

Figure 41. 14044 Schaefer Highway, Coolidge Fare Box House



Figure 42. 14044 Schaefer Highway, Dispatch Building



Figure 43. 14044 Schaefer Highway, Communications Facility



Figure 44. 14111 Schaefer Highway (building not visible behind privacy fence)



Figure 45. 14141 Schaefer Highway



Figure 46. 14201 Schaefer Highway



Figure 47. 14225 Schaefer Highway



Figure 48. 14226 Schaefer Highway



Figure 49. 13952 Ward Avenue



Figure 50. 13966 Ward Avenue



Figure 51. 14002 Ward Avenue



Figure 52. 14008 Ward Avenue



Figure 53. 14023 Ward Avenue



Figure 54. 14030 Ward Avenue



Figure 55. 14036 Ward Avenue



Figure 56. 14045 Ward Avenue



Figure 57. 14101 Ward Avenue



Figure 58. 14140 Ward Avenue



Figure 59. 14151 Ward Avenue



Figure 60. 14166 Ward Avenue



Figure 61. 14173 Ward Avenue



Figure 62. 14211 Ward Avenue



Figure 63. 14219 Ward Avenue



Figure 64. 14225 Ward Avenue



Figure 65. 14233 Ward Avenue





2650 Park Tower Drive
Suite 400
Vienna, VA 22180

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From: Breiseth, Elizabeth (FTA) <elizabeth.breiseth@dot.gov>
Sent: Tuesday, November 15, 2022 12:40 PM
To: DonahooD@michigan.gov; Diane Hunter; matthew.bussler@pokagoband-nsn.gov
Cc: Reid, Janice; Riki Yamakura; Weber, Susan (FTA); Barnes, Jeanne; SlagorS2@michigan.gov
Subject: RE: Detroit Coolidge Terminal Replacement Project - Consulting Parties Meeting
Attachments: [2022-11-09_DDOT_CoolidgeTerminal_MOA_RevisedDraft.docx](#)
Follow Up Flag: Follow up
Flag Status: Flagged

CAUTION: [EXTERNAL] This email originated from outside of the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe.

Dear consulting parties,

Attached please find a revised draft of the Memorandum of Agreement (MOA) for the Coolidge Terminal Replacement Project. The revised draft MOA reflects the mitigation discussed at the consulting party meeting in June and refinements made following the circulation of the last draft. This version of the MOA was submitted to the Michigan SHPO on 11/9 for their review.

We ask that you provide any comments you may have by 11/29.

Thank you, Elizabeth

DRAFT MEMORANDUM OF AGREEMENT
BETWEEN
THE FEDERAL TRANSIT ADMINISTRATION AND
THE MICHIGAN STATE HISTORIC PRESERVATION OFFICER
REGARDING
THE COOLIDGE TERMINAL REPLACEMENT PROJECT

WHEREAS, the Federal Transit Administration (FTA) may provide federal funding to the City of Detroit, by and through its Department of Transportation (DDOT) for the Coolidge Terminal Replacement Project (Project) in Wayne County, Michigan, and FTA has determined that the Project is an undertaking pursuant to 36 Code of Federal Regulations (CFR) Part 800; and

WHEREAS, the Project consists of demolishing and clearing the existing buildings and communications facility at the Coolidge Terminal Complex (Coolidge Terminal) at 14044 Schaefer Highway, Detroit, Wayne County, acquisition of vacant and abandoned parcels adjacent to the Coolidge Terminal property, and construction of a new bus maintenance, storage, and operations center to accommodate 24-hour operations, increased bus capacity, as well as increased storage and parking; and

WHEREAS, the FTA has consulted with the State Historic Preservation Officer (SHPO), in accordance with Section 106 of the National Historic Preservation Act (NHPA), as amended, (54 United States Code [USC] § 306108), and its implementing regulations (36 CFR Part 800); and

WHEREAS, the FTA, in consultation with the SHPO, has defined the Area of Potential Effects (APE) as shown in Attachment A and as the term is defined in 36 CFR § 800.16(d), to be the Coolidge Terminal property at 14044 Schaefer Highway, one row of parcels deep on the property's north, south, and west sides, and two rows of parcels deep on the property's east side, to include any areas that might be subject to ground-disturbing activities (e.g., construction areas, demolition areas, temporary staging areas) or acquisition and any parcels that may be affected visually or by noise and vibration from the operation of the buses or construction equipment and by temporary effects such as construction noise, staging areas, closure of streets, and re-routing of traffic; and

WHEREAS, the DDOT, as the Project sponsor, has participated in consultation and has been invited to sign this Memorandum of Agreement (MOA) as an invited signatory; and

WHEREAS, the FTA, through file searches, cultural resources surveys conducted in 2020 and photographic updates obtained in 2022, and consultation with the SHPO, identified two resources, the O.H. Frisbie Moving and Storage and the Coolidge Terminal as indicated in Attachment B, that are eligible for listing in the National Register of Historic Places (NRHP) pursuant to 36 CFR § 800.4(c); and

WHEREAS, the FTA has determined that the Project shall have an adverse effect on the Coolidge Terminal that is eligible for listing in the NRHP pursuant to 36 CFR § 800.5, and SHPO concurred with the adverse effect finding; and

WHEREAS, in accordance with 36 CFR § 800.6(a)(1), FTA notified the Advisory Council on Historic Preservation (ACHP) on July 21, 2022 of its adverse effect determination and invited their participation in consultation, and ACHP declined on July 29, 2022; and

WHEREAS, the FTA recognizes it has a unique legal relationship with Federally recognized Indian tribes (Tribes) set forth in the Constitution of the United States, treaties, statutes, and court decisions, and that consultation with Tribes must, therefore, recognize the government-to-government relationship between the Federal government and the Tribes; and

WHEREAS, pursuant to 36 CFR § 800.2(c)(2)(ii), upon initiation of the Section 106 consultation for the Project, FTA notified the following Tribes and invited their participation in consultation for the Project: Forest County Potawatomi Community of Wisconsin; Hannahville Indian Community, Michigan; Lac du Flambeau Band of Lake Superior Chippewa Indians of the Lac du Flambeau Reservation of Wisconsin; Little Traverse Bay Bands of Odawa Indians, Michigan; Menominee Indian Tribe of Wisconsin; Miami Tribe of Oklahoma; Pokagon Band of Potawatomi Indians, Michigan and Indiana; Sault Ste. Marie Tribe of Chippewa Indians, Michigan; and Seneca-Cayuga Nation; and

WHEREAS, in addition to the Tribes, FTA and DDOT invited 19 additional individuals, organizations, and agencies to participate as consulting parties in the Section 106 process for the Project pursuant to 36 CFR § 800.2(c); and

WHEREAS, the Michigan SHPO, the Miami Tribe of Oklahoma, the Pokagon Band of Potawatomi Indians, the Detroit DDOT, and the Michigan DDOT accepted FTA's invitation to join the Section 106 process as consulting parties; and

WHEREAS, consideration was given to alternatives and refinements throughout the project development process that would avoid, minimize, or mitigate impacts to historic properties while meeting the stated Project Purpose and Need; and

NOW, THEREFORE, the FTA and the SHPO agree that the undertaking shall be implemented in accordance with the following stipulations in order to take into account and mitigate the adverse effect of the Project on historic properties.

Stipulations

FTA shall ensure that the following stipulations of this MOA are carried out by DDOT and will require, as a condition of any approval of federal funding for the undertaking, adherence to the stipulations set forth herein:

I. TREATMENT MEASURES

- A.** Prior to any alterations to or demolition of any individual resource within the NRHP-eligible Coolidge Terminal, DDOT shall hire a photographer to complete large-format photography in support of Historic American Building Survey (HABS) Documentation Level II for the Coolidge Terminal. DDOT shall hire a Secretary of the Interior-qualified professional in history or architectural history (36 CFR Part 61) to complete the HABS documentation. This work will adhere to the standards set forth in *Historic American Buildings Survey Guidelines for Historical Reports*. A draft copy of the documentation shall be provided to the SHPO for their review and comments. SHPO shall have 30 calendar days to review and comment on the draft documentation package. Comments shall be addressed prior to submitting the final draft for archiving. DDOT shall finalize the documentation for submittal of one paper copy and one electronic copy to the SHPO and the Detroit Public Library. Electronic copies will be provided to consulting parties at their request.

- B. DDOT shall prepare an interpretive sign to include text, photographs, and/or plans focusing on the history and historical significance of the Coolidge Terminal. The sign would be designed for display adjacent to the property fence facing Schaefer Highway near the existing bus shelter. Maintenance will include landscaping and snow removal to maintain visibility, provided by the services utilized to maintain groundskeeping. The interpretive material(s) shall be designed in consultation with a qualified historian or architectural historian who meets the Secretary of the Interior's Professional Qualification Standards (36 CFR Part 61) and who shall assess the content and presentation to ensure that the Coolidge Terminal's significant historic associations are incorporated into the sign. The content and plan for the interpretive sign shall be provided to the SHPO for a 30-calendar-day review prior to finalization. Comments from the SHPO will be addressed and incorporated into a final version prior to installation of the sign.
- C. DDOT shall prepare a website or an ArcGIS Story Map on the history and significance of Coolidge Terminal and its role in Detroit's transit history. The website will be hosted on DDOT's public website. This site would include interactive images, history and other materials related to the Coolidge Terminal and its place in the history of Detroit's transit system. The content for the website shall be developed in consultation with a qualified historian or architectural historian who meets the Secretary of the Interior's Professional Qualification Standards (36 CFR Part 61) who shall ensure that the Coolidge Terminal's significant historical associations are incorporated. A draft version of the website or its content will be provided to the SHPO for their review and comments. The SHPO shall have 30 calendar days to review and provide comments on the draft content. Comments from the SHPO will be addressed and incorporated prior to publication of the website.

II. DURATION

This MOA will expire if its terms are not carried out within five (5) years from the date of its execution. Prior to such time, the FTA may consult with the other signatories to reconsider the terms of the MOA and amend it in accordance with Stipulation VII below.

III. MONITORING AND REPORTING

Each year on July 1 following the date of the execution of this MOA until it expires or is terminated, whichever comes first, DDOT will provide the FTA and the SHPO with a report detailing the work undertaken throughout the previous year pursuant to the stipulations of this MOA. The report will include a description of tasks undertaken relevant to stipulations within this MOA, scheduling changes, problems encountered, and/or any disputes regarding implementation of these stipulated measures.

IV. COORDINATION WITH OTHER FEDERAL REVIEWS

If DDOT applies for additional federal funding or approvals for the Project from a Federal agency that is not party to this MOA, the Federal agency may remain individually responsible for their undertaking under 36 CFR Part 800. Alternatively, if the undertaking as described herein remains unchanged, such funding or approving Federal agency may request in writing to FTA and SHPO of their desire to designate the FTA as lead Federal agency for the undertaking pursuant to 36 CFR § 800.2(a)(2) and to become a consulting party and or an invited signatory to this MOA. Any necessary amendments will be coordinated pursuant to Stipulation VII.

V. POST-REVIEW DISCOVERIES

If, during the Project, properties are discovered that may be historically significant or unanticipated effects of the Project on historic properties are found, the DDOT shall immediately notify the FTA,

who in turn will notify the SHPO and make efforts to avoid, minimize, or mitigate adverse effects to such resources. The FTA and the SHPO shall be guided by steps established in 36 CFR Part 800.13(b).

VI. DISPUTE RESOLUTION

Should any signatory to this MOA object in writing at any time to any actions proposed or the manner in which the terms of this MOA are implemented, the FTA will consult with such signatory to resolve any objections. If the FTA determines that such objection cannot be resolved, the FTA will:

- A.** Forward all documentation relevant to the dispute, including the FTA's proposed resolution, to ACHP. ACHP will provide the FTA with its advice on the resolution of the objection within thirty (30) days of receiving adequate documentation. Prior to reaching a final decision on the dispute, the FTA will prepare a written response that takes into account any timely advice or comments regarding the dispute from ACHP and signatories and provide them with a copy of this written response. The FTA will then proceed according to its final decision.
- B.** If the ACHP does not provide its advice regarding the dispute within the thirty (30) calendar day period, the FTA may make a final decision on the dispute and proceed accordingly. Prior to reaching such a final decision, the FTA will prepare a written response that takes into account any timely comments regarding the dispute from the signatories to the MOA and provide them to the ACHP with a copy of such written response. The responsibility of the FTA and the DDOT to carry out all other actions under the terms of this MOA that are not the subject of the dispute will remain unchanged.

VII. AMENDMENT

This MOA may be amended when such amendment is agreed to, in writing, by all signatories. The amendment will be effective on the date that a copy is signed by the last signatory.

VIII. TERMINATION

This MOA will terminate in five (5) years or upon completion of its terms, whichever comes first. If FTA, SHPO, or DDOT determines that the terms of this MOA will not or cannot be carried out, that party will immediately consult with the other signatories to attempt to develop an amendment per Stipulation VII above. If within thirty (30) calendar days (or another time period agreed to by all signatories) an amendment cannot be reached, the FTA or DDOT may terminate the MOA upon written notification to the other signatories.

IX. IMPLEMENTATION

- A.** This MOA may be implemented in counterparts, with a separate page for each signatory. This MOA will become effective on the date of the final signature by the signatories. The FTA will ensure each signatory is provided with a complete copy, and that the final MOA, any updates to attachments, and any amendments are filed with the ACHP.
- B.** Execution of this MOA by the FTA and SHPO and implementation of its terms is evidence that FTA has taken into account the effects of its undertaking on historic properties and has afforded ACHP opportunity to comment pursuant to Section 106 of the NHPA.

