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City of Detroit CITY COUNCIL

LEGISLATIVE POLICY DIVISION

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TO: COUNCIL MEMBERS

FROM: David Whitaker, Director

Legislative Policy Division Staff

DATE: May 20, 2020

RE: Application for an **Obsolete Property Rehabilitation Certificate by**

Grand Lahser, LLC Public Act 146 of 2000

The Obsolete Property Rehabilitation Act (OPRA), Public Act 146 of 2000, provides for a tax incentive to encourage the redevelopment of obsolete buildings. This tax incentive is designed to assist in the redevelopment of older buildings, which are contaminated, blighted or functionally obsolete. The primary purpose of this incentive is to rehabilitate and convert vacant, functionally obsolete older buildings into vibrant commercial uses and commercial housing projects and to return them to the tax rolls.

Grand Lahser, LLC, is the developer and owner of the property located at 22000-22020 Grand River, in the Old Redford neighborhood. The developer is requesting the approval of an OPRA certificate to support "The Obama Building Project," which involves the rehabilitation of two adjacent and currently vacant buildings, into one mixed-use retail and residential building. 22000 Grand River has been vacant since 2010 and is considered a blighted structure, due to the lack of maintenance to the building during its period of vacancy.

Project at a Glance¹

NEIGHBORHOOD Old Redford	ADDRESS 22000 Grand River	PROJECT TYPE Residential & Retail	CONST	RUCTION TYPE Rehab
ORIGINAL DATE CONST	DATE COMPLETE	TOTAL SIZE	RETAIL	RESIDENTIAL
1917	Summer 2020	12,855 SF	8,800 SF	4 Units

¹ "The Obama Building offers 8,800 SF of retail and four residential units with affordable and market-rates." **The Platform** Source: https://www.theplatform.city/obama-building/

The plans include a rehabilitation of the first floor with retail frontage on Grand River Avenue, Lahser Road, and Redford Street, while the second floor will be converted to four loft apartment units with a total square footage of 2,968 sf. The Obama Building development will also include a detached surface parking lot at 17345 Lahser. The project is estimated to create 22 FTE, 30 construction jobs. The DEGC is recommending a full term 12 year OPRA tax abatement. The estimated investment in the project is \$3.6 million.

Housing Summary

Total Units 4 units (\$1.25 rent psf)

Studio 2 units, 511-603sf, \$750-\$800/mo rent

1 Bedroom 1 unit, 646sf, \$850/mo rent **3 Bedroom 1 unit**, 1,208sf, \$1,300/mo rent

<u>DEGC Project Evaluation Checklist</u> The Obama Building Project

Developer: The Platform Principal: Peter Cummings

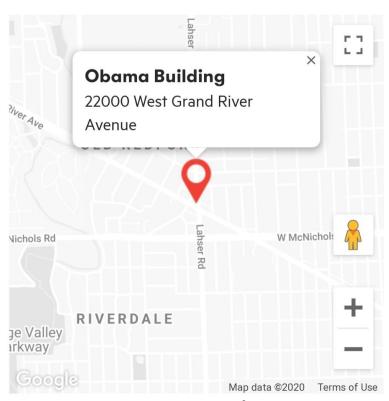
Obsolete Property Rehabilitation Act, **PA 146 of 2000 as amended** – current taxes frozen at pre-rehab values, local taxes abated for up to 12 years

DEGC Recommendation	12 years				
Location					
Address	22000-22020 Grand River				
City Council District	District 1				
Neighborhood	Old Redford				
Located in HRD Targeted Area	Grand River Study Area				
Building Use					
Total Rentable Square Foot	15,021				
Retail Square Foot	12,053				
Residential Square Foot	3,968				
Project Description	<u> </u>				

The Obama Building project is a proposed rehabilitation of 22000 Grand River in Detroit, Michigan. The Platform plans to develop these two adjacent and currently vacant buildings into one mixed-used retail and residential building. The building has been vacant since 2010 and is considered a blighted structure due to the lack of maintenance on site during its period of vacancy. Plans include a rehabilitation of the first floor to approximately 12,053 SF of retail with frontage on Grand River Avenue, Lahser Road, and Redford Street, while the second floor will be converted to four loft apartment units with a total square footage of 2,968 sf.

