Grantee: Detroit, MI

Grant: B-08-MN-26-0004

October 1, 2016 thru December 31, 2016 Performance
**Grant Number:** B-08-MN-26-0004

**Grantee Name:** Detroit, MI

**LOCCS Authorized Amount:** $47,137,690.00

**Total Budget:** $48,403,703.53

**Award Date:**

**Obligation Date:** 03/25/2009

**Review by HUD:** Original - In Progress

**Grant Award Amount:** $47,137,690.00

**Estimated PI/RL Funds:** $1,266,013.53

**Contract End Date:**

**Grant Status:** Active

**QPR Contact:** No QPR Contact Found

**Award Date:**

**Disasters:**

**Declaration Number**

**Narratives**

**Areas of Greatest Need:**

The City of Detroit has one of the highest home foreclosure rates among the nation's largest metropolitan areas. The City has over 67,000 foreclosed properties, 65 percent remain vacant. The foreclosure problem is widespread and touches almost every neighborhood in the city. The City recognizes that the $47,137,690 NSP allocation must be implemented in a strategic manner to result in the stabilization of neighborhoods most severely impacted by foreclosure and abandonment. The funds have been targeted to nine neighborhoods that were selected based upon the data that showed: over 51 percent of the population in the Census block groups met the low moderate middle income criteria; a high percentage of home foreclosures, a high percentage of homes financed by sub-prime mortgage related loans; and were also identified as likely to face a significant rise in the rate of home foreclosures. The City also aligning this process with other local stabilization and development efforts.

**Distribution and Uses of Funds:**

The goals of the City of Detroit Neighborhood Strategy Program are: Continue to implement the City’s Master Plan to reinforce, revitalize and rebuild targeted neighborhoods; Reduce the vast numbers of vacant properties causing blight and undermining the vitality of neighborhoods; Reverse the decline of neighborhood housing values; Stabilize neighborhoods negatively impacted by foreclosure and abandonment; Eliminate blighted structures to enhance public safety and improve quality of life; Invest in select neighborhoods to achieve greater impact with limited resources especially neighborhoods targeted by LISC, Skillman, the Community Foundation and NDNI; Protect recent investments by public and private partners Attract other public/private financing to leverage NSP funds; Create new jobs and stimulate small business development; Demolish existing structures to accommodate future development or alternative uses.

**Definitions and Descriptions:**

1. Definition of “Blighted Structures” in context of state or local law. According to State of Michigan Act 344 of 1945, Section 125.72, “Blighted property or structures,” means property that meets any of the following criteria:

   (a) The property has been declared a public nuisance in accordance with a local housing, building, plumbing, fire, or other related code or ordinance.

   (b) The property is an attractive nuisance because of physical condition or use.

   (c) The property has had the utilities, plumbing, heating, or sewerage disconnected, destroyed, removed, or rendered ineffective for a period of one (1) year or more so that the property is unfit for its intended use.

   (d) The property is tax reverted property owned by a municipality, by a county, or by this state, the sale, lease, or transfer of tax reverted property by a municipality, a county, or this state shall not result in the loss to the property of eligibility for any project authorized under this act for the rehabilitation of a blighted area, platting authorized under this act, or tax relief or assistance, including financial assistance, authorized under this act or any other act.

   (e) The property is owned or is under the control of a land bank fast track authority
under the land bank fast rack act, 2003 PA 258, MCL 124.751 to 124.774. The sale, lease, or transfer of the property by a land bank fast track authority shall not result in the loss to the property of eligibility for any project authorized under this act for the rehabilitation of a blighted area, platting authorized under this act, or tax relief or assistance, including financial assistance, authorized under this act or any other act. 

(f) The property is improved real property that has remained vacant for five (5) consecutive years and that is not maintained in accordance with applicable local housing or property maintenance codes or ordinances. 

(g) The property has code violations posing a severe and immediate health or safety threat and has not been substantially rehabilitated within one (1) year after the receipt of notice to rehabilitate from the appropriate code enforcement agency or final determination of any appeal, whichever is later. 

(2) Definition of “affordable rents.” 

Note: Grantees may use the definition they have adopted for their CDBG program but should review their existing definition to ensure compliance with NSP program-specific requirements such as continued affordability.