SIGNATURE PAGE
MEMORANDUM OF AGREEMENT
BETWEEN
THE FEDERAL TRANSIT ADMINISTRATION AND
THE MICHIGAN STATE HISTORIC PRESERVATION OFFICER
REGARDING
THE COOLIDGE TERMINAL REPLACEMENT PROJECT

REQUIRED SIGNATORY

FEDERAL TRANSIT ADMINISTRATION

SIGNED BY: _____ Date: _____
Kelley Brookins
Regional Administrator

SIGNATURE PAGE
MEMORANDUM OF AGREEMENT
BETWEEN
THE FEDERAL TRANSIT ADMINISTRATION AND
THE MICHIGAN STATE HISTORIC PRESERVATION OFFICER
REGARDING
THE COOLIDGE TERMINAL REPLACEMENT PROJECT

REQUIRED SIGNATORY

MICHIGAN STATE HISTORIC PRESERVATION OFFICER

SIGNED BY: _____ Date: _____
Martha MacFarlane-Faes
Deputy State Historic Preservation Officer

SIGNATURE PAGE
MEMORANDUM OF AGREEMENT
BETWEEN
THE FEDERAL TRANSIT ADMINISTRATION AND
THE MICHIGAN STATE HISTORIC PRESERVATION OFFICER
REGARDING
THE COOLIDGE TERMINAL REPLACEMENT PROJECT

INVITED SIGNATORY

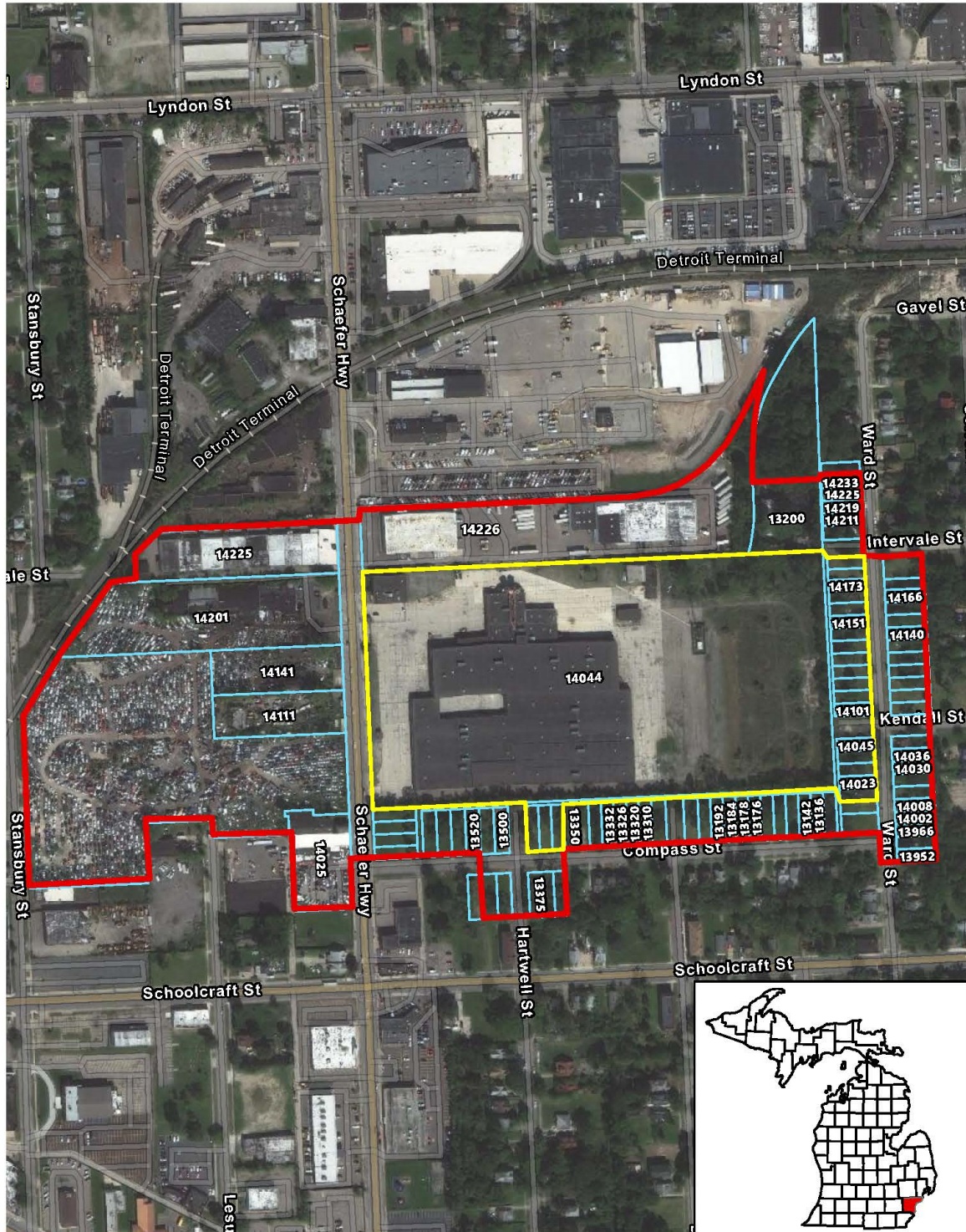
CITY OF DETROIT, by and through its DEPARTMENT OF TRANSPORTATION

SIGNED BY: _____ Date: _____
C. Mikel Oglesby
Executive Director of Transit

**Attachment A:
Area of Potential Effects Map**

DRAFT

Figure A-1. Coolidge Terminal Replacement Project Area of Potential Effects






-  Project Area
-  Area of Potential Effects (APE)
-  Parcel Boundary


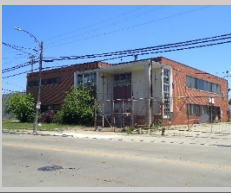


AREA OF POTENTIAL EFFECTS

 0 250 500 Feet




**Attachment B:
Historic Properties in the APE**

DRAFT

Attachment B: Historic Properties in the APE

Photograph	Property Name	Address	County	Construction Date	NRHP Status
	Coolidge Terminal Complex	14044 Schaefer Highway, Detroit	Wayne	1948-c.1980	Eligible
	CT-1 – Coolidge Terminal Building	14044 Schaefer Highway, Detroit	Wayne	1948-1950	Eligible as contributing resource to Coolidge Terminal Complex
	CT2 – Coolidge Administrative Building	14044 Schaefer Highway, Detroit	Wayne	1948	Eligible as contributing resource to Coolidge Terminal Complex
	CT2 – Gatehouse	14044 Schaefer Highway, Detroit	Wayne	1948	Eligible as contributing resource to Coolidge Terminal Complex
	CT4 – Heating Plant	14044 Schaefer Highway, Detroit	Wayne	1948; 1970	Eligible as contributing resource to Coolidge Terminal Complex

Attachment B: Historic Properties in the APE

Photograph	Property Name	Address	County	Construction Date	NRHP Status
	CT5 – Fare Box House	14044 Schaefer Highway, Detroit	Wayne	1948	Eligible as contributing resource to Coolidge Terminal Complex
	CT6 – Dispatch House	14044 Schaefer Highway, Detroit	Wayne	c. 1960	Eligible as contributing resource to Coolidge Terminal Complex
	O.H. Frisbie Moving & Storage	14225 Schaefer Highway, Detroit	Wayne	1951	Eligible

Reid, Janice

From: Breiseth, Elizabeth (FTA) <elizabeth.breiseth@dot.gov>
Sent: Wednesday, August 17, 2022 9:42 AM
To: Reid, Janice; DonahoodD@michigan.gov; Diane Hunter; matthew.bussler@pokagoband-nsn.gov; GrennellB@michigan.gov; SlagorS2@michigan.gov; Weber, Susan (FTA); Joiner, Lisa (FTA); Mikel Oglesby; Donna Rice; Melvin Barkley; Riki Yamakura; Tyrone Clifton; Stephanie Davis; Eric Beaulieu, AIA, LEED AP; Holler, Jon; Primer, Samantha; Barnes, Jeanne; Maggie Zhang
Subject: RE: Detroit Coolidge Terminal Replacement Project - Consulting Parties Meeting
Attachments: 2022-08-15_DDOT_CoolidgeTerminal_MOA_DRAFT.docx

CAUTION: [EXTERNAL] This email originated from outside of the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe.

Dear consulting parties,

Attached please find a draft of the Memorandum of Agreement (MOA) for the Coolidge Terminal Replacement Project. The draft MOA reflects the mitigation discussed at the consulting party meeting in June. DDOT held a public meeting on June 30th and did not received any input from the public related to the Section 106 findings. We ask that you review the attached and provide any comments, edits, or questions you may have by Friday, September 16th.

The MOA was uploaded to the Michigan SHPO fileshare this morning for their review and comment as well.

Please reach out with any questions.

Thank you all! – Elizabeth

Elizabeth Breiseth (*She/Her/Hers*)

Federal Historic Preservation Officer/Environmental Protection Specialist
Office of Environmental Programs
Federal Transit Administration | U.S. Department of Transportation
1200 New Jersey Ave, SE | Washington, DC 20590
Email: elizabeth.breiseth@dot.gov
Direct: (312) 353-4315

-----Original Appointment-----

From: Reid, Janice <Janice.Reid@hdrinc.com>
Sent: Thursday, June 9, 2022 4:43 PM
To: Reid, Janice; DonahoodD@michigan.gov; Diane Hunter; matthew.bussler@pokagoband-nsn.gov; GrennellB@michigan.gov; SlagorS2@michigan.gov; Weber, Susan (FTA); Breiseth, Elizabeth (FTA); Joiner, Lisa (FTA); Mikel Oglesby; Donna Rice; Melvin Barkley; Riki Yamakura; Tyrone Clifton; daviss338; Eric Beaulieu, AIA, LEED AP; Holler, Jon; Primer, Samantha; Barnes, Jeanne; Maggie Zhang
Subject: Detroit Coolidge Terminal Replacement Project - Consulting Parties Meeting
When: Wednesday, June 22, 2022 12:00 PM-1:00 PM (UTC-06:00) Central Time (US & Canada).
Where: WebEx

CAUTION: This email originated from outside of the Department of Transportation (DOT). Do not click on links or open attachments unless you recognize the sender and know the content is safe.

On behalf of the Federal Transit Administration (FTA) and the Detroit Department of Transportation (DDOT), I would like to thank you for agreeing to serve as a consulting party for activities related to the proposed Coolidge Terminal Replacement Project's compliance with Section 106 of the National Historic Preservation Act, as amended.

We invite you to attend the first virtual meeting for consulting parties on June 22, 2022, 1:00 – 2:00 EST/12:00 – 1:00 CST.

This first meeting will focus on an important step in the Section 106 process: identifying historic properties that could be potentially affected by the project and the assessment of effects. We encourage you to review the Architectural Resources Survey report that FTA previously e-mailed to you prior to the June 22nd meeting. FTA and DDOT look forward to discussing your questions and comments at this meeting. Following the meeting, FTA and DDOT will consider your comments and schedule additional consulting party virtual meetings to progress the Section 106 process, if necessary.

If you cannot attend and wish to make comments on the report, please contact me at **773-380-7919** or Janice.reid@hdrinc.com in advance of the meeting to ensure your notes will be included in the discussion. If you are able to attend, you can simply reply to this email in the affirmative. Also, if you have any other questions or issues prior to the meeting, please don't hesitate to contact me.

The virtual communications platform for this meeting is Cisco Webex, and the link to Join the Meeting is below. Please let me know if you have any limitations with web-based platforms – we will do our best to accommodate everyone's needs.

Thank you again for your willingness to participate in this important process and we look forward to working with you on this project!

Janice Reid

Janice Reid, PTP

Professional Associate

IL/IN Environmental Section Manager

HDR

9450 W. Bryn Mawr Ave., Ste. 400

Rosemont, IL 60018

D 773-380-7919 **M** 847-899-9445

janice.reid@hdrinc.com

hdrinc.com/follow-us

-- Do not delete or change any of the following text. --

When it's time, join your Webex meeting here.

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Meeting number (access code): 2484 351 7951

Meeting password: YGcEQiz32a7

Tap to join from a mobile device (attendees only)

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Join by phone

+1-408-418-9388 United States Toll

[Global call-in numbers](#)

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Dial [24843517951](tel:24843517951)@meethdr.webex.com

You can also dial 173.243.2.68 and enter your meeting number.

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Dial [24843517951](tel:24843517951).meethdr@lync.webex.com

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DRAFT MEMORANDUM OF AGREEMENT
BETWEEN
THE FEDERAL TRANSIT ADMINISTRATION AND
THE MICHIGAN STATE HISTORIC PRESERVATION OFFICER
REGARDING
THE COOLIDGE TERMINAL REPLACEMENT PROJECT

WHEREAS, the Federal Transit Administration (FTA) may provide federal funding to the City of Detroit, by and through its Department of Transportation (DDOT) for the Coolidge Terminal Replacement Project (Project) in Wayne County, Michigan, and FTA has determined that the Project is an undertaking pursuant to 36 Code of Federal Regulations (CFR) Part 800; and

WHEREAS, the Project consists of demolishing and clearing the existing buildings and communications facility at the Coolidge Terminal Complex (Coolidge Terminal) at 14044 Schaefer Highway, acquisition of vacant and abandoned parcels adjacent to the Coolidge Terminal property, and construction of a new bus maintenance, storage, and operations center to accommodate 24-hour operations, increased bus capacity, as well as increased storage and parking; and

WHEREAS, FTA has consulted with the State Historic Preservation Officer (SHPO) at the Michigan Economic Development Corporation (MEDC), in accordance with Section 106 of the National Historic Preservation Act (NHPA), as amended, (54 United States Code [USC] § 306108), and its implementing regulations (36 CFR Part 800); and

WHEREAS, FTA, in consultation with the SHPO, has defined the Area of Potential Effects (APE) as shown in Attachment A and as the term is defined in 36 CFR § 800.16(d), to be the Coolidge Terminal property at 14044 Schaefer Highway, one row of parcels deep on the property's north, south, and west sides, and two rows of parcels deep on the property's east side, to include any areas that might be subject to ground-disturbing activities (e.g., construction areas, demolition areas, temporary staging areas) or acquisition and any parcels that may be affected visually or by noise and vibration from the operation of the buses or construction equipment and by temporary effects such as construction noise, staging areas, closure of streets, and re-routing of traffic; and

WHEREAS, the DDOT, as the Project sponsor, has participated in consultation and has been invited to sign this Memorandum of Agreement (MOA) as an invited signatory; and

WHEREAS, FTA, through file searches, cultural resources surveys conducted in 2020 and photographic updates obtained in 2022, and consultation with the SHPO, identified two resources, the O.H. Frisbie Moving and Storage and the Coolidge Terminal as indicated in Attachment B, that are eligible for listing in the National Register of Historic Places (NRHP) pursuant to 36 CFR § 800.4(c); and

WHEREAS, FTA has determined that the Project shall have an adverse effect on the Coolidge Terminal that is eligible for listing in the NRHP pursuant to 36 CFR § 800.5, and SHPO concurred with the adverse effect finding; and

WHEREAS, in accordance with 36 CFR § 800.6(a)(1), FTA notified the Advisory Council on Historic Preservation (ACHP) on July 21, 2022 of its adverse effect determination and invited their participation in consultation, and ACHP declined on July 29, 2022; and

WHEREAS, FTA recognizes it has a unique legal relationship with Federally recognized Indian tribes (Tribes) set forth in the Constitution of the United States, treaties, statutes, and court decisions, and that consultation with Tribes must, therefore, recognize the government-to-government relationship between the Federal government and the Tribes; and

WHEREAS, pursuant to 36 CFR § 800.2(c)(2)(ii), upon initiation of the Section 106 consultation for the Project, FTA notified the following Tribes and invited their participation in consultation for the Project: Forest County Potawatomi Community of Wisconsin; Hannahville Indian Community, Michigan; Lac du Flambeau Band of Lake Superior Chippewa Indians of the Lac du Flambeau Reservation of Wisconsin; Little Traverse Bay Bands of Odawa Indians, Michigan; Menominee Indian Tribe of Wisconsin; Miami Tribe of Oklahoma; Pokagon Band of Potawatomi Indians, Michigan and Indiana; Sault Ste. Marie Tribe of Chippewa Indians, Michigan; and Seneca-Cayuga Nation; and

WHEREAS, in addition to the Tribes, FTA and DDOT invited 19 additional individuals, organizations, and agencies to participate as consulting parties in the Section 106 process for the Project pursuant to 36 CFR § 800.2(c); and

WHEREAS, the Michigan SHPO, the Miami Tribe of Oklahoma, the Pokagon Band of Potawatomi Indians, the Detroit DDOT, and the Michigan DDOT accepted FTA's invitation to join the Section 106 process as consulting parties; and

WHEREAS, consideration was given to alternatives and refinements throughout the project development process that would avoid, minimize, or mitigate impacts to historic properties while meeting the stated Project Purpose and Need; and

NOW, THEREFORE, the FTA and the SHPO agree that the undertaking shall be implemented in accordance with the following stipulations in order to take into account and mitigate the adverse effect of the Project on historic properties.

