregulated medical marijuana facilities were established within the city.

In 2016, the Michigan Legislature enacted Public Acts 281, 282, and 283, which allowed for the licensure of five medical marijuana facility types, the production and sale of marijuana infused products, and the creation of a tracking system to monitor the products from “seed to sale.” This series of legislation is collectively referred to as the Medical Marijuana Facilities Licensing Act (MMFLA).

In November 2017, Detroit voters passed two initiatives, Proposals A and B, that replaced the medical marijuana ordinance approved by the City Council in March 2016 and which led to the closing of 167 of 283 medical marijuana facilities operating within the city at the time. Proposal A effectively required the City of Detroit to: opt in to the MMFLA, thus permitting the five medical marijuana facility types; eliminate all spacing requirements for dispensaries near parks, day cares, liquor stores, and arcades (later struck down by Court); and reduce the spacing requirement for churches and other medical marijuana facilities from 1,000 feet to 500 feet. Proposal B, which sought to regulate the facility types authorized by the MMFLA through local zoning regulations, was ultimately struck down by the 3rd Circuit Court as the Proposal was found to be in violation of the Michigan Zoning Enabling Act. Part of Proposal A, the elimination of all spacing requirements for dispensaries near parks, day cares, liquor stores, and arcades, was also struck down by the Court.

In February 2018, the City Council passed a 180-day moratorium on the acceptance of new medical marijuana facility applications for the purpose of allowing the City Planning Commission time to evaluate medical marijuana regulations that were provided to CPC. At the request of former CPC member Gregory Pawlowski, CPC staff convened two marijuana working group meetings to develop a regulatory scheme for medical marijuana. In May 2018, a revised draft Zoning Ordinance (ZO) text amendment was referred to City Council, which was enacted on October 14, 2018 (Ord. No. 20-18).

Recreational Marijuana Regulations

In November 2018 (10 years from approval of the first statewide marijuana ballot initiative), Michigan voters passed a ballot initiative (Proposal 1) allowing the lawful possession, cultivation, and consumption of marijuana for recreational purposes by adults at least 21 years of age. This ballot initiative is referred to as the “Michigan Regulation and Taxation of Marijuana Act” (MRTMA). This ballot initiative had narrow support statewide with a 56% approval of Michigan voters, and widespread support among City of Detroit voters at 69% approval.

After the passage of Proposal 1, the Office of Council Member James Tate convened a working group to develop an ordinance specific to social equity to ensure that Detroiters, Detroit being one of the communities identified by the state of Michigan as having been disproportionately impacted in terms

of drug enforcement, benefit directly from the legalization of the adult-use cannabis industry. The product of the working group resulted in the first adult-use marijuana provisions of the Detroit Business Licensing Ordinance under Chapter 20 of the 2019 Detroit City Code, Health, Article VI – Medical Marijuana Facilities (Ord. No. 2020-44, effective January 11, 2021). In March 2021, a Zoning Ordinance text amendment was passed by City Council, effective April 2021 (Ord. No. 2021-9). This 2021 text amendment stands as the current set of marijuana regulations within the Zoning Ordinance.

On April 5, 2022, the City Council passed an amendment to Chapter 20, Health, Article VI of the City Code to establish the current set of combined medical marijuana and adult-use marijuana licensing regulations (Ord. No. 2022-11). These licensing regulations work alongside the separate marijuana zoning regulations, and zoning approval, meaning an applicant needs to have an eligible location and proposal, as a pre-requisite to license approval.

EQUITY PARTICIPATION – ORD. NO. 2022-11

Ordinance Purpose

The combined marijuana regulations approved by the City Council were adopted with the following purpose statements related to equity as stated in Section 20-6-1 (6) through (10) of the Ordinance:

- Recognize that social equity in the marijuana industry is required to address the historical disproportionate impact of marijuana prohibition and enforcement on Detroiters and to positively impact the Detroit community, and that the City of Detroit has been expressly named by the State of Michigan's Social Equity Program as a community that has been disproportionately impacted by marijuana prohibition and enforcement.
- Recognize that residents of disproportionately impacted communities have historically been excluded from ownership opportunities in the legal marijuana industry due to the disproportionate impact of marijuana prohibition, enforcement, and the lack of access to capital, land, and resources.
- Recognize that residents of the City of Detroit are uniquely invested, personally and financially, in the success of the city's marijuana programs, that at least 20% of Detroiters live below the federal poverty level, and that Detroit has a marijuana-related criminal conviction rate that exceeds the average marijuana-related criminal conviction rate in the State of Michigan.
- Recognize that employment opportunities in the legal marijuana industry are essential for Detroiters, and to strongly encourage and incentivize licensees under this article to ensure that at least 50% of its employees are Detroit residents, specifically those Detroit residents who are low income, or have a prior controlled substance record, as such terms are defined in Section 20-6-2 of this Code, and that the jobs provided pay at least \$15 an hour.
- Facilitate real property ownership opportunities for Detroit residents, for the purpose of operating adult-use marijuana establishments licensed under this article and MRTMA; the City of Detroit shall use good faith efforts to transfer eligible city-owned real property to individuals who have obtained Detroit Legacy status as defined in Section 20-6-2 of this Code, the property's lowest justifiable fair value.

License Required

Division 3 of Ordinance No. 2022-11 provides the city's licensing requirements for medical marijuana facilities and adult-use establishments. General licensing requirements are as follows:

- Both a city license and a state operating license are required to legally operate any marijuana facility or establishment within the city.
- A separate city license is required for each facility or establishment that requires a state operating license.

- A co-location license is required for any property owner that maintains more than one facility or establishment in one building when the property owner is not the license holder for all facilities or establishments located in the building.
- No more than one medical marijuana provisioning center and one marijuana retailer establishment may be licensed in any single building, unless approved by the City Council through a Planned Development.
- Numerical caps (maximums) on city licenses have been established as indicated in the below table.

Unlimited Licenses
Grower
Processor
Secure Transporter
Safety Compliance
Temporary Marijuana Event Organizer
Temporary Marijuana Event

Limited Licenses	Cap
Medical Provisioning Center	75
Adult-Use Retailer Establishment	50
Adult-Use Retailer Est. – Equity	50
Designated Consumption Lounge	15
Designated Cons. Lounge – Equity	15
Microbusiness	15
Microbusiness – Equity	15

Limited License Applications

The following is a general description of the city process for awarding limited licenses:

- For limited license applications, documentation is required to establish an applicant’s status as an equity applicant, if applicable, or satisfaction of the social equity scoring criteria as a non-equity applicant.
 - Equity Applicant is defined as an individual whose primary residence is located within a disproportionately impacted community as defined by Ordinance No. 2022-11 and below, including individuals with certified Detroit Legacy status as defined by Ordinance No. 2022-11; or an entity where one or more of the aforementioned individuals owns and controls at least 51% of the applicant entity.
 - Disproportionately impacted community is defined as any community where marijuana- related convictions are greater than the state of Michigan median, and where 20% or more of the population is living below the federal poverty level according to 2019 American Community Survey 5-year estimates published by the United States Census Bureau.
- All limited license applicants are scored by an independent third party on a 100-point scale for general scoring criteria plus a 27-point scale for social equity. To be eligible for the qualified applicant lottery (if needed), applicants must score a minimum of 100 points on the general scoring criteria and a minimum of five points on the social equity scoring criteria.
- Three 30-day periods shall be established for accepting applications, with each of the three periods separated by a period of at least 120 days. Each period is established by City Council.
- Following each 30-day application period, the city may issue up to the following number of licenses to qualified applicants who applied for the corresponding license during the period:
 - 20 adult-use retailer licenses following the first application period, and 15 following each of the second and third periods (50 total).
 - 20 adult-use equity retailer licenses following the first application period, and 15 adult-use retailer equity licenses following each of the second and third periods (50 total).
 - 5 microbusiness licenses (15 total).
 - 5 microbusiness equity licenses (15 total).
 - 5 designated consumption establishment licenses (15 total).
 - 5 designated consumption establishment equity licenses (15 total).

- City Council may establish additional 30-day application periods after the conclusion of the foregoing three 30-day application periods as deemed necessary based on the number of limited licenses still available under the cap, if any.
- After each application period, the Marijuana License Review Committee (MLRC), which was established by Ordinance No. 2022-11, shall evaluate submitted applications in accordance with the following scoring criteria and shall award the applicant the number of points listed below for each category satisfactorily completed.
- After the license applications have been reviewed and scored by an independent third party, the MLRC will recommend the highest scoring applications to BSEED, and BSEED may issue licenses in the manner required by Ordinance No. 2022-11.

Non-Equity License Application		Equity License Application	
Eligibility			
Anyone		Equity Applicants	
General Scoring Criteria – 100 points maximum			
Business Plan			
Operations	5	Operations	
Waste Management	5	Waste Management	
Safety and Nuisance Mitigation	5	Safety and Nuisance Mitigation	
Training	5	Training	
Security Plan	5	Security Plan	
Site Control			
Unexpired conditional land use approval	5	Unexpired conditional land use approval	
Obtained all building permits	5	Obtained all building permits	
Obtained Certificate of Occupancy or Certificate of Compliance for permitted use	15	Obtained Certificate of Occupancy or Certificate of Compliance for permitted use	
Due Diligence			
MRTMA Entity Prequalification	5	MRTMA Entity Prequalification	
Income Tax Clearance	5	Income Tax Clearance	
Property Tax Clearance	5	Property Tax Clearance	
Blight Clearance	5	Blight Clearance	
No history of illegal operation or existing violations	5	No history of illegal operation or existing violations	
Community Investment			
Complete a “Good Neighbor Plan”	10	Complete a “Good Neighbor Plan”	
Leadership roles in duly established and licensed (if applicable) Detroit-based businesses, nonprofits, philanthropic organizations, community block clubs or neighborhood association during the previous five years	15	Leadership roles in duly established and licensed (if applicable) Detroit-based businesses, nonprofits, philanthropic organizations, community block clubs or neighborhood association during the previous five years	
Social Equity Scoring Criteria – 27 points maximum			
Eligibility			
Anyone		Equity Applicants	

Sell real property that is properly zoned and licensable for an adult-use marijuana establishment to an equity applicant within 2 years prior to applying for licensure for less than 50% of the real property's appraised fair market value; OR, form a joint venture with an equity applicant where the equity applicant owns and controls 41-50% applicant equity	25	According to the 2019 American Community Survey 5-year estimates published by the United States Census Bureau, Equity applicant's primary residence is in a disproportionately impacted community where at least 35% of the population lives below the federal poverty level
Lease licensable, habitable space to an equity applicant at a properly zoned property (does not have to be the same property for which the non-equity applicant is seeking licensure) for at least 20 years and at a rate not exceeding 50% of the average market rent for similar commercial or industrial properties in Detroit; OR, form a joint venture with an equity applicant where the equity applicant owns and controls 31-40% applicant equity.	15	According to the 2019 American Community Survey 5-year estimates published by the United States Census Bureau, Equity applicant's primary residence is in a disproportionately impacted community where at least 30% of the population lives below the federal poverty level.
Lease licensable, habitable space to an equity applicant at a properly zoned property (does not have to be the same property for which the non-equity applicant is seeking licensure) for at least 10 years and at a rate not exceeding 60% of the average market rent for similar commercial or industrial properties in Detroit; OR, form a joint venture with an equity applicant where the equity applicant owns and controls 20-30% applicant equity	5	According to the 2019 American Community Survey 5-year estimates published by the United States Census Bureau, Equity applicant's primary residence is in a disproportionately impacted community where at least 20% of the population lives below the federal poverty level
Joined the Michigan Joint Ventures Pathway Program	1	Joined the Michigan Joint Ventures Pathway Program
Commit to publishing applicant's Social Equity Plan on State's website	1	Commit to publishing applicant's Social Equity Plan on State's website

Equity Scoring Incentives

Addressing the social equity scoring criteria, as a non-equity or equity applicant, can provide a real advantage for applicants over those that do not choose to utilize the social equity scoring criteria. There are two key mechanisms that Ordinance No. 2022-11 provides that seek to address equity in the license application scoring process, both involve the optional social equity scoring criteria above.

1. First, Equity Applicants may be eligible for 5, 15, or 25 points if the applicant's primary residence is a disproportionately impacted community where a certain percentage of the population lives below the federal poverty level.
2. Second, any other (non-equity) applicants may also be eligible for 5, 15, or 25 points if the non-equity applicant either provides certain eligible property or habitable space towards a marijuana license for an Equity Applicant, or the non-equity applicant establishes a joint venture with an Equity Applicant for a certain percentage of the total applicant equity towards a shared marijuana license.

As both the equity and non-equity social scoring criteria tracks are optional, this incentivizes non-equity applicants to pursue the social equity scoring criteria as without the 5, 15, or 25 points available in addition to the general scoring criteria of 100 points, applicants may fall out of the top 20 or 15 retailer licenses available each period, for example, if they can only produce 100 total points where applicants that include social equity scoring criteria can produce up to 127 points.

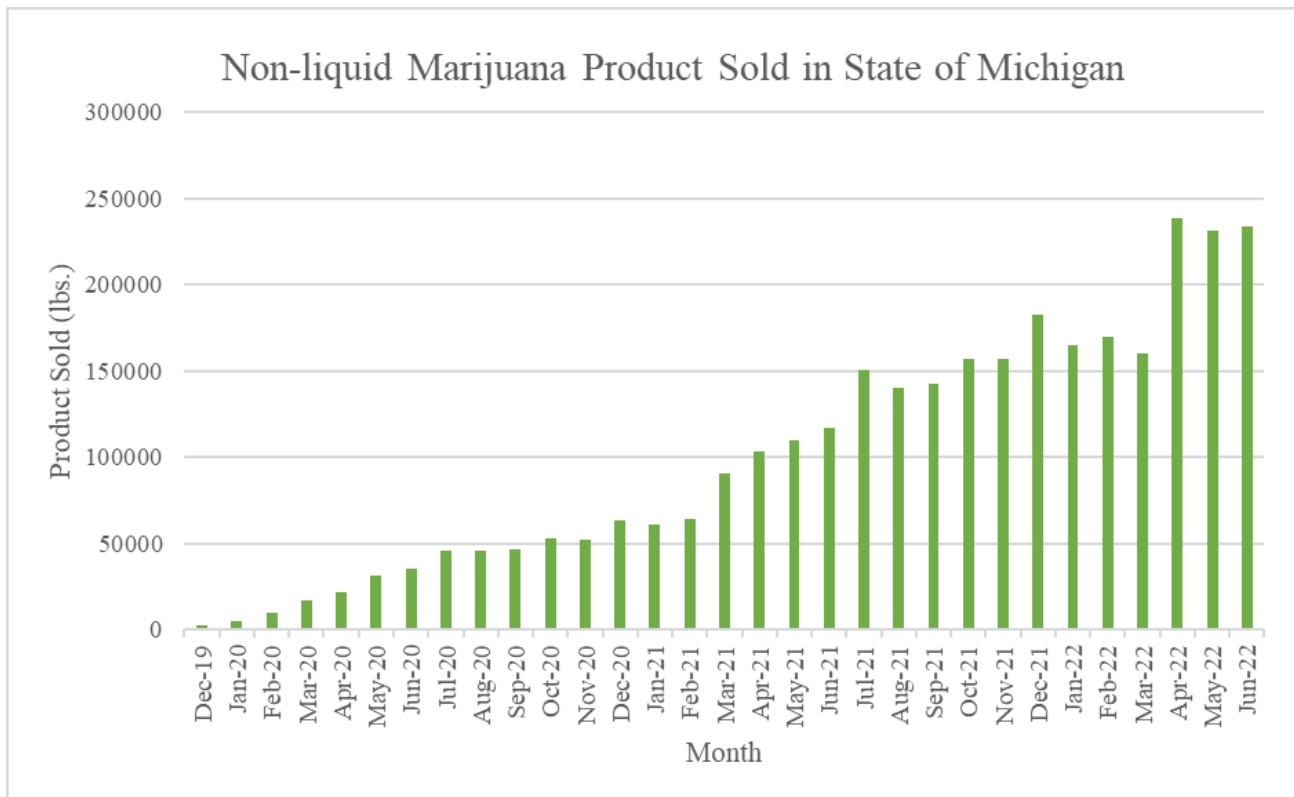
Limited Licenses – Key Requirements for Medical Provisioning Centers

- Notwithstanding the numerical cap of 75 medical marijuana provisioning center licenses, from and after the effective date of Ordinance No. 2022-11 (April 20, 2022), the city shall not issue any new medical marijuana provisioning center licenses under this Ordinance. (Meaning: all new provisioning centers are intended to be captured by Ordinance No. 2022-11.)
- The above prohibition does not prohibit the renewal of any unexpired medical marijuana provisioning center licenses, or the approval of license applications for medical marijuana provisioning centers submitted to BSEED as of April 20, 2022, subject to the 75 cap. (Meaning: there is a grace period between the Ord. effective date and application periods.)
- Lastly, beginning on January 1, 2027, any licensees that are holders of one or more licenses to operate a medical marijuana provisioning center in accordance with Ordinance No. 2022-11 and which have been the holder of such licenses prior to the April 20, 2022, effective date of the ordinance, may apply for an adult-use retailer license through the Ordinance process. (Meaning: existing provisioning centers licensed under the Ord. cap of 75 may be eligible to transition from a medical provisioning center to an adult-use retailer beginning in 2027.)

SUMMARY OF RESEARCH

Statewide Monthly Sales (Demand)

In response to questions from Commissioners, CPC staff researched the current demand for adult-use businesses. Monthly statistical reports from the Michigan Marijuana Regulatory Agency show that the amount of product sold in the month of June 2022 (223,804.90 lbs.) has almost doubled from the figure in June 2021 (116,921.52 lbs.), primarily due to the opening and expansion of the statewide recreational marijuana market. In recent months, figures have declined slightly from the April 2022 peak (238,659.39 lbs.). However, the amount of product sold in the state continues to trend upward. Below is a chart that shows the amount of non-liquid marijuana product sold in Michigan in each month from December 2019 to June 2022.



Statewide Active Licenses (Demand)

Related to product sold, the below tables provide a summary of the active number of medical and adult-use marijuana licenses issued statewide as of June 30, 2022. This information was provided by the Cannabis Regulatory Agency as part of a July 26 presentation with the Department of Treasury.

Medical – 1,370 Total Licenses	
Municipalities Opted-In	163
Municipalities Opted-Out	N/A
Facility Type	Licenses
Grower A	85
Grower B	17
Grower C	621
Processor	141
Provisioning Center	461
Safety Compliance Facility	22
Secure Transporter	23

Adult-Use – 1,600 Total Licenses	
Municipalities Opted-In	123
Municipalities Opted-Out	1,384
Establishment Type	Licenses
Class A Grower (<100 plants)	7
Class B Grower (<500 plants)	85
Class C Grower (<2,000 plants)	619
Excess Grower (<2,000 plants)	108
Processor	152
Retailer	526
Class A Microbusiness	1
Microbusiness	14
Secure Transporter	24
Safety Compliance Facility	19
Designated Consumption Est.	2
Educational Research	0
Marijuana Event Organizer	41
Temporary Marijuana Event	2

Marijuana Supply Chain

CPC staff spoke with several marijuana industry practitioners to gain further insight into the supply chain from marijuana growers to retailers who sell the product to consumers. These practitioners included an owner of a marijuana grower (class unspecified), the marketing and sales director of a marijuana grower, a general manager of a marijuana retailer, and the owner of a medical marijuana provisioning center in Detroit. They explained that deliveries from growers to retailers are operated by secure transporters who use unmarked light commercial vehicles (vans). The orders for product are done by retailers on an as-needed basis and the deliveries are conducted shortly after. The general manager of the marijuana retailer explained that they typically receive deliveries on a weekly basis. Depending on the location of facilities, most retailers choose to use full time security personnel on site as an additional measure to ensure safety for the business, but this is not a state requirement.

Marijuana Enforcement – City of Detroit

The Buildings, Safety Engineering, and Environmental Department (BSEED) provided CPC staff with information regarding enforcement/compliance monitoring done by the city and BSEED for marijuana businesses. The agencies that are involved with enforcement include BSEED, the Detroit Police Department (DPD), City Health Department, and Law Department. BSEED explained that property maintenance seeks out all illegal marijuana dispensaries and grow facilities that have been illegally operating or have been closed. They then use a Marijuana Smartsheet (collaborative software) to communicate with DPD and the Law Department to ensure that properties stay closed until they obtain all the necessary licenses and permits to legally operate. All signage pertaining to

the illegal use and illegal lighting are required to be removed once the building is closed as specified in the correction order to the owner. If these steps are not completed, then enforcement is escalated to the Law Department. Property Maintenance is also responsible for performing inspections every two years that can lead to the property obtaining a certificate of compliance. Once the certificate of compliance is issued, BSEED approves the business license.

If residents suspect that there is an illegal marijuana business, they are encouraged to contact BSEED to file a complaint at 313-628-2451. If a resident suspects that illegal activities are being conducted around a legally permitted marijuana establishment, they should contact the Detroit Police Department. The city has closed 110 illegal properties and there are 14 properties that are under litigation with the Law Department. Additionally, the state Cannabis Regulatory Agency has a web address where complaints may be filed at www.michigan.gov/cra/file-a-complaint.

SUMMARY OF PROPOSED TEXT AMENDMENT

This proposed zoning text amendment would affect four uses that are subject to limited licenses under the April 2022 licensing ordinance:

1. Medical marijuana provisioning center facilities
2. Marijuana retailer establishments
3. Marijuana microbusinesses
4. Designated marijuana consumption establishments

Zoning Ordinance Definitions (Current Language – No Amendments Proposed)

Medical marijuana provisioning center facility: A location where a licensee that is licensed as a provisioning center under the Michigan Medical Marijuana Facilities Licensing Act (MMFLA), as well as under Chapter 20, Article VI, of this Code, operates a commercial entity located in the State of Michigan that purchases marijuana from a grower or processor and sells, supplies, or provides marijuana to qualifying patients, directly or through the registered primary caregivers of patients. Medical marijuana provisioning center facility includes any commercial property where medical marijuana is sold at retail to qualifying patients (meaning patients with a state-issued medical marijuana I.D.) or primary caregivers. A medical marijuana caregiver center is not a medical marijuana provisioning center facility for purposes of this chapter.

Marijuana retailer establishment: A location where a licensee that is licensed as a marijuana retailer under the Michigan Regulation and Taxation of Marijuana Act (MRTMA), and as a retailer under Chapter 20, Article VI, of this Code, operates a commercial entity that obtains marijuana from adult-use marijuana establishments and sells or transfers marijuana to individuals who are 21 years of age or older and to other adult-use marijuana establishments.

Marijuana microbusiness: A location where a licensee that is licensed as a marijuana microbusiness under the Michigan Regulation and Taxation of Marijuana Act (MRTMA), and as a microbusiness under Chapter 20, Article VI, of this Code, operates a commercial entity that cultivates not more than 150 marijuana plants, or more as allowed by the State of Michigan, processes and packages marijuana, and sells or otherwise transfers marijuana to individuals who are 21 years of age or older or to a marijuana safety compliance facility, but not to other adult-use marijuana establishments or medical marijuana facilities.

Designated marijuana consumption establishment: A location where a licensee that is licensed as a designated marijuana consumption establishment under the Michigan Regulation and Taxation of Marihuana Act (MRTMA), and as a designated consumption establishment under Chapter 20, Article VI, of this Code, operates a commercial entity that allows adults 21 years of age and older to consume marijuana products at a commercial location designated by the state operating license.

Current Minimum Spacing Requirements

The first part of the proposed amendment modifies the minimum spacing requirements and applicability for the above four defined marijuana uses that involve the retail sale or consumption of marijuana. The current set of marijuana Zoning Ordinance regulations approved in March 2021 requires substantial minimum spacing requirements for these uses in addition to all marijuana uses being Conditional. Permissible districts for the uses in question are as follows:

Specific Land Use	B2	B4	B5	B6	M1	M2	M3	M4	PD	SD2
Marijuana retail/provisioning facility	C	C	C	C	C	C	C	C	L	C
Marijuana microbusiness	C	C	C	C	C	C	C	C	L	C
Designated consumption establishment	C	C	C	C	C	C	C	C	L	C

C = Conditional Use Permit required

While permissible districts are the first location-based zoning consideration for any use, for marijuana and certain other uses, minimum spacing requirements are equally important as zoning district permissibility. While a site may have permissible zoning for a marijuana use, minimum spacing requirements can override zoning district permissibility by eliminating specified areas from consideration for a proposed use where the zoning district would otherwise permit the use.

Proposed Minimum Spacing Requirements

Provided below is a snapshot of the proposed minimum spacing requirements beginning on page 31 of the draft ordinance. For all uses that require spacing, the left column titled “Use Type” functions as the proposed use when considering spacing to uses in the middle (same use) and right (other uses) columns. Compliance with both the middle and far right columns are required for a proposed use. The primary goal for this part of the amendment is to increase the amount of available property eligible for the below Use Types through the limited elimination or reduction of certain spacing requirements. No reductions to spacing requirements are proposed between like uses (middle column), drug free zone uses, religious institutions (places of worship), or Overlay areas.

In general, the proposed amendment would accomplish the following related to spacing requirements:

1. Reduce required spacing to Controlled Uses from 1,000 feet to 750 feet as applicable to designated marijuana consumption establishments, marijuana microbusinesses, and marijuana retail/provisioning facilities.
2. Clarify that “drug-free zones” are not specific zones within the City of Detroit, but rather a list of seven uses included in the definition of “drug-free zone”, which require spacing from each of these seven uses, rather than a single zone. The Law Department is particularly supportive of this clarification, which was not in the originally foreseen scope of the ordinance.
3. Eliminate current spacing requirements from designated marijuana consumption lounges to marijuana retail/provisioning center facilities and marijuana microbusinesses in order to allow consumption lounges to be located near, or even next to, these related uses where marijuana may be purchased for consumption at a different business location.
4. Eliminate current spacing requirements from marijuana microbusinesses to designated marijuana consumption establishments- see #3 above for purpose.
5. Eliminate current spacing requirements from marijuana retail/provisioning facilities to

designated marijuana consumption establishments- see #3 above for purpose.

Use Type (Proposed Use)	Minimum Distance from Same Use Type (Existing or Approved)	Minimum Distance from Other Use Types (Existing or Approved) or Zoning District
Designated marijuana consumption establishment	1000 radial feet	- <u>Uses included in the definition of a Drug free zone: 1000 radial feet;</u> - Religious institution identified exempt by the City Assessor: 1000 radial feet; Marijuana retail/provisioning center facility: 1000 radial feet Marijuana microbusiness: 1000 radial feet - Controlled uses: 1000 <u>750</u> radial feet.
Marijuana microbusiness	1000 radial feet	- <u>Uses included in the definition of a Drug free zone: 1000 radial feet;</u> - Religious institution identified exempt by the City Assessor: 1000 radial feet; - Marijuana retail/provisioning center facility: 1000 radial feet; Designated marijuana consumption establishment: 1000 radial feet - Controlled uses: 1000 <u>750</u> radial feet.
Marijuana retail/provisioning facility	1000 radial feet	- <u>Uses included in the definition of a Drug free zone: 1000 radial feet;</u> - Religious institution identified as exempt by the City Assessor: 1000 radial feet; Designated marijuana consumption establishment: 1000 radial feet - Marijuana microbusiness: 1000 radial feet; - Controlled uses: 1000 <u>750</u> radial feet.

Controlled Uses – ZO Section 50-3-402

The following land uses shall be considered Controlled Uses under the Zoning Ordinance:

1. Arcades outside the M1, M2, M3, M4, PC, PCA, or TM Districts
2. Specially designated merchant’s (SDM) establishments and/or specially designated distributor’s (SDD) establishments
3. Pool halls outside the B5, B6, M1, M2, M3, M4, PCA, and TM Districts

Provided below are the definitions of SDD and SDM. Given the high number of existing SDD (liquor store) and SDM (beer/wine store) uses within Detroit, any minimum spacing requirement to these uses is highly impactful for a proposed use with required spacing to Controlled Uses.