Response:

2. Definition of “Affordable Rents”

For the purpose of the NSP grant, affordable rents will be defined as follows: ‘The rent does not exceed 30% of the annual income of a family, whose income equals 50% of the median income of the area as determined by HUD, with adjustments for smaller and larger families. (The City of Detroit is adopting its’ HOME Program Rent Limits) 

(3) Describe how the grantee will ensure continued affordability for NSP assisted housing. 

Response:

The City of Detroit, as part of the NSP requirement, for the “for-sale” property, “rental units” and “lease-to-own” properties will require a “deed restriction” and/or “affordable housing restriction” that will mandate and require compliance during the continued period of affordability, described in the City of Detroit’s NSP requirements, policies and procedures. In addition, the continued affordability compliance will be a part of any Development Agreement implemented between the City and the Developer/Non-profit owner.

(4) Describe housing rehabilitation standards that will apply to NSP assisted activities. 

Response:

The City of Detroit, Planning and Development Department (P&DD) continually upgrades and enhances its’ contractor rehabilitation “Performance Standards”. The most recent revision was completed October 2008, which incorporated “Green Building” communities recommendations and standards and “Energy Star” specifications and standards. In addition, the rehabilitation standards must address lead based paint, environmental standards and all local code requirements. Energy Star specifications and standards exceed the Model Energy Codes (MEC), published by the Council of American Building Officials. (Each Developer will be provided a copy of the revised 2008 Contractor Performance Standards and it will also be listed on the P&DD’s website.)

Low Income Targeting:

LOW INCOME TARGETING

Identify the estimated amount of funds appropriated or otherwise made available under the NSP to be used to purchase and redevelop abandoned or foreclosed upon homes or residential properties for housing individuals or families whose income do not exceed 50% of area median income: $ 11,784,422.50 

Note: At least 25% of funds must be used for housing individuals and families whose incomes do not exceed 50 percent of area median income.

Response:

The City of Detroit will use at least $11,784,422.50 of the NSP grant and 25% of any program income received to provide subsidy assistance to offset acquisition and construction/rehabilitation costs, of single family and multi-family residential properties for households whose incomes do not exceed 50% of Area Median Income (AMI). The City will issue a public Notice of Funding Availability (NOFA) to eligible for-profit and non-profit developers and sponsors to submit projects that are “ready to go” for NSP consideration and funding approval. Section 8 certificates may also be available to targeted low-income rental households.
Acquisition and Relocation:

**ACQUISITIONS & RELOCATION**

The City of Detroit is projecting to demolish 1,400 dwelling units that are < 80% of area median income if so, include:

- The number of low- and moderate-income dwelling units—i.e., 80% of area median income.

The NSP program includes two low- and moderate-income requirements at section 2301(f)(3)(A) that supersede existing CDBG income qualification requirements. NSP allows the use of only the low- and moderate income National Objective. All NSP funding will be spent on individuals and families at or below 120 percent of the area median income. At least 25 percent of appropriated funds must be spent on housing for individuals or families with incomes that do not exceed 50% AMI. For the purposes of NSP, an activity may meet the HERA low- and moderate income national objective if the assisted activity provides or improves permanent residential structures that will be occupied by a household whose income is at or below 120 percent of area median income abbreviated (LMMH);

As a projection, we will demolish 1,400 units. However, the physical inspection and/or appraisal will ultimately determine the actual numbers. The cost to rehabilitate the property and the likelihood of it being sold in the existing market conditions will be the criteria.

**Response:**

**Background**

Indicate whether grantee intends to demolish or convert any low- and moderate-income dwelling units (i.e., 80% of area median income).

- Serves an area in which at least 51 percent of the residents have incomes at or below 120 percent of area median income (LMMJ); or
- Serves a limited clientele whose incomes are at or below 120 percent of area median income (LMMC).

Property acquisition activities are dependent on the national objective met by the subsequent reuse of the property. Activities identified by the City of Detroit will comply with a national objective as follows:

- **Acquisition for rehabilitation structures** will meet the LMMH national objective.
- **Acquisition for demolition possible green spaces or land bank** will meet the LMMA national objective.
- **Acquisition for land bank use** will meet the LMMJ national objective.

1. Acquisition and management activities of the land bank may provide sufficient benefit to an area generally to meet a national objective (LMMA) prior to final disposition of the banked property. HUD notes that the grantee must determine the actual service area benefiting from a land bank’s activities, in accordance with the regulations. The Land bank may not hold a property for more than 10 years without obligating the property for a specific, eligible redevelopment of that property in accordance with NSP requirements.