Stipulations

FTA shall ensure that the following stipulations of this MOA are carried out by DDOT and will require, as a condition of any approval of federal funding for the undertaking, adherence to the stipulations set forth herein:

I. TREATMENT MEASURES

- A.** Prior to any alterations to or demolition of any individual resource within the NRHP-eligible Coolidge Terminal, DDOT shall hire a photographer to complete large-format photography in support of Historic American Building Survey (HABS) Documentation Level II for the Coolidge Terminal. DDOT shall hire a Secretary of the Interior-qualified professional in history or architectural history (36 CFR Part 61) to complete the HABS documentation. This work will adhere to the standards set forth in *Historic American Buildings Survey Guidelines for Historical Reports*. DDOT shall finalize the documentation for submittal of one paper copy and one electronic copy to the SHPO and the Detroit Public Library. Electronic copies will be provided to consulting parties at their request.
- B.** DDOT shall prepare interpretive material(s), such as signage or panels, that includes text, photographs, and/or plans focusing on the history of the Coolidge Terminal and its role in Detroit's transit history. The material(s) should be designed for display at a publicly accessible location near the Coolidge Terminal, at a nearby bus stop, or within buses that travel the western city routes around the Coolidge Terminal. The interpretive material(s) shall be designed in consultation with a qualified historian or architectural

historian who meets the Secretary of the Interior's Professional Qualification Standards (36 CFR Part 61) and who shall assess the content and presentation to ensure that the Coolidge Terminal's significant historic associations are incorporated into the interpretive material(s). The content and plan for the interpretive material(s) shall be provided to the SHPO for review prior to finalization. Comments from the SHPO will be addressed and incorporated into a final version prior to installation.

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This MOA will expire if its terms are not carried out within five (5) years from the date of its execution. Prior to such time, FTA may consult with the other signatories to reconsider the terms of the MOA and amend it in accordance with Stipulation VII below.

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IV. COORDINATION WITH OTHER FEDERAL REVIEWS

If DDOT applies for additional federal funding or approvals for the Project from a Federal agency that is not party to this MOA, the Federal agency may remain individually responsible for their undertaking under 36 CFR Part 800. Alternatively, if the undertaking as described herein remains unchanged, such funding or approving Federal agency may request in writing to FTA and SHPO of their desire to designate FTA as lead Federal agency for the undertaking pursuant to 36 CFR § 800.2(a)(2) and to become a consulting party and or an invited signatory to this MOA. Any necessary amendments will be coordinated pursuant to Stipulation VII.

V. POST-REVIEW DISCOVERIES

If, during the Project, properties are discovered that may be historically significant or unanticipated effects of the Project on historic properties are found, the DDOT shall immediately notify the FTA, who in turn will notify the SHPO and make efforts to avoid, minimize, or mitigate adverse effects to such resources. FTA and the SHPO shall be guided by steps established in 36 CFR Part 800.13(b).

VI. DISPUTE RESOLUTION

Should any signatory to this MOA object in writing at any time to any actions proposed or the manner in which the terms of this MOA are implemented, FTA will consult with such signatory to resolve any objections. If FTA determines that such objection cannot be resolved, FTA will:

- A.** Forward all documentation relevant to the dispute, including FTA's proposed resolution, to ACHP. ACHP will provide FTA with its advice on the resolution of the objection within thirty (30) days of receiving adequate documentation. Prior to reaching a final decision on the dispute, FTA will prepare a written response that takes into account any timely advice or comments regarding the dispute from ACHP and signatories and provide them with a copy of this written response. FTA will then proceed according to its final decision.
- B.** If ACHP does not provide its advice regarding the dispute within the thirty (30) day period, FTA may make a final decision on the dispute and proceed accordingly. Prior to reaching such a final decision, FTA will prepare a written response that takes into account any

timely comments regarding the dispute from the signatories to the MOA and provide them to ACHP with a copy of such written response. The responsibility of FTA and DDOT to carry out all other actions under the terms of this MOA that are not the subject of the dispute will remain unchanged.

VII. AMENDMENT

This MOA may be amended when such amendment is agreed to, in writing, by all signatories. The amendment will be effective on the date that a copy is signed by the last signatory.

VIII. TERMINATION

This MOA will terminate in five (5) years or upon completion of its terms, whichever comes first. If FTA, SHPO, or DDOT determines that the terms of this MOA will not or cannot be carried out, that party will immediately consult with the other signatories to attempt to develop an amendment per Stipulation VII above. If within thirty (30) days (or another time period agreed to by all signatories) an amendment cannot be reached, FTA or DDOT may terminate the MOA upon written notification to the other signatories.

IX. IMPLEMENTATION

- A.** This MOA may be implemented in counterparts, with a separate page for each signatory. This MOA will become effective on the date of the final signature by the signatories. FTA will ensure each signatory is provided with a complete copy, and that the final MOA, any updates to attachments, and any amendments are filed with the ACHP.
- B.** Execution of this MOA by FTA and SHPO and implementation of its terms is evidence that FTA has taken into account the effects of its undertaking on historic properties and has afforded ACHP opportunity to comment pursuant to Section 106 of the NHPA.

**SIGNATURE PAGE
MEMORANDUM OF AGREEMENT
BETWEEN
THE FEDERAL TRANSIT ADMINISTRATION AND
THE MICHIGAN STATE HISTORIC PRESERVATION OFFICER
REGARDING
THE COOLIDGE TERMINAL REPLACEMENT PROJECT**

REQUIRED SIGNATORY

FEDERAL TRANSIT ADMINISTRATION

SIGNED BY: _____ Date: _____
Kelley Brookins
Regional Administrator

**SIGNATURE PAGE
MEMORANDUM OF AGREEMENT
BETWEEN
THE FEDERAL TRANSIT ADMINISTRATION AND
THE MICHIGAN STATE HISTORIC PRESERVATION OFFICER
REGARDING
THE COOLIDGE TERMINAL REPLACEMENT PROJECT**

REQUIRED SIGNATORY

MICHIGAN STATE HISTORIC PRESERVATION OFFICER

SIGNED BY: _____ Date: _____
Martha MacFarlane-Faes
Deputy State Historic Preservation Officer

**SIGNATURE PAGE
MEMORANDUM OF AGREEMENT
BETWEEN
THE FEDERAL TRANSIT ADMINISTRATION AND
THE MICHIGAN STATE HISTORIC PRESERVATION OFFICER
REGARDING
THE COOLIDGE TERMINAL REPLACEMENT PROJECT**

INVITED SIGNATORY

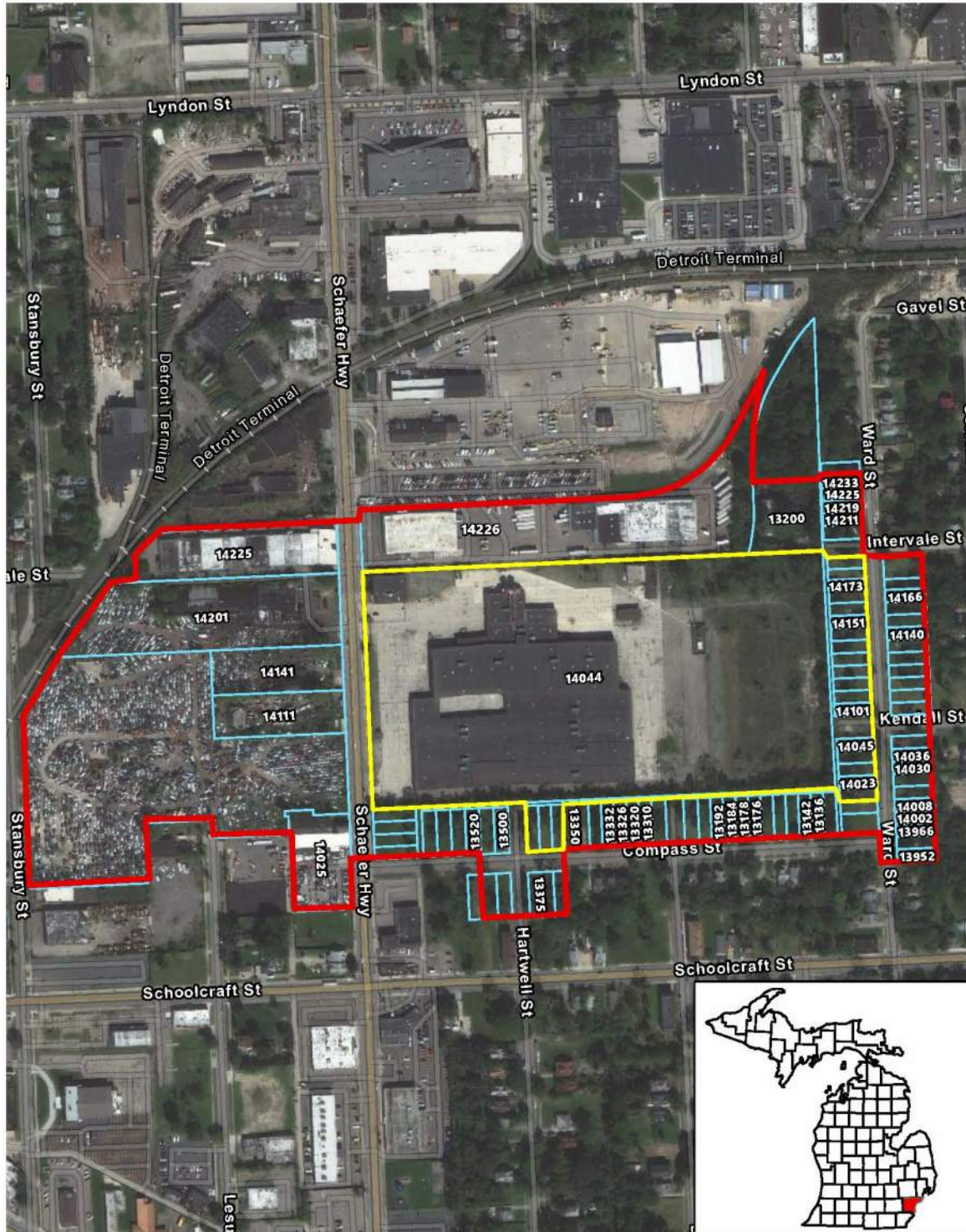
CITY OF DETROIT, by and through its DEPARTMENT OF TRANSPORTATION

SIGNED BY: _____ Date: _____
C. Mikel Oglesby
Executive Director of Transit

**Attachment A:
Area of Potential Effects Map**

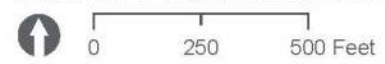
DRAFT

Figure A-1. Coolidge Terminal Replacement Project Area of Potential Effects



- Project Area
- Area of Potential Effects (APE)
- Parcel Boundary

AREA OF POTENTIAL EFFECTS






**Attachment B:
Historic Properties in the APE**

DRAFT

Attachment B: Historic Properties in the APE

Photograph	Property Name	Address	County	Construction Date	NRHP Status
	Coolidge Terminal Complex	14044 Schaefer Highway, Detroit	Wayne	1948-c.1980	Eligible
	CT-1 – Coolidge Terminal Building	14044 Schaefer Highway, Detroit	Wayne	1948-1950	Eligible as contributing resource to Coolidge Terminal Complex
	CT2 – Coolidge Administrative Building	14044 Schaefer Highway, Detroit	Wayne	1948	Eligible as contributing resource to Coolidge Terminal Complex
	CT2 – Gatehouse	14044 Schaefer Highway, Detroit	Wayne	1948	Eligible as contributing resource to Coolidge Terminal Complex
	CT4 – Heating Plant	14044 Schaefer Highway, Detroit	Wayne	1948; 1970	Eligible as contributing resource to Coolidge Terminal Complex

Attachment B: Historic Properties in the APE

Photograph	Property Name	Address	County	Construction Date	NRHP Status
	CT5 – Fare Box House	14044 Schaefer Highway, Detroit	Wayne	1948	Eligible as contributing resource to Coolidge Terminal Complex
	CT6 – Dispatch House	14044 Schaefer Highway, Detroit	Wayne	c. 1960	Eligible as contributing resource to Coolidge Terminal Complex
	O.H. Frisbie Moving & Storage	14225 Schaefer Highway, Detroit	Wayne	1951	Eligible



July 29 2022

Elizabeth Breiseth
Environmental Protection Specialist
U.S. Department of Transportation
Federal Transit Administration Region V
200 West Adams Street, Suite 320
Chicago, IL 60606

Ref: *Coolidge Terminal Replacement Project*
City of Detroit, Wayne County, Michigan
ACHP Project Number: 18583

Dear Ms. Breiseth:

On July 21, 2022, the Advisory Council on Historic Preservation (ACHP) received your notification and supporting documentation regarding the potential adverse effects of the referenced undertaking on a property or properties listed or eligible for listing in the National Register of Historic Places. Based upon the information you provided, we have concluded that Appendix A, *Criteria for Council Involvement in Reviewing Individual Section 106 Cases*, of our regulations, "Protection of Historic Properties" (36 CFR Part 800) implementing Section 106 of the National Historic Preservation Act, does not apply to this undertaking. Accordingly, we do not believe our participation in the consultation to resolve adverse effects is needed.

However, if we receive a request for participation from the State Historic Preservation Officer, Tribal Historic Preservation Officer, affected Indian tribe, a consulting party, or other party, we may reconsider this decision. Should the undertaking's circumstances change, consulting parties cannot come to consensus, or you need further advisory assistance to conclude the consultation process, please contact us.

Pursuant to Section 800.6(b)(1)(iv), you will need to file the final Section 106 agreement document (Agreement), developed in consultation with the Michigan State Historic Preservation Office and any other consulting parties, and related documentation with the ACHP at the conclusion of the consultation process. The filing of the Agreement and supporting documentation with the ACHP is required in order to complete the requirements of Section 106 of the National Historic Preservation Act.