Specially designated distributor’s est. (SDD)	Specially designated merchant’s est. (SDM)
A retail establishment, consisting of less than 15,000 square feet of gross floor area, licensed by the Michigan Liquor Control Commission to distribute alcoholic liquor in the original package for consumption off the premises, which alcoholic liquor is other than beer and other than wine under 20 percent alcohol by volume;	A retail establishment, consisting of less than 15,000 square feet of gross floor area, utilized for the distribution of alcoholic liquor, licensed by the Michigan Liquor Control Commission to sell beer and/or wine for consumption off the premises;

<p>an SDD is also any retail establishment, regardless of size, where more than ten percent of the usable retail space is utilized for the display or distribution of alcoholic liquor other than beer and other than wine under 20 percent alcohol by volume, for consumption off the premises.</p>	<p>an SDM is also any retail establishment, regardless of size, where more than ten percent of the usable retail space is utilized for the display or distribution of alcoholic liquor and is licensed to sell beer and/or wine for consumption off the premises.</p>
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In addition to Controlled Uses (four uses in total), the Drug-free zone spacing (prohibition) requirement includes seven uses defined by the Zoning Ordinance. Provided below is the full list of all uses that the marijuana uses in question require spacing from and which are verified by BSEED as part of the pre-licensing application process to determine if individual sites are eligible:

Drug-free zone: prohibited within 1,000 radial feet of a zoning lot of a(n) (Sec. 50-16-172):

1. Child care center, as defined in Section 50-16-152 of this Code
2. Educational institution, as defined in Section 50-16-191 of this Code
3. Library, as defined in Section 50-16-283 of this Code
4. Outdoor recreation facility, as defined in Section 50-16-324 of this Code, other than parkways and parklots
5. School, as defined in Section 50-16-381 of this Code
6. Youth activity center as defined in Section 50-16-462 of this Code
7. Public housing as defined in 42 USC § 1437a(b)(1)

Overlay Areas/Religious Institutions

8. Gateway Radial Thoroughfare Overlay Area: prohibited
9. Traditional Main Street Overlay Area: prohibited
10. Religious institution identified as exempt by the City Assessor: 1000 radial feet

Controlled Uses: 1,000 radial feet from (750 feet proposed):

11. Arcades outside the M1, M2, M3, M4, PC, PCA, or TM Districts
12. Specially designated merchant's (SDM) establishments and/or specially designated distributor's (SDD) establishments
13. Pool halls outside the B5, B6, M1, M2, M3, M4, PCA, and TM Districts

CPC Staff Findings – Minimum Spacing Requirements

Below are CPC staff's findings related to the proposed amendment to spacing requirements:

- As there has not been a desire to reduce or alter the list of uses under the drug-free zone prohibition, nor the desire to permit these marijuana uses within the two overlay areas or within 1,000 feet of a religious institution, staff has proposed a 25% reduction to the Controlled Uses spacing requirement as a means of exploring if this would be desirable in order to increase the amount of available property that would be eligible for marijuana uses.
- Controlled Uses are also the focus of a potential reduction in that Detroit's Zoning Ordinance is unique in its regulation of Controlled Uses where most municipalities in Michigan that permit marijuana uses only require minimum spacing from drug-free zones (which may be reduced below 1,000 feet if desired by the municipality) or other marijuana uses.
- Given the complexity of measuring spacing and determining prohibitions from the list of 13 uses or areas required, nine of which do not include Controlled Uses, these nine other uses or areas that are not proposed to be amended still have the strong potential to override any reduction to Controlled Use spacing if a site does not meet the full spacing list. For example, a site may meet a reduced 750-foot spacing from a Controlled Use, but if the site is still within

1,000 feet of a school or park, the site would remain ineligible for zoning approval. Therefore, the importance of the drug-free zone and religious institutions spacing would remain and would supersede any reduction to Controlled Use spacing.

- Ordinance No. 2022-11 permits 235 limited licenses for Medical Provisioning Centers (75), Adult-Use Retailers (100), Designated Consumption Lounges (30), and Microbusinesses (30). It is our understanding, based on preliminary conversations with BSEED, that a 25% reduction to Controlled Use spacing would increase the number of sites eligible for zoning approval. Additional information regarding this increase in the number of eligible sites will be provided during staff's presentations to the Planning and Economic Development Committee.
- Within the proposed spacing table provided on page 11 of this report, amendments are also proposed that would eliminate minimum spacing requirements between the following uses:
 - Marijuana retail/provisioning facilities TO Designated marijuana consumption establishments
 - Designated marijuana consumption establishments TO Marijuana retail/provisioning facilities
 - Designated marijuana consumption establishments TO Marijuana microbusinesses
 - Marijuana microbusinesses TO Designated marijuana consumption establishments
- The purpose of the above additional proposed spacing eliminations is to accommodate how designated consumption establishments are intended to function at the state level, and to encourage applicants to pursue licensing for microbusinesses and consumption establishments where they may not be able to pursue licensing for a marijuana retail/provisioning facility.
- In staff's conversations with state marijuana regulators, it is our understanding that the state views there being a natural relationship between consumption establishments and retail/provisioning facilities or microbusinesses so that marijuana retailers are present near a consumption establishments to encourage the viability of consumption establishment businesses, which are not permitted to sell marijuana.
- Additionally, the state views microbusinesses as a type of marijuana business that allows primary caregivers to scale up their business without the need to only pursue a marijuana retail/provisioning facility. However, no changes are proposed to spacing between microbusinesses or between other microbusinesses or marijuana retail/provisioning centers. Any new microbusinesses would still be required to be located at least 1,000 feet from both uses.

Administrative Adjustments to Spacing Requirements

A primary outcome of the August 4, 2022, CPC meeting (summarized later in this report) was a desire that the city add the ability for marijuana zoning applicants to obtain an administrative adjustment reduction to marijuana spacing requirements. During the subsequent August 29 DON Cast and August 31 CPC Forum public engagement meetings, attendees were informed of this desire and generally supported it. Additionally, some commenters stated that they desired a further reduction or even an elimination of spacing requirements through the Board of Zoning Appeals (BZA). The process for eliminating spacing requirements is known as a "waiver" or "locational variance."

Currently, the BZA or BSEED may not consider reductions to spacing requirements for marijuana uses. Sections 50-12-135(b) and 50-12-136(d) of the ZO prohibit waiving (reducing/eliminating) spacing requirements for medical marijuana facilities and adult-use marijuana establishments. Additionally, Section 50-4-132 prohibits the BZA from modifying spacing or location regulations by reference to 50-12-135. As CPC staff did not receive direction from the CPC to amend the Zoning Ordinance to permit either the BZA or BSEED to eliminate spacing requirements, language that

would accomplish this has not been included in the proposed text amendment. Additionally, it is the long standing perspective of city staff in this regard that it would not be appropriate to consider permitting waivers or variances to spacing.

As far as current administrative adjustment applicability, which is a different process than a waiver or variance to standards, Section 50-4-122 does not permit administrative adjustments to be used to reduce spacing requirements that apply to any use, including marijuana uses. Section 50-4-122 permits administrative adjustments only for the following:

1. Modifications of 10 percent or less of any numeric (non-use) standard contained in Article XIII (intensity and dimensional lot standards), or any numeric standard contained in Article XIV (parking, landscaping, etc.); or
2. A reduction of off-street parking requirements for any use by up to 10 spaces.

However, in consultation with the Law Department, there does not appear to be any legal or procedural reason why spacing requirements could not be reduced through the administrative adjustment process. Therefore, staff has proposed to add a third category to Section 50-4-122 administrative adjustment applicability, as well as other cross-reference updates, that would state that administrative adjustments may also be used for the following as stated beginning on page 18 of the draft ordinance:

3. Reductions of not more than two percent of any spacing and locational requirement for medical marijuana facilities or for adult-use marijuana establishments, as specified in Section 50-12-132 of this Code.

There are two key items staff would like to point out related to this proposed policy approved by CPC. First, while there was discussion at the August 4 meeting of considering up to a 10 percent administrative reduction to spacing requirements, staff has proposed that administrative adjustments only be used to reduce spacing requirements by a maximum of two percent. This is because an administrative adjustment of 10 percent to the current 1,000-foot spacing requirement that applies to drug-free zone uses, religious institutions, and certain marijuana uses, would effectively reduce these requirements by 100 feet to 900 feet. In that case, spacing requirements could simply be amended to require 900 feet, instead of 1,000 feet, rather than requiring an administrative adjustment. Additionally, staff has not received direction from CPC that spacing requirements to drug-free zone uses or religious institutions should be reduced to 900 feet. Staff has proposed a two percent reduction amount as this would equate to only a 20-foot reduction to 1,000 feet and a 15-foot reduction to 750 feet. These distances would account for cases where an applicant meets the intent of the spacing requirements but may be short by only the width of an alley, an unused setback area on the zoning lot the spacing is measured to, or could account for minor mapping, measurement discrepancies or inaccuracies with other related data.

Lastly, the draft ordinance does not include any administrative adjustment to the prohibition of certain marijuana uses within the Gateway Radial Thoroughfare Overlay Area or the Traditional Main Street Overlay Area (TMSO). As overlay areas are specific areas established by boundaries that include multiple uses and zoning lots, similar to large zoning district areas, permitting a reduction of 20 or 100 feet of an overlay area, would be altering the intent of these overlay areas as these are not single uses or zoning lots, but larger areas where unique zoning policy is desired, and policy to-date is that certain marijuana uses should not be permitted in these areas. Additionally, a reduction of 20 feet of the boundary of an overlay area would not likely create a feasible development area as additional property outside of the overlay area would be required to provide a developable site, and these reduced boundary areas would be at the edges of overlay areas, which could be property such as an alley or

residential lots that are ineligible for marijuana uses. Staff has consulted with the Law Department on this and they are in agreement that overlay area boundaries should not be subject to administrative adjustment reductions given how they are implemented.

Designated Consumption Lounges

The second part of the proposed amendment adds specific use standards for designated marijuana consumption establishments where there are currently no specific use standards. Currently, there is low statewide demand for consumption establishments as reflected in the fact that only two licenses have been issued, one in Kalkaska, MI, (Kalkushka) and one in Hazel Park, MI, (Hot Box Social). Section 50-3-537(a) of the current set of marijuana Zoning Ordinance regulations prohibits consumption establishments from being considered as an accessory use to a different principal use, and also prohibits consumption establishments from including accessory uses. This essentially means that consumption establishments are intended to function as independent businesses, not a business that is incidental to a different use on the same site.

Additionally, this amendment seeks to regulate a scenario that is not clearly addressed in Ordinance No. 2022-11 or the Zoning Ordinance, that subject to state requirements, a marijuana use, in this case a designated marijuana consumption establishment, could be combined with a non-marijuana use on the same zoning lot and/or in the same building as a non-marijuana use. The current language in Section 50-3-537(a) states that multiple types of medical marijuana facilities and adult-use marijuana establishments may be combined in this way, but it is silent on the combination of marijuana and non-marijuana uses, though this has been permitted as intended.

Kalkushka Lounge – Accessory Coffee Bar

Kalkushka Lounge in Kalkaska, MI, provides one example of the potential for a designated consumption lounge to also include a non-marijuana accessory use. As indicated in the below photo from Google Maps (link: [photos](#)), this consumption lounge also includes a small coffee bar in the rear of the lounge. Under the Detroit Zoning Ordinance, this would likely be considered an accessory use.



The presence of this accessory coffee bar use, which includes non-alcoholic drinks and non-cannabis snacks, appears to be consistent with the below LARA rule where food (not required to be prepackaged) is allowed onsite or as part of a consumption establishment:

R 420.203 Rule 3(2)(b) of the LARA, MRA, Marijuana Operations (effective March 7, 2022):

“A marijuana business shall not allow onsite or as part of the marijuana business any of the following: Sale, consumption, or serving of food except as provided in these rules unless the business is a designated consumption establishment or a temporary marijuana event that has obtained any required authorization from other federal, state, or local agencies.”

Based on current Zoning Ordinance language, if the Kalkaska consumption lounge with a coffee bar were proposed in Detroit, the coffee bar, if considered an accessory use to the consumption establishment principal use, would not be permitted by the Zoning Ordinance based on current requirements. Additionally, there are state and City of Detroit Health Department implications for food and beverage uses that would need to be considered, but from the perspective of state marijuana regulations, food sale, consumption, and service is permitted only for designated consumption establishments or a temporary marijuana event. Proposed language is provided below that would clarify how this scenario would be addressed as intended by Ordinance No. 2022-11. Lastly, a prohibition on outdoor activities for designated marijuana consumption establishments has been added at the request of CPC due to potential concerns with outdoor activities and consumption lounges. The following is the proposed language related to the above discussion:

- (5) Designated marijuana consumption establishments may be located on the same zoning lot and/or in the same building as a non-marijuana use, as a separate principal use of the premises, subject to all applicable regulations of this Code and operated in accordance with the rules promulgated by the State of Michigan. Outdoor activities shall be prohibited for designated marijuana consumption establishments.

Temporary Uses

The third part of the proposed amendment is to correct a conflict between language within Ordinance No. 2022-11 and the Zoning Ordinance. The following is proposed language, as modified through discussions with the Law Department, that would amend Zoning Ordinance Section 50-12-563. Prohibited temporary uses:

- (4) Medical marijuana facilities and adult-use marijuana establishments, except for temporary marijuana events approved by City Council in accordance with Section 20-6-24 of this Code and temporary designated marijuana consumption establishments.

Ordinance No. 2022-11 defines Temporary marijuana event and Marijuana event organizer as follows:

- *Temporary marijuana event* means a license held by a marijuana event organizer under this article and the MRTMA, which the state has approved, authorizing an event where the onsite sale or consumption of marijuana products, or both, are authorized at the location and on the dates indicated on the state operating license.
- *Marijuana event organizer* means a state license holder authorized to apply for a temporary marijuana event license in accordance with the MRTMA.

CPC Staff Findings – Temporary Uses

- Under Ordinance No. 2022-11, both temporary marijuana events and Marijuana event organizers are unlimited license types that are currently permitted to be processed by BSEED with no zoning district restrictions as this is a temporary use.
- A property that is the designated location and subject of an application for a business license for a temporary marijuana event shall have a certificate of occupancy, a certificate of compliance, and no outstanding blight violations, inspection fees, or property taxes to be

eligible for approval. Additional requirements are contained within Ordinance No. 2022-11, including that applicants are required to cooperate with law enforcement during temporary marijuana events and in any enforcement action taken as a result of the event.

- Section 20-6-24 of Ordinance No. 2022-11 requires that the City Council approve temporary marijuana events before an event license may be issued by BSEED. As the Ordinance No. 2022-11 definition of Adult-use marijuana establishment includes a business licensed to operate a temporary marijuana event and/or a marijuana event organizer, the Zoning Ordinance conflicts with this definition as it currently prohibits adult-use marijuana establishments as a temporary use citywide under zoning.
- Therefore, exception language is proposed to be added that would eliminate this conflict by permitting only temporary marijuana events, which are considered an adult-use establishment, by referencing requirements in Ordinance No. 2022-11 for approval. This conflict correction has been verified with the Law Department.

CPC & COMMUNITY ENGAGEMENT MEETINGS

August 4 CPC – Commissioner Feedback

On August 4, 2022, CPC held a public hearing on the subject text amendment as originally proposed within the initial July 19, 2022, Draft Marijuana Text Amendment Ordinance and revised as stated at the August 4 meeting. At this meeting, CPC staff and Commissioners expressed a desire to receive additional community feedback beyond the August 4 public hearing. This additional desired feedback included outreach through the Department of Neighborhoods weekly citywide virtual meetings (DON Casts) and a public forum with CPC staff. For each of these meetings CPC staff mailed and emailed notices, as well as information to attend the September 8 continued CPC public hearing, to approximately 200 individuals whose contact information was made available to CPC staff through BSEED marijuana zoning application information. Additional contacts were made through the office of City Council President Pro Tem James Tate and the Civil Rights, Inclusion, and Opportunity Department's (CRIO) Office of Marijuana Ventures and Entrepreneurship (HomeGrown Detroit). A summary of each of these two meetings is provided below. Additionally, there was a desire for specific feedback from the Detroit Police Department on the proposed spacing reductions and crime related to the marijuana industry, provided later in this report.

Related specifically to the proposed text amendment, Commissioners stated a desire to explore the following items that could potentially be addressed through the draft ordinance:

- Adding the ability for administrative adjustments to marijuana spacing requirements
- Addressing a perceived overconcentration of marijuana uses as presented by a member of the public in certain Council Districts
- Restricting designated consumption lounges to enclosed/indoor consumption only
- Exploring a further reduction of required spacing from Controlled Uses to 500 feet
- Studying the inclusion of marijuana uses in Eastern Market (from 2021 MKT amendment)

CPC staff presented the Commission's desire for feedback on each of the above items as part of an August 29 DON Cast presentation and discussion, and an August 31 CPC forum presentation and discussion.

August 4 CPC – Public Comment

At this meeting, there were approximately three in-person attendees and 13 virtual attendees that provided public comment. Most attendees appeared to be individuals with direct involvement or interest in the Detroit marijuana industry. The following is a summary of comments:

1. In-person Speaker #1: stated they have been waiting for (drug-free zone) spacing to be reduced

- to 750 feet as they are located 993 feet from a park (a drug-free zone), and had general questions related to how marijuana requirements are implemented and eligible property.
2. In-person Speaker #2: stated that SDD/SDM (Controlled Use) spacing requirements need to be addressed related to restaurants that sell carry-out liquor and dollar stores that may now be considered SDD/SDM uses, as well as the ability to delete religious institutions from the Assessor's database, and encouraging the Microbusiness Class A option.
 3. In-person Speaker #3: stated that they have an interest in operating a marijuana use as a Navajo Nation/Corporation church, which they believe are exempt from zoning.
 4. Virtual Speaker #1: stated that they are currently licensed by the state as a temporary marijuana event organizer and that they would like to obtain a consumption establishment, that finding property is one of the biggest hurdles, along with capital, and requested that the city reduce requirements as there are many closed churches and liquor stores, and that, as a Legacy Detrioter, they are waiting for help from the city to make property available.
 5. Virtual Speaker #2: stated that zoning is the number one thing that should be addressed and would like to see spacing requirements reduced to 750 or 500 feet, or something else, as anything is better than 1,000 feet.
 6. Virtual Speaker #3: stated that they are in full support of the proposed amendment to provide land and increase diversity as land is one of the most common barriers to entry in the industry and would present opportunity for those most harmed by the prohibition of marijuana.
 7. Virtual Speaker #4: stated that they support the amendment as presented and that a variance process should be added with a focus on neighborhood benefits agreement, and that about 40 properties and 20 licenses are remaining without viable property.
 8. Virtual Speaker #5: stated that if the proposed spacing reductions do not prove to be effective, if adopted, that CPC should consider reducing requirements further.
 9. Virtual Speaker #6: stated that they are in favor of a variance process to spacing requirements, specifically related to (drug-free zone) uses located outside of the City of Detroit that impact applicants within Detroit, as there is property along the city border that is ineligible for marijuana uses due to current spacing requirements.
 10. Virtual Speaker #7: stated a desire to reduce spacing requirements for equity applicants only (not proposed), and had concerns that there could be too many dispensaries licensed under the Microbusiness use.
 11. Virtual Speaker #8: stated that Council District 3 is saturated with medical marijuana provisioning centers and that they opposed spacing reductions due to concerns with the negative impact, specifically crime, the spacing reduction could have on District 3 because of the amount of residential property that abuts industrial property where provisioning centers may be located, and that District 3 residents opposed the unlimited licensing of marijuana grow uses.
 12. Virtual Speaker #9: stated that they are concerned with the lack of suitable properties for marijuana uses and that additional property may not be available by the time the (first) license application review period opens.
 13. Virtual Speaker #10: stated that they support the package of proposed amendments and had questions related to removing churches no longer in operation.
 14. Virtual Speaker #11: stated that the city should reward Detroiters who have stayed.
 15. Virtual Speaker #12: stated that they are in the process of submitting an application and need the spacing requirement lowered to 500 or 750 feet, that they would like some kind of reward for remaining in the city, and that everyone is affected by the war on drugs.
 16. Virtual Speaker #13: requested the ability for BSEED to grant a 10% administrative waiver to marijuana spacing requirements.

Overconcentration of Marijuana Uses

At the August 4 CPC meeting, as well as in CPC staff's subsequent discussion with DPD, concerns were expressed that there may currently be an overconcentration of marijuana uses within certain areas, corridors, or Council Districts. Staff agrees that marijuana uses are more prevalent in certain areas than others and this may be due to multiple factors that pre-date the April 2021 effective date of the current Zoning Ordinance regulations for marijuana uses:

- Existing zoning that was in place that permitted marijuana uses to locate under previous zoning regulations for medical marijuana.
- The absence of drug-free zones (a regulation in place since the first Caregivers ordinance), religious institutions, etc., that require spacing to proposed marijuana uses.
- The presence of existing vacant industrial or commercial buildings that could be more easily adapted for marijuana uses than new construction or other building types.
- Decisions of some suburban communities to not enter, or delay entry, into the medical or recreational marijuana industry, such as the City of Warren, which may have encouraged medical marijuana businesses to open in the area of Eight Mile Road and Van Dyke Street (M-53) which provides ease of access to Macomb County.

As limited (adult-use/recreational) marijuana licenses were recently granted in the fall of 2022 for the first round of applications, existing, non-limited marijuana uses that may have created an overconcentration or plurality would be limited to: growers, processors, secure transporters, safety compliance facilities, and medical provisioning centers. It is possible that many of these existing marijuana uses could continue in the future under the current or proposed zoning regulations, and many, if not all, medical provisioning centers will likely be pursuing licensing that allows them to remain open or to transition to an adult-use retailer in the future. This is supported by DPD's statements that they are also seeing a desire for a medical-to-recreational retailer transition in the same existing locations as there is little difference between state requirements for a medical provisioning center and an adult-use retailer.

No additional regulations in the proposed text amendment would limit the growth of marijuana uses within certain areas, corridors, or Council Districts. However, potential regulations could include additional spacing requirements, limiting marijuana uses along city boundaries, or other policy considerations that could target certain areas. Staff would like additional feedback regarding any potential overconcentration provisions before proposing any new zoning requirements as there was minimal feedback received regarding specific overconcentration concerns from the engagement series. However, staff has concerns that new overconcentration provisions would significantly alter the existing zoning scheme, which was an outcome of previous medical marijuana zoning regulations, and could create confusion at the administrative level or within the business community as overconcentration provisions could be a significant policy change or reversal while the business licensing process for certain adult-uses has begun.

Additionally, adding overconcentration provisions at this time may not have a significant effect on the issue of overconcentration as existing businesses would simply become nonconforming and would be legally permitted to continue operating, which is similar to difficulties we identified with the recent Junkyard and Auto Related Use text amendment which has a substantially higher number of total uses. However, if there is a desire for staff to propose overconcentration provisions, this is something that could be done alongside this proposed amendment, or as part of a separate study or amendment at a later date.

August 29 DON Cast

At this virtual meeting, there were approximately 170 attendees, with 11 individuals providing

comments. Most individuals providing comment did not appear to have any direct involvement in the marijuana industry, and appeared to be opposed to marijuana, in general. The following is a summary of comments:

1. Speaker #1: stated that there is a reason you do not see a lot of dispensaries in suburban areas, that the city needs to study the mental health impacts of marijuana as we do not necessarily know the chemicals in marijuana, and that as a lot of businesses may be fronts for other vices, that the city should not (legally) mix businesses to avoid negative impacts.
2. Speaker #2: stated they support equity but want to make sure those imprisoned for marijuana offenses are freed, that they are concerned with block parties that may involve marijuana, that they have health concerns with the current potency of marijuana, and that there is an increase in crime and blight due to marijuana.
3. Speaker #3: stated their opposition to dispensaries, concerns with there being no community approval in the licensing or zoning processes, and appeared to oppose existing buildings being reused as dispensaries.
4. Speaker #4: stated marijuana is still illegal at the Federal level, which has not worked out and that marijuana has had a negative impact on Southwest Detroit and legalization is programming children that marijuana is ok, that crime statistics should be considered, and that they have concerns with existing hookah houses.
5. Speaker #5: asked where the presentation would be available and if there were affirmative programs for enforcement or workplace incidents.
6. Speaker #6: stated concerns with alcohol and drugs, that the cannabis industry should be used to gain tax credits and reparations, and that Eastern Market can be utilized for marijuana in a safe way with the health and food industry, and that it could be a positive for the city to gain some leverage.
7. Speaker #7: stated it would be beneficial, from a business standpoint, if multiple microbusinesses could operate from the same location, and that they support reducing or eliminating spacing requirements between microbusinesses.
8. Speaker #8: stated that they support the proposed amendments.
9. Speaker #9: stated that they support equity but had concerns with proposed amendments and the impact it may have on children, and that children are being desensitized to marijuana when it was a gateway drug.
10. Speaker #10: stated there are equity and health impacts, and that there is a lot of potential for this industry as far as renewable energy.
11. Speaker #11: stated that the proposed amendments would negatively impact rebuilding neighborhoods, and that it's not appropriate to make marijuana the new normal.

August 31 CPC Forum

At this virtual meeting, there were approximately 20 attendees, with 6 individuals providing comments. Most attendees appeared to be individuals with direct involvement or interest in the Detroit marijuana industry. The following is a summary of comments:

1. Speaker #1: stated support for marijuana uses within Eastern Market as a special carve out and for reducing spacing requirements to 500 feet or allowing variances on special cases to allow legacy/equity applicants to enter the market.
2. Speaker #2: stated that they are a designated consumption lounge establishment applicant and had questions on the difference between proposed spacing requirements, research on the amount of additional property that would be made available, and how spacing requirements would apply to the co-location of multiple microbusinesses and/or consumption lounges.
3. Speaker #3: stated that they support the proposed spacing requirement reduction to 750 feet as necessary, that they support a variance process, and that they hope the amendments are supported by CPC and City Council.

4. Speaker #4: stated concerns specifically related to (drug-free zone) uses located outside of the City of Detroit that impact applicants within Detroit, and that they would like to see an administrative adjustment process that would apply to religious institutions.
5. Speaker #5: had questions regarding how parks fit under the definition of drug-free zone.
6. Speaker #6: stated that they support the amendment and that it be processed quickly.

August 31 Detroit Police Department Feedback

CPC staff has conducted a second interview with a DPD Lieutenant directly involved with marijuana regulation and enforcement. As far as the proposed text amendment, the DPD Lieutenant believes, from their experience, that the current regulations are appropriate and agrees with statements made at previous meetings that some areas are saturated with medical marijuana provisioning centers. They are observing that the price of marijuana sold at these provisioning centers is decreasing exponentially and that many provisioning centers are transitioning to adult-use (recreational) marijuana retailers in the same location as there is very little difference between state requirements to become a medical marijuana provisioning center versus an adult-use retailer.

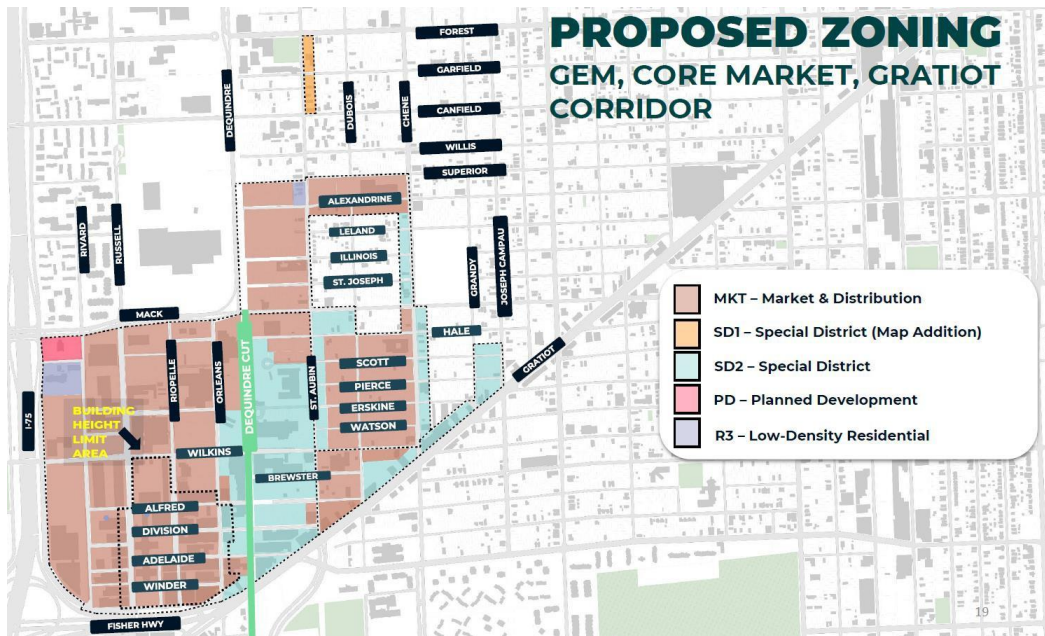
As far as concerns with crime and the legalized marijuana industry within Detroit, statistics on crime and marijuana are not something that is specifically tracked by DPD. However, as part of DPD's involvement in the review of marijuana licenses, criminal activity and police reports are something that they refer to during this process and they have had some minor issues with marijuana businesses but nothing out of the ordinary that would not occur at another non-marijuana business, and that is because marijuana businesses are closed at night around 9 or 10 p.m., criminal activity is minimized. The most common criminal activity occurring related to marijuana businesses are where there is a burglary of the business, or where the business is being victimized, or general assaults or vehicle thefts that occur nearby where the victim may get help at the marijuana business, and it is therefore used as the address in the police report.