**Public Comment:**

The City of Detroit posted a notice in the newspaper November 5, 2008 announcing the Neighborhood Stabilization Program (NSP) funds allocated to Detroit and the substantial amendment to the Consolidated Plan. A revision was also posted on November 19, 2008 to correct a typo regarding the website. We took citizen comments into consideration and worked with the Detroit City Council and their staff to decide the best use of NSP funds. We modified the allocation amounts and added some additional activities based on comments from citizens and City Council. However, some of the comments did not apply to NSP and others were not eligible. The City of Detroit conducted community level meetings to obtain additional citizen input regarding program implementation. Meeting dates, requests for proposals, and program updates were posted on the Detroit website as well as any amendments. A summary of the comments received from our NSP website during the comment period is summarized in the substantial amendment. The City of Detroit received 119 comments regarding demolition, historic structures, location questions, suggested projects, use of NSP funding, tax questions and miscellaneous comments.

<table>
<thead>
<tr>
<th>Overall</th>
<th>This Report Period</th>
<th>To Date</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total Projected Budget from All Sources</td>
<td>N/A</td>
<td>$47,680,188.18</td>
</tr>
<tr>
<td>Total Budget</td>
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<td>$47,625,174.65</td>
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<tr>
<td>Total Obligated</td>
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<td>$47,625,174.65</td>
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<tr>
<td>Total Funds Drawdown</td>
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<td>$47,603,646.78</td>
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<tr>
<td>Program Funds Drawdown</td>
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<tr>
<td>Program Income Drawdown</td>
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<td>$686,463.36</td>
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<tr>
<td>Program Income Received</td>
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<td>$686,463.36</td>
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Community Development Systems
Disaster Recovery Grant Reporting System (DRGR)
Total Funds Expended $0.00 $47,507,774.78
Match Contributed $0.00 $0.00

**Progress Toward Required Numeric Targets**

<table>
<thead>
<tr>
<th>Requirement</th>
<th>Required</th>
<th>To Date</th>
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<tbody>
<tr>
<td>Overall Benefit Percentage (Projected)</td>
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</tr>
<tr>
<td>Overall Benefit Percentage (Actual)</td>
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<tr>
<td>Minimum Non-Federal Match</td>
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<tr>
<td>Limit on Public Services</td>
<td>$7,070,653.50</td>
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<tr>
<td>Limit on Admin/Planning</td>
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<tr>
<td>Limit on State Admin</td>
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<td>$646,040.61</td>
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**Progress Toward Activity Type Targets**

**Progress Toward National Objective Targets**

<table>
<thead>
<tr>
<th>National Objective</th>
<th>Target</th>
<th>Actual</th>
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<tbody>
<tr>
<td>NSP Only - LH - 25% Set-Aside</td>
<td>$11,784,422.50</td>
<td>$12,698,669.68</td>
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</tbody>
</table>

**Overall Progress Narrative:**

There were no changes since the last QPR of 7/1/16 to 9/30/16.

**Project Summary**

<table>
<thead>
<tr>
<th>Project #, Project Title</th>
<th>This Report Period</th>
<th>To Date</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Program Funds</td>
<td>Project Funds</td>
</tr>
<tr>
<td></td>
<td>Drawdown</td>
<td>Budgeted</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Program Funds Drawdown</td>
</tr>
</tbody>
</table>
| 9999, Restricted Balance                         | $0.00              | $0.00                                | $0.00
| NSP-01, NSP Acquisition                          | $0.00              | $1,938,271.74                        | $1,896,812.94
| NSP-02, NSP Disposition                          | $0.00              | $2,097,416.70                        | $1,783,799.05
| NSP-03, NSP-Public Improvements                  | $0.00              | $0.00                                | $0.00
| NSP-04, NSP Demolition                           | $0.00              | $19,632,055.07                       | $19,632,055.07
| NSP-10, NSP Administration                       | $0.00              | $646,040.61                          | $646,040.61
| NSP-12, NSP New Construction                     | $0.00              | $5,228,000.00                        | $5,104,313.05
| NSP-14, NSP Rehabilitation                       | $0.00              | $18,028,377.00                       | $17,854,162.70
| Program Income, DLBA Program Income              | $0.00              | $55,013.53                           | $0.00