Thank you for providing us with your notification of adverse effect. If you have any questions or require our further assistance, please contact Mr. Anthony Guy Lopez at (202) 517-0220 or by e-mail at alopez@achp.gov and reference the ACHP Project Number above.

Sincerely,

LaShavio Johnson
Historic Preservation Technician
Office of Federal Agency Programs

Reid, Janice

From: Breiseth, Elizabeth (FTA) <elizabeth.breiseth@dot.gov>
Sent: Thursday, July 21, 2022 9:03 AM
To: e106@achp.gov
Cc: Weber, Susan (FTA); LaCombe, Sharyn (FTA); Riki Yamakura; Barnes, Jeanne; Reid, Janice
Subject: Detroit Department of Transportation (DDOT) Coolidge Terminal Replacement Project
Attachments: DDOT_Coolidge Terminal_e106 form_07212022.pdf

Follow Up Flag: Follow up
Flag Status: Flagged

CAUTION: [EXTERNAL] This email originated from outside of the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe.

Attached please find the e106 form with links to Section 106 materials related to the adverse effect finding for the DDOT Coolidge Terminal Replacement Project in Detroit, MI.

Please let me know if you have any questions or need any additional information.

Thanks, Elizabeth

Elizabeth Breiseth (*She/Her/Hers*)
Environmental Protection Specialist
U.S. Department of Transportation
Federal Transit Administration Region V
200 West Adams Street, Suite 320
Chicago, IL 60606
Email: elizabeth.breiseth@dot.gov
Direct: (312) 353-4315



**Advisory Council on Historic Preservation
Electronic Section 106 Documentation Submittal System (e106) Form
MS Word format**

Send to: e106@achp.gov

Please review the instructions at www.achp.gov/e106-email-form prior to completing this form. Questions about whether to use the e106 form should be directed to the assigned ACHP staff member in the Office of Federal Agency Programs.

I. Basic information

1. Purpose of notification. Indicate whether this documentation is to:

- Notify the ACHP of a finding that an undertaking may adversely affect historic properties
- Invite the ACHP to participate in a Section 106 consultation
- Propose to develop a project Programmatic Agreement (project PA) for complex or multiple undertakings in accordance with 36 C.F.R. 800.14(b)(3)
- Supply additional documentation for a case already entered into the ACHP record system
- File an executed MOA or PA with the ACHP in accordance with 800.6(b)(iv) (where the ACHP did not participate in consultation)
- Other, please describe
[Click here to enter text.](#)

2. ACHP Project Number (If the ACHP was previously notified of the undertaking and an ACHP Project Number has been provided, enter project number here and skip to Item 7 below):

N/A

3. Name of federal agency (If multiple agencies, list them all and indicate whether one is the lead agency):

Federal Transit Administration (FTA)

4. Name of undertaking/project (Include project/permit/application number if applicable):

Coolidge Terminal Replacement Project (Project)

5. Location of undertaking (Indicate city(s), county(s), state(s), land ownership, and whether it would occur on or affect historic properties located on tribal lands):

Coolidge Terminal, 14044 Schaefer Highway, City of Detroit, Wayne County, Michigan. Land proposed for use is owned by the City of Detroit and the City Land Bank. The undertaking would not occur on or affect historic properties located on tribal lands.

6. Name and title of federal agency official and contact person for this undertaking, including email

address and phone number:

Elizabeth Breiseth
 Environmental Protection Specialist
 U.S. Department of Transportation
 Federal Transit Administration Region V
 Email: elizabeth.breiseth@dot.gov
 Phone: (312) 353-4315

II. Information on the Undertaking*

7. Describe the undertaking and nature of federal involvement (if multiple federal agencies are involved, specify involvement of each):

The Federal Transit Administration (FTA) may provide federal funding to the Detroit Department of Transportation (DDOT) for the Coolidge Terminal Replacement Project (Project) in Wayne County, Michigan. FTA has determined that the Project is an undertaking pursuant to 36 Code of Federal Regulations (CFR) Part 800. The Project consists of demolishing and clearing the existing buildings and communications facility at the Coolidge Terminal Complex at 14044 Schaefer Highway, acquisition of vacant and abandoned parcels adjacent to the Coolidge Terminal property, and construction of a new bus maintenance, storage, and operations center to accommodate 24-hour operations, increased bus capacity, as well as increased storage and parking. FTA has consulted with the State Historic Preservation Officer (SHPO) at the Michigan Economic Development Corporation (MEDC), in accordance with Section 106 of the National Historic Preservation Act (NHPA), as amended, (54 United States Code [USC] § 306108), and its implementing regulations (36 CFR Part 800).

8. Describe the Area of Potential Effects (APE):

FTA, in consultation with the Michigan SHPO, has defined the Area of Potential Effects (APE) as the Coolidge Terminal property at 14044 Schaefer Highway, one row of parcels deep on the property's north, south, and west sides, and two rows of parcels deep on the property's east side. The APE includes any areas that might be subject to ground-disturbing activities (e.g., construction areas, demolition areas, temporary staging areas) or acquisition and any parcels that may be affected visually or by noise and vibration from the operation of the buses or construction equipment and by temporary effects such as construction noise, staging areas, closure of streets, and re-routing of traffic. A map of the APE is available on page 5 of the *Architectural Resources Survey for Coolidge Terminal Replacement Project* which can be found at this link: [Architectural Resources Survey for Coolidge Terminal Replacement Project \(hdrinc.com\)](http://hdrinc.com)

9. Describe steps taken to identify historic properties:

Historic properties were identified through file searches, an architectural survey of parcels within the APE that were 45 years of age or older, and consultation with the SHPO and other consulting parties. Two historic properties were identified: the O.H. Frisbie Moving and Storage Building and the Coolidge Terminal Complex. Both were determined eligible for listing in the National Register of Historic Places (NRHP) pursuant to 36 CFR § 800.4(c).

Due to extensive previous disturbance and the low potential for intact site, no archaeological survey was required. The Michigan SHPO concurred with all findings.

10. Describe the historic property (or properties) and any National Historic Landmarks within the APE (or attach documentation or provide specific link to this information):

O.H. Frisbie Moving and Storage Building

For a description of the O.H. Frisbie Moving and Storage Building at 14225 Schaefer Highway, Detroit, Wayne County, Michigan, see pages 22-26 in *Architectural Resources Survey for Coolidge Terminal Replacement Project* ([Architectural Resources Survey for Coolidge Terminal Replacement Project \(hdrinc.com\)](#)).

Coolidge Terminal Complex

For a description of the Coolidge Terminal Complex, 14404 Schaefer Highway, Detroit, Wayne County, Michigan, see pages 26-38 in *Architectural Resources Survey for Coolidge Terminal Replacement Project* ([Architectural Resources Survey for Coolidge Terminal Replacement Project \(hdrinc.com\)](#)).

11. Describe the undertaking's effects on historic properties:

O.H. Frisbie Moving & Storage Co. Building

The undertaking would have no direct impact and minimal visual impact on the O.H. Frisbie Moving and Storage building. Project effects generally would be limited to temporary noise, dust, and mechanical activity and traffic associated with demolition and construction. All of these effects would be confined to the duration of the Project and would have no lasting or direct effect on the property at 14225 Schaeffer Highway. It is therefore anticipated that the Project would have **No Adverse Effect** on the O.H. Frisbie Moving & Storage Co. building.

For a detailed description of the undertaking's effects on the O.H. Frisbie Moving and Storage at 14225 Schaefer Highway, Detroit, Wayne County, Michigan, see page 39 in *Architectural Resources Survey for Coolidge Terminal Replacement Project* ([Architectural Resources Survey for Coolidge Terminal Replacement Project \(hdrinc.com\)](#)).

Coolidge Terminal Complex

The Project would entail complete demolition of all extant buildings on the Coolidge Terminal property. Per Section 106 of the National Historic Preservation Act (NHPA) and its implementing regulations, 36 Code of Federal Regulations (CFR) Part 800.5 (2)(i), physical destruction of a historic property constitutes an adverse effect. Therefore, the proposed project would have an **Adverse Effect** on the Coolidge Terminal at 14404 Schaefer Highway.

For a description of the undertaking's effects on the Coolidge Terminal Complex, 14404 Schaefer Highway, Detroit, Wayne County, Michigan, see page 39 in *Architectural Resources Survey for Coolidge Terminal Replacement Project* ([Architectural Resources Survey for Coolidge Terminal Replacement Project \(hdrinc.com\)](#)).

12. Explain how this undertaking would adversely affect historic properties (include information on any conditions or future actions known to date to avoid, minimize, or mitigate adverse effects):

DDOT explored multiple options for reuse and redevelopment of the Coolidge Terminal Complex, however, full replacement was determined to be the preferred alternative and the only alternative that

would meet the project's purpose and need. The project as proposed would result in the demolition of all extant buildings on the Coolidge Terminal Complex, resulting in an adverse effect to historic properties.

Given the adverse effect, FTA is developing a Memorandum of Agreement (MOA) to address the adverse effect. Several mitigation options were discussed with consulting parties and the following mitigation measures were selected:

- Historic American Buildings Survey (HABS) Documentation Level II for the Coolidge Terminal Complex.
- Development of interpretive material(s), such as signage or panels, that includes text, photographs, and/or plans focusing on the history of the Coolidge Terminal Complex and its role in Detroit's transit history. The material(s) would be designed for display at a publicly accessible location near the Coolidge Terminal Complex, at a nearby bus stop, or within buses that travel the western city routes around the complex.

13. Provide copies or summaries of the views provided to date by any consulting parties, Indian tribes or Native Hawai'ian organizations, or the public, including any correspondence from the SHPO and/or THPO.

See Attachment B for Consultation Correspondence.

III. Additional Information

14. Please indicate the status of any consultation that has occurred to date, including whether there are any unresolved concerns or issues the ACHP should know about in deciding whether to participate in consultation. Providing a list of consulting parties, including email addresses and phone numbers if known, can facilitate the ACHP's review response.

A list of invited consulting parties is provided in Attachment A. FTA initially discussed the project with the Michigan SHPO in January 2022 during a routine monthly status call and subsequently initiated formal Section 106 consultation with them that same month. At the same time, they also invited 23 potential consulting parties to participate in the consultation process. Five parties accepted the invitation, including the SHPO, two tribes, DDOT, and the Michigan Department of Transportation. The architectural survey report was submitted by FTA to the SHPO and consulting parties in June 2022. A virtual consulting parties meeting was held on June 22, 2022, to provide an overview of the project, the survey results, the assessment of effects, and proposed mitigation. A virtual public meeting under the National Environmental Policy Act (NEPA) was also conducted on June 30, 2022.

Comments received on the project have been minimal. The two participating tribes asked to be notified if archaeological sites are found during construction. The SHPO concurred with the FTA's determinations and finding of effect. The remaining consulting parties provided no comments. Further, no comments were received specific to Section 106 or historic properties during the NEPA public meeting.

As a result of the adverse effect, an MOA is being drafted which proposes actions to mitigate the adverse effect on the Coolidge Terminal Complex. This document will be circulated to consulting parties for review.

15. Does your agency have a website or website link where the interested public can find out about

this project and/or provide comments? Please provide relevant links:

DDOT website link:

<https://detroitmi.gov/departments/detroit-department-transportation/coolidge-terminal-rehabilitation-project>

16. Is this undertaking considered a “major” or “covered” project listed on the Federal Infrastructure Projects Permitting Dashboard? If so, please provide the link:

No.

The following are attached to this form (check all that apply):

- Section 106 consultation correspondence
- Maps, photographs, drawings, and/or plans (provided via link: [Architectural Resources Survey for Coolidge Terminal Replacement Project \(hdrinc.com\)](#))
- Additional historic property information:
- Consulting party list with known contact information
- Other

Attachment A:
Invited Consulting Parties (January 2022)

Coolidge Terminal Replacement Project: Invited Consulting Parties

Name	Organization	Email	Address
*Martha MacFarlane-Faes	State Historic Preservation Officer	Faesm@michigan.gov	Michigan Economic Development Corporation 300 North Washington Square, Lansing MI 48913
Michael LaRonge, THPO	Forest County Potawatomi Community of Wisconsin	Michael.LaRonge@FCPotawatomi-nsn.gov	P.O. Box 340 Crandon, WI 54520
Kenneth Meshigaud, Chairperson	Hannahville Indian Community, Michigan	tyderyien@hannahville.org	N14911 Hannahville B1 Road Wilson, MI 49896
Melinda Young, THPO	Lac du Flambeau Band of Lake Superior Chippewa Indians of the Lac du Flambeau Reservation of Wisconsin	ldfthpo@ldftribe.com	PO Box 67 Lac du Flambeau, WI 54538
Melissa Wiatrolik, THPO	Little Traverse Bay Bands of Odawa Indians, Michigan	MWiatrolik@LTBBODAWA-NSN.GOV	7500 Odawa Circle Harbor Springs, MI 49740
David Grignon, THPO	Menominee Indian Tribe of Wisconsin	dgrignon@mitw.org	PO Box 910 Keshena, WI 54135
*Diane Hunter, THPO	Miami Tribe of Oklahoma	dhunter@miamination.com	PO Box 1326 Miami, OK 74355
*Matthew Bussler, THPO	Pokagon Band of Potawatomi Indians, Michigan and Indiana	matthew.bussler@pokagonband-nsn.gov	PO Box 180 Dowagiac, MI 49047
Marie Richards	Sault Ste. Marie Tribe of Chippewa Indians, Michigan	mrichards@saulttribe.net	531 Ashmun Street Sault Ste. Marie, MI 49783
William Tarrant, THPO	Seneca-Cayuga Nation	wtarrant@sctribe.com	PO Box 453220 Grove, OK 74345-3220
Michael E. Duggan	City of Detroit	dugganm@detroitmi.gov	Mayor's Office 2 Woodward Ave. Suite 1126 Detroit, MI 48209
*C. Mikel Oglesby	Detroit Department of Transportation	Oglesbym@detroitmi.gov	1301 East Warren Avenue, Detroit MI 48207
Amy O'Leary	Southeast Michigan Council on Governments	oleary@semcog.org	1001 Woodward Avenue, Suite 1400 Detroit, MI 48226
Mary Sheffield	Detroit City Council	councilmembersheffield@detroitmi.gov	City Council Office 2 Woodward Ave. Suite 1340 Detroit, MI 48226
Fred Durhal	Detroit City Council	councilmemberdurhal@detroitmi.gov	City Council Office 2 Woodward Ave. Suite 1340 Detroit, MI 48226
Devan Anderson	Preservation Detroit	danderson@preservationdetroit.org	PO Box 6624 Detroit, MI 48202-9998
Dr. Carolyn Carter	Historic Designation Advisory Board	historic@detroitmi.gov	2 Woodward Avenue, Suite 218, Detroit, MI 48221
Lauren Hood	City of Detroit Planning Commission	cpc@detroitmi.gov	2 Woodward Avenue, Suite 208, Detroit, MI 48226