The Obama Building development will also include the detached surface parking lot at 17345 Lahser ("Surface Parking"). Given the low property values and sales comps in the area and the overall cost of renovation, the OPRA abatement will help ensure the project can appropriately support the amount of debt service required for renovating the building. The project is also wholly owned by a non-profit entity and to ensure accountability to the community the developer is forming a neighborhood advisory council to solicit feedback for all potential retail uses on site. Incentives for local hiring in the retail will also be incorporated into all commercial leases.

Housing Breakdown				
Total Units	4 units (\$1.25 rent psf)			
Studio	2 units, 511-603sf, \$750-\$800/mo rent			
1 Bedroom	1 unit, 646sf, \$850/mo rent			
3 Bedroom	1 unit, 1,208sf, \$1,300/mo rent			
Sources and Uses				
Total Investment	\$3.6M			
Uses	\$32k Acquisition (1%), \$2.8M Hard Construction (79%), \$768k So Costs (20%)			
Project Benefits				
Estimated Jobs	22 FTE, 30 construction			
Estimated City benefits before tax				
abatement	\$712,704			
Total estimated City value of OPRA				
abatement	\$130,346			
Less cost of services & utility				
deductions	\$235,081			
Net Benefit to City	\$347,277			



Project location²

² Map source: The Platform: <u>https://www.theplatform.city/obama-building/</u>

City of Detroit: Benefits, Costs, and Net Benefits over the Next 12 Years

	Amount
Real Property Taxes, before abatement	\$154,970
Personal Property Taxes, before abatement	\$0
New Residential Property Taxes	\$0
Municipal Income Taxes - Direct Workers	\$92,266
Municipal Income Taxes - Indirect Workers	\$20,384
Municipal Income Taxes - Corporate Income	\$59,145
Municipal Income Taxes - Construction Period	\$25,428
Municipal Income Taxes - New Res. Inhabitants	\$21,823
Utility Revenue	\$76,379
Utility Users' Excise Taxes	\$12,322
State Revenue Sharing - Sales Tax	\$93,571
Building Permits and Fees	\$25,000
Miscellaneous Taxes & User Fees	\$131,415
Subtotal Benefits	\$712,704
Cost of Providing Municipal Services	(\$158,702)
Cost of Providing Utility Services	(\$76,379)
Subtotal Costs	(\$235,081)
Net Benefits	\$477,623

Impacted Taxing Units: Incentive Summary over the First 12 Years

	Additional			Business	Utility Users Tax	Net Benefits	
	Benefits		Real	Personal Property Tax	& Corporation	After Tax Abatements	
	Before Tax	Additional	tional Property Tax		Income Tax		
	Abatements	Costs	Abatement	Abatement	Exemption	& Incentives	
City of Detroit	\$712,704	(\$235,081)	(\$130,346)	\$0	\$0	\$347,277	
Wayne County	\$66,166	(\$28,119)	(\$33,156)	\$0	\$0	\$4,891	
Detroit Public Schools	\$251,344	(\$93,833)	(\$53,653)	\$0	\$0	\$103,858	
State Education	\$29,441	\$0	\$0	\$0	\$0	\$29,441	
Wayne RESA	\$19,494	\$0	(\$16,793)	\$0	\$0	\$2,701	
Wayne County Comm. College	\$15,902	\$0	(\$13,375)	\$0	\$0	\$2,527	
Wayne County Zoo	\$491	\$0	(\$413)	\$0	\$0	\$78	
Detroit Institute of Arts	\$981	\$0	(\$825)	\$0	\$0	\$156	
Total	\$1,096,522	(\$357,034)	(\$248,561)	\$0	\$0	\$490,928	

Conclusion

The estimated total capital investment from the developer for this project is \$3.6 million. It is also estimated that the project will create 22 FTE positions, in addition to 30 temporary construction jobs. The total value of the 12 year OPRA tax abatement is estimated at \$248,561.

Based on the investment and jobs, this project is estimated to provide the City of Detroit a net benefit of \$347,277 and a net benefit of \$490,928 to all of the impacted taxing units, which is inclusive of \$103,858 to the *Detroit Public Schools* (old)⁴ over the 12 years of the OPRA abatement.