Lastly, the Lieutenant stated they had specific concerns that if there was growth in consumption lounges within Detroit, that this could have a negative effect on DPD resources to address potential resulting criminal activity with consumption lounges that may be similar to problems that have occurred with hookah lounges. This concern, specifically the hours of operation that Ordinance No. 2022-11 permit for consumption lounges, has been shared with the Law Department. Section 20-6-39(c)(6) of Ordinance No. 2022-11 states:

- Operating hours for provisioning centers, retailer establishments, and microbusinesses shall not exceed the hours between 9:00 AM and 10:00 PM daily.
- Designated consumption establishments may operate between 9:00 AM and 2:00 AM daily.

Eastern Market – August 29 DON Cast & August 31 CPC Forum

At both the August 29 DON Cast and August 31 CPC Forum, attendees were informed that as part of the CPC’s consideration of the recent MKT district text amendment that is now effective, that the Commission had previously directed staff to study the inclusion of marijuana uses within the Eastern Market area. Below is a map for this area, which depicts the land recently rezoned by City Council.



Currently, no marijuana uses are permissible in the MKT zoning district classification, which has been applied to area indicated above in red (blush). However, four uses (designated marijuana consumption establishments, marijuana microbusinesses, marijuana retail/provisioning facilities, and marijuana safety compliance facilities) are permissible in the SD2 zoning district classification, which is the zoning of the mint green portion of the map above. However, the spacing requirements for adult-use marijuana do not permit the location of these facilities within the area, despite the zoning designations.

An informal request to CPC was made by one property owner within Eastern Market, who has stated that he has broad support by others, to establish marijuana uses within the MKT district. He would like the City to provide reduced spacing requirements of 500 feet and/or a variance process to permit applicants to pursue marijuana business licensing within Eastern Market. Procedurally, CPC staff agrees that there are multiple steps that would be needed to permit marijuana uses within Eastern Market, these include: adding any desired marijuana uses as by-right/conditional uses within the MKT district and a substantial reduction to or elimination of spacing requirements, either citywide or specific to Eastern Market.

It appears to staff that the simplest way to achieve this in Eastern Market or other similarly situated parts of the City, would be to develop a corresponding rationale for the specifically desired geographic area and remove it from the applicability of the City-wide marijuana zoning scheme. Marijuana zoning regulations for the specific area would then have to be developed. Staff’s primary concern with this approach is that once an area such as Eastern Market has been carved out, in theory, a rationale could be developed for any part of the City, further diluting the City-wide zoning scheme. Another concern with this approach is the with the perception or reality that such a carve-out would give an advantage to a particular entity/property owner.

Lastly, the Eastern Market Partnership had previously expressed its support for the inclusion of marijuana establishments within the new MKT zoning provisions and the Market area in particular. Attached you will find a letter from the Partnership dated September 19, 2022, qualifying that support

and indicating their willingness to work with CPC to explore the matter further.

September 29 CPC – Public Comment

At this meeting, there were approximately 14 in-person or virtual attendees that provided public comment. Most attendees appeared to be individuals with direct involvement or interest in the Detroit marijuana industry. The following is a summary of comments:

1. Speaker #1: explained concerns with a daycare being located 60 feet from a marijuana use.
2. Speaker #2: stated they support an administrative waiver to spacing requirements.
3. Speaker #3: stated they support cannabis in Eastern Market as they are a longstanding business owner there that wishes to be exempt from spacing to pursue a license application.
4. Speaker #4: echoed support for cannabis in Eastern Market to allow Detroiters to participate in the industry.
5. Speaker #5: echoed support for cannabis in Eastern Market.
6. Speaker #6: stated they support social equity and would like spacing requirements reduced to 750 feet across the board and also requested a 15 percent reduction to spacing to schools or churches, and that there should be reconsideration of spacing required to churches located outside of the city.
7. Speaker #7: echoed support for cannabis in Eastern Market as they currently have to drive to Ferndale to purchase cannabis, and that cannabis should be regulated as an agricultural product.
8. Speaker #8: stated that they do not support cannabis in Eastern Market unless citywide equity/legacy applicants are also addressed, that reducing spacing to 750 feet is not enough and that drug free zone and church spacing should be reduced.
9. Speaker #9: stated that more mapping information is needed and that there is an over proliferation of marijuana uses in District 3.
10. Speaker #10: stated a concern that the city border with the Grosse Pointe’s could become the east side version of Eight Mile Road, that no amendments to spacing should occur, and that provisions should be added to address the city’s borders.
11. Speaker #11: stated that the current requirements should be maintained.
12. Speaker #12: stated support for Speaker #8’s comments.
13. Speaker #13: stated support for marijuana in Eastern Market.
14. Speaker #14: stated that the city has too many liquor stores and that the growth in the marijuana industry may help reduce the number of liquor stores as they are bought out to meet spacing requirements (from Controlled Uses).

SEPTEMBER 29 STAFF RECOMMENDATION TO CPC

If approved by City Council, the proposed amendments to the Zoning Ordinance will make it slightly easier to establish certain marijuana uses related to the retail sale and consumption of marijuana. Over time, this amendment may create a slight increase in the adult-use marijuana market, which has just opened within the City of Detroit as of August/September 2022 for certain uses. However, given the substantial amount of existing zoning regulations that would remain in place, including spacing requirements to drug-free zone uses and religious institutions, which exceed many, if not all, communities that permit marijuana uses within the State of Michigan, staff does not believe that the proposed amendments would be inappropriate or would significantly alter the zoning scheme that currently applies to the predominant marijuana uses present or proposed within the City of Detroit. Based on the above analysis and consistent with the approval criteria of Section 50-3-49 of the Zoning Ordinance, CPC staff recommended approval of the amendment.

SEPTEMBER 29 CPC RECOMMENDATION TO CITY COUNCIL

On September 29, 2022, the City Planning Commission voted to recommend approval of the proposed text amendment, as presented in the draft text amendment ordinance dated September 12, 2022, to modify minimum spacing requirements and applicability for designated marijuana consumption establishments, marijuana microbusinesses, and marijuana retail/provisioning facilities, to add administrative adjustments for medical marijuana facility and adult-use marijuana establishment spacing and locational requirements, to add specific use standards for designated marijuana consumption establishments, and to modify the temporary use prohibition for temporary marijuana events and temporary designated marijuana consumption establishments. Additionally, the City Planning Commission requested that staff continue with general study of the impacts of permitting marijuana in Eastern Market and overconcentration concerns stated by residents at previous meetings.

Since the Commission's action on this matter staff has continued to look and the accuracy and timeliness of the various data sets and related processes to ensure our findings and projections. Staff has also explored at other scenarios outside of the Commission's recommendations.

Respectfully submitted,
LAUREN HOOD, CHAIRPERSON



Marcell R. Todd, Jr., Director
Eric Fazzini, Staff
Timarie Szwed, Staff

Attachments: Marijuana Zoning Text Amendment Approved 4-6-23
Ordinance No. 2022-11
August 4 Public Hearing Notice Community Engagement Notice
CPC Presentation 9/29/2022
Eastern Market Partnership Letter
Public Comment Letters Received

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SUMMARY

THIS ORDINANCE amends Chapter 50 of the Detroit City Code, *Zoning*, by repealing Article III, *Review and Approval Procedures (Part 1)*, Division 12, *Medical Marijuana Facilities and Adult-Use Marijuana Establishments*, Section 50-3-531, *Purpose; in general*, Section 50-3-532, *Medical marijuana facilities and adult-use marijuana establishments subject to this division*, Section 50-3-533, *Definitions; meaning of terms*, Section 50-3-534, *Medical marijuana caregiver center procedures*, Section 50-3-535, *Permitted districts for medical marijuana facilities and adult-use marijuana establishments; conditional use; restrictions*, Section 50-3-536, *Medical marijuana facility and adult-use marijuana establishment procedures*, Section 50-3-537, *Accessory uses; public nuisance; continuing violations*; by adding Article XII, *Use Regulations*, Division 5, *Accessory Uses and Structures*, Subdivision C, *Specific Accessory Use Standards*, Section 50-12-524, *Medical marijuana facilities and adult-use marijuana establishments*; and by amending Article III, *Review and Approval Procedures (Part 1)*, Division 4, *Planned Developments*, Section 50-3-97, *Modification of approved plans*, and Division 5, *Site Plan Review*, Subdivision A, *In General*, Section 50-3-133, *Applicability*; Article IV, *Review and Approval Procedures (Part 2)*, Division 6, *Variances and Administrative Adjustments*, Section 50-4-122, *Administrative adjustments; applicability*; Article V, *Violations and Enforcement*, Division 3, *Other Remedies and Enforcement Powers*, Section 50-5-57, *Abatement*; Article IX, *Business Zoning Districts*, Division 3, *B2 Local Business and Residential District*, Section 50-9-54, *Conditional other uses*, Division 5, *B4 General Business District*, Section 50-9-114, *Conditional other uses*, Division 6, *B5 Major Business District*, Section 50-9-144, *Conditional other uses*, Division 7, *B6 General Services District*, Section 50-9-174, *Conditional other uses*; Article X, *Industrial Zoning Districts*, Division 2, *M1 Limited Industrial District*, Section 50-10-24, *Conditional other uses*, Division 3, *M2 Restricted Industrial District*, Section 50-10-54, *Conditional other uses*, Division 4, *M3 General Industrial District*, Section 50-10-84, *Conditional other uses*, Division 5, *M4 Intensive Industrial District*, Section 50-10-114, *Conditional other uses*, Division 6, *M5 Special Industrial District*, Section 50-10-144, *Conditional other uses*; Article XI, *Special Purpose Zoning Districts and Overlay Areas*, Division 11, *SD2-Special Development District; Mixed-Use*, Section 50-11-274, *Conditional other uses*, Division 14, *Overlay Areas*, Subdivision A, *Gateway Radial Thoroughfare Overlay Areas*, Section 50-11-364, *Prohibitions and limitations*, and Subdivision B, *Traditional Main Street Overlay Areas*, Section 50-11-386, *Prohibited use*; Article XII, *Use Regulations*, Division 2, *General Use Standards*, Section 50-12-132, *Other uses-spacing*, Section 50-12-135, *Waiver of general spacing requirements*, Section 50-12-136, *Waiver of spacing from schools*; Division 3, *Specific Use Standards*, Subdivision I, *Other Uses-Miscellaneous*, Section 50-12-413, *Medical marijuana facilities and adult-use marijuana establishments*; Division 6, *Temporary Uses and Structures*, Subdivision B, *Specific Temporary Uses Allowed*, Section 50-12-563, *Prohibited temporary uses*, to modify minimum spacing requirements and applicability for designated marijuana consumption establishments, marijuana microbusinesses, and marijuana retail/provisioning facilities, to add administrative adjustments for medical marijuana facility and adult-use marijuana establishment spacing and locational requirements, to add specific use standards for designated marijuana consumption establishments, to modify the temporary use prohibition for temporary marijuana events and temporary designated marijuana consumption establishments, and to delete the duplication of requirements for medical marijuana facilities and adult-use marijuana establishments contained in Article III, Division 12.

1 **BY COUNCIL MEMBER _____ :**

2 **AN ORDINANCE** to amend Chapter 50 of the Detroit City Code, *Zoning*, by repealing
3 Article III, *Review and Approval Procedures (Part 1)*, Division 12, *Medical Marijuana Facilities*
4 *and Adult-Use Marijuana Establishments*, Section 50-3-531, *Purpose; in general*, Section 50-3-
5 532, *Medical marijuana facilities and adult-use marijuana establishments subject to this division*,
6 Section 50-3-533, *Definitions; meaning of terms*, Section 50-3-534, *Medical marijuana caregiver*
7 *center procedures*, Section 50-3-535, *Permitted districts for medical marijuana facilities and*
8 *adult-use marijuana establishments; conditional use; restrictions*, Section 50-3-536, *Medical*
9 *marijuana facility and adult-use marijuana establishment procedures*, Section 50-3-537,
10 *Accessory uses; public nuisance; continuing violations*; by adding Article XII, *Use Regulations*,
11 Division 5, *Accessory Uses and Structures*, Subdivision C, *Specific Accessory Use Standards*,
12 Section 50-12-524, *Medical marijuana facilities and adult-use marijuana establishments*; and by
13 amending Article III, *Review and Approval Procedures (Part 1)*, Division 4, *Planned*
14 *Developments*, Section 50-3-97, *Modification of approved plans*, and Division 5, *Site Plan Review*,
15 Subdivision A, *In General*, Section 50-3-133, *Applicability*; Article IV, *Review and Approval*
16 *Procedures (Part 2)*, Division 6, *Variances and Administrative Adjustments*, Section 50-4-122,
17 *Administrative adjustments; applicability*; Article V, *Violations and Enforcement*, Division 3,
18 *Other Remedies and Enforcement Powers*, Section 50-5-57, *Abatement*; Article IX, *Business*
19 *Zoning Districts*, Division 3, *B2 Local Business and Residential District*, Section 50-9-54,
20 *Conditional other uses*, Division 5, *B4 General Business District*, Section 50-9-114, *Conditional*
21 *other uses*, Division 6, *B5 Major Business District*, Section 50-9-144, *Conditional other uses*,
22 Division 7, *B6 General Services District*, Section 50-9-174, *Conditional other uses*; Article X,
23 *Industrial Zoning Districts*, Division 2, *M1 Limited Industrial District*, Section 50-10-24,

1 *Conditional other uses*, Division 3, *M2 Restricted Industrial District*, Section 50-10-54,
2 *Conditional other uses*, Division 4, *M3 General Industrial District*, Section 50-10-84, *Conditional*
3 *other uses*, Division 5, *M4 Intensive Industrial District*, Section 50-10-114, *Conditional other uses*,
4 Division 6, *M5 Special Industrial District*, Section 50-10-144, *Conditional other uses*; Article XI,
5 *Special Purpose Zoning Districts and Overlay Areas*, Division 11, *SD2-Special Development*
6 *District; Mixed-Use*, Section 50-11-274, *Conditional other uses*, Division 14, *Overlay Areas*,
7 Subdivision A, *Gateway Radial Thoroughfare Overlay Areas*, Section 50-11-364, *Prohibitions*
8 *and limitations*, and Subdivision B, *Traditional Main Street Overlay Areas*, Section 50-11-386,
9 *Prohibited use*; Article XII, *Use Regulations*, Division 2, *General Use Standards*, Section 50-12-
10 132, *Other uses-spacing*, Section 50-12-135, *Waiver of general spacing requirements*, Section 50-
11 12-136, *Waiver of spacing from schools*; Division 3, *Specific Use Standards*, Subdivision I, *Other*
12 *Uses-Miscellaneous*, Section 50-12-413, *Medical marijuana facilities and adult-use marijuana*
13 *establishments*; Division 6, *Temporary Uses and Structures*, Subdivision B, *Specific Temporary*
14 *Uses Allowed*, Section 50-12-563, *Prohibited temporary uses*, to modify minimum spacing
15 requirements and applicability for designated marijuana consumption establishments, marijuana
16 microbusinesses, and marijuana retail/provisioning facilities, to add administrative adjustments for
17 medical marijuana facility and adult-use marijuana establishment spacing and locational
18 requirements, to add specific use standards for designated marijuana consumption establishments,
19 to modify the temporary use prohibition for temporary marijuana events and temporary designated
20 marijuana consumption establishments, and to delete the duplication of requirements for medical
21 marijuana facilities and adult-use marijuana establishments contained in Article III, Division 12.

1 **DIVISION 5. SITE PLAN REVIEW**

2 **Subdivision A. In General**

3 **Sec. 50-3-113. Applicability.**

4 Applications for proposed developments that meet any one or more of the applicability
5 criteria in this section shall be reviewed through the site plan review process. Developments that
6 do not meet any of the applicability criteria in this section shall be reviewed by the Buildings,
7 Safety Engineering, and Environmental Department through its permitting process, provided, that

1 a site plan review is not required for the construction or alteration of an individual single- or two-
2 family dwelling.

3 (1) New construction that involves any one of the following:

4 a. Any new development that has more than 20,000 square feet of gross floor
5 area, except that, on land zoned M1, M2, M3, M4 or M5, the threshold for
6 industrial uses shall be 50,000 square feet of gross floor area;

7 b. Projects with multiple principal structures on one zoning lot;

8 c. Any multiple-family residential or loft development with more 12 dwelling
9 units;

10 d. Site condominium developments;

11 e. Projects in a 100-year floodplain; ~~or~~

12 f. Any parking structure as defined in Section 50-16-341 of this Code; or

13 g. Projects located in the portion of the MKT Market and Distribution District
14 described in Section 50-13-157(a) of this Code.

15 (2) Additions or major structural alterations that involve any of the following:

16 a. Any development that has not more than 20,000 square feet of gross floor
17 area where the addition or alteration results in a cumulative total of more
18 than 20,000 square feet of gross floor area considering existing floor area
19 and proposed additions, except that, on land zoned M1, M2, M3, M4 or M5,
20 the threshold for industrial uses shall be 50,000 square feet of gross floor
21 area; ;

22 b. An increase of 25 percent or more in gross square footage to an existing
23 building that contains more than 20,000 square feet of gross floor area,

1 except that, on land zoned M1, M2, M3, M4 or M5, the threshold for
2 industrial uses shall be 50,000 square feet of gross floor area; ~~or~~

3 c. Projects in a 100-year floodplain; or

4 d. Projects located in the portion of the MKT Market and Distribution District
5 described in Section 50-13-157(a) of this Code.

6 (3) Any development with a lot area of more than one acre in cumulative total
7 considering existing lot area and any proposed additional lot area, except that, on
8 land zoned M1, M2, M3, M4 or M5, the threshold for industrial uses shall be three
9 acres.

10 (4) Substantial changes in use within any building that has more than 20,000 square
11 feet of gross floor area or of any use with a lot area of more than one acre, except
12 that, on land zoned M1, M2, M3, M4 or M5, the threshold for industrial uses shall
13 be 50,000 square feet of gross floor area and three acres. For purposes of site plan
14 review, a substantial change in use is one that involves the establishment of a use
15 from one of the major land use classifications that are set out in Article XII of this
16 chapter, which are residential, public/civic/institutional, retail/service/commercial,
17 manufacturing/industrial, and other, where the use immediately preceding the new
18 use was from a different major land use classification.

19 (5) Any conditional, regulated, or controlled land use and any case before the Board of
20 Zoning Appeals as the body of first jurisdiction.

21 (6) Any use that has drive-up or drive-through facilities or a walk-up component.

22 (7) Projects within any PD, SD1, SD2, SD3 or SD5 District, provided, that, in the SD1,
23 SD2, SD3 and SD5 Districts, alterations to an existing structure that do not involve

1 additions or major structural alterations, qualify for "expedited review" as provided
2 for in Section 50-3-131(b) of this Code.

3 (8) Projects within the SD4 District that involve the following four utility uses: electric
4 transformer station; gas regulator station; telephone exchange building; water
5 works, reservoir, pumping station, or filtration plant.

6 (9) Projects seeking approval under the Alternative Residential Development Options
7 provisions of Article XIII, Division 3, of this chapter.

8 (10) Urban farms and all other agricultural uses specified as a conditional use in Section
9 50-12-109 of this Code.

10 (11) Any new, or newly-established, motor vehicle salesroom or sales lot for the sale of
11 used vehicles.

12 (12) Development projects which meet the post-construction stormwater management
13 applicability thresholds described in Section 48-2-101 of this Code.

14 (13) Any type of medical marijuana facility or adult-use marijuana establishment.

15 ~~**DIVISION 12. MEDICAL MARIJUANA FACILITIES AND ADULT-USE MARIJUANA**~~
16 ~~**ESTABLISHMENTS**~~

17 ~~**Sec. 50-3-531. Purpose; in general.**~~

18 ~~(a) The purpose of this division is to establish standards and procedures for the review~~
19 ~~and approval of the City of Detroit in permitting the land use categories of medical marijuana~~
20 ~~facilities and adult use marijuana establishments, and to prevent an over concentration of like uses,~~
21 ~~and to ensure the diversification of commercial and retail offerings along major and secondary~~
22 ~~corridors in order to:~~

1 ~~(1) — Serve and protect the health, safety and welfare of the general public through~~
2 ~~reasonable limitations on land use as it relates to traffic, noise, light, air and water~~
3 ~~quality, neighborhood and patient safety, security, and other health and safety~~
4 ~~concerns;~~

5 ~~(2) — Regulate land used in the operation of activities authorized by the Michigan~~
6 ~~Medical Marihuana Act, Initiated Law 1 of 2008, MCL 333.26421, *et seq.*~~
7 ~~(“MMMA”), and the Michigan Medical Marihuana Facilities Licensing Act, being~~
8 ~~Public Act 281 of 2016, MCL 333.27101, *et seq.* (“MMFLA”), and the Michigan~~
9 ~~Regulation and Taxation of Marihuana Act, being Initiated Law 1 of 2018, MCL~~
10 ~~333.27951 *et seq.* (“MRTMA”);~~

11 ~~(3) — Establish land use restrictions that are fair and equitable for those interested in~~
12 ~~establishing medical marijuana facilities and adult use marijuana establishments,~~
13 ~~while protecting adjacent properties from potential adverse effects; and~~

14 ~~(4) — Provide reasonable regulation of land use pursuant to the City’s general zoning~~
15 ~~power granted to cities by the Michigan Constitution of 1963 and the Home Rule~~
16 ~~City Act, MCL 117.1 *et seq.*, as amended and the Michigan Zoning Enabling Act,~~
17 ~~MCL 125.3101 *et seq.*, as amended.~~

18 ~~(b) — Nothing in this division, or in any companion regulatory provisions adopted in any~~
19 ~~other section of this Code is intended to prohibit, nor shall it be construed as prohibiting, access to~~
20 ~~health care or medical marijuana by registered medical marijuana patients.~~

21 ~~(c) — Nothing in this division, or in any companion regulatory provisions adopted in any~~
22 ~~other provision of this Code, is intended to grant, nor shall it be construed as granting, immunity~~
23 ~~from criminal prosecution for:~~

1 (1) ~~Cultivation, sale, consumption, use, distribution, manufacture or possession of~~
2 ~~marijuana in any form not in compliance with the Michigan Medical Marihuana~~
3 ~~Act, Initiated Law 1 of 2008, MCL 333.26421, et seq. (“MMMA”), or the Michigan~~
4 ~~Medical Marihuana Facilities Licensing Act, being Public Act 281 of 2016, MCL~~
5 ~~333.27101 et seq. (“MMFLA”), or the Michigan Regulation and Taxation of~~
6 ~~Marihuana Act, being Initiated Law 1 of 2018, MCL 333.27951 et seq.~~
7 ~~(“MRTMA”); or~~

8 (2) ~~Any criminal prosecution under federal laws including seizure of property under~~
9 ~~the Federal Controlled Substances Act, 21 USC § 801 et seq.~~

10 ~~**Sec. 50-3-532. Medical marijuana facilities and adult use marijuana establishments subject to**~~
11 ~~**this division.**~~

12 This division applies to all medical marijuana facilities and adult use marijuana establishments,
13 as defined in Section 50-3-533 of this Code.

14 ~~**Sec. 50-3-533. Definitions; meaning of terms.**~~

15 ~~—— For the purposes of this division, the following words and phrases shall have the meaning~~
16 ~~respectively ascribed to them by this section:~~

17 ~~—— *Adult use marijuana establishment* means a location where a licensee operates one of the~~
18 ~~following commercial entities or activities under the authority of the MRTMA: grower, processor,~~
19 ~~retailer, secure transporter, safety compliance facility, marijuana microbusiness, excess marijuana~~
20 ~~grower, marijuana event organizer, temporary marijuana event, or designated marijuana~~
21 ~~consumption establishment, or any other type of marijuana-related business licensed to operate in~~
22 ~~accordance with the MRTMA.~~

23 ~~—— *Co-location* means a practice where more than one licensee is authorized by the State of~~
24 ~~Michigan to operate a medical marijuana facility or an adult use marijuana establishment in one~~

1 building, in accordance with the applicable rules promulgated by the State of Michigan and the
2 license requirements of Chapter 20, Article VI, of this Code.

3 ~~—— *Cultivate* means all phases of growth of marijuana from seed to harvest or preparing,
4 packaging or repackaging, labeling, or relabeling of any form of marijuana.~~

5 ~~—— *Designated marijuana consumption establishment* means a location where a licensee that
6 is licensed as a designated marijuana consumption establishment under the MRTMA, and as a
7 designated consumption establishment under Chapter 20, Article VI, of this Code, operates a
8 commercial entity that allows adults 21 years of age and older to consume marijuana products at
9 a commercial location designated by the state operating license.~~

10 ~~—— *Drug free zone*, for the purpose of this chapter, means an area that is within 1,000 radial
11 feet of a zoning lot of a:~~

- 12 (1) ~~—— Child care center, as defined in Section 50-16-152 of this Code;~~
- 13 (2) ~~—— Educational institution, as defined in Section 50-16-191 of this Code;~~
- 14 (3) ~~—— Library, as defined in Section 50-16-283 of this Code;~~
- 15 (4) ~~—— Outdoor recreation facility, as defined in Section 50-16-324 of this Code, other than
16 parkways and parklots;~~
- 17 (5) ~~—— School, as defined in Section 50-16-381 of this Code;~~
- 18 (6) ~~—— Youth activity center as defined in Section 50-16-462 of this Code; or~~
- 19 (7) ~~—— Public housing as defined in 42 USC § 1437a(b)(1).~~

20 *Equivalent licenses* means any of the following pairs of licenses held by a single licensee:

- 21 (1) ~~—— A marijuana grower license, of any class, issued under MRTMA and a grower
22 license, of any class, issued under the MMFLA;~~

1 ~~*Marijuana processor facility* means a location where a licensee that is licensed as a~~
2 ~~marijuana processor under the MRTMA or as a processor under the MMFLA, and as a processor~~
3 ~~under Chapter 20, Article VI, of this Code, operates a commercial entity located in the State of~~
4 ~~Michigan that obtains marijuana from a medical marijuana facility or adult use marijuana~~
5 ~~establishment and processes marijuana for sale and transfer in packaged form to a medical~~
6 ~~marijuana facility or adult use marijuana establishment.~~

7 ~~*Marijuana retailer establishment* means a location where a licensee that is licensed as a~~
8 ~~marijuana retailer under the MRTMA, and as a retailer under Chapter 20, Article VI, of this Code,~~
9 ~~operates a commercial entity that obtains marijuana from adult use marijuana establishments and~~
10 ~~sells or transfers marijuana to individuals who are 21 years of age or older and to other adult use~~
11 ~~marijuana establishments.~~

12 ~~*Marijuana retail/provisioning facility* means a marijuana retailer establishment or a~~
13 ~~medical marijuana provisioning center facility.~~

14 ~~*Marijuana safety compliance facility* means a location where a licensee that is licensed as~~
15 ~~a safety compliance facility under the MRTMA or the MMFLA, and as a safety compliance facility~~
16 ~~under Chapter 20, Article VI, of this Code, operates a commercial entity located in the State of~~
17 ~~Michigan that tests marijuana for contaminants and potency or as required by the MRTMA or the~~
18 ~~MMFLA for a primary caregiver, medical marijuana facility, or adult use marijuana establishment.~~

19 ~~———*Marijuana secure transporter facility* means a location where a licensee that is licensed as~~
20 ~~a secure transporter facility under the MRTMA or the MMFLA, and as a secure transporter under~~
21 ~~Chapter 20, Article VI, of this Code, operates a commercial entity located in the State of Michigan~~
22 ~~that stores marijuana, and transports marijuana between medical marijuana facilities or adult use~~
23 ~~marijuana establishments for a fee.~~

1 ~~———— *Medical marijuana* means any marijuana intended for medical use that meets all~~
2 ~~requirements for medical marijuana contained in this chapter, the MMMA, MMFLA, and any~~
3 ~~other applicable law. This does not include marijuana in any form inconsistent with the definition~~
4 ~~of usable marijuana under the MMMA or MMFLA.~~

5 ~~———— *Medical marijuana facility* means a location in the State of Michigan where a licensee~~
6 ~~operates any one of the following commercial entities under the authority of the MMFLA: grower,~~
7 ~~processor, provisioning center, secure transporter, or safety compliance facility. A non-~~
8 ~~commercial location used by a primary caregiver to assist a qualifying patient connected to the~~
9 ~~caregiver through the State of Michigan’s formal registration process in accordance with the~~
10 ~~MMMA is not a medical marijuana facility.~~

11 ~~———— *Medical marijuana provisioning center facility* means a location where a licensee that is~~
12 ~~licensed as a provisioning center under the MMFLA, as well as under Chapter 20, Article VI, of~~
13 ~~this Code, operates a commercial entity located in the State of Michigan that purchases marijuana~~
14 ~~from a grower or processor and sells, supplies, or provides marijuana to qualifying patients,~~
15 ~~directly or through the registered primary caregivers of patients. Medical marijuana provisioning~~
16 ~~center facility includes any commercial property where medical marijuana is sold at retail to~~
17 ~~qualifying patients or primary caregivers. A medical marijuana caregiver center is not a medical~~
18 ~~marijuana provisioning center facility for purposes of this chapter.~~

19 ~~———— *Michigan Medical Marijuana Act* or “*the MMMA*” means Initiated Law 1 of 2008, MCL~~
20 ~~333.26421, *et seq.*~~

21 ~~———— *Michigan Medical Marijuana Facilities Licensing Act* or “*the MMFLA*” means Public Act~~
22 ~~281 of 2016, MCL 333.27101, *et seq.*~~

1 ~~———— Michigan Regulation and Taxation of Marihuana Act or “the MRTMA” means Initiated~~
2 ~~Law 1 of 2018, MCL 333.27951, et seq.~~

3 **~~Sec. 50-3-534. Medical marijuana caregiver center procedures.~~**

4 ~~———— Applications for medical marijuana caregiver centers will not be accepted after October~~
5 ~~14, 2018, and:~~

6 (1) ~~———— Medical marijuana caregiver centers that were legally established and issued a~~
7 ~~building permit or certificate of occupancy prior to October 14, 2018 are lawful~~
8 ~~nonconforming uses.~~

9 (2) ~~———— A lawful nonconforming medical marijuana caregiver center may convert to a~~
10 ~~medical marijuana provisioning center facility or to a marijuana retailer~~
11 ~~establishment by submitting a change of use application, subject to any additional~~
12 ~~regulations for medical marijuana provisioning center facilities set forth in this~~
13 ~~Code, as amended.~~

14 (3) ~~———— A lawful nonconforming medical marijuana caregiver center may convert to any~~
15 ~~type of medical marijuana facility other than a medical marijuana provisioning~~
16 ~~center facility, or to any type of adult use marijuana establishment other than a~~
17 ~~marijuana retailer establishment, by submitting an application for the proposed use,~~
18 ~~subject to applicable zoning and any additional regulations for medical marijuana~~
19 ~~facilities and adult use marijuana establishments set forth in this Code.~~

20 **~~Sec. 50-3-535. Permitted districts for medical marijuana facilities and adult use marijuana~~**
21 **~~establishments; conditional use; restrictions.~~**

22 (a) ~~———— Medical marijuana facilities and adult use marijuana establishments may be~~
23 ~~permitted on land zoned PD, where established as a Planned Development District, and on a~~

1 conditional basis in the following zoning districts in accordance with this article, subject to the
2 provisions of this division and any other applicable provisions of this Code, and all applicable
3 State of Michigan requirements. Notwithstanding anything to the contrary in this Code, all of the
4 below uses may be located in PD zoning districts, excluding solely residential PD districts, as a
5 major modification of the plans for the subject PD zoning district, and may be approved by the
6 City Council in accordance with Section 50-3-97 after making the findings set forth in Section 50-
7 3-281 for the requested use.