Name	Organization	Email	Address
Antoine Bryant	City of Detroit Planning and Development Department	bryanta@detroitmi.gov	2 Woodward Avenue, Suite 808 Detroit, MI 48226
Alisha Bell	Wayne County Commission	abell3@waynecounty.com	500 Griswold Street Detroit, MI 48226
Cindy Bruntjens	Michigan Historic Preservation Network	admin@mhpn.org	313 E. César E. Chávez Avenue Lansing, MI 48906
Elana A. Rugh	Detroit Historical Society	elana@detroithistorical.org	5401 Woodward Detroit, MI 48202
Ben Stupka	Regional Transit Authority of Southeast Michigan	bstupka@rtamichigan.org	1001 Woodward Avenue, Suite 1400 Detroit, MI 48226
*Deanna Donahoo	Michigan Department of Transportation	DonahooD@michigan.gov	425 W Ottawa Street, PO Box 30050, Lansing, MI 48909
* indicates the organization accepted the invitation to participate as a consulting party			

Attachment B:
Section 106 Consultation Correspondence



U.S. Department
of Transportation
**Federal Transit
Administration**

REGION V
Illinois, Indiana,
Michigan, Minnesota,
Ohio, Wisconsin

200 West Adams Street
Suite 320
Chicago, IL 60606-5253
312-353-2789
312-886-0351 (fax)

January 26, 2022

Martha MacFarlane-Faes
Deputy State Historic Preservation Officer
State Historic Preservation Office
300 North Washington Square
Lansing, MI 48913

RE: Detroit Department of Transportation (DDOT) – Coolidge Terminal Project, Detroit, MI
Initiation of Section 106 Consultation and Area of Potential Effect (APE) Determination

Dear Ms. MacFarlane-Faes:

As part of its responsibilities under 36 CFR Part 800 - Protection of Historic Properties and the National Historic Preservation Act (NHPA), the Federal Transit Administration (FTA) is initiating Section 106 Consultation and determining the Area of Potential Effects (APE) for DDOT's Coolidge Terminal Project (the Project). FTA has determined that the proposed Project will be a Federal undertaking as defined in 36 CFR §800.16(y) and that it is the type of activity that has the potential to cause effects on historic properties.

DDOT proposes to construct a new bus maintenance, storage, and operations center on the existing Coolidge Terminal Site, located at 14044 Schaefer Highway Detroit, Michigan. The original Coolidge Terminal was commissioned by the Detroit Street Railways in 1928 as a maintenance facility and storage yard for a fleet of streetcars operating on the Grand River Avenue line. In 1948, Coolidge Terminal was completely rebuilt during the postwar transition from electric streetcars and trolley buses to the current diesel bus operations. A fire at the Coolidge Terminal in December 2011 damaged the maintenance garage and the entire Terminal has been out of operation and unused since the fire. DDOT has historically operated and maintained its bus fleet at four terminal and maintenance facilities throughout the City: Coolidge on the west side, Gilbert and Central in the midtown area, and Shoemaker on the east side. Most of the buses that were stored and maintained at Coolidge prior to the 2011 fire were moved to the Gilbert Terminal, and some were moved to the Shoemaker Terminal.

As part of the Project, the entire Coolidge Terminal site will be demolished and cleared, including all six existing structures. The new Coolidge Terminal facility will accommodate 24-hour operations and initially accommodate 148 buses, with the capacity to expand to up to 216 buses in the future. The new facility will have building and parking space for 230 staff including bus drivers, maintenance, operations, and administrative personnel, and 15 parking spaces for visitors. The Project includes construction of three new buildings: bus storage and coach services building; a fleet maintenance storeroom; and an operations and administration building. Additionally, the Project includes bus circulation within the site, a utility yard, and

*Initiation of Section 106 Consultation and APE Determination
DDOT Coolidge Terminal Project, Detroit, MI*

stormwater management, landscaping, and perimeter visual barriers. The conceptual site plan is included as Attachment A. The existing conditions of the site are shown in Attachment B.

In accordance with the procedures related to the identification of historic properties described in the implementing regulations at 36 CFR § 800.4(a)(1), FTA has determined the APE for the Project. The APE was developed taking into consideration the potential for physical, visual, and noise or vibrational effects resulting from the Project. The APE is based on the Project limits of disturbance, proposed Project elements, and surrounding buildings and viewsheds. A viewshed survey was conducted to determine the extent of visual impacts from the proposed Project elements and the results were incorporated into the APE. Therefore, the APE includes the current Coolidge Terminal property, parcels north and west of the Project site on Schaefer Highway, parcels east of the Project site on Ward Avenue, and parcels south of the Project site on Compass Street. The APE map included in Attachment C.

A list of potential consulting parties and federally recognized tribes with interests in Wayne County is included as Attachment D. If you are aware of other interested parties that should be invited, please let us know.

We look forward to consulting with your office on this project and ask that you provide any comments on our determination of the APE following your review of the enclosures. Your timely response will greatly help us incorporate your concerns into the development of the project. For that purpose, we request that you provide comments within 30 days of receiving this correspondence. Please contact Elizabeth Breiseth at (312) 353-4315 or Elizabeth.breiseth@dot.gov with any questions.

Sincerely,

JASON M CIAVARELLA

Digitally signed by JASON M

CIAVARELLA

Date: 2022.01.26 07:54:00 -06'00'

Jay Ciavarella
Director, Office of Planning & Program Development

ecc: Elizabeth Breiseth, FTA
Susan Weber, FTA
Jocelyn Hoffman, FTA
Mikel Oglesby, DDOT
Donna Rice, DBA
Janice Reid, HDR

Enclosures: Attachment A: Conceptual Site Plan
Attachment B: Existing Conditions
Attachment C: APE Map
Attachment D: Consulting Party List
MI SHPO Section 106 Application Form

From: [Breiseth, Elizabeth \(FTA\)](#)
To: [Donahoo, Deanna \(MDOT\)](#); [Diane Hunter](#); [Matthew Bussler](#)
Cc: [Grennell, Brian \(MSHDA\)](#); [Weber, Susan \(FTA\)](#); [Donna Rice](#); [Mikel Oglesby](#); [Barnes, Jeanne](#); [Reid, Janice](#); [Amanda Elias](#); Landsbergg@detroitmi.gov
Subject: Coolidge Terminal Project - Section 106 Report
Date: Tuesday, May 24, 2022 4:48:41 PM

CAUTION: [EXTERNAL] This email originated from outside of the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe.

Dear consulting parties,

The Section 106 report was submitted to MI SHPO via their online submission portal this morning. A copy of the report is available for your review at this link:

[Architectural Resources Survey for Coolidge Terminal Replacement Project \(hdrinc.com\)](#)

We will schedule a virtual meeting in the coming weeks to discuss the findings and determinations in the report.

Please reach out with any questions.

Thanks, Elizabeth

Elizabeth Breiseth (*She/Her/Hers*)
Environmental Protection Specialist
U.S. Department of Transportation
Federal Transit Administration Region V
200 West Adams Street, Suite 320
Chicago, IL 60606
Email: elizabeth.breiseth@dot.gov
Direct: (312) 353-4315

Barnes, Jeanne

Subject: Detroit Coolidge Terminal Replacement Project - Consulting Parties Meeting

Location: WebEx

Start: Wed 6/22/2022 1:00 PM

End: Wed 6/22/2022 2:00 PM

Recurrence: (none)

Meeting Status: Accepted

Organizer: Reid, Janice

Required Attendees Reid, Janice; DonahoodD@michigan.gov; Diane Hunter; matthew.bussler@pokagoband-nsn.gov; GrennellB@michigan.gov; SlagorS2@michigan.gov; Weber, Susan (FTA); Breiseth, Elizabeth (FTA); lisa.joiner; Mikel Oglesby; Donna Rice; Melvin Barkley; Riki Yamakura; Tyrone Clifton; Stephanie Davis; Eric Beaulieu, AIA, LEED AP; Holler, Jon; Primer, Samantha; Barnes, Jeanne; Maggie Zhang; Bond, James; Salazar, Joshua

Optional Attendees: Matthew Bussler

On behalf of the Federal Transit Administration (FTA) and the Detroit Department of Transportation (DDOT), I would like to thank you for agreeing to serve as a consulting party for activities related to the proposed Coolidge Terminal Replacement Project's compliance with Section 106 of the National Historic Preservation Act, as amended.

We invite you to attend the first virtual meeting for consulting parties on June 22, 2022, 1:00 – 2:00 EST/12:00 – 1:00 CST.

This first meeting will focus on an important step in the Section 106 process: identifying historic properties that could be potentially affected by the project and the assessment of effects. We encourage you to review the Architectural Resources Survey report that FTA previously e-mailed to you prior to the June 22nd meeting. FTA and DDOT look forward to discussing your questions and comments at this meeting. Following the meeting, FTA and DDOT will consider your comments and schedule additional consulting party virtual meetings to progress the Section 106 process, if necessary.

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Thank you again for your willingness to participate in this important process and we look forward to working with you on this project!

Janice Reid

Janice Reid, PTP

Professional Associate

IL/IN Environmental Section Manager

HDR

9450 W. Bryn Mawr Ave., Ste. 400

Rosemont, IL 60018

D 773-380-7919 **M** 847-899-9445

janice.reid@hdrinc.com

hdrinc.com/follow-us

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Join by meeting number

Meeting number (access code): 2484 351 7951

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Tap to join from a mobile device (attendees only)

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1

01 Introductions	05 Assessment of Effects
02 Project Overview	06 Resolution of Adverse Effects
03 Section 106 Process	07 Next Steps
04 Identification of Historic Properties	

2

01 Introduction

- Federal Transit Administration**
 - Elizabeth Breiseth, Environmental Protection Specialist
 - Susan Weber, Community Planner
- Detroit Department of Transportation**
 - Mikel Oglesby, Executive Director of Transit
- City of Detroit Building Authority**
 - Donna Rice, Sr. Project Manager
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 - Eric Besauku, AIA, Lead Architect
- HDR (Subconsultant)**
 - Jeanne Barnes, Cultural Resources Specialist
 - Janice Reid, NEPA Specialist
 - Jon Holler, Design Team Lead

3

02 Project Overview

- Existing Coolidge Terminal site
- Alternatives eliminated from further consideration:
 - No Build
 - Re-use of existing Coolidge buildings
 - Hybrid of new and existing buildings
- Alternative advanced for further study
 - Full replacement of Coolidge Terminal
 - Requires demolition of existing buildings/structures
 - New buildings include bus storage and coach services building, fleet maintenance building, and operations/administration building
 - Facilities would be expandable if future needs arise

4



5



6



7



8

03 Section 106 Process

- FTA funding triggered Section 106
- 36 CFR Part 800
- 4-step process
 - Initiate the process
 - Identify historic properties
 - Assess adverse effects
 - Resolve adverse effects

Section 106 Review Process

	INITIATE the process	No understanding with potential for affect historic properties?	C O N S U L T A T I O N
	IDENTIFY historic properties	No historic properties present or affected?	
	ASSESS adverse effects	No historic properties adversely affected?	
	RESOLVE adverse effects	AGREEMENT or Consent/Compromise	
PROCEED			

9

Initiation

- Area of Potential Effects (APE) submitted to SHPO in January 2022
 - Shown in red on the right
- Limited to the project footprint and adjacent parcels fronting the proposed footprint
- Takes into account full range of potential impacts
- SHPO concurred with APE on 16 February 2022
- Consulting parties were invited to participate. The APE was supplied as part of the invitation.

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04 Identification of Historic Properties

- HDR conducted a file search at the SHPO and determined there were no previously identified historic properties
 - No archaeological resources or surveys conducted in APE
 - Low potential to encounter archaeological resources
- Identified 39 historic-age architectural properties 45 years of age or older to survey and evaluate for NRHP listing

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Architectural Survey

- Northwest Community neighborhood, Happy Homes/Schoolcraft-Meyers
- Urban environment
- Mix of industrial, commercial, and residential development from early- to mid-twentieth century
- Many residential properties abandoned or neglected

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Survey Results

- Surveyed 39 properties and evaluated for NRHP eligibility
- Recommended two properties eligible for listing in the NRHP
 - O.H. Frisbie Moving & Storage, 14225 Schaefer Highway
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O.H. Frisbie Moving & Storage


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14

Coolidge Terminal


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15

Adverse Effects


- Examples of Adverse Effects
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 - Removal of the property from its historic location
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 - HABS Level II documentation
 - Interpretive sign
- Suggestions for other mitigation options?
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18

07 Next Steps

- Await comments from Consulting Parties by June 23rd
- FTA will notify ACHP of adverse effect and invite to participate
- Draft Memorandum of Agreement (MOA)
 - Circulate MOA for review to Consulting Parties
 - Revise MOA
- If necessary, have another Consulting Parties meeting
- Circulate final MOA for signatures
 - FTA, DDOT, SHPO
 - Signed copies will be distributed
- MOA ends Section 106 process

The image contains two photographs. The top photograph shows a parking lot with several white buses parked in front of a large, dark-colored building. The bottom photograph shows a street view of a similar building with a classic car parked in front of it.

19



20

From: [Breiseth, Elizabeth \(FTA\)](#)
To: [Reid, Janice](#); [DonahoodD@michigan.gov](#); [Diane Hunter](#); [matthew.bussler@pokagoband-nsn.gov](#); [GrennellB@michigan.gov](#); [SlagorS2@michigan.gov](#); [Weber, Susan \(FTA\)](#); [Joiner, Lisa \(FTA\)](#); [Mikel Oglesby](#); [Donna Rice](#); [Melvin Barkley](#); [Riki Yamakura](#); [Tyrone Clifton](#); [Stephanie Davis](#); [Eric Beaulieu, ATA, LEED AP](#); [Holler, Jon](#); [Primer, Samantha](#); [Barnes, Jeanne](#); [Maggie Zhang](#)
Subject: RE: Detroit Coolidge Terminal Replacement Project - Consulting Parties Meeting
Date: Friday, July 15, 2022 1:28:41 PM
Attachments: DDOT MIN Coolidge S106 Cons Parties Mta 220622.pdf
22-338 AE.pdf

CAUTION: [EXTERNAL] This email originated from outside of the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe.

Thank you to all who participated in the June 22nd consulting party meeting. Attached you will find meeting minutes and correspondence received from the Michigan SHPO. A public meeting was held on June 30th and no comments specific to Section 106/historic properties were received.

As discussed on the call, a Memorandum of Agreement (MOA) will be developed with measures to mitigate the adverse effect resulting from demolition of the Coolidge Terminal Complex. The project team will be in touch for your input as we develop the draft MOA.

Please reach out with any questions.