³ Charts courtesy of the DEGC

⁴ The old district — Detroit Public Schools — continues to exist, but only to pay off debt. https://chalkbeat.org/posts/detroit/2019/04/11/detroit-school-financial-review-commission-state-control-oversight-nikolai-vitti/

The legislative body of the qualified local governmental unit may, by resolution, revoke the obsolete property rehabilitation exemption certificate of a facility if it finds that the completion of rehabilitation of the facility has not occurred within the time authorized by the legislative body in the exemption certificate ..., or that the holder of the obsolete property exemption certificate has not proceeded in good faith with the operation of the rehabilitated facility in a manner consistent with the purposes of this act and in the absence of circumstances that are beyond the control of the holder of the exemption certificate.⁵

Please contact us if we can be of any further assistance.

cc: Auditor General's Office
Arthur Jemison, Chief of Services and Infrastructure
Katy Trudeau, Planning and Development Department
Donald Rencher, HRD
Veronica M. Farley, HRD
Stephanie Grimes Washington, Mayor's Office
Avery Peeples, Mayor's Office
Malinda Jensen, DEGC
Kenyetta Bridges, DEGC
Jennifer Kanalos, DEGC
Brian Vosburg, DEGC

⁵ OBSOLETE PROPERTY REHABILITATION ACT 146 of 2000, MCL 125.2792 (1)



22000 Grand River "The Obama Building"6



Rendering of the completed project⁷

Photo courtesy of the DEGC
 Source: https://www.theplatform.city/obama-building/

Assessor's letter stating the eligibility of the OPRA certificate:



COLEMAN A. YOUNG MUNICIPAL CENTER 2 WOODWARD AVE., SUITE 824 DETROIT, MI 48226 PHONE: 313*224*3011

FAX: 313•224•9400

April 8, 2020

Katharine G. Trudeau, Deputy Director Planning & Development Department Coleman A. Young Municipal Center 2 Woodward Ave, Suite 808 Detroit, MI 48226

RE: Obsolete Property Rehabilitation Certificate - Grand Lahser LLC

Property Address: 22000 Grand River Ave.

Parcel Number: 16008274

Dear Ms. Trudeau:

The Office of the Chief Financial Officer, Office of the Assessor, has reviewed the proposed Obsolete Property Rehabilitation certificate application for the property located at 22000 W. Grand River in the Old Redford area in the City of Detroit.

The rationale for granting Obsolete Property Rehabilitation certificates under PA 146 of 2000, as amended, is based on the anticipation of increased market value upon completion of new construction and /or significant rehabilitation of existing commercial property and commercial housing property. Normal repair and maintenance are not assessed and do not necessarily generate additional market value.

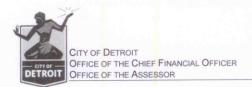
Grand Lahser LLC plans to convert the existing vacant retail buildings considered a blighted structure due to lack of maintenance into retail and residential use. The first floor will consist of 12,053 square feet of retail space and the second floor will be converted to 4 loft apartment units with a total of 2,968 square feet. The current buildings are one and two story retail with a total of 15,114 of floor area, built in 1923 and 1949, and situated on .277 acres of land. Rehabilitation will include exterior masonry repairs, install new store front glass system, new HVAC, new plumbing along with installing a common bathroom system, and a kitchenette and corridor to be shared by all retail.

The 2020 values are as follows:

Parcel #	Address	Buildi	ng Assessed (SEV)	Buildi Taxabl	0	Land Assesse	ed Value	Land Taxat	ole Value
22007822-4	22000 W GRAND RIVER	\$	68,500	\$	68,500	Ś	14,700	Ś	14.700

This property meets the criteria set forth under PA 146 of 2000, as amended. It applies to blighted, functionally obsolete and contaminated properties. "Rehabilitation," meaning that changes to qualified facilities that are required to restore or modify the property, together with all appurtenances, to an economically efficient condition.

The property is located in the **Old Redford** area and is expected to increase commercial activity, create employment, revitalize an urban area and increase the number of residents in the community.



COLEMAN A. YOUNG MUNICIPAL CENTER 2 WOODWARD AVE., SUITE 824 DETROIT, MI 48226 PHONE: 313•224•3011 FAX: 313•224•9400

Obsolete Property Rehabilitation Certificate Grand Lahser LLC Page 2

A field investigation indicated that the property located at **22000 W. Grand River** is eligible as it pertains to the Obsolete Property Rehabilitation Act under P.A. 146 of 2000, as amended.

Sincerel

Charles Ericson, MMAO Assessor, Board of Assessors

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