8 (1) ~~Designated marijuana consumption establishments may be permitted in the B2, B4,~~
9 ~~B5, B6, M1, M2, M3, M4, and SD2 zoning districts.~~

10 (2) ~~Marijuana grower facilities may be permitted on a conditional basis in the M1, M2,~~
11 ~~M3, M4, and M5 zoning districts.~~

12 (3) ~~Marijuana microbusinesses may be permitted on a conditional basis in the B2, B4,~~
13 ~~B5, B6, M1, M2, M3, M4, and SD2 zoning districts.~~

14 (4) ~~Marijuana processor facilities may be permitted on a conditional basis in the B6,~~
15 ~~M1, M2, M3, M4, and M5 zoning districts.~~

16 (5) ~~Marijuana retail/provisioning facilities may be permitted on a conditional basis in~~
17 ~~the B2, B4, B5, B6, M1, M2, M3, M4, and SD2 zoning districts.~~

18 (6) ~~Marijuana safety compliance facilities may be permitted on a conditional basis in~~
19 ~~the B2, B4, B5, B6, M1, M2, M3, M4, M5, and SD2 zoning districts.~~

20 (7) ~~Marijuana secure transporter facilities may be permitted on a conditional basis in~~
21 ~~the B5, B6, M1, M2, M3, M4, and M5 zoning districts.~~

22 (b) ~~A marijuana retail/provisioning facility, marijuana designated consumption~~
23 ~~establishment, or a marijuana microbusiness must not be located in any of the following:~~

1 (1) ~~Within a drug-free zone, as defined in Section 50-3-533 of this Code;~~

2 (2) ~~Within a Gateway Radial Thoroughfare Overlay Area or Traditional Main Street~~

3 ~~Overlay Area, as provided in Article XI, Division 14, of this chapter; or~~

4 (3) ~~On a zoning lot that is located less than:~~

5 (i) ~~1,000 radial feet from any zoning lot occupied by any religious institution~~
6 ~~identified as exempt by the City Assessor;~~

7 (ii) ~~1,000 radial feet from any zoning lot with an unexpired conditional land use~~
8 ~~approval, building permit, or certificate of occupancy for a designated~~
9 ~~marijuana consumption establishment, marijuana retail/provisioning~~
10 ~~facility, or a marijuana microbusiness; or~~

11 (iii) ~~1,000 radial feet from any zoning lot occupied by a Controlled Use.~~

12 (e) ~~A marijuana grower facility, marijuana processor facility, or marijuana secure~~
13 ~~transporter facility must not be located in a drug-free zone, as defined in Section 50-3-533 of this~~
14 ~~Code, or within a Traditional Main Street Overlay Area, as provided in Article XI, Division 14 of~~
15 ~~this chapter.~~

16 (d) ~~Neither the Buildings, Safety Engineering, and Environmental Department, nor the~~
17 ~~Board of Zoning Appeals is authorized to waive or modify the locational specifications set forth~~
18 ~~in Subsections (b)(1), (b)(2), (b)(3), and (c) of this section. Applications that are not consistent~~
19 ~~with the locational specifications set forth in Subsections (b)(1), (b)(2), (b)(3), and (c) of this~~
20 ~~section, which may be confirmed by the City Engineer, shall be considered ineligible for further~~
21 ~~processing and shall be denied.~~

22 (e) ~~If a property has previously received zoning approval for a medical marijuana~~
23 ~~facility or adult-use marijuana establishment, no further approval is required under this chapter to~~

1 operate a business under an equivalent license, as defined in Section 50-3-533 of this Code, at the
2 property, although a new business license under Chapter 20, Article VI, of this Code and state
3 operating license are required prior to commencing operation.

4 (f) — If the Buildings, Safety Engineering, and Environmental Department establishes
5 that a use posing a restriction under this section has been abandoned or has ceased all operations
6 for at least one year, it may disregard the locational specifications of Subsections (b)(1), (b)(2),
7 (b)(3), and (c) of this section.

8 **Sec. 50-3-536. Medical marijuana facility and adult-use marijuana establishment**
9 **procedures.**

10 (a) — An application for a medical marijuana facility or adult use marijuana establishment
11 must be submitted by the applicant online through the City's application portal.

12 (b) — Upon receipt of an application package, the Buildings, Safety Engineering, and
13 Environmental Department shall determine whether the proposed location complies with the
14 locational specifications set forth in Section 50-3-535 of this Code. If the proposed location does
15 not comply with all such specifications, the Buildings, Safety Engineering, and Environmental
16 Department shall deny the application.

17 (c) — Upon a determination that the proposed location complies with the locational
18 specifications set forth in Section 50-3-535 of this Code, the application is subject to site plan
19 review in accordance with Article III, Division 5, of this chapter.

20 (d) — Upon approval of the applicant's site plan, the application is subject to a conditional
21 land use hearing in accordance with Article III, Division 7, of this chapter, or subject to legislative
22 approval where land is zoned PD in accordance with Article III, Division 4 and Article XI, Division
23 2, of this chapter.

1 **Sec. 50-3-537. Accessory uses; public nuisance; continuing violations.**

2 (a) ~~Medical marijuana facilities and adult use marijuana establishments are not~~
3 ~~permitted as accessory uses and must not include accessory uses. Multiple types of medical~~
4 ~~marijuana facilities and adult use marijuana establishments may co-locate in the same building as~~
5 ~~separate principal uses of the premises, subject to all applicable regulations of this Code and~~
6 ~~operated in accordance with the rules promulgated by the State of Michigan. The applicant may~~
7 ~~submit a joint application for any combination of such uses, but each use requires separate approval~~
8 ~~under this Code.~~

9 (b) ~~Any premises, building, or other structure in which a medical marijuana facility or~~
10 ~~adult use marijuana establishment operates in violation of the standards set forth in this Code~~
11 ~~constitutes a public nuisance and is subject to civil abatement proceedings initiated by the City of~~
12 ~~Detroit in a court of competent jurisdiction, in addition to the penalties authorized by this Chapter.~~
13 ~~Any premises, building, or other structure declared by the court to be a public nuisance must be~~
14 ~~closed and the property owner assessed the costs of abatement.~~

15 (c) ~~Each day that a violation is permitted to exist or occur on the premises constitutes~~
16 ~~a separate occurrence or maintenance of the violation.~~

17 **ARTICLE IV. REVIEW AND APPROVAL PROCEDURES (PART 2)**

18 **DIVISION 6. VARIANCES AND ADMINISTRATIVE ADJUSTMENTS**

19 **Sec. 50-4-122. Administrative adjustments; applicability.**

20 Administrative adjustments are:

- 21 (1) Modifications of ten percent or less of any numeric standard that is set forth in
22 Article XIII of this chapter or any numeric development standard that is set forth in
23 Article XIV of this chapter; ~~or~~

1 (2) ~~A reduction~~ Reductions of off-street parking requirements for any use by up to ten
2 spaces, as provided for in Section 50-14-153 of this Code; or

3 (3) Reductions of not more than two percent of any spacing and locational requirement
4 for medical marijuana facilities or for adult-use marijuana establishments, as
5 specified in Section 50-12-132 of this Code.

6 **ARTICLE V. VIOLATIONS AND ENFORCEMENT**

7 **DIVISION 3. OTHER REMEDIES AND ENFORCEMENT POWERS**

8 **Sec. 50-5-57. Abatement.**

9 (a) The Buildings, Safety Engineering, and Environmental Department may seek a
10 court order in the nature of mandamus, abatement, injunction or other action or proceeding to abate
11 or remove a violation, or to otherwise restore the premises in question to the condition which
12 existed prior to the violation.

13 (b) Any premises, building, or other structure in which an adult use/sexually-oriented
14 business, a medical marijuana facility, or an adult-use marijuana establishment operates in
15 violation of the standards set forth in this Code constitutes a public nuisance and is subject to civil
16 abatement proceedings initiated by the City of Detroit in a court of competent jurisdiction, in
17 addition to the penalties authorized by this Chapter. Any premises, building, or other structure
18 declared by the court to be a public nuisance must be closed and the property owner assessed the
19 costs of abatement.

20 **ARTICLE IX. BUSINESS ZONING DISTRICTS**

21 **DIVISION 3. B2 LOCAL BUSINESS AND RESIDENTIAL DISTRICT**

22 **Sec. 50-9-54. Conditional other uses.**

23 Other conditional uses in the B2 Local Business and Residential District are as follows:

- 1 (1) Antennas as provided for in Article XII, Division 3, Subdivision G, of this chapter.
- 2 (2) Designated marijuana consumption establishment.
- 3 (3) Marijuana microbusiness.
- 4 (4) Marijuana retail/provisioning facility.
- 5 (5) Marijuana safety compliance facility ~~as provided for in Article III, Division 12 of~~
- 6 ~~this chapter.~~

7 **DIVISION 5. B4 GENERAL BUSINESS DISTRICT**

8 **Sec. 50-9-114. Conditional other uses.**

9 Other conditional uses in the B4 General Business District are as follows:

- 10 (1) Antennas as provided for in Article XII, Division 3, Subdivision G, of this chapter.
- 11 (2) Aquaculture as provided for in Article XII, Division 3, Subdivision H, of this
- 12 chapter.
- 13 (3) Aquaponics as provided for in Article XII, Division 3, Subdivision H, of this
- 14 chapter.
- 15 (4) Designated marijuana consumption establishment.
- 16 (5) Hydroponics as provided for in Article XII, Division 3, Subdivision H, of this
- 17 chapter.
- 18 (6) Marijuana microbusiness.
- 19 (7) Marijuana retail/provisioning facility.
- 20 (8) Marijuana safety compliance facility ~~as provided for in Article III, Division 12 of~~
- 21 ~~this chapter.~~
- 22 (9) Telecommunications buildings, private.

1 **DIVISION 6. B5 MAJOR BUSINESS DISTRICT**

2 **Sec. 50-9-144. Conditional other uses.**

3 Other conditional uses within the B5 Major Business District are as follows:

4 (1) Aquaculture as provided for in Article XII, Division 3, Subdivision H, of this
5 chapter.

6 (2) Aquaponics as provided for in Article XII, Division 3, Subdivision H, of this
7 chapter.

8 (3) Designated marijuana consumption establishment.

9 (4) Farmers markets as defined in Article XVI, Division 2, Subdivision G, of this
10 chapter.

11 (5) Greenhouses as provided for in Article XII, Division 3, Subdivision H, of this
12 chapter.

13 (6) Heliports.

14 (7) Hoophouses as provided for in Article XII, Division 3, Subdivision H, of this
15 chapter.

16 (8) Hydroponics as provided for in Article XII, Division 3, Subdivision H, of this
17 chapter.

18 (9) Marijuana microbusiness.

19 (10) Marijuana retail/provisioning ~~establishment~~ facility.

20 (11) Marijuana safety compliance facility ~~as provided for in Article III, Division 12 of~~
21 ~~this chapter.~~

22 (12) Marijuana secure transporter facility ~~as provided for in Article III, Division 12 of~~
23 ~~this chapter.~~

1 (13) Urban farms as provided for in Article XII, Division 3, Subdivision H, of this
2 chapter.

3 (14) Urban gardens as provided for in Article XII, Division 3, Subdivision H, of this
4 chapter.

5 **DIVISION 7. B6 GENERAL SERVICES DISTRICT**

6 **Sec. 50-9-174. Conditional other uses.**

7 Other conditional uses within the B6 General Services District are as follows:

- 8 (1) Ferry terminal.
- 9 (2) Designated marijuana consumption establishment.
- 10 (3) Heliports.
- 11 (4) Marijuana microbusiness.
- 12 (5) Marijuana processor facility ~~as provided for in Article III, Division 12, of this~~
13 ~~chapter.~~
- 14 (6) Marijuana retail/provisioning facility.
- 15 (7) Marijuana safety compliance facility ~~as provided for in Article III, Division 12 of~~
16 ~~this chapter.~~
- 17 (8) Marijuana secure transporter facility ~~as provided for in Article III, Division 12 of~~
18 ~~this chapter.~~
- 19 (9) Passenger transportation terminal.

20 **ARTICLE X. INDUSTRIAL ZONING DISTRICTS**

21 **DIVISION 2. M1 LIMITED INDUSTRIAL DISTRICT**

22 **Sec. 50-10-24. Conditional other uses.**

23 Other conditional uses within the M1 Limited Industrial District are as follows:

- 1 (1) Aircraft landing areas for winged aircraft.
- 2 (2) Ferry terminal.
- 3 (3) Designated marijuana consumption establishment.
- 4 (4) Marijuana grower facility ~~as provided for in Article III, Division 12, of this chapter.~~
- 5 (5) Marijuana microbusiness.
- 6 (6) Marijuana processor facility ~~as provided for in Article III, Division 12 of this~~
7 ~~chapter.~~
- 8 (7) Marijuana retail/provisioning facility.
- 9 (8) Marijuana safety compliance facility ~~as provided for in Article III, Division 12 of~~
10 ~~this chapter.~~
- 11 (9) Marijuana secure transporter facility ~~as provided for in Article III, Division 12 of~~
12 ~~this chapter.~~
- 13 (10) Urban farms as provided for in Article XII, Division 3, Subdivision H, of this
14 chapter.
- 15 (11) Urban gardens as provided for in Article XII, Division 3, Subdivision H, of this
16 chapter.

17 **DIVISION 3. M2 RESTRICTED INDUSTRIAL DISTRICT**

18 **Sec. 50-10-54. Conditional other uses.**

19 ~~Conditional other~~ Other conditional uses within the M2 Restricted Industrial District are as
20 follows:

- 21 (1) Ferry terminals.
- 22 (2) Heliports.
- 23 (3) Designated marijuana consumption establishment.

- 1 (4) Marijuana grower facility ~~as provided for in Article III, Division 12, of this chapter.~~
- 2 (5) Marijuana microbusiness.
- 3 (6) Marijuana processor facility ~~as provided for in Article III, Division 12 of this~~
- 4 ~~chapter.~~
- 5 (7) Marijuana retail/provisioning facility.
- 6 (8) Marijuana safety compliance facility ~~as provided for in Article III, Division 12 of~~
- 7 ~~this chapter.~~
- 8 (9) Marijuana secure transporter facility ~~as provided for in Article III, Division 12 of~~
- 9 ~~this chapter.~~
- 10 (10) Urban farms as provided for in Article XII, Division 3, Subdivision H, of this
- 11 chapter.
- 12 (11) Urban gardens as provided for in Article XII, Division 3, Subdivision H, of this
- 13 chapter.

14 **DIVISION 4. M3 GENERAL INDUSTRIAL DISTRICT**

15 **Sec. 50-10-84. Conditional other uses.**

16 Other conditional uses within the M3 General Industrial District are as follows:

- 17 (1) Boat or ship yards: construction, repair, maintenance, dry dock.
- 18 (2) Designated marijuana consumption establishment.
- 19 (3) Docks, waterway shipping/freighters.
- 20 (4) Ferry terminals.
- 21 (5) Heliports.
- 22 (6) Marijuana grower facility ~~as provided for in Article III, Division 12, of this chapter.~~
- 23 (7) Marijuana microbusiness.

- 1 (8) Marijuana processor facility ~~as provided for in Article III, Division 12 of this~~
2 ~~chapter.~~
- 3 (9) Marijuana retail/provisioning facility.
- 4 (10) Marijuana safety compliance facility ~~as provided for in Article III, Division 12 of~~
5 ~~this chapter.~~
- 6 (11) Marijuana secure transporter facility ~~as provided for in Article III, Division 12 of~~
7 ~~this chapter.~~
- 8 (12) Urban farms as provided for in Article XII, Division 3, Subdivision H, of this
9 chapter.
- 10 (13) Urban gardens as provided for in Article XII, Division 3, Subdivision H, of this
11 chapter.

12 **DIVISION 5. M4 INTENSIVE INDUSTRIAL DISTRICT**

13 **Sec. 50-10-114. Conditional other uses.**

14 Other conditional uses within the M4 Intensive Industrial District are as follows:

- 15 (1) Ferry terminals.
- 16 (2) Designated marijuana consumption establishment.
- 17 (3) Heliports.
- 18 (4) Marijuana grower facility ~~as provided for in Article III, Division 12, of this chapter.~~
- 19 (5) Marijuana microbusiness.
- 20 (6) Marijuana processor facility ~~as provided for in Article III, Division 12 of this~~
21 ~~chapter.~~
- 22 (7) Marijuana retail/provisioning facility.

- 1 (8) Marijuana safety compliance facility ~~as provided for in Article III, Division 12 of~~
2 ~~this chapter.~~
- 3 (9) Marijuana secure transporter facility ~~as provided for in Article III, Division 12 of~~
4 ~~this chapter.~~
- 5 (10) Urban farms as provided for in Article XII, Division 3, Subdivision H, of this
6 chapter.
- 7 (11) Urban gardens as provided for in Article XII, Division 3, Subdivision H, of this
8 chapter.

9 **DIVISION 6. M5 SPECIAL INDUSTRIAL DISTRICT**

10 **Sec. 50-10-144. Conditional other uses.**

11 Other conditional uses within the M5 Special Industrial District are as follows:

- 12 (1) Ferry terminals.
- 13 (2) Heliports.
- 14 (3) Marijuana grower facility ~~as provided for in Article III, Division 12, of this chapter.~~
- 15 (4) Marijuana processor facility ~~as provided for in Article III, Division 12 of this~~
16 ~~chapter.~~
- 17 (5) Marijuana safety compliance facility ~~as provided for in Article III, Division 12 of~~
18 ~~this chapter.~~
- 19 (6) Marijuana secure transporter facility ~~as provided for in Article III, Division 12 of~~
20 ~~this chapter.~~
- 21 (7) Urban farms as provided for in Article XII, Division 3, Subdivision H, of this
22 chapter.

1 (8) Urban gardens as provided for in Article XII, Division 3, Subdivision H, of this
2 chapter.

3 **ARTICLE XI. SPECIAL PURPOSE ZONING DISTRICTS AND OVERLAY AREAS**

4 **DIVISION 11. SD2-SPECIAL DEVELOPMENT DISTRICT; MIXED-USE**

5 **Sec. 50-11-274. Conditional other uses.**

6 Other conditional uses within the SD2 Special Development District, Mixed-Use are as
7 follows:

- 8 (1) Designated consumption establishment.
- 9 (2) Marijuana microbusiness.
- 10 (3) Marijuana retail/provisioning facility.
- 11 (4) Marijuana safety compliance facility, ~~subject to Article III, Division 12 of this~~
12 ~~chapter.~~
- 13 (5) Passenger transportation terminal.
- 14 (6) Urban gardens not exceeding 0.5 acres in size, subject to Article XII, Division 3,
15 Subdivision H of this chapter.

16 **DIVISION 14. OVERLAY AREAS**

17 **Subdivision A. Gateway Radial Thoroughfare Overlay Areas**

18 **Sec. 50-11-364. Prohibitions and limitations.**

19 (a) The following uses are prohibited on any zoning lot zoned B2 or B4 ~~abutting~~
20 within any Gateway Radial Thoroughfare Overlay Area:

- 1 (1) Confection manufacture.
- 2 (2) Dental products, surgical, or optical goods manufacture.
- 3 (3) Emergency shelter;
- 4 (4) Go-cart track;
- 5 (5) Ice manufacture;
- 6 (6) Jewelry manufacture.
- 7 (7) Lithographing.
- 8 (8) Marijuana retail/provisioning facility.
- 9 (9) Motor vehicle washing and steam cleaning.
- 10 (10) Pawnshop.
- 11 (11) Plasma donation center.
- 12 (12) Precious metal and gem dealer.
- 13 (13) Pre-release adjustment center.
- 14 (14) Radio, television, or household appliance repair shop.
- 15 (15) Rebound tumbling center.
- 16 (16) Restaurant, carry-out or fast-food, with drive-up or drive-through facilities or where
- 17 not located In a multi-story building having a mixed-use or multi-tenant
- 18 development; prohibition limited to Woodward Avenue only.
- 19 (17) Substance abuse service facility.
- 20 (18) Taxicab dispatch and/or storage facility.
- 21 (19) Toiletries or cosmetic manufacturing.
- 22 (20) Tool, die, and gauge manufacturing.
- 23 (21) Trade services, general.

- 1 (22) Trailer coaches or boats, sale or rental, open air display.
- 2 (23) Trailers or cement mixers, pneumatic-tired, sales, rental or service.
- 3 (24) Used goods dealer.
- 4 (25) Vending machine commissary.
- 5 (26) Wearing apparel manufacturing.
- 6 (27) Wholesaling, warehousing, storage buildings, or public storage facilities, except on
- 7 Gratiot Avenue.

8 (b) The following uses are prohibited on any zoning lot ~~abutting~~ within any Gateway
 9 Radial Thoroughfare Overlay Area:

- 10 (1) Designated marijuana consumption establishment.
- 11 (2) Junkyard.
- 12 (3) Light duty vehicle repair establishment.
- 13 (4) Marijuana microbusiness.
- 14 (5) Marijuana retail/provisioning facility.
- 15 (6) Medium/heavy duty vehicle or equipment repair establishment.
- 16 (7) Motor vehicles, used, salesroom or sales lots.
- 17 (8) Motor vehicles, used, storage lot accessory to a salesroom or sales lot for used
- 18 motor vehicles.
- 19 (9) Scrap tire storage, processing, or recycling facility.
- 20 (10) Tires, used; sales and/or service.
- 21 (11) Towing service storage yard.

22 (c) Accessory parking lots or parking areas on zoning lots abutting a designated
 23 Gateway Radial Thoroughfare that are not farther than the maximum distance specified in Article

1 XIV, Division 1, Subdivision B, of this chapter shall be permitted by right subject to Article XIV,
2 Division 1, Subdivision E, of this chapter, Article XIV, Division 1, Subdivision G, of this chapter,
3 and Article XIV, Division 2, Subdivision C, of this chapter.

4 (d) Commercial parking lots or areas and accessory parking lots or areas on zoning lots
5 abutting a designated Gateway Radial Thoroughfare that are farther than the maximum distance
6 specified in Article XIV, Division 1, Subdivision B, of this chapter, shall be reviewed as
7 conditional uses subject to Article XIV, Division 1, Subdivision E, of this chapter, Article XIV,
8 Division 1, Subdivision G, of this chapter, and Article XIV, Division 2, Subdivision C, of this
9 chapter.

10 **Subdivision B. Traditional Main Street Overlay Areas**

11 **Sec. 50-11-386. Prohibited use.**

12 ~~Medical marihuana caregiver centers, medical marihuana provisioning center facilities,~~
13 ~~medical marihuana grower facilities, medical marihuana processor facilities, and medical~~
14 ~~marihuana secure transporter facilities are prohibited within any Traditional Main Street Overlay~~
15 ~~Area.~~

16 The following uses are prohibited within any Traditional Main Street Overlay Area:

- 17 (1) Designated marijuana consumption establishment;
- 18 (2) Marijuana grower facility;
- 19 (3) Marijuana microbusiness;
- 20 (4) Marijuana processor facility;
- 21 (5) Marijuana retail/provisioning facility;
- 22 (6) Marijuana safety compliance facility; and
- 23 (7) Marijuana secure transporter facility.

ARTICLE XII. USE REGULATIONS

DIVISION 2. GENERAL USE STANDARDS

Sec. 50-12-132. Other uses-Spacing.

Regulations regarding spacing of other uses are as follows:

Use Type	Minimum Distance from Same Use Type (Existing or Approved)	Minimum Distance from Other Use Types (Existing or Approved) or Zoning District	Comment
Adult uses/sexually oriented business	1000 radial feet	<ul style="list-style-type: none"> - Zoning lot zoned R1, R2, R3, R4, R5, R6, residential PD: 1000 radial feet; - Residentially developed zoning lot in SD1, SD2, and SD4 zoning districts: 1000 radial feet; - Elementary, middle, or high school: 1000 radial feet; - Park, playlot, playfield, playground, recreation center, youth activity center: 1000 radial feet; - Religious institution identified as exempt by the City Assessor: 1000 radial feet; - Regulated Use: 1000 radial feet 	Section 50-3-504
Designated marijuana consumption establishment	1000 radial feet	<ul style="list-style-type: none"> - <u>Uses included in the definition of a Drug free zone: 1000 radial feet;</u> - Religious institution identified exempt by the City Assessor: 1000 radial feet; Marijuana retail/provisioning center facility: 1000 radial feet Marijuana microbusiness: 1000 radial feet - <u>Controlled uses: 750 radial feet</u> 	<u>Section 50-12-413</u>
Marijuana grower facility		<ul style="list-style-type: none"> - <u>Uses included in the definition of a Drug free zone: 1000 radial feet;</u> 	Section 50-3-535 <u>50-12-413</u>
Marijuana microbusiness	1000 radial feet	<ul style="list-style-type: none"> - <u>Uses included in the definition of a Drug free zone: 1000 radial feet;</u> - Religious institution identified exempt by the City Assessor: 1000 radial feet; - <u>Marijuana retail/provisioning center facility: 1000 radial feet</u> Designated marijuana consumption establishment: 1000 radial feet - <u>Controlled uses: 750 radial feet</u> 	<u>Sections 50-12-413</u>

Use Type	Minimum Distance from Same Use Type (Existing or Approved)	Minimum Distance from Other Use Types (Existing or Approved) or Zoning District	Comment
Marijuana processor facility		- Uses included in the definition of a Drug free zone: <u>1000 radial feet</u> ;	Section 50-3-535 50-12-413
Marijuana retail/provisioning facility	1000 radial feet	- Uses included in the definition of a Drug free zone: <u>1000 radial feet</u> ; - Religious institution identified as exempt by the City Assessor: 1000 radial feet; Designated marijuana consumption establishment: 1000 radial feet - Marijuana microbusiness: 1000 radial feet - Controlled uses: 1000 <u>750</u> radial feet	Section 50-12-413
Marijuana secure transporter		- Uses included in the definition of a Drug free zone: <u>1000 radial feet</u> ;	Section 50-3-535 50-12-413

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Sec. 50-12-135. Waiver of general spacing requirements.