Thanks, Elizabeth

-----Original Appointment-----

From: Reid, Janice <Janice.Reid@hdrinc.com>

Sent: Thursday, June 9, 2022 4:43 PM

To: Reid, Janice; DonahoodD@michigan.gov; Diane Hunter; matthew.bussler@pokagoband-nsn.gov; GrennellB@michigan.gov; SlagorS2@michigan.gov; Weber, Susan (FTA); Breiseth, Elizabeth (FTA); Joiner, Lisa (FTA); Mikel Oglesby; Donna Rice; Melvin Barkley; Riki Yamakura; Tyrone Clifton; daviss338; Eric Beaulieu, AIA, LEED AP; Holler, Jon; Primer, Samantha; Barnes, Jeanne; Maggie Zhang

Subject: Detroit Coolidge Terminal Replacement Project - Consulting Parties Meeting

When: Wednesday, June 22, 2022 12:00 PM-1:00 PM (UTC-06:00) Central Time (US & Canada).

Where: WebEx

CAUTION: This email originated from outside of the Department of Transportation (DOT). Do not click on links or open attachments unless you recognize the sender and know the content is safe.

On behalf of the Federal Transit Administration (FTA) and the Detroit Department of Transportation (DDOT), I would like to thank you for agreeing to serve as a consulting party for activities related to the proposed Coolidge Terminal Replacement Project's compliance with Section 106 of the National Historic Preservation Act, as amended.

We invite you to attend the first virtual meeting for consulting parties on June 22, 2022, 1:00 – 2:00 EST/12:00 – 1:00 CST.

This first meeting will focus on an important step in the Section 106 process: identifying historic properties that could be potentially affected by the project and the assessment of effects. We encourage you to review the

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Professional Associate
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Rosemont, IL 60018
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Meeting Minutes

Project: Coolidge Terminal Replacement Project

Subject: Section 106 Consulting Parties Meeting

Date: Wednesday, June 22, 2022

Location: WebEx

Attendees: Deanna Donahoo, MDOT
Matthew Bussler, THPO-Pokagon Band
Brian Grenell, Michigan SHPO
Scott Slagor, Michigan SHPO
Elizabeth Breiseth, FTA
Susan Weber, FTA
Lisa Joiner, FTA
Mikel Oglesby, DDOT
Riki Yamakura, DDOT
Melvin Barkley, DDOT
Donna Rice, DBA
Tyrone Clifton, DBA
Jeanne Barnes, HDR
Jon Holler, HDR
Janice Reid, HDR

Topic

- 1 **Introductions –**
After all introductions were made, Ms. Breiseth indicated that the agenda for today will include an overview of the Coolidge Terminal Replacement Project and to walk through the Section 106 process for the project using a Powerpoint presentation.

The hope is that the Consulting Parties have had time to review the Architectural Resources Survey that was provided to them on May 24, 2022. Participants were asked to virtually raise their hand if they have questions during the presentation.

For detailed information on each of the slides presented during the meeting, please see the attached Powerpoint presentation, with speaker's notes provided.
- 2 **Project Overview –**
Mr. Oglesby gave an overview of the existing conditions, purpose of the project, alternatives considered, and the project components.
- 3 **Section 106 Process-**
Ms. Barnes provided the overview of the Section 106 consultation process.
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Ms. Barnes presented the results of the Historic Properties Inventory. Two properties are eligible for the National Register of Historic Places:
 1. O.H. Frisbie Moving and Storage; eligible at the local level under Criteria A and B.
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Ms. Barnes presented the assessment of effects to the two historic properties.
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Selected Mitigation is documented in a Memorandum of Agreement
Mitigation options currently under considerations include:

- o HABS Level II documentation and
- o Interpretive signage

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FTA will notify the Advisory Council on Historic Preservation of the adverse effect and invite them to participate in the consultation for the project.

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Ms. Weber asked if there were any questions or comments on the presentation. Mr. Grenell said that FTA should expect to see comments from the SHPO by June 23. He agreed that the proposed mitigation measures were appropriate. He asked if there was any input from the City's historic preservation advisory board or other members of the Detroit community. Ms. Barnes said that the Project Team developed a very robust consulting parties list and FTA invited City agencies and other entities interested in historic preservation; however, all declined participation.

Mr. Slagor said that he would like to see if the public or others had comments on proposed mitigation options. He liked the creative, multi-faceted approach to convey information about the Coolidge Terminal property's historical significance on-site as well as off-site, in that it would prove to be more useful to the average person.

Ms. Reid said that DDOT has a public information meeting planned for June 30, 2022 at 10:00 am EST.

Ms. Weber thanked all participants and said that FTA will forward any written comments that are received, as well as minutes for this meeting, to the Consulting Parties.



GRETCHEN WHITMER
GOVERNOR

STATE OF MICHIGAN
MICHIGAN STRATEGIC FUND
STATE HISTORIC PRESERVATION OFFICE

QUENTIN L. MESSER, JR.
PRESIDENT

June 21, 2022

ELIZABETH BREISETH
FEDERAL TRANSIT ADMINISTRATION
200 WEST ADAMS STREET SUITE 320
CHICAGO IL 60606-5232

RE: ER22-338 Coolidge Terminal Project, 14044 Schaefer Highway, T1S, R11E, Detroit,
Wayne County (FTA)

Dear Ms. Breiseth:

Under the authority of Section 106 of the National Historic Preservation Act of 1966, as amended, we have reviewed the proposed undertaking at the above-noted location. Based on the information provided for our review, the State Historic Preservation Officer (SHPO) concurs with the determination of the FTA that the proposed undertaking will have an **adverse effect** on the Coolidge Terminal Complex which appears to meet the criteria for listing in the National Register of Historic Places.

This undertaking meets the criteria of adverse effect because: *the undertaking may alter, directly or indirectly, any of the characteristics of a historic property that qualify the property for inclusion in the National Register in a manner that would diminish the integrity of the property's location, design, setting, materials, workmanship, feeling, or association*, 36 CFR § 800.5(a)(1). Specifically, the undertaking will result in physical destruction of or damage to all or part of the property.

Federal agencies are required to avoid, minimize, or mitigate adverse effects. Please note that if the federal agency and the SHPO concur that the adverse effect cannot be avoided, the Section 106 process will not conclude until the consultation process is complete, an MOA is developed, executed, and implemented, and, if applicable, the formal comments of the Advisory Council have been received, 36 CFR § 800.6. For more information on federal agencies' responsibilities to resolve the adverse effect pursuant to 36 CFR § 800.6 for undertakings that will have an adverse effect on historic properties under 36 CFR § 800.6, please review the enclosed materials.

We remind you that federal agency officials or their delegated authorities are required to involve the public in a manner that reflects the nature and complexity of the undertaking and its effects on historic properties per 36 CFR § 800.2(d). The National Historic Preservation Act also requires that federal agencies consult with any Indian tribe and/or Tribal Historic Preservation Officer (THPO) that attach religious and cultural significance to historic properties that may be affected by the agency's undertakings per 36 CFR § 800.2(c)(2)(ii).

The opinion of the SHPO is based on the materials provided for our review. If you believe that there is material that we should consider that might affect our finding, or if you have questions, please contact Brian Grennell, Cultural Resource Management Coordinator, at (517) 335-2721 or by email at



300 NORTH WASHINGTON SQUARE • LANSING, MICHIGAN 48913
michigan.gov/shpo • (517) 335-9840

GrennellB@michigan.gov. **Please reference our project number in all communication with this office regarding this undertaking.**

Finally, the State Historic Preservation Office is not the office of record for this undertaking. You are therefore asked to maintain a copy of this letter with your environmental review record for this undertaking. Thank you for this opportunity to review and comment, and for your cooperation.

Sincerely,



Martha MacFarlane-Faes
Deputy State Historic Preservation Officer

MMF:MJH:KAK:BGG

Enclosures

copy: Advisory Council on Historic Preservation
Mikel Oglesby, DDOT
Jeanne Barnes, HDR Inc.

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**Federal Transit
Administration**

Coolidge Terminal Replacement Project

Section 106 – Consulting Parties Meeting
June 22, 2022



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03 **Section 106 Process**

04 **Identification of Historic Properties**

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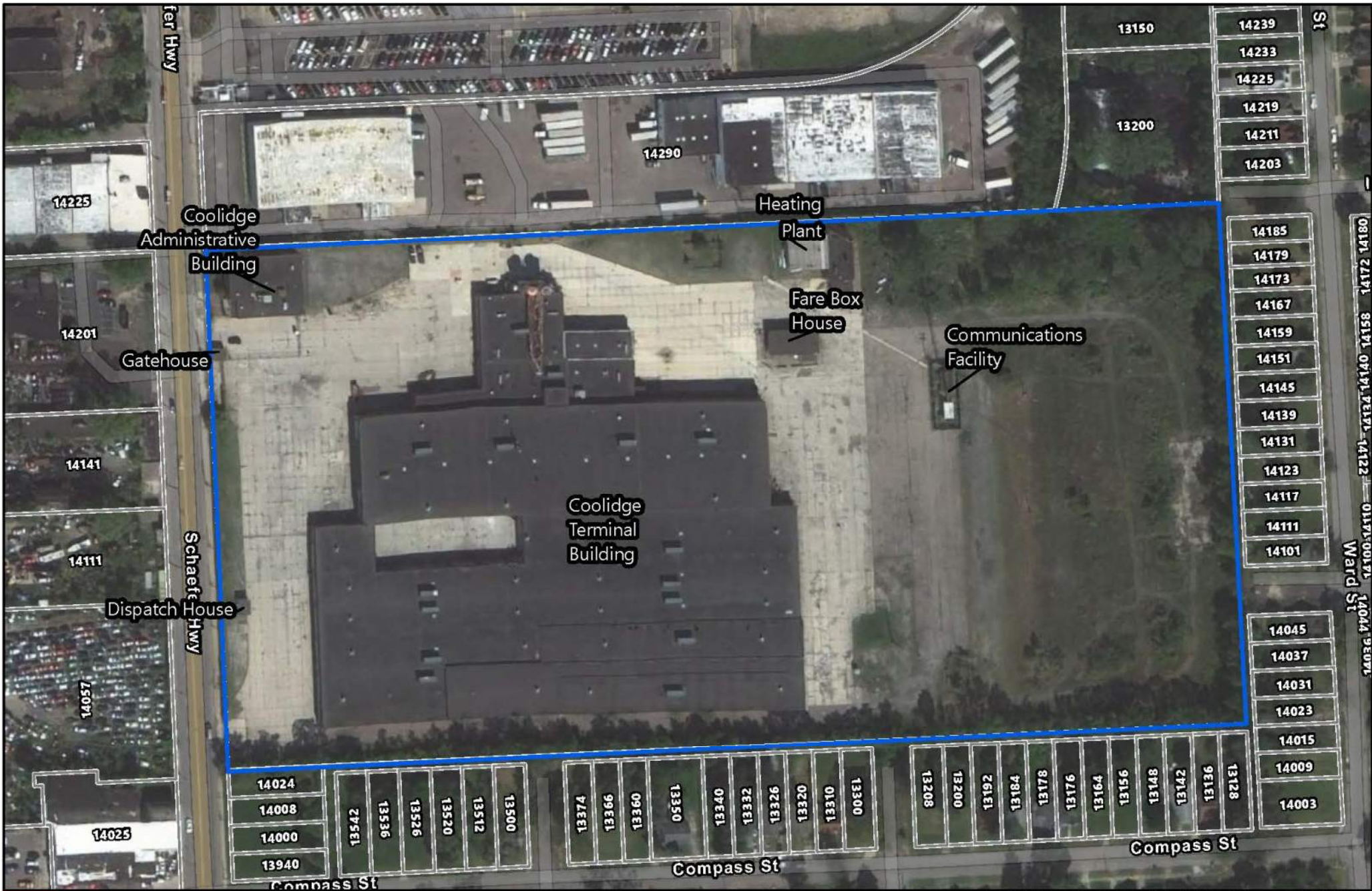
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- Coolidge Terminal Site
- Parcel Boundary