(a) Except for Controlled Uses, ~~only~~ the Board of Zoning Appeals may ~~adjust~~ modify the spacing requirements between land uses, as provided for in the tables in Section 50-12-129, Section 50-12-130, Section 50-12-131, and Section 50-12-135 of this Code, as a “locational variance” in accordance with the criteria specified in Section 50-4-121 of this Code and where the proposed use satisfies all the following conditions:

- (1) The proposed use will comply with all applicable regulations of this Code;
- (2) The proposed use will not be contrary to the public interest or injurious to nearby properties in the proposed location, and the spirit and intent of the purpose of the spacing regulations will still be observed;
- (3) The proposed use will not aggravate or promote a deleterious effect upon adjacent areas through causing or encouraging blight, and will not discourage investment in the adjacent areas or cause a disruption in neighborhood development; and

1 (4) The establishment of the use in the area will not be contrary to any program of
2 neighborhood conservation or interfere with any program of urban renewal.

3 (b) The spacing and locational requirements for adult uses sexually-oriented
4 businesses, as specified in Section 50-3-504 and Section 50-12-132 of this Code, as well as for
5 medical marijuana facilities, and for adult-use marijuana establishments, as specified in Article III,
6 Division 12 Section 50-12-132 of this Code, may not be waived. The “drug-free zone” spacing
7 requirement for marijuana grower facilities, marijuana processor facilities, medical marijuana
8 retailer/provisioning centers, and marijuana secure transporter facilities, as specified in Section
9 50-3-535 and Section 50-12-132 of this Code, may not be waived. If the Buildings, Safety
10 Engineering, and Environmental Department establishes that a use presenting a spacing and
11 locational requirement for any proposed medical marijuana facility or adult-use marijuana
12 establishment has been abandoned or has ceased all operations for at least one year, it may
13 disregard such requirement.

14 **Sec. 50-12-136. Waiver of spacing from schools.**

15 (a) The prohibition that relates to the location of a use, referenced in the tables in
16 Section 50-12-129 through 50-12-134 of this Code, within 500 radial feet of a school site may be
17 waived by:

18 (1) The Buildings, Safety Engineering, and Environmental Department, provided that
19 the proposed use is at least 450 radial feet from the school site; or

20 (2) The Board of Zoning Appeals where the proposed use is less than 450 radial feet
21 from the school site.

1 (b) The waiver of the prohibition is subject to a finding based on evidence presented at
2 a public hearing that the establishment of the use will not impede the normal and orderly
3 development, operation, and improvement of the school.

4 (c) Such waiver shall be documented by a statement of facts upon which such
5 determination was made and shall indicate that such use would not be injurious or harmful to the
6 school.

7 (d) The prohibition that relates to the location of designated marijuana consumption
8 establishments, marijuana grower facilities, marijuana microbusinesses, marijuana processor
9 facilities, marijuana retail/provisioning facilities, and marijuana secure transporter facilities within
10 1,000 feet of a school, among other uses specified in a “drug-free zone,” as defined in Section ~~50-~~
11 ~~3-533-50-16-172~~ of this Code and referenced in the table in Section 50-12-132 of this Code, must
12 not be waived by either the Buildings, Safety Engineering, and Environmental Department, or the
13 Board of Zoning Appeals, as applicable.

14 DIVISION 3. SPECIFIC USE STANDARDS

15 Subdivision I. Other Uses—Miscellaneous

16 Sec. 50-12-413. Medical marijuana facilities and adult-use marijuana establishments.

17 (a) The purpose of the regulations in this chapter pertaining to medical marijuana
18 facilities and adult-use marijuana establishments are intended to provide for permitting of
19 associated land use categories, to prevent an over concentration of like uses, and to ensure the
20 diversification of commercial and retail offerings along major and secondary corridors in order to:

21 (1) Serve and protect the health, safety and welfare of the general public through
22 reasonable limitations on land use as it relates to traffic, noise, light, air and water

1 quality, neighborhood and patient safety, security, and other health and safety
2 concerns;

3 (2) Regulate land used in the operation of activities authorized by the Michigan
4 Medical Marihuana Act, Initiated Law 1 of 2008, MCL 333.26421, et seq.
5 (“MMMA”), and the Michigan Medical Marihuana Facilities Licensing Act, being
6 Public Act 281 of 2016, MCL 333.27101, et seq. (“MMFLA”), and the Michigan
7 Regulation and Taxation of Marihuana Act, being Initiated Law 1 of 2018, MCL
8 333.27951 et seq. (“MRTMA”);

9 (3) Establish land use restrictions that are fair and equitable for those interested in
10 establishing medical marijuana facilities and adult-use marijuana establishments,
11 while protecting adjacent properties from potential adverse effects; and

12 (4) Provide reasonable regulation of land use pursuant to the City’s general zoning
13 power granted to cities by the Michigan Constitution of 1963 and the Home Rule 6
14 City Act, MCL 117.1 et seq., as amended and the Michigan Zoning Enabling Act,
15 7 MCL 125.3101 et seq., as amended.

16 (b) Nothing in this chapter or in any companion regulatory provisions of any other
17 chapter of this Code, is intended to prohibit, or to be construed as prohibiting, access to health care
18 or medical marijuana by registered medical marijuana patients.

19 (c) Nothing in this chapter or in any companion regulatory provisions of any other
20 chapter of this Code, is intended to grant, or to be construed as granting, immunity from criminal
21 prosecution for:

22 (1) Cultivation, sale, consumption, use, distribution, manufacture or possession of
23 marijuana in any form not in compliance with the Michigan Medical Marihuana

1 Act, Initiated Law 1 of 2008, MCL 333.26421, et seq. (“MMMA”), or 18 the
2 Michigan Medical Marihuana Facilities Licensing Act, being Public Act 281 of
3 2016, MCL 333.27101 et seq. (“MMFLA”), or the Michigan Regulation and
4 Taxation of Marihuana Act, being Initiated Law 1 of 2018, MCL 333.27951 et seq.
5 (“MRTMA”); or

6 (2) Any criminal prosecution under federal laws including seizure of property under
7 the Federal Controlled Substances Act, 21 USC § 801 et seq.

8 (d) Applications for medical marijuana caregiver centers will not be accepted after
9 October 14, 2018, and:

10 (1) Medical marijuana caregiver centers that were legally established and issued a
11 building permit or certificate of occupancy prior to October 14, 2018 are lawful
12 nonconforming uses.

13 (2) A lawful nonconforming medical marijuana caregiver center may convert to a
14 medical marijuana provisioning center facility or to a marijuana retailer
15 establishment by submitting a change of use application, subject to any additional
16 regulations for medical marijuana provisioning center facilities set forth in this
17 Code, as amended.

18 (3) A lawful nonconforming medical marijuana caregiver center may convert to any
19 type of medical marijuana facility other than a medical marijuana provisioning
20 center facility, or to any type of adult-use marijuana establishment other than a
21 marijuana retailer establishment, by submitting an application for the proposed use,
22 subject to applicable zoning and any additional regulations for medical marijuana
23 facilities and adult-use marijuana establishments set forth in this Code.

1 (e) If a property has previously received zoning approval for a medical marijuana
2 facility or adult-use marijuana establishment, no further approval is required under this chapter to
3 operate a business under an equivalent license at the property, although a new business license
4 under Chapter 20, Article VI, of this Code and a state operating license are required prior to
5 commencing operation.

6 (f) Medical marijuana facilities and adult-use marijuana establishments are subject to
7 the following:

8 (1) Medical marijuana facilities and adult-use marijuana establishments must be
9 licensed as such by the State of Michigan, as well as by the City of Detroit in
10 accordance with Chapter 20, Article VI, of this Code and shall be required to have
11 such license prior to its opening for business, and as a condition for its continued
12 operation.

13 (2) A medical marijuana facility or adult-use marijuana establishment shall not allow
14 loitering inside or outside its premises and shall take care to prevent the
15 transmission of any odors from the medical marijuana facility or adult-use
16 marijuana establishment to the exterior of the licensed premises.

17 (3) A marijuana grower facility may operate only in a commercial or industrial building
18 that has a building footprint that does not exceed 30,000 square feet and that is
19 located on a parcel no larger than three acres; a marijuana grower facility may
20 operate in a multi-story building, subject to applicable height limitations. A
21 marijuana grower facility may operate in a building that has a building footprint
22 that exceeds 30,000 square feet but does not exceed 50,000 square feet, regardless
23 of height, and is located on a parcel no larger than five acres only if the marijuana

1 grower facility is co-located with another medical marijuana facility or another
2 adult-use marijuana establishment.

3 (4) Marijuana grower facilities must not grow marijuana outdoors.

4 ~~(5) The provisions of Article III, Division 12, of this chapter.~~

5 (5) Designated marijuana consumption establishments may be located on the same
6 zoning lot and/or in the same building as a non-marijuana use, as a separate
7 principal use of the premises, subject to all applicable regulations of this Code and
8 operated in accordance with the rules promulgated by the State of Michigan.
9 Outdoor activities shall be prohibited for designated marijuana consumption
10 establishments.

11 (6) Multiple types of medical marijuana facilities and adult-use marijuana
12 establishments may co-locate in the same building or facility as separate principal
13 uses of the premises, subject to all applicable regulations of this Code and the rules
14 promulgated by the State of Michigan, provided that the spacing regulations
15 contained in Section 50-12-132 shall not prohibit a marijuana retail/provisioning
16 facility or marijuana microbusiness from operating at a location shared with a
17 medical marijuana facility operating pursuant to the Medical Marijuana Facilities
18 Licensing Act. The applicant may submit a joint application for any permissible
19 combination of uses, but each use requires separate approval under this Code.

1 **DIVISION 5. ACCESSORY USES AND STRUCTURES**

2 **Subdivision C. Specific Accessory Use Standards**

3 **Sec. 50-12-524. Medical marijuana facilities and adult-use marijuana establishments.**

4 Medical marijuana facilities and adult-use marijuana establishments are not permitted as
5 accessory uses and must not include accessory uses. The regulations set forth in this Section may
6 not be modified or waived by the Board of Zoning Appeals.

7 **Secs. 50-12-525 – 50-12-530. Reserved.**

8 **DIVISION 6. TEMPORARY USES AND STRUCTURES**

9 **Subdivision B. Specific Temporary Uses Allowed**

10 **Sec. 50-12-563. Prohibited temporary uses.**

11 The following temporary uses are prohibited:


- 12 (1) Sales of fireworks as defined in Section 50-16-202 of this Code.
- 13 (2) Sales of firearms.
- 14 (3) Sales of any materials characterized by an emphasis on specified anatomical areas
15 or specified sexual activities as defined in Section 50-16-384 of this Code.
- 16 (4) Medical marijuana facilities and adult-use marijuana establishments, except for
17 temporary marijuana events as approved by City Council in accordance with
18 Section 20-6-24 of this Code and temporary designated marijuana consumption
19 establishments.

20 **Section 2.** All ordinances or parts of ordinances in conflict with this ordinance are
21 repealed.

22 **Section 3.** This ordinance is declared necessary for the preservation of the public peace,
23 health, safety, and welfare of the people of the City of Detroit.

1 **Section 4.** This ordinance shall become effective on the eighth (8th) day after publication
2 in accordance with Section 401(6) of Public Act 110 of 2006, as amended, MCL 125.3401(6),
3 and Section 4-118, paragraph 3 of the 2012 Detroit City Charter.

Approved as to form:



Conrad L. Mallett
Corporation Counsel

ORDINANCE NO. 2022-11
 CHAPTER 20
 ARTICLE VI

AN ORDINANCE to amend Chapter 20 of the 2019 Detroit City Code, *Health*: by repealing Article VI, *Medical Marijuana Facilities and Adult-Use Marijuana Establishments*, Division 3, *Licensing*, Section 20-6-33, *Provisional certificate*, and Section 20-6-37, *Fees*; by renumbering and amending Article VI, *Medical Marijuana Facilities and Adult-Use Marijuana Establishments*, Division 3, *Licensing*, Section 20-6-38, *Application review process*; by adding Article VI, *Medical Marijuana Facilities and Adult-Use Marijuana Establishments*, Division 3, *Licensing*, Section 20-6-38, *Application review process*; by adding Article VI, *Medical Marijuana Facilities and Adult-Use Marijuana Establishments*, Division 3, *Licensing*, Section 20-6-33, *Supportive program*, Section 20-6-37, *Licensing process for unlimited licenses* and Section 20-6-38, *Licensing process for limited licenses*; by amending Article VI, *Medical Marijuana Facilities and Adult-Use Marijuana Establishments*, Division 1, *Generally*, Section 20-6-1, *Purpose*, and Section 20-6-2, *Definitions*, Section 20-6-3, *Opt-in provision*; *severability*, Division 2, *Marijuana License Review Committee*, Section 20-6-22, *Personnel*, Section 20-6-23, *Management*, and Section 20-6-24, *Duties and functions*, and Division 3, *Licensing*, Section 20-6-31, *License required*, Section 20-6-32, *Detroit legacy status*, Section 20-6-34, *Number of licenses*, Section 20-6-35, *Detroit legacy certification*; *application periods*, Section 20-6-36, *License application*, Section 20-6-39, *Inspections, investigations, review of materials submitted*, Section 20-6-40, *Operating requirements*, Section 20-6-41, *License issuance*, Section 20-6-42, *Renewal of license*; *notification of deficiency or violation*, Section 20-6-43, *License suspension, revocation, or denial of renewal*, Section 20-6-44, *Penalty*, Section 20-6-45, *Appeals*, Section 20-6-46, *Inspection by authorized local officials*, and Section 20-6-47, *Social equity initiatives and substance use prevention appropriations*; and by restating without amendment Article VI, *Medical Marijuana Facilities and Adult-Use Marijuana Establishments*, Division 2, *Marijuana License Review Committee*, Section 20-6-21, *Creation*.

IT IS HEREBY ORDAINED BY THE

PEOPLE OF THE CITY OF DETROIT THAT:

Section 1. Chapter 20 of the 2019 Detroit City Code, *Health*, Article VI, *Medical Marijuana Facilities and Adult-Use Marijuana Establishments*, Division 1 containing Sections 20-6-1 through 20-6-3, and Division 2 containing Sections 20-6-21 through 20-6-24, and Division 3 containing Sections 20-6-31 through 20-6-48, be amended to read as follows:

**CHAPTER 20. HEALTH
 ARTICLE VI. MEDICAL MARIJUANA
 FACILITIES AND ADULT-USE
 MARIJUANA ESTABLISHMENTS
 DIVISION 1. GENERALLY**

Sec. 20-6-1. Purpose.

The purpose of this article is to establish standards and procedures for the issuance, renewal, suspension, and revocation of business licenses for medical marijuana facilities and adult-use marijuana establishments consistent with the Michigan Medical Marijuana Facilities Licensing Act, being MCL 333.27101, *et seq.* and the Michigan Regulation and Taxation of Marijuana Act, being MCL 333.27951, *et seq.*, respectively, to:

(1) Serve and protect the health, safety, and welfare of the general public through reasonable regulation of marijuana business operations including noise, odor, air and water quality, food safety and public safety;

(2) Establish an application fee and a licensing fee for medical marijuana facilities and adult-use marijuana establishments to cover the City's costs in administering this ordinance;

(3) Establish procedures for application, renewal, suspension, and revocation of a business license for medical marijuana facilities, and for adult-use marijuana establishments;

(4) Minimize adverse effects, if any, from the cultivation, processing, dispensing and storage of marijuana;

(5) Adopt reasonable regulations as needed pursuant to the city's general police power granted to cities by the Michigan Constitution of 1963 and the Home Rule City Act, being MCL 117.1 *et seq.*;

(6) Recognize that social equity in the marijuana industry is required to address the historical disproportionate impact of marijuana prohibition and enforcement on Detroiters and to positively impact the Detroit community, and that the City of Detroit has been expressly named by the State of Michigan's Social Equity Program as a community that has been dispropor-

tionately impacted by marijuana prohibition and enforcement;

(7) Recognize that residents of disproportionately impacted communities have historically been excluded from ownership opportunities in the legal marijuana industry due to the disproportionate impact of marijuana prohibition, enforcement, and the lack of access to capital, land, and resources;

(8) Recognize that residents of the City of Detroit are uniquely invested, personally and financially, in the success of the City's marijuana programs; that at least 20% of Detroiters live below the federal poverty level; and that Detroit has a marijuana-related criminal conviction rate that exceeds the average marijuana-related criminal conviction rate in the State of Michigan;

(9) Recognize that employment opportunities in the legal marijuana industry are essential for Detroiters, and to strongly encourage and incentivize licensees under this article to ensure that at least 50% of its employees are Detroit residents, specifically those Detroit residents who are low income, or have a prior controlled substance record, as such terms are defined in Section 20-6-2 of this Code, and that the jobs provided pay at least \$15 an hour;

(10) Facilitate real property ownership opportunities for Detroit residents, for the purpose of operating adult-use marijuana establishments licensed under this article and MRTMA; the City of Detroit shall use good faith efforts to transfer eligible City-owned real property to individuals who have obtained Detroit Legacy status as defined in Section 20-6-2 of this Code, the property's lowest justifiable fair value. Such a transfer would be subject to applicable approvals by the City of Detroit, as well as certain program rules that may be developed. The development and use of the transferred property would be subject to all requirements of this Code and MRTMA;

(11) Recommend that, subject to appropriation, amounts equal to \$1,000,000 of the fees generated from the licenses issued pursuant to this article, and \$1,000,000 from an allocation to the City of Detroit pursuant to M.C.L. 333.27964 be used annually to further social equity goals, including, but not limited to, addressing the challenges set forth in Subsections (6), (7), (8), (9), and (10) of this section; and to

(12) Clarify that licensure of either a medical marijuana facility or an adult-use marijuana establishment is a revocable

privilege and not a right in the City. There is no property right for an individual or business to have a medical marijuana facility business license or an adult-use marijuana establishment business license in the City of Detroit.

Sec. 20-6-2. Definitions.

The following words, terms and phrases, when used in this article, shall have the meanings provided in this section:

Adult-use marijuana establishment means a business licensed under the MRTMA and this article to operate as a grower, processor, retailer, secure transporter, safety compliance facility, micro-business, excess marijuana grower, marijuana event organizer, temporary marijuana event, or designated consumption establishment, or any other type of marijuana-related business licensed to operate in accordance with the MRTMA.

Applicant means the entity or individual making application for a license under this article, and includes all members, partners, directors, shareholders, officers, and owners of the entity applying for licensure.

Authorized local official means a Detroit police officer, or other City of Detroit employee or agent designated by the director of the Department, who is authorized to issue violations and perform inspections in accordance with this Code.

Cap, or numerical cap means a limit on the number, within a category of license type, of adult-use marijuana establishments and medical marijuana facilities.

Co-location means a property that has been zoned to allow more than one type of medical marijuana facility or adult-use marijuana establishment to operate on the same premises, subject to the applicable rules promulgated in accordance with the MMFLA, the MRTMA, and this Code.

Co-location license means a license required under this Article when a property has been zoned to allow more than one medical marijuana facility or adult-use marijuana establishment to operate on the same premises, and the property owner is not the licensee of all the businesses operating on the premises.

Community outreach means any outreach meeting, technology aided outreach, or outreach alert intended to ensure community awareness of licensing activities under this article.

Community outreach plan means a plan for ongoing efforts by a licensee under this article to continually engage and inform the community that surrounds the licensee's business location of employment and social equity opportunities at the licensee's place of business.

Community outreach report means a report of the efforts taken by a license applicant to inform and engage the community that surrounds the applicant's proposed business location of the applicant's proposed business operation, and any employment or social equity opportunities that the applicant intends to offer.

Cultivation or cultivate means:

(1) all phases of growth of marijuana from seed to harvest; or

(2) preparing, packaging or repackaging, labeling, or relabeling of any form of marijuana.

Department means the City of Detroit Buildings, Safety Engineering, and Environmental Department.

Designated consumption establishment means a business that is licensed under the MRTMA and this Article to permit adults 21 years of age and older to consume marijuana products at a commercial location designated by the state operating license.

Detroit Legacy status means a status obtained by an individual who has, or an entity that is at least 51% owned and controlled by one or more individuals who have, as certified by the Civil Rights, Inclusion, and Opportunity Department ("CRIO"), been a City of Detroit resident at the time of application for at least one year, and additionally has been:

(1) a City of Detroit resident for 15 of the past 30 years preceding the date of application, and continues to so reside throughout the period of licensure; or

(2) a City of Detroit resident for 13 of the past 30 years preceding the date of application, and continues to so reside throughout the period of licensure, and is a low-income applicant at the time of application, as defined in this section; or

(3) a City of Detroit resident for the 10 of the past 30 years preceding the date of application, and continues to so reside throughout the period of licensure, and has a prior controlled substance record, as defined in this section, or a parent with a prior controlled substance record as defined in this section under the following circumstances:

a. the parent is named on the applicant's birth certificate, and the parent's conviction took place before the applicant's 18th birthday; or

b. the parent has claimed the applicant as a dependent regularly on federal income tax filings, and the parent's conviction took place before the applicant's 18th birthday.

Digital notification means any form of electronic communication.

Disproportionately impacted community means any community where marijuana-related convictions are greater than the state of Michigan median, and where 20% or more of the population is living below the federal poverty level according to 2019 American Community Survey 5-year estimates published by the United States Census Bureau.

Equity applicant means an individual whose primary residence is located within a disproportionately impacted community as defined in this section, including individuals with certified Detroit Legacy status as defined in this section; or an entity where one or more of the aforementioned individuals owns and controls at least 51% of the applicant entity.

Equivalent licenses means any of the following held by a single licensee:

(1) A marijuana grower license, of any class, issued under MRTMA and a grower license, of any class, issued under the MMFLA;

(2) A marijuana processor license issued under the MRTMA and a processor license under the MMFLA;

(3) A marijuana retailer license issued under the MRTMA and a provisioning center license issued under the MMFLA;

(4) A secure transporter license issued under the MRTMA and a secure transporter license issued under the MMFLA; or

(5) A safety compliance facility license issued under the MRTMA and a safety compliance facility license issued under the MMFLA.

Excess marijuana grower means a state operating license holder holding five class C marijuana grower licenses under the MRTMA.

Grower means a business licensed under the MMFLA or MRTMA and this article, located in this state, which cultivates, dries, trims, or cures and packages marijuana for sale or transfer to a medical marijuana facility or an adult-use marijuana establishment, and is licensed as follows:

(1) *class A adult-use marijuana grower* means a state operating license holder who is authorized to grow 100 marijuana plants;

(2) *class B adult-use marijuana grower* means a state operating license holder who is authorized to grow 500 marijuana plants;

(3) *class C adult-use marijuana grower* means a state operating license holder who is authorized to grow 2000 marijuana plants;

(4) *class A medical marijuana grower*

means a state operating license holder who is licensed to grow 500 medical marijuana plants;

(5) *class B medical marijuana grower* means a state operating license holder who is licensed to grow 1000 medical marijuana plants; or

(6) *class C medical marijuana grower* means a state operating license holder who is licensed to grow 1500 medical marijuana plants.

License competition means a competitive process to select applicants that are best suited to operate in compliance with the MRTMA.

Licensee means an individual or entity that holds a state operating license and a business license under this article.

Limited license means a license authorized by this article that is subject to a numerical cap limiting the number of licenses to be issued. Licenses for medical marijuana provisioning centers, adult-use retailers, designated consumption lounges, and microbusinesses are all subject to a numerical cap under this article, and are considered limited licenses.

Low-income applicant means an individual who, at the time of licensing, lives in a household with household income that is less than 80% of the existing Detroit median household income at the time of application.

Marijuana event organizer means a state license holder authorized to apply for a temporary marijuana event license in accordance with the MRTMA.

Medical marijuana facility means any facility, entity, establishment, or center that is required to be licensed under the MMFLA, and this article, including a grower, processor, provisioning center, safety compliance facility, or a secure transporter.

Marijuana-infused product means a topical formulation, tincture, beverage, edible substance, or similar product containing any usable marijuana that is intended for human consumption in a manner other than smoke inhalation.

Microbusiness means a business licensed under MRTMA and this article that cultivates up to 150 marijuana plants or more as allowed by the State of Michigan, processes, and packages marijuana, purchases marijuana plants from other licensed growers as allowed by the State of Michigan, purchases marijuana concentrate or other marijuana products from other licensed processors as allowed by the State of Michigan, and sells or otherwise transfers marijuana to individuals who are 21 years of age or older or to a

safety compliance facility, but not to other adult-use marijuana establishments or medical marijuana facilities.

MMFLA means the Michigan Medical Marijuana Facilities Licensing Act, Public Act 281 of 2016, being MCL 333.27101, *et seq.*

MMMA means the Michigan Medical Marijuana Act, means Initiated Law 1 of 2008, being MCL 333.26421, *et seq.*

MRTMA means the Michigan Regulation and Taxation of Marijuana Act, Initiated Law 1 of 2018, being MCL 333.27951 *et seq.*

Outreach alert means any form of one-way communication that informs a community or neighborhood of an issue, problem, opportunity, or decision.

Outreach meeting means any in person or virtual meeting that provides for public discussion of a topic.

Person means an individual, partnership, firm, company, corporation, association, sole proprietorship, limited liability company, joint venture, estate, trust, or any other legal entity.

Primary caregiver means the term as defined by the MMMA.

Prior controlled substance record means to have been convicted as an adult or adjudged to be a ward of the juvenile court, for any crime relating to the sale, possession, use, cultivation, processing, or transport of marijuana prior to November 7, 2018.

Process or Processing means to separate or otherwise prepare parts of the marijuana plant and to compound, blend, extract, infuse or otherwise make or prepare marijuana concentrate or marijuana-infused products.

Processor means a business licensed under the MRTMA or the MMFLA and this article, located in this state, that obtains marijuana from a medical marijuana facility or an adult-use marijuana establishment and that processes marijuana for sale and transfer in packaged form to a medical marijuana facility or an adult-use marijuana establishment.

Provisioning center means a business licensed under the MMFLA that is a commercial entity located in this state that purchases marijuana from a grower or processor and sells, supplies, or provides marijuana to qualifying patients, directly or through the registered primary caregivers of patients. Provisioning center includes any commercial property where marijuana is sold at retail to qualifying patients or primary caregivers. A non-commercial location used by a primary caregiver to assist a qualifying patient

connected to the caregiver through the state's marijuana registration process in accordance with the MMMA is not a provisioning center for purposes of this article.

Qualifying patient means the term as defined by the MMMA.

Registered user means any person or entity that has submitted their email address or telephone number for the purpose of receiving digital notifications.

Retailer means a business licensed under the MRTMA and this article that may obtain marijuana from adult-use marijuana establishments and sell or transfer marijuana to individuals who are 21 years of age or older and to other adult-use marijuana establishments.

Safety compliance facility means a business licensed under the MRTMA or the MMFLA and this article that tests marijuana for contaminants and potency, or as required by the MRTMA or the MMFLA, for a primary caregiver, medical marijuana facility, or adult-use marijuana establishment.

Secure transporter means a business licensed under the MRTMA or the MMFLA and this article that stores marijuana and transports marijuana between medical marijuana facilities or adult-use marijuana establishments for a fee.

Social equity program or SEP means the State of Michigan certification program designed to promote and encourage participation in the marijuana industry by people who live in disproportionately impacted communities in Michigan, and to positively impact those communities, in accordance with MCL 333.27958(1)(j).