COOLIDGE TERMINAL SITE LAYOUT



0 200 400 Feet

CONCEPTUAL SITE PLAN

DDOT: COOLIDGE OPERATIONS & MAINTENANCE FACILITY

Prepared for Detroit Building Authority, Detroit, Michigan

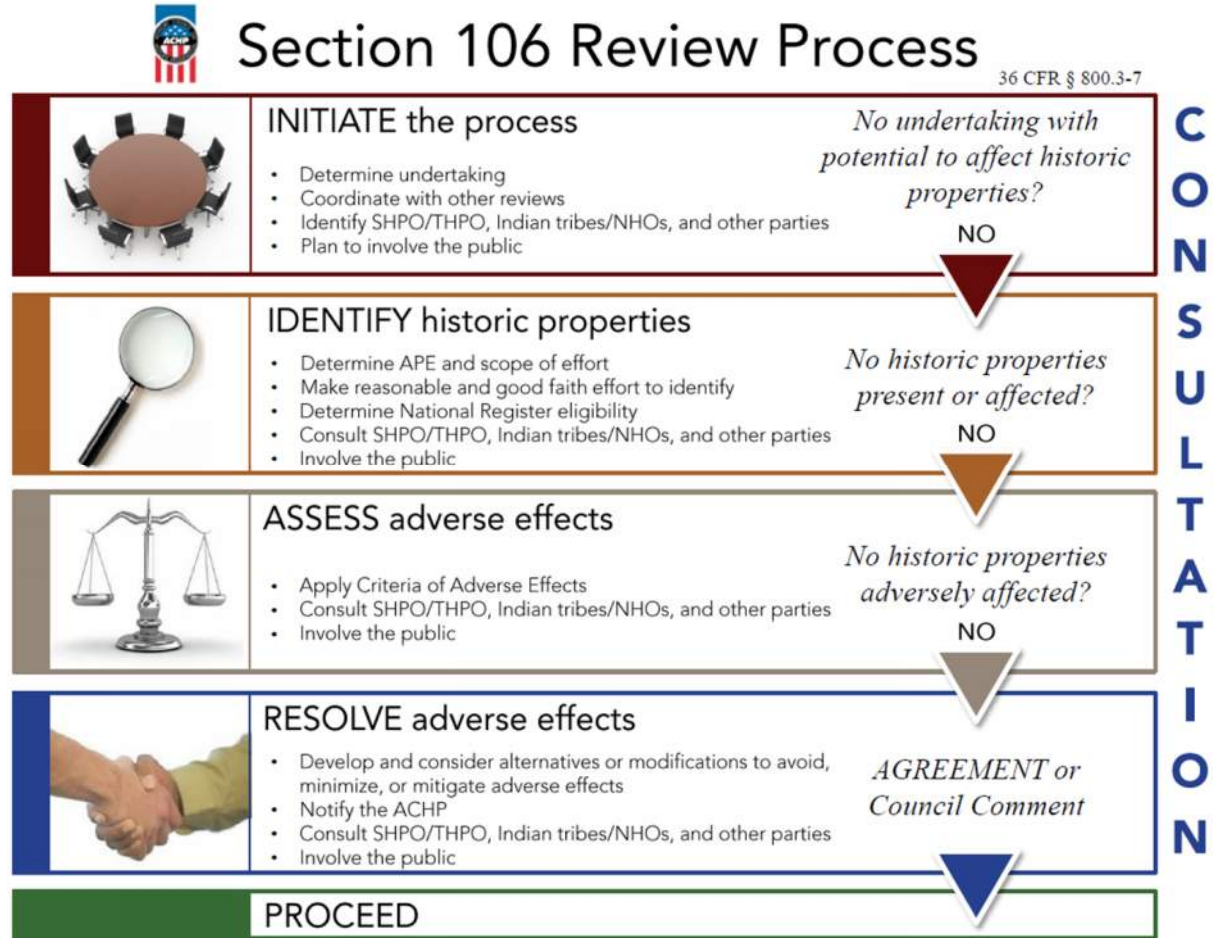






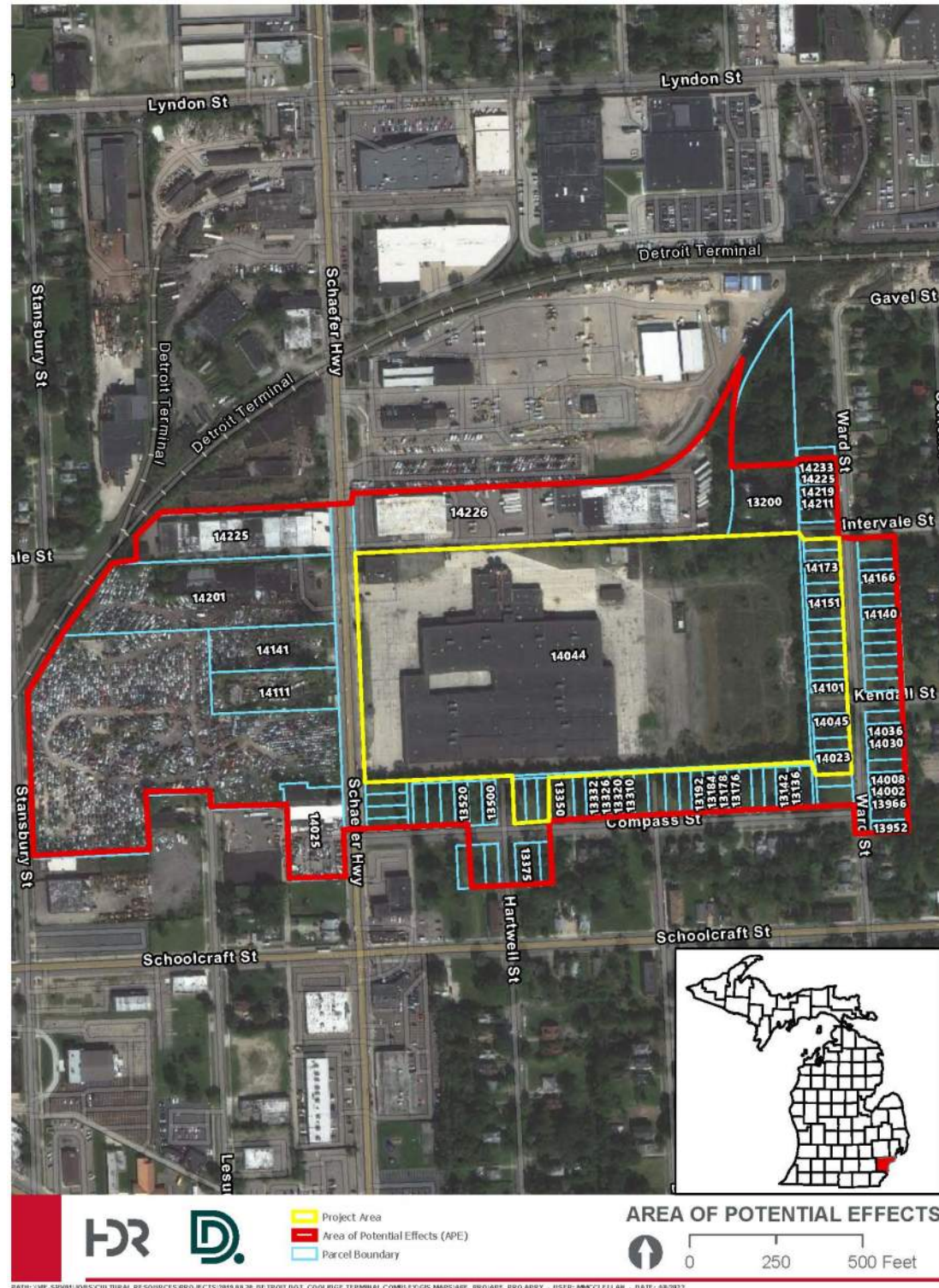
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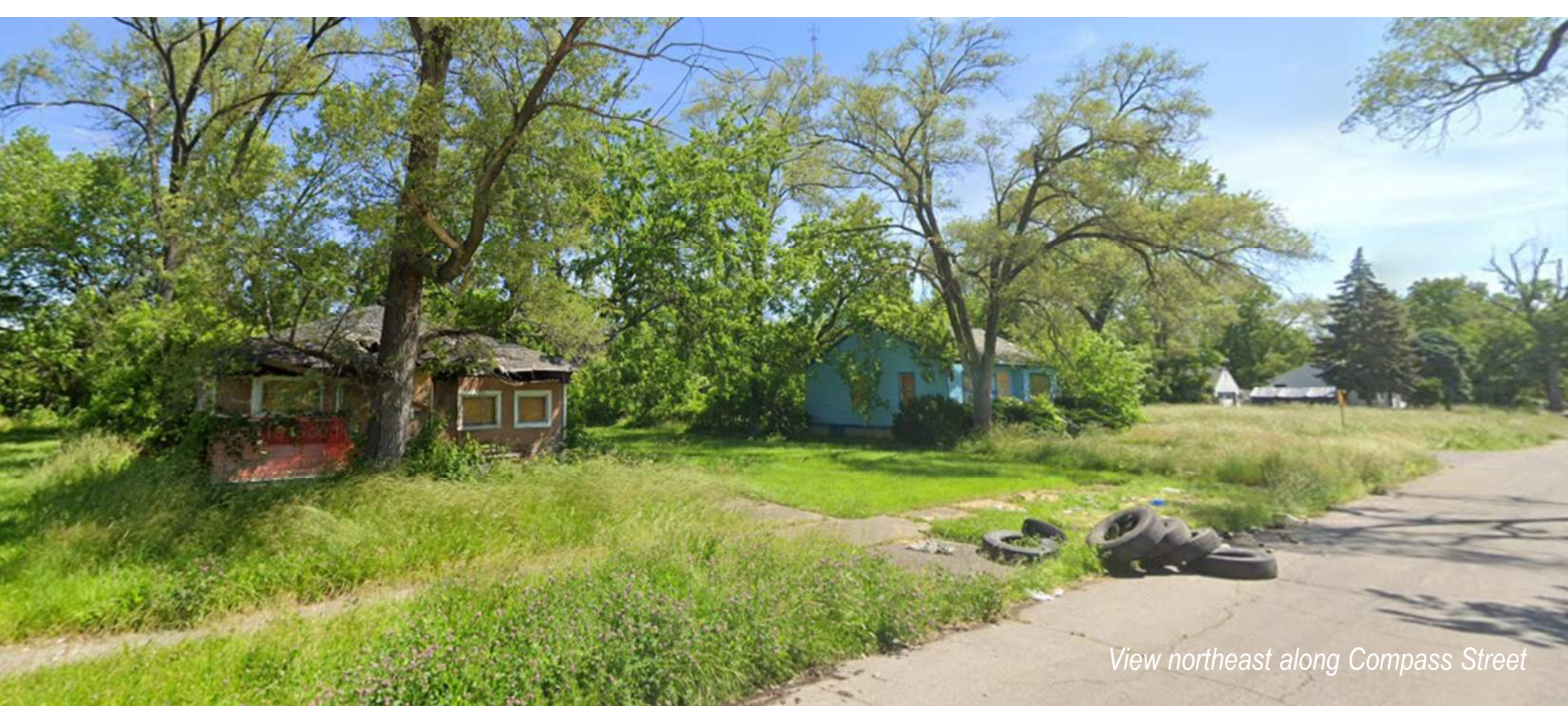


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- Are there preferences for the mitigation options proposed?

07 Next Steps

- Await comments from Consulting Parties by June 23rd
- FTA will notify ACHP of adverse effect and invite to participate
- Draft Memorandum of Agreement (MOA)
 - Circulate MOA for review to Consulting Parties
 - Revise MOA
- If necessary, have another Consulting Parties meeting
- Circulate final MOA for signatures
 - FTA, DDOT, SHPO
 - Signed copies will be distributed
- MOA ends Section 106 process





GRETCHEN WHITMER
GOVERNOR

STATE OF MICHIGAN
MICHIGAN STRATEGIC FUND
STATE HISTORIC PRESERVATION OFFICE

QUENTIN L. MESSER, JR.
PRESIDENT

June 21, 2022

ELIZABETH BREISETH
FEDERAL TRANSIT ADMINISTRATION
200 WEST ADAMS STREET SUITE 320
CHICAGO IL 60606-5232

RE: ER22-338 Coolidge Terminal Project, 14044 Schaefer Highway, T1S, R11E, Detroit,
Wayne County (FTA)

Dear Ms. Breiseth:

Under the authority of Section 106 of the National Historic Preservation Act of 1966, as amended, we have reviewed the proposed undertaking at the above-noted location. Based on the information provided for our review, the State Historic Preservation Officer (SHPO) concurs with the determination of the FTA that the proposed undertaking will have an **adverse effect** on the Coolidge Terminal Complex which appears to meet the criteria for listing in the National Register of Historic Places.

This undertaking meets the criteria of adverse effect because: *the undertaking may alter, directly or indirectly, any of the characteristics of a historic property that qualify the property for inclusion in the National Register in a manner that would diminish the integrity of the property's location, design, setting, materials, workmanship, feeling, or association*, 36 CFR § 800.5(a)(1). Specifically, the undertaking will result in physical destruction of or damage to all or part of the property.

Federal agencies are required to avoid, minimize, or mitigate adverse effects. Please note that if the federal agency and the SHPO concur that the adverse effect cannot be avoided, the Section 106 process will not conclude until the consultation process is complete, an MOA is developed, executed, and implemented, and, if applicable, the formal comments of the Advisory Council have been received, 36 CFR § 800.6. For more information on federal agencies' responsibilities to resolve the adverse effect pursuant to 36 CFR § 800.6 for undertakings that will have an adverse effect on historic properties under 36 CFR § 800.6, please review the enclosed materials.

We remind you that federal agency officials or their delegated authorities are required to involve the public in a manner that reflects the nature and complexity of the undertaking and its effects on historic properties per 36 CFR § 800.2(d). The National Historic Preservation Act also requires that federal agencies consult with any Indian tribe and/or Tribal Historic Preservation Officer (THPO) that attach religious and cultural significance to historic properties that may be affected by the agency's undertakings per 36 CFR § 800.2(c)(2)(ii).

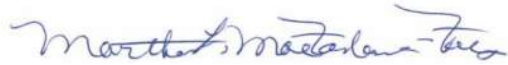
The opinion of the SHPO is based on the materials provided for our review. If you believe that there is material that we should consider that might affect our finding, or if you have questions, please contact Brian Grennell, Cultural Resource Management Coordinator, at (517) 335-2721 or by email at



GrennellB@michigan.gov. **Please reference our project number in all communication with this office regarding this undertaking.**

Finally, the State Historic Preservation Office is not the office of record for this undertaking. You are therefore asked to maintain a copy of this letter with your environmental review record for this undertaking. Thank you for this opportunity to review and comment, and for your cooperation.

Sincerely,

A handwritten signature in blue ink that reads "Martha MacFarlane-Faes". The signature is cursive and somewhat stylized.

Martha MacFarlane-Faes
Deputy State Historic Preservation Officer

MMF:MJH:KAK:BGG

Enclosures

copy: Advisory Council on Historic Preservation
Mikel Oglesby, DDOT
Jeanne Barnes, HDR Inc.



GRETCHEN WHITMER
GOVERNOR

STATE OF MICHIGAN
MICHIGAN STRATEGIC FUND
STATE HISTORIC PRESERVATION OFFICE

QUENTIN L. MESSER, JR.
PRESIDENT

February 16, 2022

ELIZABETH BREISETH
FEDERAL TRANSIT ADMINISTRATION
200 WEST ADAMS STREET SUITE 320
CHICAGO IL 60606-5232

RE: ER22-338 Coolidge Terminal Project, 14044 Schafer Highway, Sec. 20, T1S, R111E, Detroit,
Wayne County (FTA)

Dear Ms. Breiseth:

The State Historic Preservation Officer (SHPO) received your request for comment under Section 106 of the National Historic Preservation Act of 1966, as amended. We have reviewed and concur with the proposed Area of Potential Effects for this undertaking, which takes into consideration direct and indirect effects, including physical disturbance as well as visual, auditory, vibratory, and other potential results.

If you have any questions, please contact Brian Grennell, Cultural Resource Management Coordinator, at (517) 335-2721 or by email at grennellb@michigan.gov. **Please reference our project number in all communication with this office regarding this undertaking.** Thank you for this opportunity to review and comment, and for your cooperation.

Sincerely,

Brian G. Grennell
Cultural Resource Management Coordinator

SSE:SES:BGG

Copy: Mikel Ogelsby, Detroit Department of Transportation
Jeanne Barnes, HDR





U.S. Department
of Transportation
**Federal Transit
Administration**

REGION V
Illinois, Indiana,
Michigan, Minnesota,
Ohio, Wisconsin

200 West Adams Street
Suite 320
Chicago, IL 60606-5253
312-353-2789
312-886-0351 (fax)

January 26, 2022

Martha MacFarlane-Faes
Deputy State Historic Preservation Officer
State Historic Preservation Office
300 North Washington Square
Lansing, MI 48913

RE: Detroit Department of Transportation (DDOT) – Coolidge Terminal Project, Detroit, MI
Initiation of Section 106 Consultation and Area of Potential Effect (APE) Determination

Dear Ms. MacFarlane-Faes:

As part of its responsibilities under 36 CFR Part 800 - Protection of Historic Properties and the National Historic Preservation Act (NHPA), the Federal Transit Administration (FTA) is initiating Section 106 Consultation and determining the Area of Potential Effects (APE) for DDOT's Coolidge Terminal Project (the Project). FTA has determined that the proposed Project will be a Federal undertaking as defined in 36 CFR §800.16(y) and that it is the type of activity that has the potential to cause effects on historic properties.