State operating license means a license that is issued under the MMFLA or the MRTMA that allows the licensee to operate as a medical marijuana facility or an adult-use marijuana establishment, respectively.

Technology aided outreach means any form of electronic communication transmitted by digital surveys or an online comment process that allows residents to provide comments.

Temporary marijuana event means a license held by a marijuana event organizer under this article and the MRTMA, which the state has approved, authorizing an event where the onsite sale or consumption of marijuana products, or both, are authorized at the location and on the dates indicated on the state operating license.

Tiebreaking lottery means a process, conducted under the observation of affected applicants, by which licensees are randomly selected from a pool of similarly situated applicants with identical scores.

Sec. 20-6-3. Opt-in provision; severability.

(a) Pursuant to Section 205(1) of the MMFLA, the City shall authorize licenses in accordance with the provisions of this article for the following types of medical marijuana facilities:

- (1) Grower;
- (2) Processor;
- (3) Provisioning center;
- (4) Safety compliance facility; and
- (5) Secure transporter.

(b) Pursuant to Section 6(3) of the MRTMA, the City may authorize licenses in accordance with the provisions of this article for the following types of marijuana establishments:

- (1) Grower;
- (2) Retailer;
- (3) Processor;
- (4) Safety compliance facility;
- (5) Secure transporter;
- (6) Temporary marijuana event;
- (7) Marijuana event organizer;
- (8) Designated consumption establishment; and
- (9) Microbusiness.

(c) The City may sign attestations or other documents to evidence municipal approval for a state operating license as required by the State of Michigan Cannabis Regulatory Agency only upon issuance of a license under this article. The City shall notify the Michigan Cannabis Regulatory Agency if any applicant for a state operating license is not in compliance with this article or any other section the 2019 Detroit City Code.

(d) Detroit City Council is exercising its discretion to permit adult-use marijuana establishments in Detroit as supported by the legal opinion of the Corporation Counsel that the ordinance is lawful. Should any provision of this ordinance governing the limited license adult-use marijuana establishments be enjoined, ruled invalid or unconstitutional, or struck down by a court of law, Subsections (b)(2), (b)(8) and (b)(9) of this section will be thereto repealed as to the adult-use establishment limited licenses authorized by this article, and future limited license adult-use marijuana establishments will be prohibited in accordance with Section 6(1) of the MRTMA, excluding those limited license adult-use marijuana establishments previously licensed under this article, which licenses shall continue in effect until their expiration date, after which time they will not be renewed.

Secs. 20-6-4 – 20-6-20. Reserved.

**DIVISION 2. MARIJUANA
LICENSE REVIEW COMMITTEE**

Sec. 20-6-21. Creation.

There is hereby established a Marijuana License Review Committee" ("MLRC"), which shall perform its duties and exercise its powers in accordance with this article.

Sec. 20-6-22. Personnel.

The MLRC shall consist of a staff member of each of the departments and agencies that are identified in this section. The directors of the respective departments and the heads of the respective agencies identified in this section shall each appoint a qualified representative or representatives from among their respective staffs to serve on the MLRC. The respective departments and agencies that must appoint representatives to the MLRC are as follows:

- (1) Office of the Chief Financial Officer;
- (2) Buildings, Safety Engineering, and Environmental Department (the "Department");
- (3) Health Department;
- (4) Law Department;
- (5) Police Department;
- (6) Civil Rights, Inclusion, and Opportunity Department ("CRIO");
- (7) Department of Neighborhoods; and
- (8) Such other departments, agencies, or individuals as deemed appropriate by the chairperson, on a case-by-case basis.

Sec. 20-6-23. Management.

(a) The representative from the Civil Rights, Inclusion, and Opportunity Department ("CRIO") serves as chairperson of the MLRC and shall maintain a record of applications, licenses granted under this Article, and other relevant files as needed.

(b) The MLRC may meet in person or virtually at the call of the chairperson and shall receive all materials for review electronically.

Sec. 20-6-24. Duties and functions.

(a) New or renewal applications for a medical marijuana facility license or an adult-use marijuana establishment license shall be reviewed by the MLRC and a recommendation provided to the Department director before a license may be issued or renewed by the Department, in accordance with the applicable review criteria and processes set forth in this article. For temporary marijuana events, the MLRC shall make its recommendation to the Detroit City Council, which must approve the temporary marijuana event before a temporary marijuana event license is issued by the Department.

(b) Each department representative shall be responsible for investigating the application within their department's respective area of oversight, providing relevant information, reports or data to the

MLRC for review, including, but not limited to, the information set forth in Section 20-6-39 of this Code.

(c) Through the chairperson, the MLRC may communicate and meet with the applicant, visit the proposed site to be licensed, and request certain conditions be met prior to recommending approval of the issuance of a license.

(d) Excluding temporary marijuana events, applications shall be reviewed and a recommendation provided by the MLRC to the Department within ninety (90) days of receipt of a complete application as determined by the MLRC, or the application shall be forwarded to the Department without recommendation.

(e) Every six months after the effective date of this ordinance, the MLRC will provide a report to the Detroit City Council including the following information:

- (1) name of all applicants, date of application and application status;
- (2) name of all licensees, locations, and license date;
- (3) number of licenses issued by license category; and
- (4) details of each applicant's "Good Neighbor Plan".

(f) Members of the MLRC shall take ethics training two times per calendar year, as provided by the City of Detroit.

Secs. 20-6-25 – 20-6-30. Reserved.

DIVISION 3. LICENSING

Sec. 20-6-31. License required.

(a) No person may operate a medical marijuana facility or an adult-use marijuana establishment in the City without first obtaining a license from the City pursuant to this article, and a state operating license. Licensees must obtain a separate license under this article from the City for each state operating license they hold, including multiple grower licenses in one building and stacked licenses. A co-location license is required for a property owner that maintains more than one medical marijuana facility or adult-use marijuana establishment in one building, and who is not the licensee for all of the establishments or facilities located in the building.

(b) No more than one medical marijuana provisioning center and one marijuana, retailer establishment may be licensed in any single building, unless approved by the Detroit City Council through a planned development ("PD") zoning designation in accordance with Sec. 50-3-97 of this Code.

(c) License applications shall be time and date stamped in order of submission in each category of licensure.

(d) Excluding those applicants for marijuana event organizer licenses, all applicants must conduct community outreach, as defined in Section 20-6-2 of this Code, and provide a community outreach report and a community outreach plan with the application. The applicant must forward notice of the community outreach to the Department of Neighborhoods. The Department of Neighborhoods shall send digital notification of the pending application to all registered users in the Council district where the business is proposed to be located.

Sec. 20-6-32. Detroit Legacy status; programming.

Individuals may seek to obtain Detroit Legacy status by applying to CRIO electronically on a form provided by CRIO, with documentation required to establish Detroit Legacy status.

Sec. 20-6-33. Supportive program.

CRIO shall establish a program and shall provide mentoring, business education, and networking opportunities for individuals who have obtained Detroit Legacy status.

Sec. 20-6-34. Number of Licenses.

(a) The City establishes the following numerical caps and may grant licenses for medical marijuana facilities and adult-use marijuana establishments, subject to the requirements of this article, in accordance with the charts below:

Unlimited Licenses

Grower	Unlimited
Processor	Unlimited
Secured Transporter	Unlimited
Safety Compliance	Unlimited
Temporary Marijuana Event Organizer	Unlimited
Temporary Marijuana Event	Unlimited

Limited Licenses

Medical Marijuana Provisioning Center License	75
Adult-Use Retailer Establishment License	50
Adult-Use Retailer Establishment-Equity License	50
Designated Consumption Lounge License	15
Designated Consumption Lounge-Equity License	15
Microbusiness License	15
Microbusiness-Equity License	15

(b) The foregoing cap on Adult-Use Retailer Establishments shall not apply to licenses issued in accordance with Section 20-6-38(e) of this article.

Sec. 20-6-35. License application acceptance date by license type; fees.

(a) Upon the effective date of this ordinance, the City may immediately accept license applications and may issue licenses for medical marijuana facilities, excluding medical marijuana provisioning centers, adult-use growers, processors, secured transporters, safety compliance facilities, marijuana event organizers, and temporary marijuana events in accordance with Section 20-6-37 of this Code.

(b) The City will begin accepting license applications for adult-use marijuana retailers, microbusinesses, and designated consumption establishments during one or more 30-day periods established in accordance with Section 20-6-38 of this Code. License applications under Subsection (b) of this section shall be evaluated and issued in accordance with Section 20-6-38 of this Code.

(c) A nonrefundable application fee shall be paid by each applicant upon filing any license application. The application fee shall be in an amount established from time to time by the Director of the Department and shall be approved by resolution of the City Council. The fee shall be intended to defray direct and indirect costs incurred by the City in processing the license application and may be different for each license type. The fee shall be posted on a schedule in the Department.

(d) A nonrefundable license fee shall be paid by each awardee of a license prior to issuance of a license and upon applying for renewal of a license. The license fee shall be in an amount established from time-to-time by the Director of the Department and shall be approved by resolution of the City Council. The fee shall be intended to defray direct and indirect costs incurred by the City to process and monitor licensed facilities and establishments and may be different for each license type. The fee shall be posted on a schedule in the Department.

(e) A nonrefundable application fee shall be charged for the processing and certification of Detroit Legacy status in accordance with Section 20-6-32 of this Code. The fee shall defray direct and indirect costs incurred by the City in processing the certification application. The certification fee shall be in an amount established from time-to-time by the Director of CRIO, and shall be approved by resolution of the City Council. The fee shall be posed on a schedule in CRIO.

(f) The Detroit City Council may approve a fee schedule that incorporates a sliding scale fee structure to accommodate low-income applicants, as defined by Sec. 20-6-2 of this article.

Sec. 20-6-36. License application.

(a) Any person seeking to operate a medical marijuana facility or an adult-use marijuana establishment, excluding marijuana event organizers, temporary marijuana events, and co-location licenses, shall file an application electronically upon a form provided by the Department. The application shall include, or include as an attachment, the following information:

(1) The name, age, home address, principal telephone number and email address of the applicant, and a copy of the applicant's government issued identification;

(2) For license applications submitted pursuant to Section 20-6-38, documentation to establish an applicant's status as an equity applicant if applicable, or the satisfaction of the social equity scoring criteria as a non-equity applicant;

(3) If the applicant is an organized legal entity, the name, home address, telephone number and email of all direct and indirect owners, directors, members, managers, officers, partners, shareholders, and the registered agent, and the entity's bylaws, operating agreement, or other organizational documents depicting the ownership structure;

(4) A signed release authorizing the Police Department to perform criminal background checks on the applicant, or, in the case of an entity applicant, all individuals identified as direct or indirect owners of the entity;

(5) The address of the property/building proposed to be used as a medical marijuana facility or adult-use marijuana establishment, as well as a deed, lease, or other document evidencing site control of the proposed location;

(6) The type and class of medical marijuana facility or adult-use marijuana establishment license requested;

(7) A comprehensive business plan detailing:

- a. business operations
- b. security/customer and employee safety
- c. nuisance mitigation
- d. waste management
- e. recruitment and training of employees;

Income tax clearances for the applicant and for all individuals described in subsection (a)(3) herein, or a sworn statement from each of such individual attesting that no income was made in the City of Detroit, from any source, which would require the individual to file a city income tax return;

(9) Property tax clearance for the proposed location;

(10) Blight clearance for the proposed location;

(11) A copy of the unexpired conditional land use approval for the intended use or the intended use of an equivalent license;

(12) A copy of an unexpired building permit or the certificate of occupancy for the intended use permitted by Subsection (11) of this section. A certificate of occupancy is required before receiving a license;

(13) A signed release acknowledging that the City will investigate the income and property tax status of the applicant, its direct or indirect owners, directors, officers, members, managers, partners, shareholders, employees and any medical marijuana facilities or adult-use marijuana establishments related to any of the aforementioned individuals, and that any outstanding taxes, fines, or fees will be paid prior to a license being issued under this article.

(14) For adult-use license applicants only, a "Good Neighbor Plan" indicating the applicant's annual commitment to the community in which the adult-use marijuana establishment will be located, its community, including a community outreach report and a community outreach plan as defined in Section 20-6-2 of this Code to ensure awareness of the application and potential employment opportunities in the neighborhoods surrounding the proposed business, as well as completing one or more of the following during the term of the license:

a. Hiring at least 50% of full time employees who are Detroit residents for jobs paying at least \$15 an hour; or

b. Hiring at least 30% of full time employees who have a prior controlled substance record, as defined in Section 20-6-2 of this Code, for jobs paying at least \$15 an hour; or

c. Purchasing at least 50% of necessary goods and services from businesses located in the City of Detroit; or

d. If a grower or processor, selling at least 25% of available harvest or products to equity licensees at the current market rate in Detroit; or less; or

Donating annually a minimum of .25% of the applicant's gross revenue to a duly organized Detroit-based tax-exempt charitable organization that operates within the community where the applicant's facility or establishment is located, or to the fund established by the City of Detroit for the purpose of funding social equity initiatives, and substance use prevention programs.

(15) For limited license applications pursuant to Section 20-6-38, a statement detailing the applicant's current and past community leadership roles, volunteer activities, and business operation history in the City in the past five years;

(16) A copy of the applicant's prequalification received from the State of Michigan Cannabis Regulatory Agency;

(b) An applicant for a marijuana event organizer license or a temporary marijuana event license shall file an application with the Department electronically upon a form provided by the Department. An application for a temporary marijuana event must be submitted at least 90 days prior to the event. The application shall include the following information, as applicable:

(1) The name, age, home address, business address, principal telephone number and email address of the applicant;

(2) A signed release authorizing the Detroit Police Department to perform criminal background checks on the applicant, and, in the case of an entity applicant, all individuals identified as direct or indirect owners of the entity;

(3) A copy of the applicant's government issued identification;

(4) If the applicant is an organized legal entity: the name, home address, telephone number and email of all direct and indirect owners, directors, members, managers, officers, partners, shareholders, and the registered agent, and the entity's bylaws, operating agreement, or other organizational documents indicating the ownership structure;

(5) The address of the privately owned property and/or building proposed to be used for the temporary marijuana event;

(6) A certificate of occupancy and certificate of compliance for the building, or drawing of the outdoor site proposed to be used for the temporary marijuana event;

(7) A description of the temporary marijuana event including dates and proposed hours of operation;

(8) Income tax clearances for the applicant and for each individual individuals described in Subsection (b)(4) of this section, or a sworn statement from each of such individuals attesting that no income was made in the City of Detroit, from any source, which would require the individual to file a city income tax return;

(9) Property tax clearance for the proposed location;

(10) Blight clearance for the proposed location;

(11) A deed, lease, or other document evidencing site control of the proposed location;

(12) A signed release acknowledging that the City will investigate the income and property tax status of the applicant, its owners, directors, officers, members, managers, partners, shareholders, employees and any medical marijuana facilities or adult-use marijuana establishments related to any of the individuals, and that any outstanding taxes, fines, or fees will be paid prior to a license being issued under this article;

(13) A statement attesting that the applicant will cooperate with law enforcement during the temporary marijuana event, and in any enforcement action taken as a result of the temporary marijuana event; and

(14) For a marijuana event organizer, a copy of the applicant's prequalification from the State of Michigan Cannabis Regulatory Agency.

(c) The MLRC shall provide a recommendation of approval or denial of a temporary marijuana event, and all submitted materials to the Detroit City Council. The Detroit City Council must approve a temporary marijuana event before a temporary marijuana event license is issued by the Department and may add conditions of approval.

(d) Property owners seeking a co-location license for a building where more than one medical marijuana facility or adult-use marijuana establishment is located, and at least one is operated by a licensee other than the property owner, shall file an application with the Department electronically upon a form provided by the Department. The application shall include the following information:

(1) A deed, lease, or other document evidencing site control of the proposed location;

(2) A copy of the conditional land use grant or grants approving the co-located uses;

(3) A copy of each state operating license associated with the site;

(4) Property tax clearance for the proposed location;

(5) Income tax clearance for each person who has whole or partial ownership of the proposed location;

(6) Blight clearance for the proposed location;

(7) Certificate of occupancy or certificate of compliance for all permitted uses;

(8) A sworn statement attesting that the property owner will ensure all permitted uses at the site hold a state operating

license and a license under this article before commencing operation; and

(9) A sworn statement attesting that the property owner will cooperate with law enforcement in addressing alleged criminal activity at the site.

Sec. 20-6-37. Licensing process for unlimited licenses.

(a) Upon receipt of a new license application for a medical or adult use grower, medical or adult use processor, medical or adult use secured transporter, and medical or adult use safety compliance facility; adult-use marijuana event organizer; or adult-use temporary marijuana event submitted under this article, the Department will confirm whether the application is complete, and that the application fee has been paid. The Department may reject any application that contains insufficient information and may deny an application for failure to pay the application fee.

(b) Upon receipt of a complete application of the materials required under Section 20-6-36 of this Code, the Department will forward the application materials to the MLRC for review and a recommendation.

(c) The MLRC shall consider the information submitted by the applicant, and the requisite departments before providing a recommendation to the Department, or to the Detroit City Council in the case of a temporary marijuana event license.

(d) Upon receipt of a recommendation from the MLRC, or the approval of Detroit City Council in the case of a temporary marijuana event license, the Department may issue the license in the manner required by this article.

(e) The applicant shall pay the license fee prior to receiving a license.

Sec. 20-6-38. Licensing process for limited licenses.

(a) The City may award up to 50 adult-use retailer licenses, 50 adult-use retailer Equity licenses, 15 microbusiness licenses, 15 microbusiness equity licenses, 15 designated consumption establishment licenses, and 15 designated consumption establishment equity licenses in the following manner:

(1) The City shall establish three 30-day periods for taking applications for limited licenses other than medical marijuana provisioning center licenses under this section. Each of such three 30-day periods shall be separated by a period of at least 120 days. CRIO shall make its recommendation for the timing of each of such three 30-day application periods to the City Council, whose approval shall be required prior to the

commencement of such application periods. Following each of such three application periods the City may issue up to the following number of licenses to qualified applicants who applied for the corresponding licenses during such period:

(i) 20 adult-use retailer licenses following the first application period, and 15 adult-use retailer licenses following each of the second and third application periods;

(ii) 20 adult-use equity retailer licenses following the first application period, and 15 adult-use retailer equity licenses following each of the second and third application periods;

(iii) 5 microbusiness licenses;

(iv) 5 microbusiness equity licenses;

(v) 5 designated consumption establishment licenses; and

(vi) 5 designated consumption establishment equity licenses.

After the conclusion of the foregoing initial three 30-day application periods, as one or more limited licenses may be or become available, the City may thereafter establish one or more 30-day periods for taking applications for limited licenses other than medical marijuana provisioning center licenses under this section. CRIO shall make its recommendation for the timing of each of such 30-day application period and the number and type of limited licenses to be issued following such application period to the Detroit City Council, whose approval shall be required prior to the commencement of such application period.

(2) Applicants shall submit a license application with the required materials as set forth in Section 20-6-36 of this article;

(3) A license may not be awarded to an applicant if such applicant or any direct or indirect owner of such applicant is also a direct or indirect owner of (i) any other applicant applying for a license of the same type under this section, or (ii) any licensee that is the holder of a license of the same type under this section.

(4) A non-equity license may not be awarded to an applicant if such applicant or any direct or indirect owner of such applicant is also a direct or indirect owner of any other applicant applying for an equity license or any licensee that is the holder of an equity license.

(5) After the application period, the MLRC shall evaluate submitted applications in accordance with the following criteria and shall award the applicant the number of points listed below for each category or sub-category satisfactorily completed by the applicant, as applicable:

Non-Equity License Application		Equity License Application	
Eligibility			
Anyone		Equity Applicants	
General Scoring Criteria (100 points)			
Business Plan			
Operations	5	Operations	
Waste Management	5	Waste Management	
Safety and Nuisance Mitigation	5	Safety and Nuisance Mitigation	
Training	5	Training	
Security Plan	5	Security Plan	
Site Control			
Unexpired conditional land use approval	5	Unexpired conditional land use approval	
Obtained all building permits	5	Obtained all building permits	
Obtained Certificate of Occupancy or Certificate of Compliance for permitted use	15	Obtained Certificate of Occupancy or Certificate of Compliance for permitted use	
Due Diligence			
MRTMA Entity Prequalification	5	MRTMA Entity Prequalification	
Income Tax Clearance	5	Income Tax Clearance	
Property tax Clearance	5	Property Tax Clearance	
Blight Clearance	5	Blight Clearance	
No history of illegal operation or existing violations	5	No history of illegal operation or existing violations	
Community Investment			
Complete a "Good Neighbor Plan"	10	Complete a "Good Neighbor Plan"	
Leadership roles in duly established and licensed (if applicable) Detroit-based businesses, nonprofits, religious organizations, educational institutions, philanthropic organizations, community block clubs or neighborhood association during the previous five (5) years	15	Leadership roles in duly established and licensed (if applicable) Detroit-based businesses, nonprofits, religious organizations, educational institutions, philanthropic organizations, community block clubs or neighborhood association during the previous five (5) years	

Social Equity Scoring Criteria (27 points Maximum)			
Sell real property that is properly zoned and licensable for an adult-use marijuana establishment to an equity applicant within 2 years prior to applying for licensure for less than 50% of the real property's appraised fair market value;	OR, form a joint venture with an equity applicant where the equity applicant owns and controls 41-50% applicant equity	25	According to the 2019 American Community Survey 5-year estimates published by the United States Census Bureau, Equity applicant's primary residence is in a disproportionately impacted community where at least 35% of the population lives below the federal poverty level
Lease licensable, habitable space to an equity applicant at a properly zoned property (does not have to be the same property for which the non-equity applicant is seeking licensure) for at least 20 years and at a rate not exceeding 50% of the average market rent for similar commercial or industrial properties in Detroit;	OR, form a joint venture with an equity applicant where the equity applicant owns and controls 31-40% applicant equity	15	According to the 2019 American Community Survey 5-year estimates published by the United States Census Bureau, Equity applicant's primary residence is in a disproportionately impacted community where at least 30% of the population lives below the federal poverty level
Lease licensable, habitable space to an equity applicant at a properly zoned property (does not have to be the same property for which the non-equity applicant is seeking licensure) for at least 10 years and at a rate not exceeding 60% of the average market rent for similar commercial or industrial properties in Detroit;	OR, form a joint venture with an equity applicant where the equity applicant owns and controls 20-30% applicant equity	5	According to the 2019 American Community Survey 5-year estimates published by the United States Census Bureau, Equity applicant's primary residence is in a disproportionately impacted community where at least 20% of the population lives below the federal poverty level
Joined the Michigan Joint Ventures Pathway Program		1	Joined the Michigan Joint Ventures Pathway Program
Commit to publishing applicant's Social Equity Plan on State's website		1	Commit to publishing applicant's Social Equity Plan on State's website
Qualified Applicant Lottery: Licenses shall be granted in order of applicant scores, with tiebreaker lotteries used for applicants who (1) have received the same score and (2) have earned a minimum of 100 points of the General Scoring Criteria and a minimum of 5 points of the Social Equity Scoring Criteria.			

(b) After the license applications have been reviewed and scored by an independent third party to be determined, the MLRC will recommend the highest scoring applications, subject to the numerical caps and the potential lottery set forth in this article, to the Department, and the Department may issue licenses in the manner required by this article.

(c) The applicant shall pay the license fee prior to receiving a license.

(d) Notwithstanding the numerical cap set forth in Section 20-6-34, from and after the effective date of this ordinance, the City shall not issue any new medical marijuana provisioning center licenses under this article. The foregoing shall not prohibit renewal of any unexpired medical marijuana provisioning center licenses, or the approval of license applications for medical marijuana provisioning centers submitted to the Department as of the effective date of this ordinance, subject to the numerical cap set forth in Section 20-6-34.

(e) Commencing on January 1, 2027, any licensees that are holders of one or more licenses to operate a medical marijuana provisioning center in accordance with this article and which have been the holder of such licenses since prior to the effective date of this ordinance, may apply for an adult use retailer license by submitting a license application with the required materials as set forth in Section 20-6-36 of this article.

(1) Upon receipt of a complete application of the materials required under Section 20-6-36 of this Code, the Department will forward the application materials to the MLRC for review, independent third party scoring and a recommendation.

(2) The MLRC shall consider the information submitted by the applicant, and the requisite departments before providing a recommendation to the Department.

(3) Upon receipt of a recommendation from the MLRC, the Department may issue the license in the manner required by this article.

(4) A license may not be issued to an applicant under this subsection if such applicant or any direct or indirect owner of such applicant is also a direct or indirect owner of any licensee that is the holder of an adult-use retailer license under this article.

(5) The applicant shall pay the license fee prior to receiving an adult-use retailer license.

(f) Notwithstanding the requirements of Sec. 20-6-26(a), in any application period after the first one authorized by Sec. 20-6-38(a)(1), the Department may

accept applications under this section from applicants that do not meet the requirements of Sec. 20-6-36(a)(5), Sec. 20-6-36(a)(9), Sec. 20-6-36(a)(10), Sec. 20-6-36(a)(11), and Sec. 20-6-36(a)(12) of this article, and consider them complete for the purpose of this subsection(f). The application shall provide for the applicant to designate that the application is submitted pursuant to this subsection, and the City may award provisional certificates as follows:

(1) If the number of applicants submitting complete applications for any type of limited licenses available in any application period following the first one provided by Section 20-6-38(a)(1) and who have obtained an unexpired conditional land use approval, a Certificate of Occupancy or a Certificate of Compliance for a proposed location, is less than the number of limited licenses of that type available in such application period, the City may issue a number of provisional certificates to applicants for such limited license type, equal to the number of licenses that are available in such application period minus the number of licenses to be awarded to applicants that have obtained an unexpired conditional land use approval, a Certificate of Occupancy or a Certificate of Compliance for a proposed location;

(2) Provisional certificates may only be awarded to applicants for limited licenses that meet all the requirements of this article, other than those set forth in Sec. 20-6-36(a)(5), Sec. 20-6-36(a)(9), Sec. 20-6-36(a)(10), Sec. 20-6-36(a)(11), and Sec. 20-6-36(a)(12) of this article;

(3) Provisional certificates may be granted up to the number available pursuant to this section in order of applicant scores with tiebreaker lotteries used for applicants who (A) have received the same score and (B) have earned a minimum of 75 points of the General Scoring Criteria excluding the Site Control criteria, and a minimum of 5 points of the Social Equity Scoring Criteria;

(4) Upon receipt of a provisional certificate, a holder shall have a period of eighteen months to meet the requirements of Sec. 20-6-36(a)(5), Sec. 20-6-36(a)(9), Sec. 20-6-36(a)(10), Sec. 20-6-36(a)(11), and Sec. 20-6-36(a)(12) for the adult-use marijuana establishment corresponding to the type of limited license for which the provisional certificate holder applied;

(5) The provisional certificate holder shall submit a complete application for a license, including the requirements of Sec. 20-6-36(a)(5), Sec. 20-6-36(a)(9), Sec. 20-6-36(a)(10), Sec. 20-6-36(a)(11),

and Sec. 20-6-36(a)(12) to the Department within 18 months of being granted the provisional certificate;

(6) Upon receipt the Department will forward the application materials to the MLRC for review and a recommendation, Upon receipt of a recommendation from the MLRC, the Department may issue the license in the manner required by this article;

(7) The provisional certificate holder shall pay the license fee and surrender its provisional certificate prior to receiving a license;

(8) If the provisional certificate holder has not secured a license within eighteen months of receipt, the provisional certificate shall expire and be of no further force or effect, and such applicant shall thereafter not be entitled to receive a license pursuant to this subsection (f);

(9) A provisional certificate awarded hereunder is not a license and does not permit a holder to operate an adult-use marijuana establishment. A provisional certificate holder may not commence operations until it has received a full license under this article and a state operating license;

(10) A license may not be issued to an applicant under this subsection, if such applicant or any direct or indirect owner of such applicant is also a direct or indirect owner of any licensee that is the holder of a license or a provisional certificate of the same type under this article;

(11) While any number of provisional certificates are outstanding and are in full force and effect the City shall reserve and may not issue the number of limited licenses of the corresponding type for which provisional certificates are issued in accordance with the numerical cap contained in Section 20-6-34 and subsection (a)(1) of this section.

Sec. 20-6-39. Inspections, investigations, review of materials submitted.

(a) Upon application and before a license under this article is issued for a medical marijuana facility or an adult-use marijuana establishment, the application shall be referred to appropriate departments of the City, for respective reports to be provided to the MLRC on compliance with this Code and state law, rules and regulations, including the following:

(1) *Zoning.* The medical marijuana facility or adult-use marijuana establishment shall meet applicable requirements of the Detroit Zoning Ordinance, being Chapter 50 of this Code. For purposes of this article, license applicants for adult-use marijuana establishments, excluding

temporary marijuana events, shall be deemed to have met the applicable zoning requirements if the property has a conditional land use approval grant for an equivalent license under the MMFLA;

(2) *Building and Property Maintenance Codes.* The medical marijuana facility or adult-use marijuana establishment shall meet applicable requirements of the Stille-DeRossett-Hale Single State Construction Code Act, being MCL 125.1501 *et seq.*, and the Property Maintenance Code, being Chapter 8, Article XV of this Code;

(3) A property that is the designated location and subject of an application for a business license for a temporary marijuana event shall have a certificate of occupancy, a certificate of compliance, and no outstanding blight violations, inspection fees, or property taxes;

(4) *Fire protection and safety.* The medical marijuana facility or adult-use marijuana establishment shall meet applicable requirements of the Detroit Fire Prevention and Protection Code, being Chapter 18, Article I of this Code;

(5) *Plumbing.* The medical marijuana facility or adult-use marijuana establishment shall meet applicable requirements of the Stille-DeRossett-Hale Single State Construction Code Act, being MCL 125.1501 *et seq.*, and the Michigan Plumbing Code, being Chapter 8, Article V of this Code;

(6) *Ventilation.* Proper ventilation, either natural or mechanical, shall be provided so that each person within a medical marijuana facility or adult-use marijuana establishment will be supplied with 1,200 cubic feet of air per hour, or as required by applicable state code, whichever is greater;

(7) *Lighting.* The medical marijuana facility or adult-use marijuana establishment shall have adequate lighting in every part of the premises in compliance with applicable requirements of the Michigan Electrical Code, being Chapter 8, Article III, of this Code;

(8) *Health and sanitation.* All rooms within a medical marijuana facility or adult-use marijuana establishment housing toilet facilities shall be equipped with sanitary towels of a type acceptable to the Health Department. All rooms within the premises shall meet the requirements of the Michigan Public Health Code, being MCL 333.1101 *et seq.*, including those concerning food preparation and sanitation.

(b) A license shall not be issued or renewed until satisfactory inspections and reviews are completed by the depart-

ments delineated in Subsection (a) of this section, and written reports are issued indicating that the applicant complies with the requirements of this section.

(c) A license that is the holder of a limited license shall notify CRIO within 30 days if the licensee does not maintain the social equity criteria for which it received points on its license application.

A medical marijuana facility or adult-use marijuana establishment licensed under this article shall be subject to the following conditions:

(1) Compliance with the requirements of this Code, and all applicable state laws;

(2) Compliance with the provisions of the MMFLA or the MRTMA;

(3) Medical marijuana facilities and adult-use marijuana establishments must obtain all necessary state and local licenses before commencing operations and shall always maintain a valid state operating license and business license under this article during operation. If a state operating license lapses, is revoked, or is otherwise terminated by the State of Michigan, the related business license granted under this article shall be automatically suspended, and licensee may not operate until it has an active state operating license;

(4) No persons under the age of 18 may be allowed within any medical marijuana facility or adult-use marijuana establishment, unless the individual is a qualifying patient or accompanied by his/her primary caregiver- parent or documented legal guardian;

(5) No medical marijuana facility or adult-use marijuana establishment shall permit the sale of dispensing of alcoholic liquor or tobacco for consumption on or off the premises;

(6) Operating hours for provisioning centers, retailer establishments, and microbusinesses shall not exceed the hours between 9:00 AM and 10:00 PM daily. Designated consumption establishments may operate between 9:00 AM and 2:00 AM daily;

(7) Public and common areas must be separated from restricted and non-public areas by a permanent opaque barrier that cannot be assessed by individuals not approved as personnel.

Sec. 20-6-41. License issuance.

(a) When the application and proposed medical marijuana facility or adult-use marijuana establishment has been reviewed by the MLRC and a recommendation regarding the license, or an approval for a temporary marijuana event license by City Council, is provided to the

Department, the Department may issue a license in writing after the license fee is paid. A license that is issued under this article shall be continually posted inside the licensed medical marijuana facility or adult-use marijuana establishment in a conspicuous location near the entrance.

(b) Except for a temporary marijuana event license, which shall expire at the time stated on the state operating license, the term of a license issued pursuant to this article shall be not more than one year and shall expire each year on September 30. An application to renew a license shall be made as specified in Sec. 20-6-42.

(c) A license issued under this article is nontransferable. A new owner or operator of a licensed business under this article must obtain a new business license in accordance with this article before the City will provide the attestation or other municipal approval required for a transfer by the State of Michigan Cannabis Regulatory Agency.

(d) If a holder of a limited license under this article desires to relocate its operations to real property other than the real property where the license was approved, then prior to such relocation, the licensee shall submit those documents described in Sec. 20-6-36(a) to the Department, which shall provide the complete file to the MLRC for review. Upon receipt of a favorable recommendation from the MLRC, and the surrender of the existing limited license to the Department, the Department shall issue a replacement limited license of the same type for the new location.

Sec. 20-6-42. Renewal of license: notification of deficiency or violation.

(a) At least 120 days prior to the expiration of a license issued under this article, licensees must submit a renewal application electronically on a form to be provided by the Department. The renewal application shall include, but is not limited to:

(1) A written statement depicting the ownership structure of the licensee, and the names and addresses of all individuals having a direct or indirect ownership interest in the licensee;

(2) A copy of the state operating license for the medical marijuana facility, adult-use marijuana establishment or licensed activity;

(3) For any limited license, documentation of the licensee's continued satisfaction of the social equity scoring criteria for which the licensee received points in its license application.

(4) A copy of the licensee's annual financial statement submitted to the Michi-

gan Cannabis Regulatory Agency for the licensing year immediately preceding the year for which licensee is seeking renewal. If the licensee has not been operating long enough to have filed an annual financial statement, the licensee must submit an accounting of its gross revenue for the period of time the licensee has operated a state licensed marijuana business as attested by a certified public accounting firm acceptable to the City.

(b) The MLRC shall review and provide a recommendation for all applications for renewal. A license under this article may be renewed by the Department after the MLRC has confirmed the following:

(1) The licensee has paid all applicable City of Detroit income taxes and property taxes;

(2) All natural persons who make up the ownership entity have filed City of Detroit income tax returns for the preceding tax year;

(3) The licensee has paid all fees, fines or any other financial obligations owing the City of Detroit;

(4) The licensee holds a valid state operating license, and a current City of Detroit business license for each use permitted at the site;

(5) There are no outstanding violations from the City of Detroit or State of Michigan pertaining to the operation of the licensed business;

(6) The licensed premises has a current certificate of compliance from the Department for the permitted use;

(7) The police department has indicated that no criminal activity that would require a nonrenewal has occurred pertaining to the operation of the licensed business during the license period immediately preceding that for which the renewal license is sought;

(8) That the licensee has operated as a good corporate citizen with respect for its surrounding environment, has kept its commitments in its Good Neighbor Plan (as confirmed by financial statements approved by a certified public accounting firm acceptable to the City) and community outreach plan, and has complied with the requirements of this article, and the MMFLA or the MRTMA.

(9) That the licensee continues to satisfy the social equity scoring criteria for which the licensee received points to its license application.

(c) Where there is an existing deficiency of a requirement under this Code or a violation of this article concerning the premises or licensee that can be cured, the

licensee shall be notified by the Department or the MLRC and must cure the deficiency before a renewal license is issued. If the deficiency is not cured within 30 days of the licensee being notified, and the license expiration date has passed, the renewal application will expire and a new license application will have to be filed with a new associated fee.

Sec. 20-6-43. License suspension, revocation, or denial of renewal.

(a) A license that is issued under this division may be suspended, revoked, or denied renewal in accordance with this article and Chapter 28 of this Code.

(b) In addition to Subsection (a) of this section, the Department may also suspend, revoke or deny renewal of a license in accordance with the procedures in Chapter 28 of this Code based on any of the following:

(1) A failure to meet the conditions or maintain compliance with the standards established by this article, including, but not limited to failure to submit a timely renewal application in accordance with this article;

(2) One or more uncorrected violations of any City ordinance on the premises;

(3) Maintenance of a nuisance or criminal activity on the premises;

(4) A demonstrated history of excessive complaints for public safety intervention, which may include dispatches of police, fire, or emergency medical services, relative to the licensed premises, being three or more runs in any 30-day period;

(5) Non-payment of any property or income taxes, special assessments, fines, fees or other financial obligations to the City;

(6) Any fraud, misrepresentation or false statement in an application or related to a license, any materials provided in conjunction with and application or license, or any statement related to an application or license made to any City officials or agents;

(7) Any instance of operating a medical marijuana facility or adult-use marijuana establishment without a license under this article and a state operating license; or

(8) Any other grounds for suspension, revocation or non-renewal set forth in this Code.

Sec. 20-6-44. Penalty.

(a) A person who commits a violation of this article;

(1) May be subject to a misdemeanor ordinance violation and a fine of not more than \$500.00, in the discretion of the court, for each such offense;

(2) May be subject to nonrenewal, revocation, or suspension of its business license under this article and Section 28-1-7 of this Code; and

(3) May be subject to any other sanctions or penalties under applicable laws, rules or regulations, including immediate closure if operating without the required licenses;

(b) Each day of continued violation shall constitute a separate offense.

Sec. 20-6-45. Appeals.

Applicants and licensees under this article may file appeals of adverse determinations under this article with the City of Detroit Administrative Appeals Bureau as set forth in Chapter 3 of this Code, in accordance with its published rules.

Sec. 20-6-46. Inspection by authorized local officials.

For purposes of ensuring compliance with this article, applicants and licensees shall permit authorized local officials to inspect, during regular business hours, any portion of a proposed or operating medical marijuana facility or adult-use marijuana establishment, subject to constitutional restrictions on unreasonable searches and seizures. Where entry is refused or not obtained, the City is authorized to pursue recourse as provided by law, including obtaining a search warrant, and the penalties set forth in Section 20-6-44 of this Code.

Sec. 20-6-47. Social equity initiatives and substances use prevention appropriations.

(a) Subject to the annual budget process, it is expected that the City's annual budget will contain a \$1,000,000 appropriation to CRIO to support the ongoing social equity initiatives and activities performed by the City in accordance with the legislative purposes of this article.

(b) Subject to the annual budget approval process, the City's annual budget will contain an appropriation, equal to two percent (2%) of the gross allocation received by the City of Detroit in the previous fiscal year pursuant to MCL 333.27964, to the Detroit Health Department for substance use prevention programming for youth.

Secs. 20-6-48 – 2-6-80. Reserved.

Section 2. This ordinance is declared necessary to preserve the public peace, health, safety, and welfare of the People of the City of Detroit.

Section 3. All ordinances, or parts of ordinances, that conflict with this ordinance are repealed.

Section 4. This ordinance shall become effective on April 20, 2022, after publication by the City Clerk in accordance with Sec. 4-118 of the 2012 Charter of the City of Detroit.

(J.C.C. Page) : February 22, 2022
Passed: April 5, 2022
Approved: April 6, 2022
Published: April 11, 2022
Effective: April 20, 2022

JANICE M. WINFREY
City Clerk

AGENDA III.D.

7:30 PM PUBLIC HEARING

To consider the proposed text amendment to Chapter 50 of the 2019 Detroit City Code, Zoning (Zoning Ordinance), that would modify minimum spacing requirements and applicability for certain medical and adult-use marijuana facilities/establishments, add specific use standards for designated marijuana consumption establishments, and modify the temporary use prohibition for temporary marijuana events.

Background – What’s Being Considered?

Purpose of Proposed ZO Text Amendment

- Request of City Council Pres. Pro Tem Tate
- To analyze potentially reducing ZO spacing requirements for certain Marijuana uses
- From ZO “Controlled uses” by 25%
- **Goal to increase the amount of available property that would be eligible for certain Marijuana uses**
- CPC staff has proposed additional spacing reductions for certain Marijuana uses that would also support these uses

City Planning Commission Meetings

- Introduced to CPC on July 21
- **Public hearing was held on August 4**
- **Continued to September**
- No action occurred at these meetings
- CPC was generally favorable to limited reductions in spacing requirements
- DON Cast presentation on August 29
- CPC Forum presentation on August 31

Aug. 4 CPC Direction for Staff

Text Amendment Revisions:

1. Add Administrative Adjustments to Spacing
2. Consider Overconcentration Provisions
3. Prohibit Outdoor Consumption Lounge Areas

CPC Requested Specific Feedback:

4. Engage Law Enforcement (Crime & Spacing)
5. Spacing Reductions (What would 500' look like from Controlled Uses)
6. Studying Marijuana in Eastern Market

Proposed Amendment 1 (from Aug. 4 CPC)

Minimum Spacing Requirements

- 4 uses Conditional in B2, B4 – M4, SD2
- Spacing requirements reduce eligible areas within permissible districts
- General goal to increase the amount of available property eligible through zoning
 1. Limited elimination of some spacing
 2. **25% reduction for Controlled Uses**

Use Type	Minimum Distance from Same Use Type (Existing or Approved)	Minimum Distance from Other Use Types (Existing or Approved) or Zoning District
Marijuana retail/provisioning facility	1000 radial feet	<ul style="list-style-type: none"> - Drug-free zone: prohibited; - Gateway Radial Thoroughfare Overlay Area: prohibited; - Traditional Main Street Overlay Area: prohibited; - Religious institution identified as exempt by the City Assessor: 1000 radial feet; Designated marijuana consumption establishment: 1000 radial feet - Marijuana microbusiness: 1000 radial feet - Controlled Uses: 1000 750 radial feet
Marijuana microbusiness	1000 radial feet	<ul style="list-style-type: none"> - Drug free zone: prohibited; - Gateway Radial Thoroughfare Overlay Area: prohibited; - Traditional Main Street Overlay Area: prohibited; - Religious institution identified exempt by the City Assessor: 1000 radial feet; - Marijuana retail/provisioning center facility: 1000 radial feet Designated marijuana consumption establishment: 1000 radial feet - Controlled Uses: 1000 750 radial feet
Designated marijuana consumption establishment	1000 radial feet	<ul style="list-style-type: none"> - Drug free zone: prohibited; - Gateway Radial Thoroughfare Overlay Area: prohibited; - Traditional Main Street Overlay Area: prohibited; - Religious institution identified exempt by the City Assessor: 1000 radial feet; Marijuana retail/provisioning center facility: 1000 radial feet Marijuana microbusiness: 1000 radial feet - Controlled Uses: 1000 750 radial feet

Proposed Amendment 1 Cont. (Updated)

Other Amendments

- Clarify “drug free zone”
- Would eliminate spacing between:
 1. MRPF and Consumption
 2. Consumption and MRPF
 3. Microbusiness and Consumption
 4. Consumption and Microbusiness
- General goal to encourage applicants to pursue additional (non-MRPF uses)

Use Type	Minimum Distance from Same Use Type (Existing or Approved)	Minimum Distance from Other Use Types (Existing or Approved) or Zoning District
Designated marijuana consumption establishment	1000 radial feet	- Drug free zone use: 1000 radial feet; - Gateway Radial Thoroughfare Overlay Area: prohibited; - Traditional Main Street Overlay Area: prohibited; - Religious institution identified exempt by the City Assessor: 1000 radial feet; Marijuana retail/provisioning center facility: 1000-radial feet Marijuana microbusiness: 1000 radial feet - Controlled uses: 1000 750 radial feet
Marijuana microbusiness	1000 radial feet	- Drug free zone use: 1000 radial feet; - Gateway Radial Thoroughfare Overlay Area: prohibited; - Traditional Main Street Overlay Area: prohibited; - Religious institution identified exempt by the City Assessor: 1000 radial feet; - Marijuana retail/provisioning center facility: 1000 radial feet Designated marijuana consumption establishment: 1000 radial feet - Controlled uses: 1000 750 radial feet
Marijuana retail/provisioning facility	1000 radial feet	- Drug free zone use: 1000 radial feet; - Gateway Radial Thoroughfare Overlay Area: prohibited; - Traditional Main Street Overlay Area: prohibited; - Religious institution identified as exempt by the City Assessor: 1000 radial feet; Designated marijuana consumption establishment: 1000 radial feet - Marijuana microbusiness: 1000 radial feet - Controlled uses: 1000 750 radial feet

What Are Controlled Uses?

Sec. 50-3-402 List of controlled uses

1. Arcades outside the M1, M2, M3, M4, PC, PCA, or TM Districts
 2. Specially designated merchant's (SDM) est. and/or specially designated distributor's (SDD) est.
 3. Pool halls outside the B5, B6, M1, M2, M3, M4, PCA, and TM Districts
- **Spacing to SDM/SDD is highly impactful**

Specially designated distributor's est. (SDD)	Specially designated merchant's est. (SDM)
A retail establishment, consisting of less than 15,000 square feet of gross floor area, licensed by the Michigan Liquor Control Commission to distribute alcoholic liquor in the original package for consumption off the premises, which alcoholic liquor is <u>other than</u> beer and other than wine under 20 percent alcohol by volume;	A retail establishment, consisting of less than 15,000 square feet of gross floor area, utilized for the distribution of alcoholic liquor, licensed by the Michigan Liquor Control Commission to sell <u>beer and/or wine</u> for consumption off the premises;
an SDD is also any retail establishment, regardless of size, where more than ten percent of the usable retail space is utilized for the display or distribution of alcoholic liquor other than beer and other than wine under 20 percent alcohol by volume, for consumption off the premises.	an SDM is also any retail establishment, regardless of size, where more than ten percent of the usable retail space is utilized for the display or distribution of alcoholic liquor and is licensed to sell beer and/or wine for consumption off the premises.

Full List of Uses Requiring Spacing (Updated)

Drug-free zone: prohibited within 1,000 radial feet of a zoning lot of a(n)

1. Child care center, as defined in Section 50-16-152 of this Code
2. Educational institution, as defined in Section 50-16-191 of this Code
3. Library, as defined in Section 50-16-283 of this Code
4. Outdoor recreation facility, as defined in Section 50-16-324 of this Code, other than parkways and parklots
5. School, as defined in Section 50-16-381 of this Code
6. Youth activity center as defined in Section 50-16-462 of this Code
7. Public housing as defined in 42 USC § 1437a(b)(1)

Overlay Areas/Religious Institutions

8. Gateway Radial Thoroughfare Overlay Area: prohibited
9. Traditional Main Street Overlay Area: prohibited
10. Religious institution identified as exempt by the City Assessor: 1000 radial feet

Controlled Uses: 1,000 radial feet from:

11. Arcades outside the M1, M2, M3, M4, PC, PCA, or TM Districts
12. Specially designated merchant’s (SDM) establishments and/or specially designated distributor’s (SDD) establishments
13. Pool halls outside the B5, B6, M1, M2, M3, M4, PCA, and TM Districts

Use Type	Minimum Distance from Same Use Type (Existing or Approved)	Minimum Distance from Other Use Types (Existing or Approved) or Zoning District
Designated marijuana consumption establishment	1000 radial feet	- Drug free zone <u>use: 1000 radial feet</u> ; - Gateway Radial Thoroughfare Overlay Area: <u>prohibited</u> ; - Traditional Main Street Overlay Area: <u>prohibited</u> ; - Religious institution identified exempt by the City Assessor: 1000 radial feet; Marijuana retail/provisioning center facility: 1000 radial feet Marijuana microbusiness: 1000 radial feet - Controlled uses: 1000 750 radial feet
Marijuana microbusiness	1000 radial feet	- Drug free zone <u>use: 1000 radial feet</u> ; - Gateway Radial Thoroughfare Overlay Area: <u>prohibited</u> ; - Traditional Main Street Overlay Area: <u>prohibited</u> ; - Religious institution identified exempt by the City Assessor: 1000 radial feet; - Marijuana retail/provisioning center facility: 1000 radial feet Designated marijuana consumption establishment: 1000 radial feet - Controlled uses: 1000 750 radial feet
Marijuana retail/provisioning facility	1000 radial feet	- Drug free zone <u>use: 1000 radial feet</u> ; - Gateway Radial Thoroughfare Overlay Area: <u>prohibited</u> ; - Traditional Main Street Overlay Area: <u>prohibited</u> ; - Religious institution identified as exempt by the City Assessor: 1000 radial feet; Designated marijuana consumption establishment: 1000 radial feet - Marijuana microbusiness: 1000 radial feet - Controlled uses: 1000 750 radial feet

Administrative Adjustments to Spacing – NEW

Waiving Spacing Requirements

- Sec. 50-12-135(b) and Sec. 50-12-136(d) prohibit waiving spacing requirements for medical marijuana facilities and adult-use marijuana establishments
- Sec. 50-4-132 also prohibits the BZA from modifying spacing or locational regulations by reference to 50-12-135
- **Meaning the BZA/BSEED may not currently consider reductions to spacing requirements**

Administrative Adjustments – Aug. 4 CPC

- Sec. 50-4-122 does not authorize administrative adjustments to use regulations (spacing requirements)
- Administrative adjustments are intended for minor modifications of numeric intensity, dimensional, and development standards contained in Articles XIII and XIV
- **Meaning administrative adjustments are not currently intended to reduce spacing requirements (use regulations)**

Administrative Adjustments to Spacing – NEW

ARTICLE IV. - REVIEW AND APPROVAL PROCEDURES (PART 2)

CPC Staff Findings

DIVISION 6. – VARIANCES AND ADMINISTRATIVE ADJUSTMENTS

Sec. 50-4-122. – Administrative adjustments; applicability.

Administrative adjustments are:

- (1) Modifications of ten percent or less of any numeric standard that is set forth in Article XIII of this chapter or any numeric development standard that is set forth in Article XIV of this chapter; or
- (2) A reduction of off-street parking requirements for any use by up to ten spaces, as provided for in Section 50-14-153 of this Code.
- (3) A reduction of two percent or less of any spacing and locational requirement for medical marijuana facilities and for adult-use marijuana establishments as specified in Subsections (b)(1), (b)(3), (c)(1), (c)(3), and (d)(1) of Section 50-3-535, and Section 50-12-132 of this Code, excluding adult uses/sexually oriented business.

- 10% adjustment may be excessive, effectively reduces to 900 feet
- 2% = 20 ft (1,000) / 15 ft (750)
- Meets intent but accounts for alleys, unused setback areas, discrepancies

- Would not apply to Overlay Areas
- Overlays function like Zoning Districts
- 20 ft encroachment would not help

- No direction to date from CPC or Council to permit variances (complete elimination) of spacing requirements

Overconcentration Concerns/Provisions

- CPC has expressed concerns that there may be an overconcentration of marijuana uses in certain areas or Council Districts
- As limited licenses are not being granted yet, overconcentration would apply to:
 - Unlimited Licenses
 - Growers
 - Processors
 - Secure Transporters
 - Safety Compliance
 - Limited Licenses
 - Medical Provisioning Centers
- There are currently no spacing requirements for unlimited licenses except for Drug-free
- Permissible zoning districts (Conditional):
 - Growers: M1 – M5
 - Processors: B6, M1 – M5
 - Secure Transporters: B5, B6, M1 – M5
 - Safety Compliance: B2, B4, B5, B6, M1 – M5
- **Staff agrees certain uses are prevalent in certain areas due to: zoning, previous MM regs, absence of spacing uses, existing buildings, suburbs inaction on marijuana**

Proposed Amendment 2 – Des. Cons.

Adding Specific Use Standards

- None currently with zoning approval towards licensing
- 2 licensed statewide (demand)
- Existing language would prohibit accessory uses
- Exceptions would be needed if desired to permit (future)

Reaffirms existing requirement:

(6) Designated marijuana consumption establishments are not permitted as an accessory use and must not include an accessory use.

Not specifically addressed in ZO:

Designated marijuana consumption establishments may be located on the same zoning lot and/or in the same building as a non-marijuana use, as a separate principal use of the premises, subject to all applicable regulations of this Code and operated in accordance with the rules promulgated by the State of Michigan.

Updated from Aug. 4 CPC feedback:

Outdoor activities shall be prohibited for designated marijuana consumption establishments.

Proposed Amendment 3 – Temporary

Correct Conflicting Language

- Between Licensing Ordinance and ZO
- Unlimited License types currently being processed with no zoning district restrictions
- Ordinance 2022-11 requires City Council to approve any temporary marijuana event before event licensed by BSEED
- ZO prohibition conflicts with City Council powers
- Verified with Law Dept.

ZO Sec. 50-12-563. Prohibited temporary uses
(4) Medical marijuana facilities and adult-use marijuana establishments, except for temporary marijuana events as defined by this Code and approved by City Council in accordance with Section 20-6-24.

Ordinance 2022-11 Definitions

Temporary marijuana event means a license held by a marijuana event organizer under this article and the MRTMA, which the state has approved, authorizing an event where the onsite sale or consumption of marijuana products, or both, are authorized at the location and on the dates indicated on the state operating license.

Marijuana event organizer means a state license holder authorized to apply for a temporary marijuana event license in accordance with the MRTMA.

Marijuana in Eastern Market

In-Progress Text Amendment

- **Creates a market-specific MKT District**

By-right Uses Include:

- Renovation of buildings for Residential
- Renovation and expansion for Office
- Retail shops up to 15,000 sq. ft.
- Restaurants

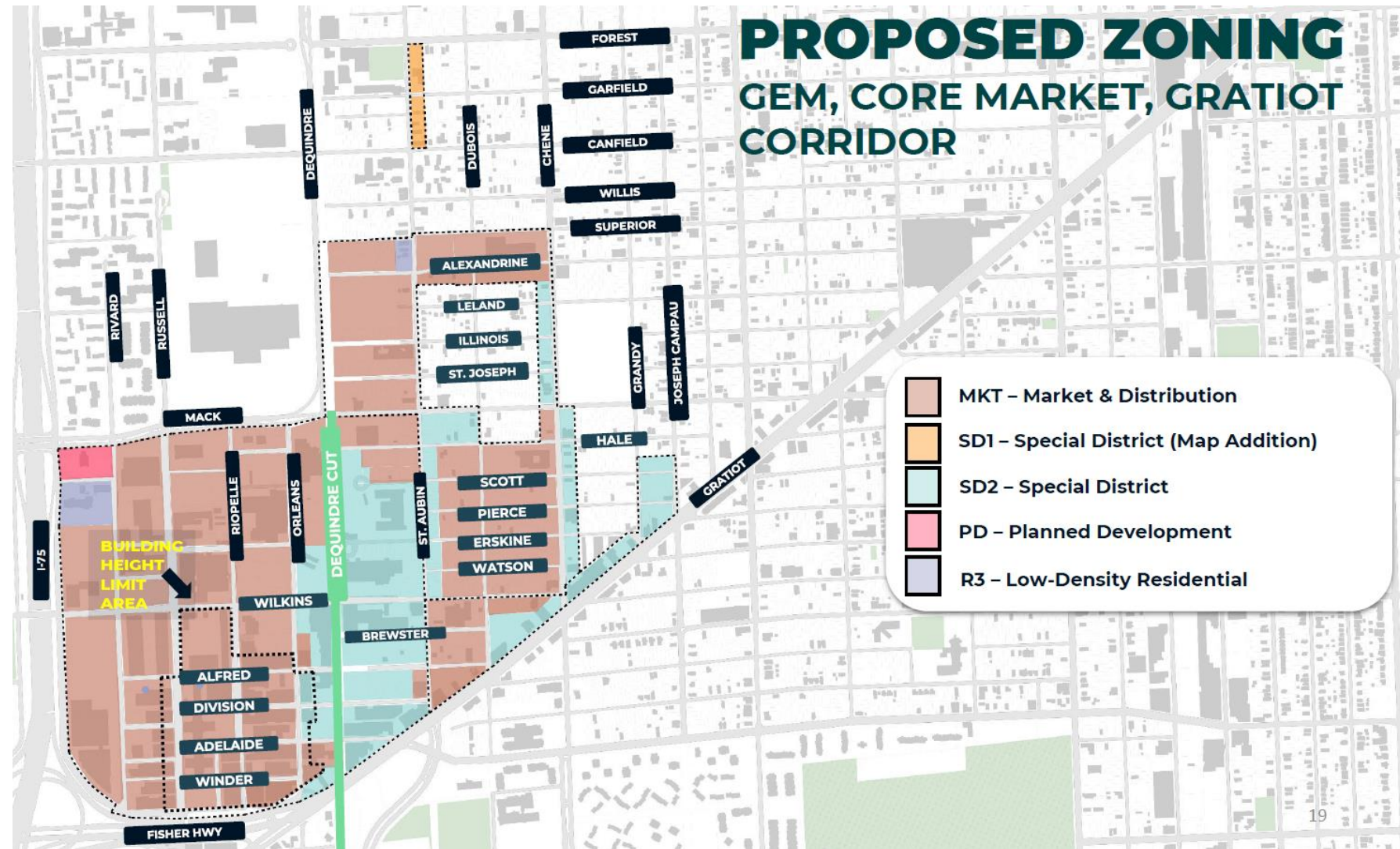
Conditional Uses Include

- New construction Office, Mixed-Use
- Non-food service uses
- Cabarets



Marijuana in Eastern Market

- MKT – No Marijuana uses permissible
- CPC previously asked staff to study
- SD2 – Conditional Uses:
 1. Consumption Est.
 2. Microbusiness
 3. Retail/Provisioning
 4. Safety Compliance
- Minimum Spacing Requirements (citywide)
- Further reductions, variances, or carveout needed for EM



Conclusion

If approved by City Council, the proposed amendments to the Zoning Ordinance will make it slightly easier to establish certain marijuana uses related to the retail sale and consumption of marijuana. Over time, this amendment may create a slight increase in the adult-use marijuana market, which has just opened within the City of Detroit as of August/September 2022 for certain uses. However, given the substantial amount of existing zoning regulations that would remain in place, including spacing requirements to drug-free zone uses and religious institutions, which exceed many, if not all, communities that permit marijuana uses within the State of Michigan, staff does not believe that the proposed amendments would be inappropriate or would significantly alter the zoning scheme that currently applies to the predominant marijuana uses present or proposed within the City of Detroit.