DDOT proposes to construct a new bus maintenance, storage, and operations center on the existing Coolidge Terminal Site, located at 14044 Schaefer Highway Detroit, Michigan. The original Coolidge Terminal was commissioned by the Detroit Street Railways in 1928 as a maintenance facility and storage yard for a fleet of streetcars operating on the Grand River Avenue line. In 1948, Coolidge Terminal was completely rebuilt during the postwar transition from electric streetcars and trolley buses to the current diesel bus operations. A fire at the Coolidge Terminal in December 2011 damaged the maintenance garage and the entire Terminal has been out of operation and unused since the fire. DDOT has historically operated and maintained its bus fleet at four terminal and maintenance facilities throughout the City: Coolidge on the west side, Gilbert and Central in the midtown area, and Shoemaker on the east side. Most of the buses that were stored and maintained at Coolidge prior to the 2011 fire were moved to the Gilbert Terminal, and some were moved to the Shoemaker Terminal.

As part of the Project, the entire Coolidge Terminal site will be demolished and cleared, including all six existing structures. The new Coolidge Terminal facility will accommodate 24-hour operations and initially accommodate 148 buses, with the capacity to expand to up to 216 buses in the future. The new facility will have building and parking space for 230 staff including bus drivers, maintenance, operations, and administrative personnel, and 15 parking spaces for visitors. The Project includes construction of three new buildings: bus storage and coach services building; a fleet maintenance storeroom; and an operations and administration building. Additionally, the Project includes bus circulation within the site, a utility yard, and

*Initiation of Section 106 Consultation and APE Determination
DDOT Coolidge Terminal Project, Detroit, MI*

stormwater management, landscaping, and perimeter visual barriers. The conceptual site plan is included as Attachment A. The existing conditions of the site are shown in Attachment B.

In accordance with the procedures related to the identification of historic properties described in the implementing regulations at 36 CFR § 800.4(a)(1), FTA has determined the APE for the Project. The APE was developed taking into consideration the potential for physical, visual, and noise or vibrational effects resulting from the Project. The APE is based on the Project limits of disturbance, proposed Project elements, and surrounding buildings and viewsheds. A viewshed survey was conducted to determine the extent of visual impacts from the proposed Project elements and the results were incorporated into the APE. Therefore, the APE includes the current Coolidge Terminal property, parcels north and west of the Project site on Schaefer Highway, parcels east of the Project site on Ward Avenue, and parcels south of the Project site on Compass Street. The APE map included in Attachment C.

A list of potential consulting parties and federally recognized tribes with interests in Wayne County is included as Attachment D. If you are aware of other interested parties that should be invited, please let us know.

We look forward to consulting with your office on this project and ask that you provide any comments on our determination of the APE following your review of the enclosures. Your timely response will greatly help us incorporate your concerns into the development of the project. For that purpose, we request that you provide comments within 30 days of receiving this correspondence. Please contact Elizabeth Breiseth at (312) 353-4315 or Elizabeth.breiseth@dot.gov with any questions.

Sincerely,

JASON M CIAVARELLA

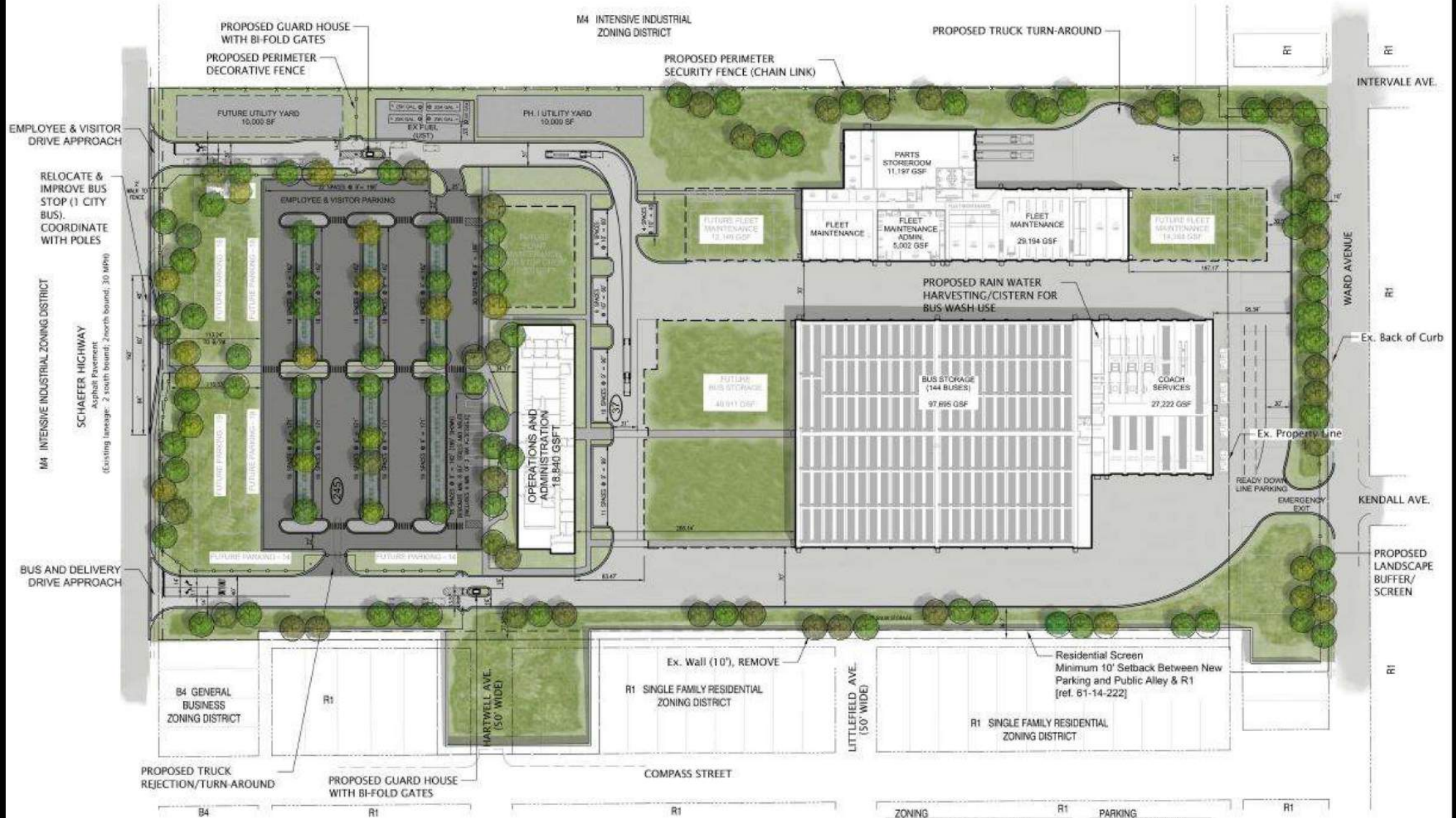
Digitally signed by JASON M
CIAVARELLA

Date: 2022.01.26 07:54:00 -06'00'

Jay Ciavarella
Director, Office of Planning & Program Development

ecc: Elizabeth Breiseth, FTA
Susan Weber, FTA
Jocelyn Hoffman, FTA
Mikel Oglesby, DDOT
Donna Rice, DBA
Janice Reid, HDR

Enclosures: Attachment A: Conceptual Site Plan
Attachment B: Existing Conditions
Attachment C: APE Map
Attachment D: Consulting Party List
MI SHPO Section 106 Application Form

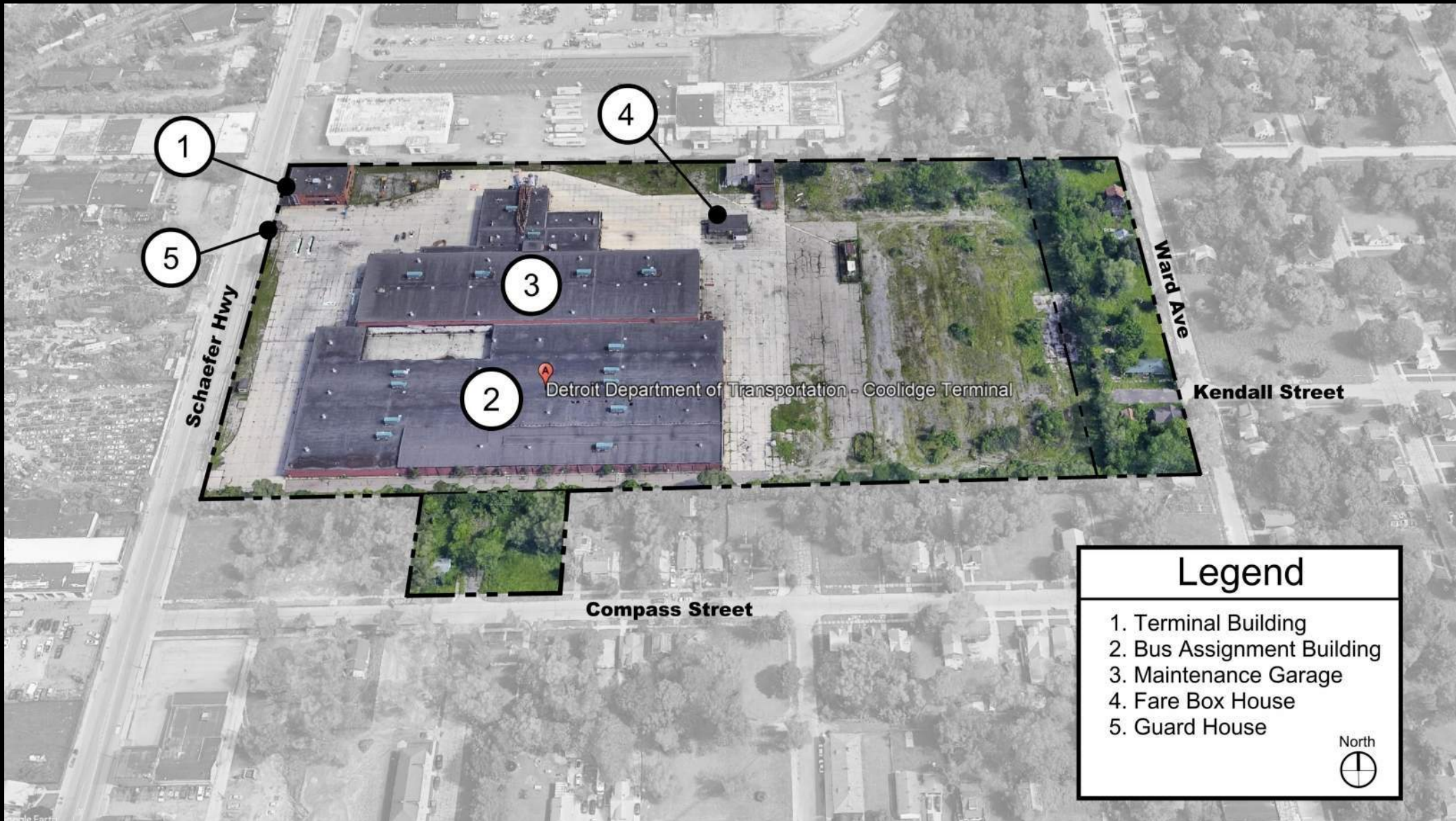


CONCEPTUAL SITE PLAN

DDOT: COOLIDGE OPERATIONS & MAINTENANCE FACILITY

ZONING	R1	PARKING	R1
<p>EXISTING ZONING: M4 INTENSIVE INDUSTRIAL ZONING DISTRICT</p> <p>PROPOSED USE: OPERATIONS & MAINTENANCE FACILITY (BUS STORAGE, GARAGE, BUS REPAIR AND SERVICE, BUS WASHING)</p> <p>PROPOSED ZONING: M4 INTENSIVE INDUSTRIAL ZONING DISTRICT</p> <p>BUILDING SETBACKS</p> <p>SETBACK: 10'-0" (FRONT), 5'-0" (SIDE), 5'-0" (REAR)</p> <p>HEIGHT: 35'-0" MAXIMUM</p>	<p>1. 10'-0" SIDE & REAR SETBACKS</p> <p>2. 5'-0" FRONT SETBACKS</p> <p>3. 10'-0" FRONT SETBACKS (IF APPLICABLE)</p> <p>4. 10'-0" FRONT SETBACKS (IF APPLICABLE)</p> <p>5. 10'-0" FRONT SETBACKS (IF APPLICABLE)</p> <p>6. 10'-0" FRONT SETBACKS (IF APPLICABLE)</p> <p>7. 10'-0" FRONT SETBACKS (IF APPLICABLE)</p> <p>8. 10'-0" FRONT SETBACKS (IF APPLICABLE)</p> <p>9. 10'-0" FRONT SETBACKS (IF APPLICABLE)</p> <p>10. 10'-0" FRONT SETBACKS (IF APPLICABLE)</p>	<p>1. 10'-0" SIDE & REAR SETBACKS</p> <p>2. 5'-0" FRONT SETBACKS</p> <p>3. 10'-0" FRONT SETBACKS (IF APPLICABLE)</p> <p>4. 10'-0" FRONT SETBACKS (IF APPLICABLE)</p> <p>5. 10'-0" FRONT SETBACKS (IF APPLICABLE)</p> <p>6. 10'-0" FRONT SETBACKS (IF APPLICABLE)</p> <p>7. 10'-0" FRONT SETBACKS (IF APPLICABLE)</p> <p>8. 10'-0" FRONT SETBACKS (IF APPLICABLE)</p> <p>9. 10'-0" FRONT SETBACKS (IF APPLICABLE)</p> <p>10. 10'-0" FRONT SETBACKS (IF APPLICABLE)</p>	<p>1. 10'-0" SIDE & REAR SETBACKS</p> <p>2. 5'-0" FRONT SETBACKS</p> <p>3. 10'-0" FRONT SETBACKS (IF APPLICABLE)</p> <p>4. 10'-0" FRONT SETBACKS (IF APPLICABLE)</p> <p>5. 10'-0" FRONT SETBACKS (IF APPLICABLE)</p> <p>6. 10'-0" FRONT SETBACKS (IF APPLICABLE)</p> <p>7. 10'-0" FRONT SETBACKS (IF APPLICABLE)</p> <p>8. 10'-0" FRONT SETBACKS (IF APPLICABLE)</p> <p>9. 10'-0" FRONT SETBACKS (IF APPLICABLE)</p> <p>10. 10'-0" FRONT SETBACKS (IF APPLICABLE)</p>





1

4

5

3

2

Schaefer Hwy

Ward Ave

Kendall Street

Detroit Department of Transportation - Coolidge Terminal

Compass Street

Legend

- 1. Terminal Building
- 2. Bus Assignment Building
- 3. Maintenance Garage
- 4. Fare Box House
- 5. Guard House