Based on the above analysis and consistent with the approval criteria of Section 50-3-49 of the Zoning Ordinance, CPC staff recommends **APPROVAL** of the rezoning request.

Lauren Hood, MCD
Chairperson
Donovan Smith
Vice Chair/Secretary

Marcell R. Todd, Jr.
Director

City of Detroit
CITY PLANNING COMMISSION
208 Coleman A. Young Municipal Center
Detroit, Michigan 48226
Phone: (313) 224-6225 Fax: (313) 224-4336
e-mail: cpc@detroitmi.gov

Brenda Goss Andrews
Kenneth R. Daniels
David Esparza, AIA, LEED
Ritchie Harrison
Gwen Lewis
Melanie Markowicz
Frederick E. Russell, Jr.

THE CITY PLANNING COMMISSION

Is considering a proposed text amendment to, Chapter 50 of the 2019 Detroit City Code, Zoning, to modify minimum spacing requirements for designated marijuana consumption establishments, marijuana microbusinesses, and marijuana retail/provisioning centers, to add specific use standards for designated marijuana consumption establishments, and to modify the temporary use prohibition for temporary marijuana events and temporary designated marijuana consumption establishments.

COMMUNITY ENGAGEMENT

DON Cast

5:00 PM

Monday, August 29, 2022

Online: <https://cityofdetroit.zoom.us/j/3631409738>

By Telephone: (312) 626-6799 or Webinar ID: 363 140 9738

CPC Community Engagement Meeting

7:00 PM

Wednesday, August 31, 2022

Online: <https://cityofdetroit.zoom.us/j/88527895262>

By Telephone: (312) 626-6799 or Webinar ID: 885 2789 5262

CPC Continued Public Hearing

6:45PM

Meeting Starts at 5:00 PM

Thursday, September 8, 2022

A continued public hearing will be held before the Detroit City Planning Commission in the Committee of the Whole Room, 13th Floor, Coleman A. Young Municipal Center, 2 Woodward Avenue, Detroit, Michigan 48226, on

To participate virtually in the CPC meeting, please use the following options.

Online:

<https://cityofdetroit.zoom.us/j/96355593579?pwd=TTloMzN5M3pmU1RKNXp1MjJlczN3UT09>

By Telephone: 312 626 6799 or Webinar ID: 963 5559 3579



September 19, 2022

Ms. Lauren Hood, Chair
City Planning Commission
2 Woodward Avenue, Suite 208,
Detroit, MI 48226

RE: Cannabis in Eastern Market

Eastern Market Partnership (EMP) supports the exploration of a carve out for the Eastern Market District regarding land use regulations for cannabis related business.

Cannabis is a product of the land. EMP support for cannabis businesses is consistent with recent work to rezone much of the Eastern Market District with the new MKT classification to provide a land use framework that supports processing, distribution, and sales of food and other products of the land such as the three breweries and one distiller already operating in the district.

While we support some cannabis related businesses in the district, we are very concerned about the proliferation of cannabis related businesses and seek to limit their number to three or less.

Also, we seek to limit cannabis related businesses to the historic core of the market district as we noted neighborhood groups in areas adjacent to the expansion area were not supportive of cannabis related businesses in our outreach to them as part of the community engagement processes for both the Greater Eastern Market Framework planning and MKT rezoning efforts.

We would welcome the opportunity to work with the CPC to conduct additional community outreach to ensure that the provisions in any carve out in cannabis regulations for the Eastern Market District best balances viewpoints help by the wide variety of stakeholders who hold Eastern Market close to their hearts.

Please email me if you have any questions at dcarmody@easternmarket.org

Sincerely,

Daniel S. Carmody
President



**PLANNING AND
DEVELOPMENT DEPARTMENT**

Coleman A. Young Municipal Center
2 Woodward Avenue, Suite 808
Detroit, Michigan 48226

Phone 313-224-1339
www.detroitmi.gov

September 16, 2022

Detroit City Planning Commission
208 CAYMC
Detroit, MI 48226

Re: Chapter 50 Marijuana Amendments

Commissioners:

The Planning and Development Department has reviewed the proposed text amendment to Chapter 50 of the 2019 Detroit City Code that would modify minimum spacing requirements and applicability for certain medical and adult-use marijuana facilities/establishments, add specific use standards for designated marijuana consumption establishments, and modify the temporary use prohibition for temporary marijuana events.

PDD supports this modification, as the proposed text amendment makes reasonable changes to the existing spacing regulations, clarifies the conditions that govern the combination of consumption establishments with non-marijuana uses, and eliminates a conflict within regulations regarding temporary marijuana uses. This ordinance is the product of significant discussions and analysis by several City departments.

Respectfully Submitted,

Antoine Bryant, Director
Planning and Development Department

CC: Karen Gage

Eric Fazzini

From: CPC Mailbox
Sent: Thursday, September 8, 2022 12:07 PM
To: Eric Fazzini; Marcell Todd; Timarie Szwed; Roland Amarteifio
Subject: FW: [EXTERNAL] Support non-cannabis accessory use

From: Rukiya Colvin <rukiya.colvin@gmail.com>
Sent: Thursday, September 8, 2022 10:43 AM
To: CPC Mailbox <CPC@detroitmi.gov>
Cc: Councilmember Tate <CouncilmemberTate@detroitmi.gov>; CouncilmemberCalloway <CouncilmemberCalloway@detroitmi.gov>; Scott Benson <bensons@detroitmi.gov>; CouncilmemberJohnson <CouncilmemberJohnson@detroitmi.gov>; CouncilMemberSheffield <CouncilMemberSheffield@detroitmi.gov>; CouncilmemberGabriela <CouncilmemberGabriela@detroitmi.gov>; CouncilmemberDurhal <CouncilmemberDurhal@detroitmi.gov>
Subject: [EXTERNAL] Support non-cannabis accessory use

This Message Is From an External Sender

ATTENTION: This email was sent from an external source. Please be extra cautious when opening attachments or clicking links.

Greetings,

I am sending this email with the request of allowing for non-cannabis accessory use within cannabis consumption lounges. I am the founder of Bud Club, an emerging cannabis lounge in Detroit and am hoping to incorporate non-cannabis accessory use within my business for the sake of building revenue.

I am a lifelong Detroit, who's Black, queer, a mom and community organizer. Unfortunately as a Black person, entering the cannabis industry is hard enough. Allowing for non-cannabis accessory use would help to alleviate stress as I am working to prove how I will monetize my business.

My lounge has a goal of providing valuable resources to the community as it relates to the education of cannabis, while addressing the misconceptions of cannabis within the community.

If this body has studied the industry, there would be awareness that states such as California and Colorado have had success with encouraging this use. If Detroit would like to truly encourage the success of cannabis business owners, especially of legacy Detroiters, there would be support for this amendment.

Please know that I am also in support of the reduction in spacing requirements and would also call for a deeper study of spacing requirements for the combination/correlation of lounges and microbusinesses/dispensaries

Thank you for your time and energy in reading this letter.

Kind regards,

Rukiya Colvin (they/ them)

[EastsideSolutionariesCollective](#)

linktr.ee/Are.Sec

(313) 438-8704

Eric Fazzini

From: CPC Mailbox
Sent: Wednesday, September 28, 2022 1:12 PM
To: Eric Fazzini; Marcell Todd
Cc: Timarie Szwed; Roland Amarteifio
Subject: PUBLIC INPUT MARIJUANA - Say YES to non-accessory cannabis use

From: Devin Richey <richeydevin@gmail.com>
Sent: Wednesday, September 28, 2022 11:19 AM
To: CPC Mailbox <CPC@detroitmi.gov>
Subject: [EXTERNAL] Say YES to non-accessory cannabis use

This Message Is From an External Sender

ATTENTION: This email was sent from an external source. Please be extra cautious when opening attachments or clicking links.

Greetings,

I am sending this email with the request of allowing for non-cannabis accessory use within cannabis consumption lounges. As I support Bud Club, an emerging cannabis lounge in Detroit, I understand that they are hoping to incorporate non-cannabis accessory use within their business for the sake of building revenue.

The owner of Bud Club is a lifelong Detroit, who's Black, queer, a mom and community organizer. Unfortunately as a Black person, entering the cannabis industry is hard enough. Allowing for non-cannabis accessory use would help to alleviate stress as this business owner works to prove how they will monetize their business.

Their lounge has a goal of providing valuable resources to the community as it relates to the education of cannabis, while addressing the misconceptions of cannabis within the community.

If this body has studied the industry, there would be awareness that states such as California and Colorado have had success with encouraging this use. If Detroit would like to truly encourage the success of cannabis business owners, especially of legacy Detroiters, there would be support for this amendment. Thank you for your time and energy in reading this letter.

Kind regards,
Devin R

Eric Fazzini

From: CPC Mailbox
Sent: Wednesday, September 28, 2022 1:12 PM
To: Eric Fazzini; Marcell Todd
Cc: Timarie Szwed; Roland Amarteifio
Subject: PUBLIC INPUT MARIJUANA - Accessory use in cannabis lounges

From: Jazmin Maye <maye.jazmin@gmail.com>
Sent: Wednesday, September 28, 2022 12:51 PM
To: CPC Mailbox <CPC@detroitmi.gov>
Subject: [EXTERNAL] Accessory use in cannabis lounges

This Message Is From an External Sender

ATTENTION: This email was sent from an external source. Please be extra cautious when opening attachments or clicking links.

Greetings,

I am sending this email with the request of allowing for non-cannabis accessory use within cannabis consumption lounges. As I support Bud Club, an emerging cannabis lounge in Detroit, I understand that they are hoping to incorporate non-cannabis accessory use within their business for the sake of building revenue.

The owner of Bud Club is a lifelong Detroit, who's Black, queer, a mom and community organizer. Unfortunately as a Black person, entering the cannabis industry is hard enough. Allowing for non-cannabis accessory use would help to alleviate stress as this business owner works to prove how they will monetize their business.

Their lounge has a goal of providing valuable resources to the community as it relates to the education of cannabis, while addressing the misconceptions of cannabis had within the community.

If this body has studied the industry, there would be awareness that states such as California and Colorado has had success with encouraging this use. If Detroit would like to truly encourage the success of cannabis business owners, especially of legacy Detroiters, there would be support for this amendment. Thank you for your time and energy in reading this letter.

Kind regards,

Jazmin Maye

September 29, 2022

To: Marcell Todd

From: Carlos Nielbock
2264 Wilkins
Detroit MI 48207

Dear Mr. Todd,

I am writing on behalf of myself and Vincent Serio of *Get Your Greens Detroit LLC*. We are legacy Detroit social equity applicants and we are looking to open our cannabis business in the Eastern Market area with the support of the Eastern Market Development Corporation and the community. We would like the planning commission and the City Council of Detroit to reconsider its current zoning laws regarding controlled uses.

According to the Recreational Marijuana Ordinance ,10.15(3)1(iii), it states that a facility cannot be located within 1,000 feet of another controlled use, such as liquor stores. We are requesting that the ordinance be changed to 500 feet or less from another controlled use business or for the city to allow for variances if business owners come in front of the planning department and the City Council and seek approval of such. Detroit is the only city in Michigan that has such a rule for controlled uses. Please note, we are not asking for any amendment to the distance of 1,000 feet from schools or churches or parks. Our current building that we own, is an excellent location in the Eastern Market and we are being disqualified to use this location because we are 570 feet from the wine store. I have been a resident for over 30 years and Vincent and his family have run businesses down at the Eastern Market for over 100 years.

We are hoping you will consider this matter further and be supportive in the reduction of the distance of a controlled use on the Recreational Marijuana Zoning Ordinance.

Thank you,

Carlos Nielbock

Eric Fazzini

From: CPC Mailbox
Sent: Thursday, September 29, 2022 9:00 PM
To: Eric Fazzini; Marcell Todd
Cc: Roland Amarteifio; Timarie Szwed
Subject: FW: [EXTERNAL] Public Hearing Thursday 09/29/22 7:30pm

From: Jennah Shabazz <tripledarkness24_45@yahoo.com>
Sent: Thursday, September 29, 2022 6:58 PM
To: CPC Mailbox <CPC@detroitmi.gov>
Subject: [EXTERNAL] Public Hearing Thursday 09/29/22 7:30pm

This Message Is From an External Sender

ATTENTION: This email was sent from an external source. Please be extra cautious when opening attachments or clicking links.

Greetings: I received a Notice Of Public Hearing scheduled for this evening concerning zoning for marijuana facilities.

I strongly disagree for another drug establishment. We have enough distractions and impediments in the black community. We do not need all the ills that come with these dispensaries in our neighborhood.

The black community is already severely injured in many forms on all levels. We do not need to be yet another target to deepen the wounds by keeping us high.

We need the tools to build up our communities. We need to be and remain focused. Determined for our better interest as a people.

We do not need nor do we want another drug house in our community. Especially the ones condoned and permitted by outside forces.

We are not worthless!

With Gratitude & Respect,

I am J.S.S

Jannah Sable Shabazz

(313) 523-9809

Jah La Dream

[Sent from Yahoo Mail on Android](#)

Eric Fazzini

From: CPC Mailbox
Sent: Thursday, September 29, 2022 8:59 PM
To: Marcell Todd; Eric Fazzini
Cc: Roland Amarteifio; Timarie Szwed
Subject: FW: [EXTERNAL] URGENT REPLY REQUESTED: DENY SPACING REDUCTION IN MARIHUANA ORDINANCE -- REQUEST for Overlay Zoning Request on E. 8mile Rd. and Gratiot Ave.

Attachments: Gmail - Re_ Community Request for legal opinion on amendments as of March 1, 2022 to the Marijuana Adult_Recreational Use Ordinance.htm; 4-1-22 Community outcry Final Draft Press Release & Press Conference -- Marijuana Ordinance.pdf; 2020_March 24 NCDC Adult use marijuana Memo to Council.pdf; Attorney Residents and Advocates-City of Detroit Proposed Adult Use Marijuana Ordinance.pdf; Attorney residentscommunity advocates letter to City Council March 18 2020.docx.pdf; Bridge Detroit article on Marijuana Ordinance.rtf; Community opposition to proliferation of marijuana dispensaries RPCA 4th Opposition to Kush Brothers LLC (1).pdf; Council President Brenda Jones Recreational Marijuana Ordinance Questions and Concerns (002).pdf; Council President Brenda Jones support of community benefits Regent Park CBO Letter.pdf; Councilperson Young's amendments are tone deaf — map out establishments.rtf; LPD Comp Analysis of Downtown Cannabis Regulations - Supplemental Report 04052022 (1a).pdf; Medical Marijuana Ordinance legislative considerations.rtf; Moving Detroit Forward (1)_CC_Final.pdf; No PROLIFERATION OF marijuana businesses -- COMMUNITY COLLABORATIVE OPPOSITION TO ADULT-USE_RECREATIONAL MARIJUANA ORDINANCE.rtf; No proliferation of marijuana businesses-- COMMUNITY COLLABORATIVE OPPOSITION TO ADULT-USE_RECREATIONAL MARIJUANA ORDINANCE.rtf; Re_ 3rd Request_ Follow-up request Re_ Request for District 3_District 4 Marijuana Dispensary data.rtf; Southwest Immigration Law Center LettertoBZAver2 (1).pdf; Time Sensitive Reply Req.'d of Councilperson Benson and Councilmembers At Large_ Request for legal opinion on amendments as of March 1, 2022 to the Marijuana Adult_Recreational Use Ordinance.rtf; Urgent Press Release — Adult Use Marijuana concerns.rtf

From: Marcia Spivey <marcia@regentparkcommunity.org>
Sent: Thursday, September 29, 2022 5:28 PM
To: CPC Mailbox <CPC@detroitmi.gov>
Cc: Tony Russell <bishoptrussell@gmail.com>; George <Gp121345@aol.com>; Pat Bosch <villagendet@aol.com>; Kimberly Hill Knott <kimberlyhknott@gmail.com>; vpeake urbandevelopmentcorp.org <vpeake@urbandevelopmentcorp.org>; Russ Bellant <russbellant@gmail.com>; Sandra Turner-Handy <sturnerhandy@gmail.com>; Joan Risgin <jcrisgin@yahoo.com>; CouncilmemberWaters <CouncilmemberWaters@detroitmi.gov>; CouncilmemberCalloway <CouncilmemberCalloway@detroitmi.gov>; CouncilmemberJohnson <CouncilmemberJohnson@detroitmi.gov>; PETER RHOADES <peter_rhoades@sbcglobal.net>; regentparkcommunity@gmail.com; Bryce Huffman <bhuffman@bridgedetroit.com>; Jamie Simmons <jamieds@umich.edu>; Kayana Sessoms <sessomsk@detroitmi.gov>; Marcell Todd <marcell@detroitmi.gov>
Subject: [EXTERNAL] URGENT REPLY REQUESTED: DENY SPACING REDUCTION IN MARIHUANA ORDINANCE -- REQUEST for Overlay Zoning Request on E. 8mile Rd. and Gratiot Ave.

Be Careful With This Message

The sender's email domain has been active for a short period of time and could be unsafe.

***** Detroit residents and Community Organization, hit *REPLY ALL TO THIS EMAIL, and tell the City Planning Commission that Enough is Enough******

Greetings City Planning Commission and thank you for your service;

- You are being asked to make a decision that requires considerable investigation, research, community engagement and round tables. At the helm of this discussion and your ultimate decision is this: Will reducing the spacing requirements improve the quality of life for Detroit residents or will it add in the proliferation and saturation of more controlled use businesses in the City of Detroit.
- As you will see from photos that will be sent under separate cover, several cannabis previous and currently operating businesses have very little respect for the dignity and investment in Detroit neighborhoods. The photos are just a snapshot of how a plethora of current cannabis owners fail to maintain appropriate landscaping and hardscape around their business.
- Furthermore, attached are numerous memorandums, emails and opposition regarding the proliferation of marijuana dispensaries and ancillary businesses in the City of Detroit, particularly District 3.
- The community has spoken resoundly as you will read from the press articles shared in this email and from the voluminous opposition letters and emails attached hereto.
- While the community is asking that you **DO NOT approve a spacing reduction in the Marihuana Ordinance**, we are more importantly asking that you engage in due diligence and review all the reports, legislative analysis, community concerns and all the articles attached herein.
- **Enact overlay zoning on E. 8 Mile Rd. and Gratiot Ave. -- it was accomplished on the Avenue of Fashion, Livernois Avenue -- are District 3 residents not as valuable and worthy of a better quality of life and businesses that are not liquor stores, car lots and marijuana businesses**

Detroit residents are suffering enough and a proliferation of marijuana businesses will not aid in our community development efforts.

Table this vote and/or vote NO on reducing the spacing requirements.

BELOW, MEDIA RELATED ARTICLES ON COMMUNITY OPPOSITION TO THE PROLIFERATION AND SATURATION OF MARIJUANA BUSINESS(es).

www.bridgedetroit.com/council-approves-law-to-give-detroiters-shot-at-adult-use-marijuana-sales/

www.bridgedetroit.com/why-is-detroit-struggling-with-its-recreational-pot-ordinance/

www.bridgedetroit.com/detroit-to-take-applications-for-recreational-marijuana-licenses/

www.freep.com/story/news/marijuana/2022/04/05/detroit-city-council-recreational-marijuana-ordinance/9468073002/

twitter.com/kayleighrenel/status/1511351458943352844

www.modeldmedia.com/features/resilient-neighborhoods-detroit-block-clubs-neighborhood-associations-secrets-success.aspx

PLEASE ACKNOWLEDGE RECEIPT OF THE ENCLOSED AND DISSEMINATE TO ALL CITY PLANNING COMMISSIONERS for the September 29, 2022 hearing @ 7:30pm on the zoning and spacing amendment related to the City of Detroit Marihuana Ordinance.

Eric Fazzini

From: CPC Mailbox
Sent: Thursday, September 29, 2022 9:00 PM
To: Marcell Todd; Eric Fazzini
Cc: Roland Amarteifio; Timarie Szwed
Subject: FW: [EXTERNAL] Say YES to non-accessory cannabis use

From: Naomi Porter <naomipor37@yahoo.com>
Sent: Thursday, September 29, 2022 7:28 PM
To: CPC Mailbox <CPC@detroitmi.gov>
Subject: [EXTERNAL] Say YES to non-accessory cannabis use

This Message Is From an External Sender

ATTENTION: This email was sent from an external source. Please be extra cautious when opening attachments or clicking links.

Greetings, I am sending this email with the request of allowing for non-cannabis accessory use within cannabis consumption lounges. As I support Bud Club, an emerging cannabis lounge in Detroit, I understand that they are hoping to incorporate non-cannabis accessory use within their business for the sake of building revenue. The owner of Bud Club is a lifelong Detroit, who's Black, queer, a mom and community organizer. Unfortunately as a Black person, entering the cannabis industry is hard enough. Allowing for non-cannabis accessory use would help to alleviate stress as this business owner works to prove how they will monetize their business. Their lounge has a goal of providing valuable resources to the community as it relates to the education of cannabis, while addressing the misconceptions of cannabis within the community. If this body has studied the industry, there would be awareness that states such as California and Colorado have had success with encouraging this use. If Detroit would like to truly encourage the success of cannabis business owners, especially of legacy Detroiters, there would be support for this amendment. Thank you for your time and energy in reading this letter. Kind regards, [Naomi Porter]

Eric Fazzini

From: CPC Mailbox
Sent: Thursday, September 29, 2022 10:42 PM
To: Marcell Todd; Eric Fazzini
Cc: Roland Amarteifio; Timarie Szwed
Subject: FW: [EXTERNAL] Marijuana Comments to CPC

From: villagendet@aol.com <villagendet@aol.com>
Sent: Thursday, September 29, 2022 9:00 PM
To: Marcell Todd <marcell@detroitmi.gov>; CPC Mailbox <CPC@detroitmi.gov>
Cc: CouncilMemberSheffield <CouncilMemberSheffield@detroitmi.gov>; Coleman A. Young <Coleman.Young@detroitmi.gov>; Councilmember Tate <CouncilmemberTate@detroitmi.gov>; CouncilmemberJohnson <CouncilmemberJohnson@detroitmi.gov>; CouncilmemberDurhal <CouncilmemberDurhal@detroitmi.gov>; CouncilmemberCalloway <CouncilmemberCalloway@detroitmi.gov>; CouncilmemberGabriela <CouncilmemberGabriela@detroitmi.gov>; Scott Benson <bensons@detroitmi.gov>; CouncilmemberWaters <CouncilmemberWaters@detroitmi.gov>
Subject: [EXTERNAL] Marijuana Comments to CPC

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ATTENTION: This email was sent from an external source. Please be extra cautious when opening attachments or clicking links.

Dear Marcel Todd & CPC Members:

To protect the quality of life of residential neighborhoods, please do NOT reduce the Spacing Requirement for Cannabis businesses.

In this same spirit do NOT permit a 10% administrative adjustment to be enacted.

It is evident that the City is targeting Northeast Detroit for increased industrialization which includes the lack of funding, public and private investment to protect the integrity of our residential neighborhoods. Conversely, the City is intent on making Northeast Detroit a mecca for Cannabis operations, while increasing the availability of Cannabis to our youth and those least able to afford it.

To our knowledge, Detroit is the ONLY major city in the state to allow ALL 10 categories of Marijuana businesses -- everything from dispensaries, grow, processing operations to adult consumption lounges to special events. Equally detrimental, the City fails to set standards for implementing landscaping fencing, and ongoing maintenance of already approved Cannabis operations.

When viewed in the sum total of these uses, District 3 will be the City's sacrificial neighborhood; therefore, on behalf of concerned residents we request that you honor and vote to support these views.

Pat Bosch
Executive Director
Nortown CDC

Eric Fazzini

From: CPC Mailbox
Sent: Thursday, September 29, 2022 8:58 PM
To: Eric Fazzini; Marcell Todd
Cc: Roland Amarteifio; Timarie Szwed
Subject: FW: [EXTERNAL] URGENT: Letter for Comment -- 9/29/ Hearing
Attachments: 9-29-22 Weed Spacing Hearing.pdf

From: Kimberly Hill Knott <kimberlyhknott@gmail.com>
Sent: Thursday, September 29, 2022 3:05 PM
To: CPC Mailbox <CPC@detroitmi.gov>
Subject: [EXTERNAL] URGENT: Letter for Comment -- 9/29/ Hearing

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ATTENTION: This email was sent from an external source. Please be extra cautious when opening attachments or clicking links.

Hello,

I am submitting this public comment on behalf of Marvin L. Winans, Pastor, Perfecting Church, for today's hearing (7:30 pm) on modifying the minimum spacing requirements for medical and adult-use marijuana establishments. Please ensure that all of the Commissioners receive this statement.

If you have any questions, please feel free to contact me via email or at the church at (313) 365-3787 ext. 194

--

Kimberly Hill Knott

September 29, 2022

Dear Director Marcell Todd and City Planning Commissioners,

I submit this letter in strong opposition to changing the spacing requirements for certain medical and adult-use marijuana facilities/establishments. We believe that modifying the spacing requirements lower than the 1000 square fee will undoubtedly lead to an over-concentration of marijuana establishments throughout the city, especially in Districts 3 and 6. As you know, our current church is in District 3.

An over-concentration of these establishments will cause an undue burden on both residential and other commercial property owners. Property values will decrease, and crime will likely increase. Who wants to live in proximity to a Marijuana Processing Plant? Who wants to see an overconcentration of these establishments in their backyard? Not too many. People may have voted for recreational marijuana but didn't vote to have it in their backyard. Also, please remember that many people did NOT support this ballot initiative, and our voices matter too!

Our precious children...our future, should not have to be constantly exposed to this type of business in our community. Unfortunately, too many children are overly exposed to marijuana in their homes. What impact will this have on their neurological development?

As someone who wholeheartedly supports the improvement of Detroit and its economic stability, I will never understand or support marijuana establishments. I am a strong proponent of entrepreneurship, but this effort will only exacerbate the growing problem of poverty and the inability to compete for high-wage jobs in emerging markets.

Thank you for hearing our concerns and supporting our request. Please vote **NO** on modifying the spacing requirements.

Sincerely,

Marvin L. Winans, Pastor, Perfecting Church

Eric Fazzini

From: CPC Mailbox
Sent: Monday, October 3, 2022 2:57 PM
To: Marcell Todd; Eric Fazzini
Cc: Timarie Szwed; Roland Amarteifio
Subject: FW: [EXTERNAL] Decrease Space for Marihuana Businessess!

From: Valerie Russell <rvalerie183@gmail.com>
Sent: Friday, September 30, 2022 12:32 PM
To: CPC Mailbox <CPC@detroitmi.gov>
Subject: [EXTERNAL] Decrease Space for Marihuana Businessess!

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ATTENTION: This email was sent from an external source. Please be extra cautious when opening attachments or clicking links.

More Marihuana businesses are not needed in our neighborhoods but safer streets and access to capital certainly is
DO decrease the spacing requirements for the marihuana controlled use business.

Pastor Valerie Russell